



*America's Future Since 1781*

**Annual Comprehensive  
Financial Report for the  
Fiscal Year Ended  
June 30, 2025**

# **ANNUAL COMPREHENSIVE FINANCIAL REPORT COUNTY OF YORK, VIRGINIA**

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**For the Fiscal Year Ended June 30, 2025**

Prepared by the Department of Finance,  
Division of Accounting and Financial Reporting

Theresa S. Owens, CPA  
Director of Finance

Carolyn T. Cuthrell  
Deputy Director of Finance

Amy L. Santiago  
Catherine A. Arguello  
Katy R. Bland  
Heidi D. Olson

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**COUNTY OF YORK, VIRGINIA**  
Annual Comprehensive Financial Report  
June 30, 2025

**Table of Contents**

	<u>Page</u>
<b><u>INTRODUCTORY SECTION</u></b>	
Letter of Transmittal	A-1 - A-8
Certificate of Achievement for Excellence in Financial Reporting	A-9
Organizational Diagram of York County Government	A-10
Principal Officials	A-11
<b><u>FINANCIAL SECTION</u></b>	
Independent Auditor's Report	B-1 - B-4
Management's Discussion and Analysis	C-1 - C-14
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	D-1
Statement of Activities	D-2
Fund Financial Statements:	
Governmental Funds Financial Statements:	
Balance Sheet	E-1
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	E-2
Statement of Revenues, Expenditures and Changes in Fund Balances	E-3
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	E-4
Proprietary Funds Financial Statements:	
Statement of Net Position	E-5
Statement of Revenues, Expenses and Changes in Fund Net Position	E-6
Statement of Cash Flows	E-7
Fiduciary Financial Statements:	
Statement of Fiduciary Net Position	E-8
Statement of Changes in Fiduciary Net Position	E-9
Notes to Basic Financial Statements	F-1 - F-104
Required Supplementary Information Other Than Management's Discussion and Analysis:	
Budgetary Comparison Schedule, General Fund - Revenues and Other Financing Sources	G-2 - G-3
Budgetary Comparison Schedule, General Fund - Expenditures and Other Financing Uses	G-4 - G-5
Budgetary Comparison Schedule, Tourism Fund	G-7
Schedule of Changes in Employer's Net Pension Liability (Asset) and Related Ratios	G-8 - G-10
Schedule of Employer's Share of Net Pension Liability	G-11
Schedule of Employer Contributions - Pension	G-12
Schedule of Changes in Employer's Net OPEB Liability (Asset) and Related Ratios - Health/Dental	G-13 - G-14
Schedule of Employer Contributions - OPEB - Health/Dental	G-15
Schedule of Changes in Employer's Net HIC OPEB Liability and Related Ratios	G-16 - G17
Schedule of Employer HIC OPEB Contributions	G-18
Schedule of Employer's Share of Net OPEB Liability - Health Insurance Credit Program Professional Employees	G-19
Schedule of Employer's Share of Net OPEB Liability - Group Life Insurance	G-20
Schedule of Employer's Share of Net OPEB Liability - Group Life Insurance Nonprofessional Employees	G-21
Schedule of Employer's Share of Net OPEB Liability - Group Life Insurance Professional Employees	G-22
Schedule of Employer GLI OPEB Contributions	G-23
Schedule of Employer's Share of Net OPEB Liability (Asset) - Virginia Local Disability Program (VLDP) Nonprofessional Employees	G-24
Schedule of Employer's Share of Net OPEB Liability (Asset) - Virginia Local Disability Program (VLDP) Professional Employees	G-25
Schedule of Employer Contributions - Virginia Local Disability Program (VLDP)	G-26
Schedule of Investment Returns - Other Postemployment Benefits Health/Dental	G-27
Notes to Required Supplementary Information	G-28 - G-31
Other Supplementary Information:	
Nonmajor Governmental Funds:	
Combining Balance Sheet	H-2
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	H-3
Budgetary Comparison Schedule - Nonmajor Special Revenue Funds	H-4 - H-5
Budgetary Comparison Schedule - Debt Service Funds	H-6
Budgetary Comparison Schedule - Capital Project Funds	H-7
Nonmajor Enterprise Funds:	
Combining Statement of Net Position	I-2
Combining Statement of Revenues, Expenses and Changes in Fund Net Position	I-3
Combining Statement of Cash Flows	I-4
Internal Service Funds:	
Combining Statement of Net Position	J-2
Combining Statement of Revenues, Expenses and Changes in Fund Net Position	J-3
Combining Statement of Cash Flows	J-4

**COUNTY OF YORK, VIRGINIA**  
 Annual Comprehensive Financial Report  
 June 30, 2025

**Table of Contents, Continued**

	<b><u>Page</u></b>
Custodial Funds:	
Combining Statement of Fiduciary Net Position	K-2
Combining Statement of Changes in Fiduciary Net Position	K-3
<b><u>STATISTICAL SECTION (Unaudited)</u></b>	
Financial Trends:	
Net Position By Component - Accrual Basis of Accounting - Last Ten Fiscal Years	L-3
Changes in Net Position - Accrual Basis of Accounting - Last Ten Fiscal Years	L-4
Governmental Activities Tax Revenues By Source - Accrual Basis of Accounting - Last Ten Fiscal Years	L-5
Fund Balances of Governmental Funds - Modified Accrual Basis of Accounting - Last Ten Fiscal Years	L-6
Changes in Fund Balances of Governmental Funds - Modified Accrual Basis of Accounting - Last Ten Fiscal Years	L-7
General Government Tax Revenues By Source - Modified Accrual Basis of Accounting - Last Ten Fiscal Years	L-8
Revenue Capacity:	
Assessed Value and Estimated Actual Value of Taxable Property - Last Ten Calendar Years	L-9
Property Tax Rates - Last Ten Fiscal Years	L-10
Principal Property Taxpayers - Calendar Year 2024 and Nine Years Prior	L-11
Property Tax Levies and Collections - Last Ten Fiscal Years	L-12
Debt Capacity:	
Ratio of Outstanding Debt By Type - Last Ten Fiscal Years	L-13
Ratio of General Bonded Debt Outstanding - Last Ten Fiscal Years	L-14
Demographic and Economic Information:	
Demographic and Economic Statistics - Last Ten Fiscal Years	L-15
Principal Employers - Current and Nine Years Prior	L-16
Operating Information:	
Full-time Equivalent County Employees By Function - Last Ten Fiscal Years	L-17
Operating Indicators By Function - Last Ten Years	L-18
Capital Asset Statistics By Function - Last Ten Years	L-19
<b><u>COMPLIANCE SECTION</u></b>	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	M-1 - M-2
Summary of Compliance Matters	M-3
Schedule of Findings and Responses	M-4

**COUNTY ADMINISTRATOR**

Mark L. Bellamy, Jr.



**BOARD OF SUPERVISORS**

Douglas R. Holroyd  
District 1  
Sheila S. Noll  
District 2  
M. Wayne Drewry  
District 3  
G. Stephen Roane, Jr.  
District 4  
Thomas G. Shepperd, Jr.  
District 5

November 24, 2025

**Members of the Board of Supervisors and Citizens of County of York, Virginia:**

We are pleased to submit the Annual Comprehensive Financial Report (ACFR) of the County of York, Virginia (the County) as of and for the fiscal year ended June 30, 2025 (FY 2025), as required by the Code of Virginia. This report has been prepared by the Finance Department in accordance with accounting principles generally accepted in the United States of America (GAAP), the standards of the Governmental Accounting Standards Board (GASB), and the specifications of the Auditor of Public Accounts of the Commonwealth of Virginia. Brown, Edwards & Company, LLP, an independent certified public accounting firm, has audited the County's financial statements, and its opinions are included herein.

Responsibility for the accuracy of the data and the fairness of its presentation, including all disclosures, rests with York County management. Following a thorough review, we believe the report is accurate in all material respects and presented in a manner designed to clearly communicate the County's financial condition and results of operations. All disclosures necessary for a comprehensive understanding of York County's financial activities have been included.

As a political subdivision of the Commonwealth of Virginia, the County provides a broad range of municipal services, including general government administration, judicial services, public safety, management services, education, social services, public works, community development, and community services. The County also operates a solid waste disposal program and a sewer utility system serving geographically dispersed areas.

Three discretely presented component units are included in this report: the York County School Division, the Economic Development Authority (EDA), and the Marquis Community Development Authority (MCDA). These legally separate entities are incorporated into the County's financial statements because the County is financially accountable for them or because omission of their data would render the financial statements misleading or incomplete.

GAAP requires management to provide a narrative introduction, overview, and analysis in the form of Management's Discussion and Analysis (MD&A). This Letter of Transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A immediately follows the Independent Auditor's Report, beginning on page C-1.

**224 Ballard Street • P.O. Box 532 • Yorktown, Virginia 23690-0532 • (757) 890-3320**

**Fax: (757) 890-4002 • TDD (757) 890-3621 • Email: [bos@yorkcounty.gov](mailto:bos@yorkcounty.gov)**

*A Hampton Roads Community*

## **PROFILE OF THE GOVERNMENT**

York County was established in 1634 and thrived as a colonial seaport. It is best known as the site of the decisive October 19, 1781 battle where British forces under Lord Cornwallis surrendered to American and French troops led by General George Washington. Located in the Virginia coastal plain, the County encompasses 108 square miles on the peninsula formed by the James River, York River, and Chesapeake Bay. It is bordered by James City County and the Cities of Poquoson, Hampton, Newport News, and Williamsburg.

Federal installations—including the Coast Guard Training Center, Colonial National Historical Park, and the U.S. Naval Weapons Station—occupy a large central portion of the County. Additional federal holdings such as Cheatham Annex, Camp Peary, and federally associated housing and reservoir properties bring total non-taxable federal land ownership to approximately 40% of the County's land area. The Cities of Newport News and Williamsburg also own reservoirs and watershed property totaling 7,760 acres. Combined, federal and municipal landowners control about half of the County's total land area.

The County is organized under the traditional form of government (as defined under Virginia Law), with the elected Board of Supervisors (*the Board*) establishing laws and policies for the administration of the municipality. The Board is comprised of five members: one member from each of the five districts, elected for a four-year term by the voters of the district in which the member resides. The Board appoints a County Administrator to act as the administrative head of the County.

The County provides a full range of public services and is financially accountable for the York County School Division, the EDA, and the financial reporting of the MCDA. Additional information on these component units is provided in Note 1.

The annual budget serves as the financial foundation for County operations. All agencies submit appropriation requests to the County Administrator each fall. These requests form the basis of the proposed budget presented to the Board in March. After work sessions, town halls and a public hearing, the Board adopts the budget by majority vote in May. Tax rates are established at the same time. Board members may hold district meetings throughout the year to discuss budget developments.

The budget is prepared by fund and function. The County Administrator may approve transfers within or between functions. Budget-to-actual comparisons for the General Fund and Tourism Fund are included in the required supplementary information on pages G-2 through G-7. For governmental funds with appropriated budgets, other than the general and tourism funds, this comparison is presented beginning on page H-4, in the other supplementary information subsection of this report.

## **ECONOMIC CONDITION AND OUTLOOK**

Virginia's economy remains sensitive to changes in tariffs and federal spending due to the region's significant dependence on federal employment. As of June 2025, York County's unemployment rate was 3.7%, outperforming the national rate of 4.1% and the Virginia Beach–Norfolk–Newport News metropolitan area rate of 4.0%. Real property reassessment values reflect continued growth, and consumer-driven revenues, such as sales and meals taxes, remain strong and are projected to increase modestly in FY 2026.

## **STRATEGIC PRIORITIES**

The Board developed Strategic Priorities in January 2016, updated them in 2020 and continues to review annually to ensure they remain aligned with community needs. These priorities guide resource allocation and informed development of the FY 2026 Operating Budget:

- Devote leadership and resources necessary to ensure and sustain **Exemplary Public Safety** functions.
- Facilitate **Excellent Educational Opportunities** for all County citizens.
- Facilitate **Value-driven Economic Development** that is sensitive to community character and the environment.
- **Outstanding Communications and Customer Service** as an organizational value, expectation, and outcome amongst and between the Board of Supervisors, citizens, boards and commissions, and County staff.
- Protect and respect the County's natural and built attributes through balanced and cost-effective **Environmental Stewardship with a Focus on Resiliency**.
- Promote **Quality Technology Investments** to support the efficient operation of County government.

The County's strong financial management supports continued progress toward these priorities. The FY2026 Operating Budget includes strategic adjustments to the Real Estate and Personal Property taxes that reflect a disciplined approach to financial stewardship while taking into account all of the Board's strategic priorities.

## **OPERATIONS**

The Comprehensive Plan, *Charting the Course to 2040*, is the long-range plan for the physical development of the County. The plan was adopted in November 2023 after an extensive review process involving citizens, civic and business groups, the Planning Commission, and the Board of Supervisors. The goals and implementation strategies set out in the Comprehensive Plan also inform and influence the budget and various County programs and operations. For example, the Water Street improvements and beautification are consistent with objectives identified in the Comprehensive Plan. Other initiatives that link back to the Comprehensive Plan include development management that encourages a balance of quality residential and commercial growth, financial and cooperative services support for the County's School Division, and a capital improvements program that devotes significant resources to public safety (emergency response and emergency communications) and utility infrastructure improvements (sewer, water and stormwater management).

## **ECONOMIC DEVELOPMENT**

**Department of Economic and Tourism Development (ETD):** The County's merger of Economic Development and Tourism has strengthened partnerships and expanded York County's profile as a regional destination for both business investment and tourism. ETD focuses on diversifying the economic base, expanding the tax base, supporting businesses of all sizes, and promoting tourism.

**Strong Partnerships and Workforce Development:** ETD collaborates with regional and state partners—including the Hampton Roads Workforce Council, Virginia Peninsula Community College, York County Chamber of Commerce, and the Small Business Development Center—to support business retention, expansion, and workforce needs.

## **ECONOMIC DEVELOPMENT (Continued)**

**Regional Economic Development:** Active participation in the Eastern Virginia Regional Industrial Facilities Authority (EVRIFA) helped secure a Tier 4 site readiness designation for the Kings Creek Commerce Center under the Virginia Business Ready Sites Program. Dominion Energy received approval to construct a solar farm on part of the site, while the remaining acreage continues to attract high-value prospects.

**Hampton Roads Alliance/VEDP:** The County maintains active involvement with the Hampton Roads Alliance and Virginia Economic Development Partnership (VEDP), responding to multiple site information requests from prospects seeking to locate or expand in the region. Staff participation in trade shows and mission trips as part of a multi-locality delegation continues to increase York County's visibility and competitiveness in both regional and national markets.

**Commercial Development Activity:** York County issued more than 1,200 commercial permits in FY 2025 totaling over \$89 million in project value. Highlights include:

- Completion of a 20,000-square-foot flex space in Busch Industrial Park with additional buildings planned.
- Business expansions and renovations such as Chilled Ponds, Jersey Mike's, Coastal Thirst, Shorty's Diner, Little York Confectionery, On the Hill Gallery, Meowchi Donuts, and Burgers on the Edge.
- Significant progress on the new Yorktown Welcome Center, a state-of-the-art, year-round facility providing visitor services and accessibility improvements.
- Opening of Harper's Station Yorktown, a premier senior living community offering Independent Living, Assisted Living, and Memory Care units.

These developments enhance the County's economic stability while providing residents and visitors with an array of services, recreation, and dining options, underscoring the County's commitment to promote economic vitality and community quality of life.

## **CAPITAL IMPROVEMENTS PROGRAM**

Population growth is expected to continue gradually, increasing demand for government services. The County's six-year Capital Improvements Program (CIP) emphasizes investment in schools, emergency services, communications, facility renovations, infrastructure expansion, and drainage improvements. Funding sources include pay-as-you-go revenues, debt issuance, grants, VDOT cost-sharing, and VDEQ stormwater funds. The County seeks grant funding for projects when available, such as Virginia Department of Transportation (VDOT) shared road projects and Virginia Department of Environmental Quality (VDEQ) funds for qualifying Stormwater projects. Debt funding may include general obligation bonds, revenue bonds, or lease financing.

## **FINANCIAL INFORMATION**

The County's accounting records for general governmental operations are maintained on a modified accrual basis. This essentially involves recording revenues when they become measurable and available and recording expenditures when the goods and/or services are received, or related

## **FINANCIAL INFORMATION (Continued)**

fund liability is incurred. Accounting records for the County's enterprise and internal service funds are maintained on an accrual basis.

In developing and evaluating the County's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are a system of methods, practices, and procedures designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived therefrom and (2) the evaluation of costs and benefits requires estimates and judgments by management.

All internal accounting control evaluations occur within the above framework. We believe that our system of internal accounting control adequately safeguards assets and provides reasonable assurance for the proper recording of financial transactions. Budgetary controls are maintained to ensure compliance with the budget approved by the Board of Supervisors. The approved budget is used as a tool to monitor general government expenditures within the limits adopted by the Board. Encumbrances are used to reserve a portion of the applicable appropriation for purchase orders, contracts, and commitments of the County. Open encumbrances are reported in the governmental funds as a component of restricted, committed, and assigned fund balances, as applicable, at year-end.

## **POLICIES/SIGNIFICANT CHANGES**

In fiscal year 2025, the County implemented GASB Statement No. 101 ("GASB 101"), *Compensated Absences*. The statement provides guidance on recognizing liabilities for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability is recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through non-cash means. Fiscal year 2024 was restated to recognize implementation of GASB 101.

## **INDEPENDENT AUDIT**

The Code of Virginia and the Commonwealth's Auditor of Public Accounts require an annual audit of the books of account, financial records, and the transactions of all administrative departments, agencies, and activities of the County by an independent certified public accountant selected by the Board of Supervisors. This requirement has been complied with, and the report of independent auditors has been included in the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the requirements of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements but also report on the County's compliance with federal requirements for each major program, as well as on internal control over compliance pursuant to the audit requirements of Title 2 *U.S. Code of Federal Regulations (CFR) Part 200, U.S. Office of Management and Budget Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). The reports of the independent auditors that relate specifically to the single audit will be available in a separate report.

## **AWARDS**

In 2025, York County received numerous state and national awards, including:

- 1st Place in the nationwide Digital Counties Survey for counties under 150,000 population.
- NACo Achievement Awards for Back Creek Park Revitalization, “Take 3 Steps to Save a Life,” “Youth Home to Fire Station Conversion,” and the Herren Project Club.
- Multiple Best of Coastal Virginia awards for art, recreation, events, markets, and transportation services.
- American Heart Association Mission: Lifeline EMS Gold Award for exceptional emergency medical care.

## **INSTRUCTIONAL LEADERSHIP AWARDS**

The School Division continued to be recognized for excellence. A few of the awards received are listed below (see Note 1 for information on obtaining their separately audited financial statements for additional information).

- The Virginia Board of Education recognized the York County School Division (YCSD) as one of the first “School Divisions of Innovation” in the state for developing makerspaces, learning commons, and mathematics (STEM) program expansion.
- In FY2026, the York County School Division was recognized as the best school division in the state. In 2025, YCSD was also recognized by NICHE as the best school division in the region and number three in the state.
- In FY2025, U.S. News & World Report recognized YCSD for the elementary and middle schools as being in the top 15% of public schools in Virginia.

## **CERTIFICATE OF ACHIEVEMENT AND DISTINGUISHED BUDGET PRESENTATION**

The Government Finance Officers’ Association of the United States and Canada (GFOA) awarded the *Certificate of Achievement for Excellence in Financial Reporting* to York County for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. This was the 39<sup>th</sup> consecutive year that the County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Report continues to meet the Certificate of Achievement program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The GFOA awarded the *Outstanding Achievement in Popular Annual Financial Reporting* to York County for its Popular Annual Financial Report (PAFR) for the fiscal year ended June 30, 2024. This was the first year that the County has achieved this prestigious award. In order to be eligible for the PAFR Award, a government must also submit its annual comprehensive financial report to the GFOA and receive the certificate mentioned above. The PAFR is a “citizen-friendly” version of the ACFR that translates complex financial information into clear language, charts and visuals.

**CERTIFICATE OF ACHIEVEMENT AND DISTINGUISHED BUDGET PRESENTATION (Continued)**

The GFOA presented a Distinguished Budget Presentation Award to York County for its annual budget for the fiscal year beginning July 1, 2025. This was the 22<sup>nd</sup> consecutive year that the County has achieved this prestigious award. In order to receive this award, a governmental entity must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device. This award is valid for a period of one year only. We believe that our current budget continues to conform to program requirements, and it has been submitted to the GFOA to determine its eligibility for another award.

For fiscal year ended June 30, 2024, York County is recognized as a GFOA Triple Crown winner by receiving GFOA's Certificate of Achievement for Excellence in Financial Reporting, Popular Annual Financial Reporting Award, and the Distinguished Budget Presentation Award.

**ACKNOWLEDGMENTS**

The preparation of this report could not have been accomplished without the efficient and dedicated services of the staff of the Finance Department, in particular the divisions of Accounting and Financial Reporting, Budget, and Fiscal Accounting Services, as well as the Office of the Treasurer, the School Division, and York-Poquoson Social Services. I would like to express my appreciation to the employees who assisted with and contributed to its preparation. We extend our sincere appreciation to all employees who contributed to this report and to the Board of Supervisors for their continued leadership and support.

Respectfully submitted,



Mark L. Bellamy, Jr.  
County Administrator



Theresa S. Owens, CPA  
Finance Director

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Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**County of York  
Virginia**

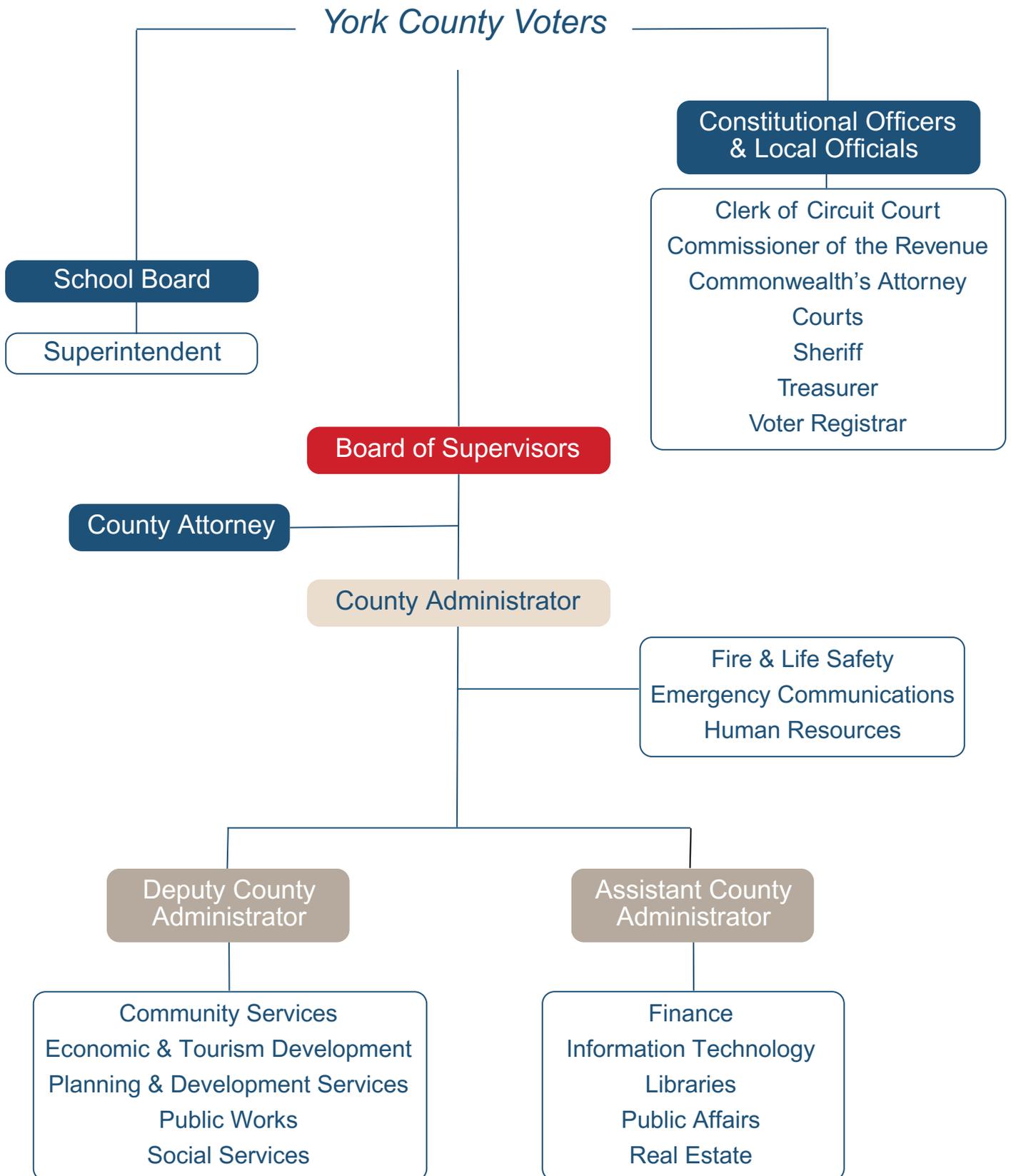
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO

# Organizational Chart



**COUNTY OF YORK, VIRGINIA**  
Principal Officials  
For the Fiscal Year Ended June 30, 2025

**Board of Supervisors**

Sheila S. Noll, Chairman  
Douglas R. Holroyd, Vice-Chairman  
Wayne Drewry  
G. Stephen Roane, Jr.  
Thomas G. Shepperd, Jr.

**Constitutional Officers**

Clerk of the Circuit Court  
Commissioner of the Revenue  
County Treasurer  
Commonwealth's Attorney  
Sheriff

Kristen N. Nelson  
Sarah K. Webb  
Candice D. Kelley  
Krystyn L. Reid  
Ronald G. Montgomery

**County Officials**

County Administrator  
County Attorney  
Deputy County Administrator  
Assistant County Administrator  
Director of Community Services  
Director of Economic and Tourism Development  
Director of Emergency Communications  
Director of Finance  
Fire Chief  
Director of Human Resources  
Director of Information Technology  
Director of Library Services  
Director of Planning and Development Services  
Director of Public Works  
Director of York-Poquoson Social Services

Mark L. Bellamy, Jr.  
Richard E. Hill, Jr.  
Brian P. Fuller  
Susan M. Goodwin  
Sheri L. Newcomb  
Kristina R. Olsen  
Donald T. Hall  
Theresa S. Owens  
Stephen P. Kopczynski  
Rose M. McKinney  
Timothy D. Wyatt  
Kevin W. Smith  
Susan D. Kassel  
Robert L. Krieger, III  
Margaret Mack-Yaroch

**School Board**

Kimberly S. Goodwin, Chairman  
James E. Richardson, Vice-Chairman  
Mark J. Shafer  
Zoran Pajevic  
Lynda J. Fairman

**School Officials**

Superintendent of Schools  
Chief Academic Officer  
Chief Financial Officer  
Chief Human Resources Officer  
Chief Operations Officer  
Director of School Leadership  
Director of Information Technology  
Director of Student Services  
Director of Curriculum and Instruction  
Director of Special Education

Dr. Victor D. Shandor  
Dr. Candi L. Skinner  
William Bowen  
Dr. David Reitz  
Dr. James Carroll  
Michelle Huffstetler  
Dr. Melissa Pettigrew  
Dr. Aaron Butler  
Dr. Karen Cagle  
Termaine Hopkins

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## Independent Auditor's Report

To the Honorable Members of the Board of Supervisors  
County of York, Virginia  
Yorktown, Virginia

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of York, Virginia (the "County"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of York, Virginia, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Counties, Cities, and Towns* and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Change in Accounting Principle*

As described in Notes 1 and 16 to the financial statements, in 2025, the County adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

## *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of York, Virginia's basic financial statements. The accompanying other supplementary information as listed in the table of contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If,

based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Newport News, Virginia  
November 24, 2025

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the County of York's (the County's) Annual Comprehensive Financial Report (ACFR) presents management's discussion and analysis of the County's financial performance during the fiscal year ended June 30, 2025. Please read it in conjunction with the transmittal letter on pages A-1 through A-8 at the front of this report and the County's basic financial statements, which begin on page D-1.

### FINANCIAL HIGHLIGHTS FOR FISCAL YEAR 2025 (FY2025)

- The assets and deferred outflows of resources of the County on a government-wide basis, excluding component units, exceeded its liabilities and deferred inflows of resources as of June 30, 2025 by \$225,808,629 (net position). Under Virginia law, School Divisions hold title to all school property and local governments incur financial obligations for school property. The assets are reported on the School Division's Statement of Net Position and the related debt is reported on the County's Statement of Net Position. Consequently, the County reports \$89,590,359 in school debt without the related assets.
- The County's total net position increased by \$7,060,877. Governmental activities increased by \$5,128,003, primarily due to an increase in General Fund property tax revenues. Business-type activities increased by \$1,932,874 mainly attributable to an increase in charges for services.
- As of June 30, 2025, the County's governmental funds reported combined ending fund balances of \$103,979,322, an increase of \$3,171,336 from the prior year. Unassigned fund balance totaled \$22,278,536, which is available for spending at the County's discretion. This amount includes a General Fund unassigned fund balance of \$24,024,081, representing 14.67% of total General Fund expenditures. It also reflects two unassigned fund deficits: \$1,733,381 in the Yorktown Capital Improvements Fund, due to a long-term advance payable to another fund, and \$12,164 in the nonmajor governmental funds resulting from a prepaid expenditure.
- The County's noncurrent liabilities, which includes the net OPEB liability, net pension liability, compensated absences liability, lease liability and subscription liability at June 30, 2025, were \$218,556,091, which is an increase of \$7,972,863 from the prior year. The key factors in this increase were the issuance of new general obligation bonds, an increase in the pension liabilities based on actuarial calculations and compensated absences liabilities based on the implementation of a new GASB standard (GASB 101).

### OVERVIEW OF THE FINANCIAL STATEMENTS

The Annual Comprehensive Financial Report consists of three (3) sections: introductory, financial and statistical. The financial section includes the basic financial statements consisting of three components: 1) Government-wide financial statements; 2) Fund financial statements; and 3) Notes to the basic financial statements. Required Supplementary Information, as well as Other Supplementary Information is included in addition to the basic financial statements.

**Government-wide Statements** - The government-wide financial statements are designed to provide the reader with a broad overview of the County's finances, in a manner similar to a private-sector business. One of the most frequently asked questions about the County's finances is, "Is the County as a whole better off or worse off as a result of this year's activities?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include all of the assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

All of the current year's revenues and expenses are considered regardless of when cash is received or paid.

These two statements report on the County's net position and the changes in them. One can think of the County's net position [the difference between assets + deferred outflows of resources, less liabilities + deferred inflows of resources] as one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net position is one indicator of whether its financial health is improving or deteriorating. However, other non-financial factors will need to be considered as well, such as changes in the County's property tax base, to assess the overall health of the County.

In the Statement of Net Position and the Statement of Activities, the County is divided into three kinds of activities:

- Governmental activities - Most of the County's basic services are reported here, including general government, judicial services, public safety, management services including finance, education, human services, public works, community development including planning and community services. Property taxes, other local taxes, and state and federal grants finance most of these activities.
- Business-type activities - The County charges a fee to customers to help cover the majority of the costs of services it provides. The County's water and sewer utilities, solid waste, Yorktown operations, the two Sanitary Districts, and Regional Radio System operations are reported here.
- Component units - The County includes three separate legal entities in its report - the York County School Division, the Economic Development Authority of York County and the Marquis Community Development Authority. Although legally separate, the County is financially accountable for the School Division and the Economic Development Authority component units and provides operating and capital funding. The County provides the financial reporting for the Marquis Community Development Authority.

The government-wide financial statements can be found on pages D-1 through D-2 of this report.

**Fund Financial Statements** - Traditional users of government financial statements will find the fund presentation more familiar, although the focus is only on the County's most significant funds. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The County has three kinds of funds:

- Governmental funds - Most of the County's basic services are reported in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out; and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed, short-term view of the County's general government operations and the basic services it provides.

Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the future to finance the County's programs. Because this information does not address the long-term focus of the government-wide statements, additional information is provided after the governmental funds statements that explain the relationship (or differences) between the fund financial statements and the government-wide financial statements. The basic governmental fund financial statements can be found on pages E-1 through E-4 of this report. The County maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Tourism Fund, Yorktown Capital Improvements Fund, County Capital Fund and Education Debt Service Fund, all of which are considered to be major funds.

Data from the other eight governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements on pages H-2 through H-7 of this report.

- Proprietary funds - Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information.

Although the County's enterprise funds (one type of proprietary fund) correspond to its business-type activities, the fund financial statements present these activities with greater detail, including cash flow data. The basic proprietary fund financial statements can be found on pages E-5 through E-7 of this report. The County maintains eight individual enterprise funds. Information is presented separately in the proprietary fund statement of net position, the proprietary fund statement of revenues, expenses and changes in fund net position and the proprietary fund statement of cash flows for the Sewer Utility Fund and Solid Waste Fund, which are major funds. Data for the other six enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major enterprise funds is provided in the form of combining statements on pages I-2 through I-4 of this report.

During fiscal year 2025, the County operated four internal service funds, (additional type of proprietary funds), to report activities that provide supplies and services for the County's other programs and activities. The Vehicle Maintenance Fund provides for the accumulation of resources to replace capital equipment and maintenance services for the County's vehicle fleet. The Health and Dental Insurance fund provides for the revenues and expenses of the health and dental programs. The Workers' Compensation fund accounts for the claims and related expenses for workers' compensation. The Information Technology fund accounts for the costs of providing computer technical support, software support, and internet and telecommunications services. The internal service funds are presented as a separate column in the proprietary fund financial statements, on pages E-5 through E-7 of this report. Individual fund data for each of these internal service funds is provided in the form of combining statements on pages J-2 through J-4 of this report.

- Fiduciary funds - The County's fiduciary activities are reported in an Other Postemployment Benefit Trust Fund and custodial fund Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. The County excludes these activities from the County's government-wide statements because the County cannot use these assets to finance its operations. The OPEB Trust Fund is irrevocable, and custodial funds are used to provide accountability of client monies for which the County is the custodian. The OPEB Trust Fund accounts for future benefits payable for eligible retirees of the County towards health insurance coverage in a plan sponsored by the County.

The Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position can be found on pages E-8 to E-9 of this report. Individual fund data for the custodial funds is provided in the form of combining statements on pages K-2 through K-3 of this report.

**Notes to the Basic Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages F-1 through F-104 of this report.

**Other information** - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's General Fund and Tourism Fund budgets and progress in funding its obligations to provide pension benefits and other postemployment benefits to its employees and contributions for other postemployment benefits and for the single-employer-defined benefit pension plan of the School Division. Required supplementary information can be found beginning on page G-2 of this report.

The combining statements for nonmajor governmental funds are presented immediately following the required supplementary information. Combining statements can be found on pages H-2 through K-3 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

### Summary of Statement of Net Position - As of June 30, 2025 and 2024

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>FY2025</u>	<u>Restated FY2024 (1)</u>	<u>FY2025</u>	<u>Restated FY2024 (1)</u>	<u>FY2025</u>	<u>Restated FY2024 (1)</u>
Current and other assets	\$ 149,332,898	\$ 141,520,685	\$ 30,226,590	\$ 30,104,856	\$ 179,559,488	\$ 171,625,541
Capital assets	160,027,125	150,175,388	128,247,564	127,547,544	288,274,689	277,722,932
Total assets	<u>\$ 309,360,023</u>	<u>\$ 291,696,073</u>	<u>\$ 158,474,154</u>	<u>\$ 157,652,400</u>	<u>\$ 467,834,177</u>	<u>\$ 449,348,473</u>
Deferred outflows of resources	<u>\$ 21,692,448</u>	<u>\$ 19,654,165</u>	<u>\$ 2,187,466</u>	<u>\$ 2,018,273</u>	<u>\$ 23,879,914</u>	<u>\$ 21,672,438</u>
Current and other liabilities	\$ 26,159,367	\$ 22,530,786	\$ 3,575,454	\$ 3,348,617	\$ 29,734,821	\$ 25,879,403
Long-term liabilities	199,514,560	190,530,910	19,041,531	20,052,318	218,556,091	210,583,228
Total liabilities	<u>\$ 225,673,927</u>	<u>\$ 213,061,696</u>	<u>\$ 22,616,985</u>	<u>\$ 23,400,935</u>	<u>\$ 248,290,912</u>	<u>\$ 236,462,631</u>
Deferred inflows of resources	<u>\$ 13,836,549</u>	<u>\$ 11,874,550</u>	<u>\$ 3,778,001</u>	<u>\$ 3,935,978</u>	<u>\$ 17,614,550</u>	<u>\$ 15,810,528</u>
Net position:						
Net investment in capital assets	\$ 96,532,224	\$ 88,608,551	\$ 113,701,250	\$ 111,984,915	\$ 210,233,474	\$ 200,593,466
Restricted	10,161,543	5,760,746	-	-	10,161,543	5,760,746
Unrestricted (deficit)	<u>(15,151,772)</u>	<u>(7,955,305)</u>	<u>20,565,384</u>	<u>20,348,845</u>	<u>5,413,612</u>	<u>12,393,540</u>
Total net position	<u>\$ 91,541,995</u>	<u>\$ 86,413,992</u>	<u>\$ 134,266,634</u>	<u>\$ 132,333,760</u>	<u>\$ 225,808,629</u>	<u>\$ 218,747,752</u>

(1) Compensated absences balance has been restated. See Note 16 for more information.

- The County's net position totaled \$225,808,629, an increase of \$7,060,877 over prior year, of which \$5,128,003 and \$1,932,874, represented an increase in governmental activities and business-type activities, respectively. The increase in governmental activities was primarily due to increases in General Fund property tax revenues in FY2025. The increase in business-type activities was mainly attributable to increased charges for services.

Approximately 4.5% of net position represented resources that are subject to external restrictions. The majority of the County's net position reflected its investment in capital assets, less any related debt used to acquire those assets that were still outstanding. These assets are used to provide services to citizens and consequently are not available for future spending.

Under Virginia law, School Divisions hold title to all school property, except when the governing bodies of the local government and school division agree that title may vest in the locality. Since Virginia school divisions do not have taxing authority, local governments incur financial obligations for school property. In June 2003, the York County Board of Supervisors passed a resolution electing not to acquire tenancy in common of school property as allowed for under GAAP. The County borrows funds to finance the acquisition, construction, and improvement of school property and the School Division holds title to this property.

With the County opting out of Senate Bill 276, the asset values are reported on the School Division's Statement of Net Position and the related debt or liability are reported on the County's Statement of Net Position. Consequently, the County reports \$89,590,359 in school debt without the related assets.

## Summary of Changes in Net Position - Years Ended June 30, 2025 and 2024

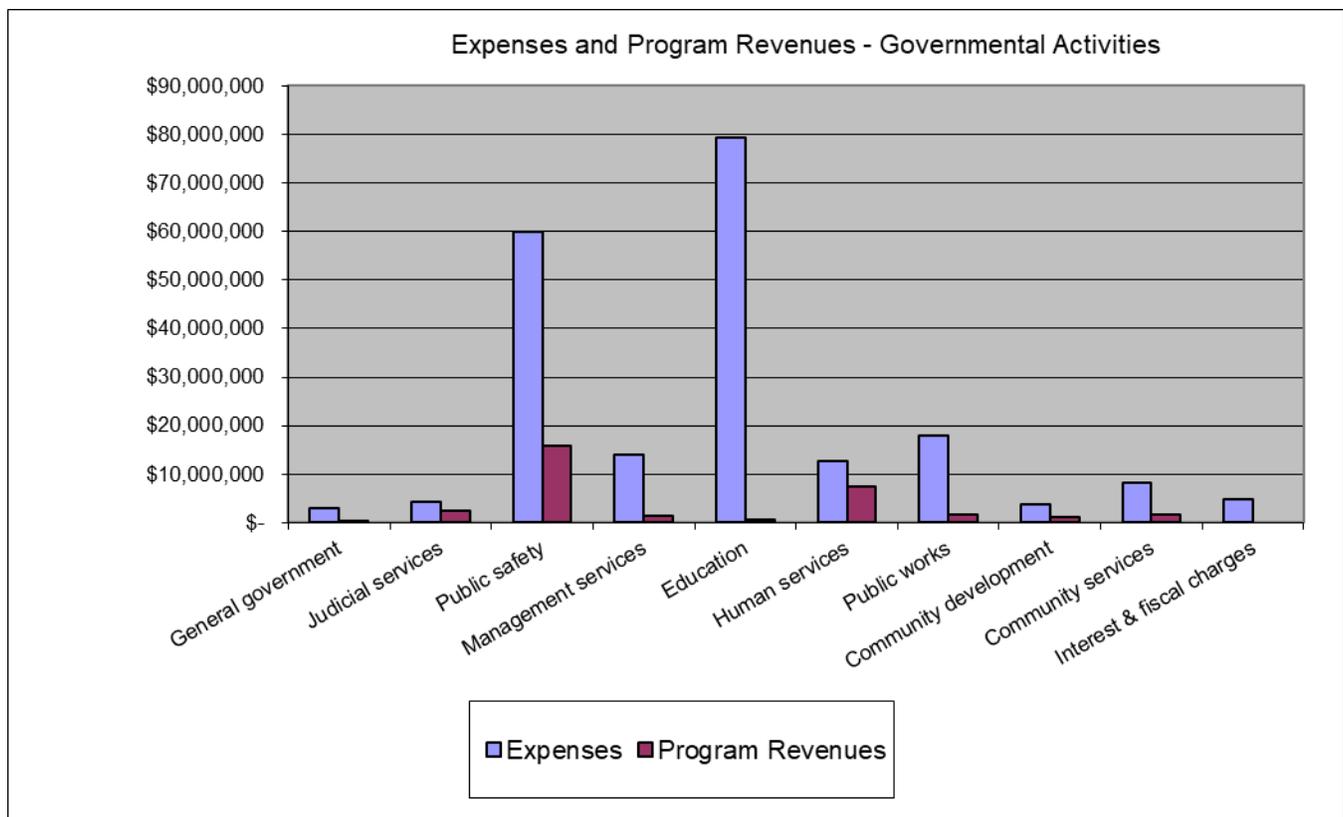
	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>FY2025</u>	<u>Restated FY2024 (1)</u>	<u>FY2025</u>	<u>Restated FY2024 (1)</u>	<u>FY2025</u>	<u>Restated FY2024 (1)</u>
Revenues:						
Program revenues:						
Charges for services	\$ 14,153,833	\$ 14,593,354	\$ 24,239,579	\$ 22,098,608	\$ 38,393,412	\$ 36,691,962
Operating grants and contributions	17,443,918	16,918,596	26,237	30,220	17,470,155	16,948,816
Capital grants and contributions	1,175,415	4,727,206	1,454,329	1,179,210	2,629,744	5,906,416
General revenues:						
Property taxes	121,536,903	111,176,931	-	-	121,536,903	111,176,931
Other taxes	48,412,647	47,516,603	2,225,448	3,040,567	50,638,095	50,557,170
Commonwealth of Virginia, net						
Local Aid to Commonwealth	8,741,680	8,741,680	-	-	8,741,680	8,741,680
Unrestricted investment earnings	3,104,986	3,589,988	418,422	401,135	3,523,408	3,991,123
Miscellaneous	99,468	256,506	47,851	15,502	147,319	272,008
Gain on sale of capital assets	13,104	24,663	17,018	-	30,122	24,663
<b>Total revenues</b>	<b>214,681,954</b>	<b>207,545,527</b>	<b>28,428,884</b>	<b>26,765,242</b>	<b>243,110,838</b>	<b>234,310,769</b>
Expenses:						
Governmental activities:						
General administration	3,058,517	3,739,273	-	-	3,058,517	3,739,273
Judicial services	4,211,339	4,088,103	-	-	4,211,339	4,088,103
Public safety	60,057,077	54,851,696	-	-	60,057,077	54,851,696
Management services	13,943,175	13,905,539	-	-	13,943,175	13,905,539
Education	79,297,605	71,795,467	-	-	79,297,605	71,795,467
Human services	12,811,540	12,831,548	-	-	12,811,540	12,831,548
Public works	17,972,686	14,945,028	-	-	17,972,686	14,945,028
Community development	3,713,438	5,346,957	-	-	3,713,438	5,346,957
Community services	8,290,866	8,024,284	-	-	8,290,866	8,024,284
Interest and fiscal charges on noncurrent debt	4,745,018	4,053,632	-	-	4,745,018	4,053,632
Business-type activities:						
Sewer Utility	-	-	13,939,681	14,147,009	13,939,681	14,147,009
Water Utility	-	-	319,845	313,722	319,845	313,722
Solid Waste	-	-	7,613,732	7,125,866	7,613,732	7,125,866
Yorktown Operations	-	-	246,082	242,848	246,082	242,848
Sanitary Districts	-	-	415,601	416,142	415,601	416,142
Regional Radio System	-	-	5,413,759	5,198,026	5,413,759	5,198,026
<b>Total expenses</b>	<b>208,101,261</b>	<b>193,581,527</b>	<b>27,948,700</b>	<b>27,443,613</b>	<b>236,049,961</b>	<b>221,025,140</b>
Change in net position, before transfers	6,580,693	13,964,000	480,184	(678,371)	7,060,877	13,285,629
Transfers	(1,452,690)	(2,102,760)	1,452,690	2,102,760	-	-
Change in net position	5,128,003	11,861,240	1,932,874	1,424,389	7,060,877	13,285,629
Net position, beginning, as restated	86,413,992	74,552,752	132,333,760	130,909,371	218,747,752	205,462,123
<b>Net position, ending</b>	<b>\$ 91,541,995</b>	<b>\$ 86,413,992</b>	<b>\$ 134,266,634</b>	<b>\$ 132,333,760</b>	<b>\$ 225,808,629</b>	<b>\$ 218,747,752</b>

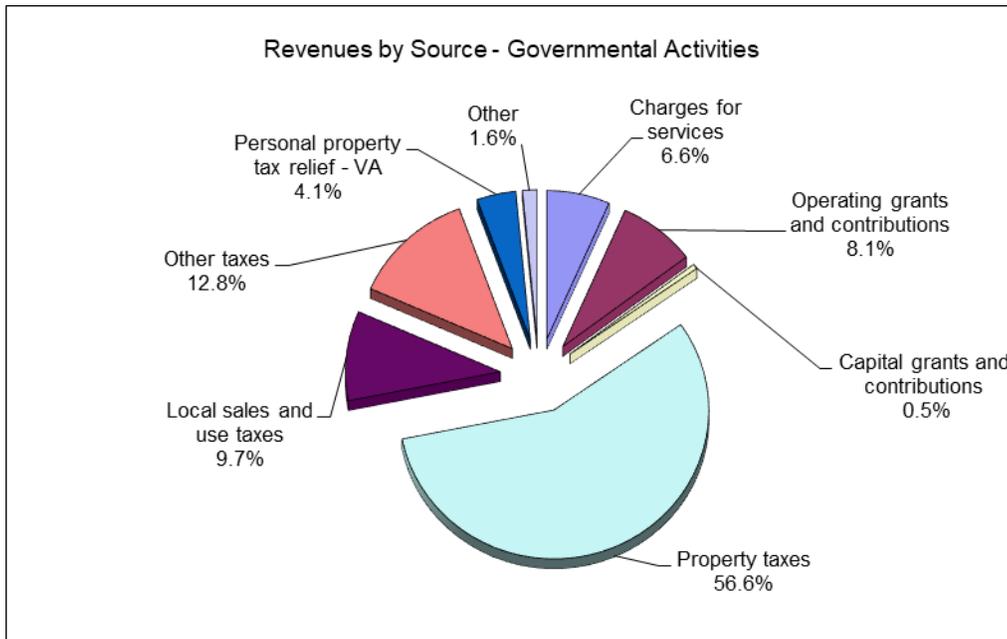
(1) Compensated absences balance has been restated. See Note 16 for more information.

**Governmental Activities** - For the fiscal year ended June 30, 2025, revenues from governmental activities totaled \$214,681,954. The \$10,359,972 increase in property tax revenues over fiscal year 2024 was driven primarily by increases in real estate and personal property taxes. Both revenue sources increased due to higher tax rates, with the real estate tax rate rising by \$0.04 per \$100 of assessed value and the personal property tax rate increasing by \$0.20 per \$100. Real estate taxes, the County's largest revenue source, generated \$95,584,890, based on an assessed real property tax base of \$12,834,881,800 for calendar year 2025. Personal property taxes, the County's second-largest revenue source, totaled \$33,590,150. This amount includes the Commonwealth of Virginia's annual \$8,741,680 entitlement grant under the Personal Property Tax Relief Act (PPTRA).

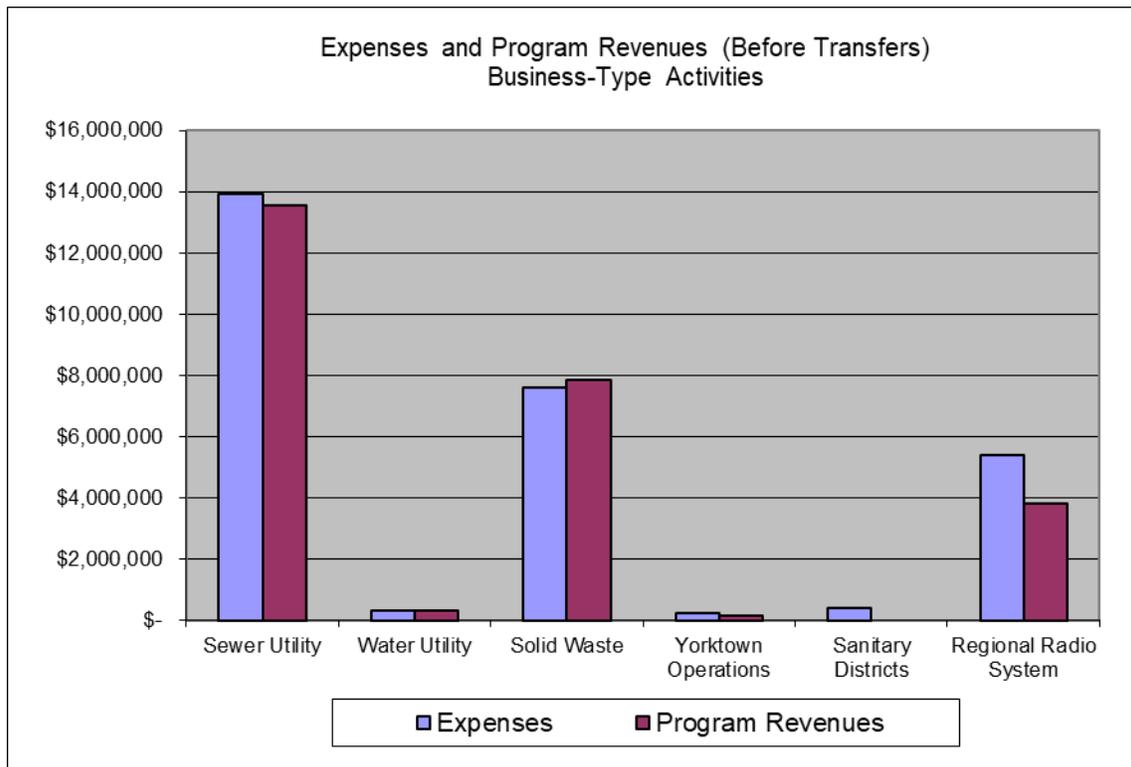
Other taxes increased by \$896,044 from the prior year. This increase was attributable to higher lodging and meals tax in FY25. Unrestricted investment earnings decreased by \$485,002 as a result of the lower national interest rate environment.

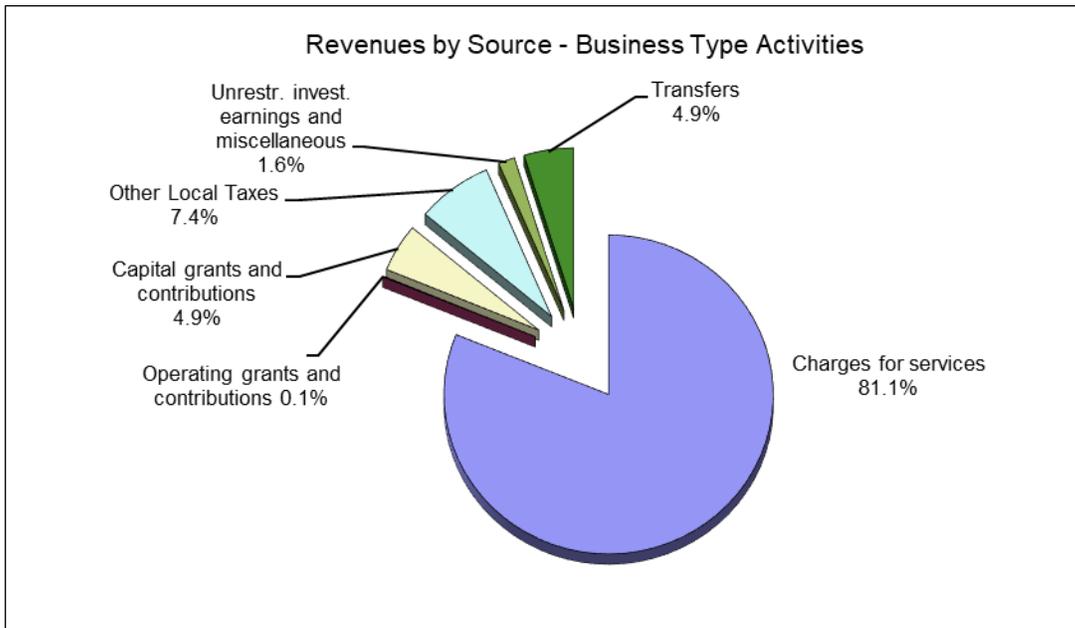
For the fiscal year ended June 30, 2025, expenses for governmental activities totaled \$208,101,261, which is an increase of \$14,519,734 over prior year. The County's largest expenditure of \$79.3 million is for Education to support the public school system and public libraries. Of this amount, \$73.8 million is the payment to the School Division for operations, health and dental, capital projects and bond proceeds for construction. Public Safety is the second largest expenditure of \$60.0 million for sheriff, fire and life safety and emergency communications operations. For further discussion on changes from the prior year for the governmental funds, see page C-12.





**Business-type Activities** - Business-type activities increased the County's net position by \$1,932,874 for the fiscal year ended June 30, 2025. This growth is primarily due to higher charges for services related to solid waste and sewer in FY 2025.



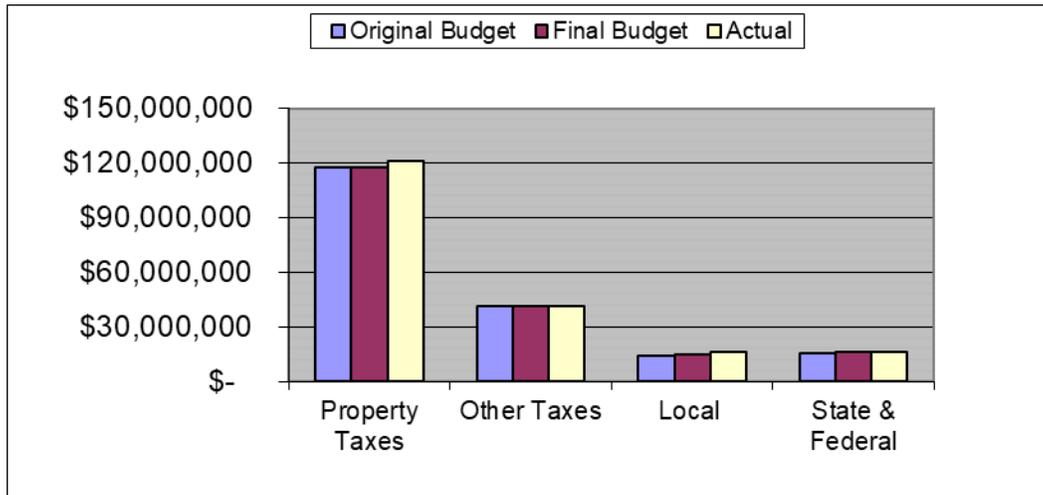


**GENERAL FUND**

As of June 30, 2025, the County’s governmental funds reported combined ending fund balances of \$103,979,322, an increase of \$3,171,336 from the prior year. Unassigned fund balance totaled \$22,278,536 and is available for spending at the County’s discretion. Of the remainder of fund balance, \$4,692,187 is nonspendable, \$9,805,707 is restricted, \$20,565,030 is committed and \$46,637,862 is assigned. The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$24,024,081 and total fund balance was \$39,624,031. As a measure of the General Fund’s liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 14.7% of total General Fund expenditures while total fund balance represents 24.2% of the same amount.

During the year, the Board of Supervisors approved various budget revisions. The following chart shows the original approved budget, the revised budget at the end of the fiscal year and the actual amounts for both revenues and expenditures in the General Fund.

## General Fund Revenue - Comparison of Budget to Actual

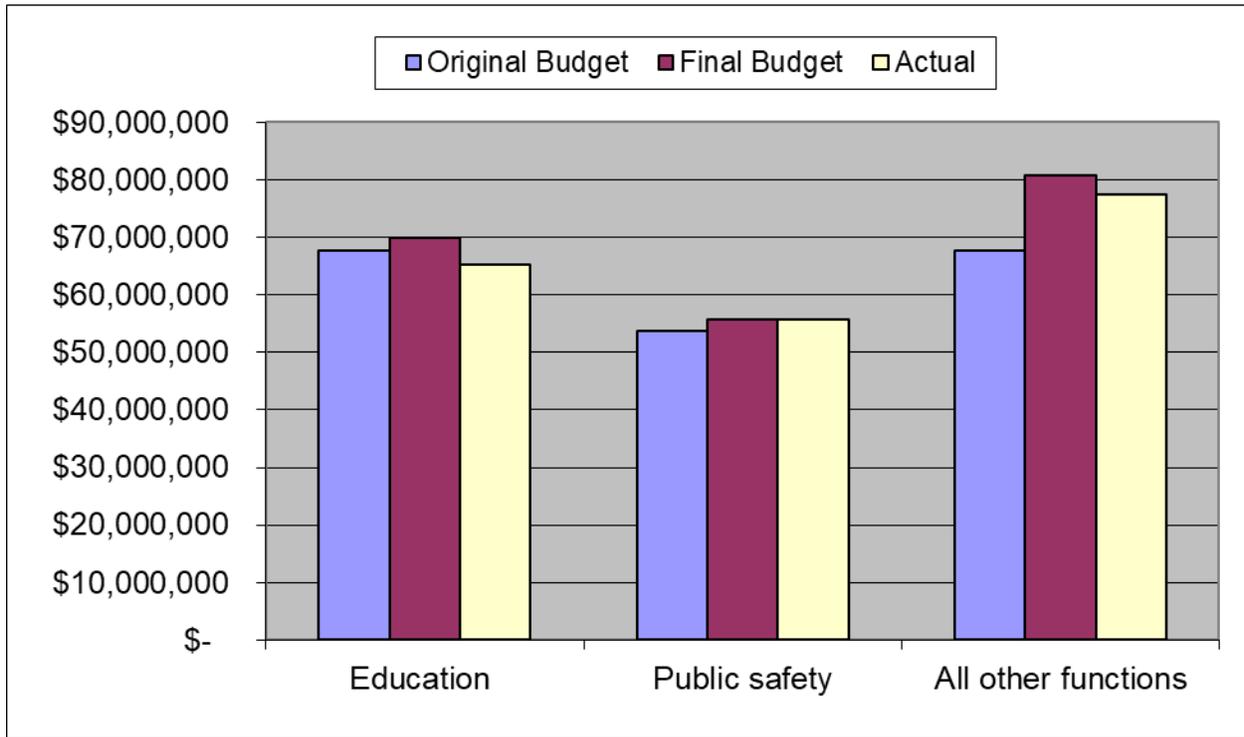


The total change in General Fund final budgeted revenues and other financing sources were \$1,182,965 or .63% over the original budget. The majority of the increase was driven by the appropriation of approximately \$331,000 for additional state and federal funds; \$178,000 for increases in fines and forfeitures; and \$655,000 for law enforcement extra duty officers and traffic control, medical transport services, and parks and recreation services.

The total General Fund actual revenues and other financing sources were \$4,280,950 or 2.25% over the final budget. Significant variances include the following:

- General property taxes including penalties and interest were higher than the final budget by \$3,543,073 or 3.0%, which was primarily driven by real estate and personal property tax rate increases.
- Other local taxes were lower than the final budget by \$570,094 or 1.4%, primarily due to the lower than expected cigarette tax revenues.

## General Fund Expenditures - Comparison of Budget to Actual



The total change in General Fund final budgeted expenditures and other financing uses were \$17,332,385 or 9.2% over the original budget. The majority of the increase was driven by the appropriation of approximately \$16.1 million of carryovers for continuing capital and special projects and approximately \$1.2 million for additional funds received.

The total General Fund actual expenditures and other financing uses were \$7,861,558 or 3.8% under the final budget. A portion of the variance, \$644,715 is attributable to outstanding encumbrances at June 30, 2025, which are not reflected in the budgetary comparison schedule. Other significant variances include the following:

- Education: the payment to the School Division is under budget due to the return of unspent funds to the County per State code.
- Additional Functions with significant variances:
  - Judicial Services: The Clerk of Circuit Court was also under budget due to unspent information technology funding.
  - Management Services: Human Resources, Information Technology, Commissioner of the Revenue, Treasurer and Real Estate Assessment were under budget as a result of vacancies.
  - Public Works, Community Development and Community Services: these departments realized savings from operations and personnel due to turnover and vacancies.

## **GOVERNMENTAL FUNDS**

The County maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Tourism, Yorktown Capital Improvements, County Capital and the Education Debt Service Funds, all of which are considered to be major funds.

The General Fund's fund balance decreased by \$4,006,912 primarily due to increases in transfers from the General Fund to support major County capital projects.

The Tourism Fund accounts for economic development programs and transactions related to the lodging tax restricted by the State for tourism activities. The Yorktown Capital Improvements and County Capital Funds account for major capital improvements. The Education Debt Service Fund accounts for debt service payments for School Division capital projects for which debt was issued.

For fiscal year ended June 30, 2025, the Tourism Fund had increases in fund balance of \$450,324, due to slight increases in lodging and \$2.00 taxes and transfers. The County Capital Fund had an increase of \$2,629,544 largely due to the issuance of new debt and several large capital projects including the Dockmasters Building, development services building renovations and new fire apparatus. The Yorktown Capital Improvements Fund had a decrease in fund deficit of \$258,498, mainly due to transfers from the General Fund.

## **PROPRIETARY FUNDS**

The County reported operations for eight enterprise funds and four internal service funds. The enterprise funds provide the means to account for the operations of the County-operated utilities, the two sanitary districts, the County solid waste disposal activity, the operations at Yorktown and the operations of the Regional Radio System.

During fiscal year 2025, the internal service funds were used to account for the operation of the centralized motor vehicle pool, for health and dental insurance programs, claims and related expenses for workers' compensation and costs of providing computer technical support, software support, internet and telecommunications.

The Sewer Utility Fund earned \$12,110,286 through charges for services and \$2,207,281 from restaurant food taxes. The Vehicle Maintenance Fund (internal service fund) collects its revenues through charges for services imposed on the various County departments to which fleet vehicles are assigned. The expenses relate directly to the maintenance and depreciation of the County's fleet of vehicles. The Health and Dental Insurance Fund, accounts for the health and dental insurance claims, payments to the insurance providers and the IRS as required by the Affordable Care Act, and the contributions from the County and employees. The Workers' Compensation Fund accounts for the claims associated with workers compensation. The Information Technology Fund collects its revenues through charges for services imposed on the various County departments to which computer and network software and hardware are assigned.

The enterprise funds in the aggregate had an increase in net position during the fiscal period of \$1,932,874, and the internal service funds reported an increase in net position of \$615,883. The net position for the enterprise funds and internal service funds were \$134,266,634 and \$16,770,672, respectively, at the end of the fiscal year.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of fiscal year 2025, the County's investment in capital assets for its governmental and business-type activities amounts to \$288,274,689 (net of accumulated depreciation and amortization). This investment in capital assets includes land, easements, construction in progress, land improvements, buildings and improvements, infrastructure, equipment, vehicles, leasehold improvements, right-to-use leases and subscriptions, and computer software. The increase in governmental activities construction in progress is mainly attributable to the development services building addition, the construction of a building at the waterfront and the purchase of fire apparatus that is not completed.

The County does not own its roads and they are, therefore, not included in the capital assets. In addition, the School Division owns school buildings and the related debt is County debt. For this reason, the assets are reflected in the Statement of Net Position of the component unit School Division, while the related debt is reflected in the Statement of Net Position of the County.

The slight increase in capital assets for business-type activities is driven by an increase in the CIP balance for pump station rehab that has not been completed as of June 30, 2025.

### Governmental Activities and Business-Type Activities - Capital Assets, Net of Depreciation and Amortization

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>FY2025</u>	<u>FY2024</u>	<u>FY2025</u>	<u>FY2024</u>	<u>FY2025</u>	<u>FY2024</u>
Land	\$ 12,807,179	\$ 12,776,879	\$ 3,946,755	\$ 3,946,755	\$ 16,753,934	\$ 16,723,634
Easements	855,354	841,254	718,853	718,853	1,574,207	1,560,107
Construction in progress	16,728,858	10,628,227	11,220,626	6,537,953	27,949,484	17,166,180
Land improvements	10,122,100	8,616,984	46,511	39,194	10,168,611	8,656,178
Buildings	53,379,850	54,297,295	3,087,632	3,637,714	56,467,482	57,935,009
Building improvements	18,298,210	18,363,331	2,883,280	2,954,384	21,181,490	21,317,715
Infrastructure	7,175,758	6,409,870	100,949,347	103,653,759	108,125,105	110,063,629
Equipment	10,671,075	10,422,913	3,321,175	3,657,188	13,992,250	14,080,101
Vehicles	14,933,834	13,061,340	1,356,594	1,529,636	16,290,428	14,590,976
Leasehold Improvements	3,926,417	4,033,990	-	-	3,926,417	4,033,990
Right-to-use leased assets	6,681,383	7,087,700	-	-	6,681,383	7,087,700
Right-to-use subscriptions	2,589,546	1,720,551	-	-	2,589,546	1,720,551
Computer software	1,857,561	1,915,054	716,791	872,108	2,574,352	2,787,162
Total	<u>\$ 160,027,125</u>	<u>\$ 150,175,388</u>	<u>\$ 128,247,564</u>	<u>\$ 127,547,544</u>	<u>\$ 288,274,689</u>	<u>\$ 277,722,932</u>

### Capital Project Funds

The capital project funds are used by the County to acquire and construct major capital projects.

#### *Yorktown Capital Improvements Fund*

This fund had a \$1,733,381 deficit at June 30, 2025, resulting from a prior year advance from the Tourism Fund.

## County Capital Fund

For fiscal year 2025, a transfer of \$11,294,098 was from the General Fund for future projects. Capital expenditures of \$15,757,076 included the following significant expenditures: Dockmaster building; fire apparatus replacement; and development services building renovations.

Additional information on the County's capital assets can be found in note 5 beginning on page F-19 of this report.

## Governmental Activities and Business-type Activities - Long-term Debt

At the end of the fiscal year, the County had total bonded debt of \$156,359,031. Leases, subscriptions, compensated absences, claims liabilities, net pension liability, net OPEB obligation, and direct financing arrangements are not included in these figures.

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>FY2025</u>	<u>FY2024</u>	<u>FY2025</u>	<u>FY2024</u>	<u>FY2025</u>	<u>FY2024</u>
Bonds payable	\$ 141,702,334	\$ 134,568,844	\$ 14,656,697	\$ 15,698,588	\$ 156,359,031	\$ 150,267,432
Total	\$ 141,702,334	\$ 134,568,844	\$ 14,656,697	\$ 15,698,588	\$ 156,359,031	\$ 150,267,432

Under Virginia state law, school divisions do not have the authority to issue debt. Therefore, all school debt is issued by and is a liability of the County. In fiscal year 2025, the County paid \$8.8 million for debt service related to education projects.

Additional information on the County's long-term debt can be found in note 7 beginning on page F-23 of this report.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND TAX RATES

The fiscal year 2026 approved budget for the General Fund is \$200,196,507, a 5.9% increase from the fiscal year 2025 originally-approved budget.

The fiscal year 2026 Budget was adopted on May 6, 2025 and it reflects a plan that invests in all of the Board's strategic priorities as outlined in the Letter of Transmittal. The Adopted Budget maintains York County's position as the lowest taxed, major full-service locality in Hampton Roads.

The School Division was granted funding that nearly funded their anticipated needs. Also, the FY2026 Budget provided a meaningful compensation package for County staff. Preparations for the next budget cycle are underway for FY2027.

## REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to Theresa S. Owens, CPA, Finance Director, P.O. Box 532, Yorktown, VA 23690, telephone (757) 890-3700.

**COUNTY OF YORK, VIRGINIA**  
Statement of Net Position  
June 30, 2025

	Primary Government			Discretely Presented Component Units		
	Governmental Activities	Business-type Activities	Total	School Division	Economic Development Authority	Marquis Community Development Authority
<b>ASSETS</b>						
Cash and investments	\$ 116,398,460	\$ 24,551,729	\$ 140,950,189	\$ 16,590,595	\$ 1,112,791	\$ -
Restricted cash	4,202,202	-	4,202,202	-	506,470	118,918
Receivables, net	23,053,921	4,620,945	27,674,866	3,539,511	137,100	402
Due from Primary Government	-	-	-	9,892,192	-	321,056
Due from component unit - EDA	-	133,072	133,072	-	-	-
Prepaid expenses	515,390	21,750	537,140	90,709	9	-
Other assets	-	-	-	-	1,533,879	-
Net pension asset	-	-	-	1,138,301	-	-
Net OPEB asset	-	-	-	6,369,980	-	-
Lease receivables	2,956,368	3,084,072	6,040,440	6,170,124	813,595	-
Lease interest receivables	6,557	15,023	21,580	-	2,126	-
Internal balances	2,200,000	(2,200,000)	-	-	-	-
Capital assets:						
Nondepreciable/nonamortizable	30,391,391	15,886,234	46,277,625	43,790,182	104,720	-
Depreciable/amortizable	238,661,647	216,578,279	455,239,926	293,060,276	1,019,906	20,375,995
Less accumulated depreciation/amortization	(109,025,913)	(104,216,949)	(213,242,862)	(133,938,829)	(399,053)	(2,724,600)
Total assets	<u>309,360,023</u>	<u>158,474,155</u>	<u>467,834,178</u>	<u>246,703,041</u>	<u>4,831,543</u>	<u>18,091,771</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Debt refundings resulting in loss transactions, net of accumulated amortization	896,586	203,024	1,099,610	-	-	-
OPEB costs	3,612,342	345,452	3,957,794	4,066,335	-	-
Pension costs	17,183,520	1,638,990	18,822,510	31,634,843	-	-
Total deferred outflows of resources	<u>21,692,448</u>	<u>2,187,466</u>	<u>23,879,914</u>	<u>35,701,178</u>	<u>-</u>	<u>-</u>
Total assets and deferred outflows of resources	<u>\$ 331,052,471</u>	<u>\$ 160,661,621</u>	<u>\$ 491,714,092</u>	<u>\$ 282,404,219</u>	<u>\$ 4,831,543</u>	<u>\$ 18,091,771</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 5,337,541	\$ 1,855,183	\$ 7,192,724	\$ 4,422,761	\$ 25,621	\$ 16,678
Retainage payable	116,483	92,641	209,124	493,052	-	-
Deposits payable	1,485,803	57,719	1,543,522	-	14,121	-
Salaries, taxes and benefits payable	3,975,457	303,349	4,278,806	10,152,040	-	-
Unearned revenues	2,515,708	1,124,157	3,639,865	268,949	78,784	12,164
Due to Primary Government	-	-	-	-	133,072	-
Due to component unit - School Division	9,892,192	-	9,892,192	-	-	-
Due to component unit - CDA	321,056	-	321,056	-	-	-
Accrued interest payable	2,088,527	142,405	2,230,932	4,046	-	4,081,637
Arbitrage payable	426,600	-	426,600	-	-	-
Noncurrent liabilities:						
Due within one year	13,619,140	951,491	14,570,631	4,728,009	-	-
Due in more than one year	185,895,420	18,090,040	203,985,460	118,805,554	-	40,523,000
Total liabilities	<u>225,673,927</u>	<u>22,616,985</u>	<u>248,290,912</u>	<u>138,874,411</u>	<u>251,598</u>	<u>44,633,479</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Leases	2,923,198	2,980,503	5,903,701	5,768,772	808,140	-
Prepaid taxes, fees and receivables	2,661,376	-	2,661,376	-	-	-
OPEB costs	1,329,765	126,234	1,455,999	3,093,918	-	-
Pension costs	6,922,210	671,265	7,593,475	15,080,396	-	-
Total deferred inflows of resources	<u>13,836,549</u>	<u>3,778,002</u>	<u>17,614,551</u>	<u>23,943,086</u>	<u>808,140</u>	<u>-</u>
<b>NET POSITION</b>						
Net investment in capital assets	96,532,224	113,701,250	210,233,474	201,103,415	725,573	(22,871,605)
Restricted for:						
Community services	73,165	-	73,165	-	-	-
Public safety	1,736,915	-	1,736,915	-	-	-
Tourism	4,015,212	-	4,015,212	-	-	-
Judicial services	123,204	-	123,204	-	-	-
Environmental and transportation improvements	2,739,892	-	2,739,892	-	-	-
Facility renovations and repairs	798,744	-	798,744	-	-	-
Proffer projects	646,046	-	646,046	-	-	-
School activity funds	-	-	-	2,282,456	-	-
Pension asset	-	-	-	1,138,301	-	-
OPEB	-	-	-	6,369,980	-	-
Capital projects	-	-	-	-	492,349	-
Other purposes	28,365	-	28,365	-	-	-
Nutrition	-	-	-	3,026,075	-	-
Unrestricted (deficit)	(15,151,772)	20,565,384	5,413,612	(94,333,505)	2,553,883	(3,670,103)
Total net position (deficit)	<u>91,541,995</u>	<u>134,266,634</u>	<u>225,808,629</u>	<u>119,586,722</u>	<u>3,771,805</u>	<u>(26,541,708)</u>
Total liabilities, deferred inflows of resources, and net position (deficit)	<u>\$ 331,052,471</u>	<u>\$ 160,661,621</u>	<u>\$ 491,714,092</u>	<u>\$ 282,404,219</u>	<u>\$ 4,831,543</u>	<u>\$ 18,091,771</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
**Statement of Activities**  
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expenses) Revenues and Changes in Net Position			Discretely Presented Component Units		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Government		School Division	Economic Development Authority	Marquis Community Development Authority
						Business-type Activities	Total			
<b>Primary Government:</b>										
Governmental activities:										
General administration	\$ 3,058,517	\$ 146,034	\$ 101,744	\$ 168,244	\$ (2,642,495)	\$ -	\$ (2,642,495)	\$ -	\$ -	\$ -
Judicial services	4,211,339	672,345	1,680,559	-	(1,858,435)	-	(1,858,435)	-	-	-
Public safety	60,057,077	8,411,119	6,878,139	645,967	(44,121,852)	-	(44,121,852)	-	-	-
Management services	13,943,175	744,288	612,206	-	(12,586,681)	-	(12,586,681)	-	-	-
Education	79,297,605	29,549	261,289	350,229	(78,656,538)	-	(78,656,538)	-	-	-
Human services	12,811,540	403,909	7,082,027	-	(5,325,604)	-	(5,325,604)	-	-	-
Public works	17,972,686	1,701,663	-	-	(16,271,023)	-	(16,271,023)	-	-	-
Community development	3,713,438	1,086,318	-	-	(2,627,120)	-	(2,627,120)	-	-	-
Community services	8,290,866	958,608	827,954	10,975	(6,493,329)	-	(6,493,329)	-	-	-
Interest and fiscal charges on noncurrent debt	4,745,018	-	-	-	(4,745,018)	-	(4,745,018)	-	-	-
Total governmental activities	<u>208,101,261</u>	<u>14,153,833</u>	<u>17,443,918</u>	<u>1,175,415</u>	<u>(175,328,095)</u>	<u>-</u>	<u>(175,328,095)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Business-type activities:										
Sewer Utility	13,939,681	12,110,286	-	1,454,329	-	(375,066)	(375,066)	-	-	-
Water Utility	319,845	324,562	-	-	-	4,717	4,717	-	-	-
Solid Waste	7,613,732	7,842,689	26,237	-	-	255,194	255,194	-	-	-
Yorktown Operations	246,082	166,556	-	-	-	(79,526)	(79,526)	-	-	-
Sanitary Districts	415,601	-	-	-	-	(415,601)	(415,601)	-	-	-
Regional Radio System	5,413,759	3,795,486	-	-	-	(1,618,273)	(1,618,273)	-	-	-
Total business-type activities	<u>27,948,700</u>	<u>24,239,579</u>	<u>26,237</u>	<u>1,454,329</u>	<u>-</u>	<u>(2,228,555)</u>	<u>(2,228,555)</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Primary Government	<u>\$ 236,049,961</u>	<u>\$ 38,393,412</u>	<u>\$ 17,470,155</u>	<u>\$ 2,629,744</u>	<u>(175,328,095)</u>	<u>(2,228,555)</u>	<u>(177,556,650)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Component units:</b>										
School Division	\$ 207,877,648	\$ 4,113,426	\$ 114,207,914	\$ 725,049	-	-	-	\$ (88,831,259)	\$ -	\$ -
Economic Development Authority	888,531	363,919	-	-	-	-	-	-	(524,612)	-
Marquis Community Development Authority	3,047,362	-	-	-	-	-	-	-	-	(3,047,362)
Total component units	<u>\$ 211,813,541</u>	<u>\$ 4,477,345</u>	<u>\$ 114,207,914</u>	<u>\$ 725,049</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(88,831,259)</u>	<u>(524,612)</u>	<u>(3,047,362)</u>
<b>General revenues:</b>										
Taxes:										
Property taxes					121,536,903	-	121,536,903	-	-	-
Local sales and use taxes					20,869,976	-	20,869,976	-	-	-
Hotel and motel room taxes					6,445,201	-	6,445,201	-	-	-
Restaurant food taxes					6,950,743	2,225,448	9,176,191	-	-	-
Cigarette taxes					1,261,987	-	1,261,987	-	-	-
Business license taxes					9,764,564	-	9,764,564	-	-	-
Taxes on recordation and wills					1,309,117	-	1,309,117	-	-	-
Other local taxes					1,811,059	-	1,811,059	-	-	-
Personal property tax relief from Commonwealth of Virginia, net Local Aid to Commonwealth					8,741,680	-	8,741,680	-	-	-
Payment from Primary Government					-	-	-	73,863,046	369,535	908,195
Unrestricted shared intergovernmental revenues					-	-	-	16,591,705	-	-
Unrestricted investment earnings					3,104,986	418,422	3,523,408	497,411	45,457	6,772
Miscellaneous					99,468	47,851	147,319	3,265,072	3,500	-
Gain on disposal of capital assets					13,104	17,018	30,122	-	-	-
Transfers					(1,452,690)	1,452,690	-	-	-	-
Total general revenues and transfers					<u>180,456,098</u>	<u>4,161,429</u>	<u>184,617,527</u>	<u>94,217,234</u>	<u>418,492</u>	<u>914,967</u>
Change in net position					5,128,003	1,932,874	7,060,877	5,385,975	(106,120)	(2,132,395)
Net position (deficit), beginning, as restated					86,413,992	132,333,760	218,747,752	114,200,747	3,877,925	(24,409,313)
Net position (deficit), ending					<u>\$ 91,541,995</u>	<u>\$ 134,266,634</u>	<u>\$ 225,808,629</u>	<u>\$ 119,586,722</u>	<u>\$ 3,771,805</u>	<u>\$ (26,541,708)</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Balance Sheet  
Governmental Funds  
June 30, 2025

ASSETS	General	Tourism Special Revenue	Capital Projects		Debt Service Education	Nonmajor Governmental Funds	Total Governmental Funds
			Yorktown Capital Improvements	County Capital			
Cash and investments	\$ 39,759,212	\$ 3,586,955	\$ 550,416	\$ 40,831,856	\$ 903,868	\$ 20,615,404	\$ 106,247,711
Restricted cash	17,520	-	-	4,184,682	-	-	4,202,202
Receivables, net	19,255,947	578,969	-	615,631	-	2,862,267	23,312,814
Lease receivables	2,956,368	-	-	-	-	-	2,956,368
Lease interest receivables	6,557	-	-	-	-	-	6,557
Prepaid expenditures	21,226	-	-	175,000	-	12,164	208,390
Advances to other funds	4,483,797	2,283,797	-	-	-	-	6,767,594
Total assets	<u>\$ 66,500,627</u>	<u>\$ 6,449,721</u>	<u>\$ 550,416</u>	<u>\$ 45,807,169</u>	<u>\$ 903,868</u>	<u>\$ 23,489,835</u>	<u>\$ 143,701,636</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>							
Liabilities:							
Accounts payable	\$ 2,344,989	\$ 107,025	\$ -	\$ 1,417,207	\$ 19,500	\$ 754,843	\$ 4,643,564
Retainage payable	-	-	-	94,171	-	22,312	116,483
Deposits payable	1,485,803	-	-	-	-	-	1,485,803
Salaries, taxes and benefits payable	3,478,267	66,040	-	-	-	348,964	3,893,271
Unearned revenue	21,529	52,350	-	2,167,846	-	273,983	2,515,708
Due to component unit - School Division	9,892,192	-	-	-	-	-	9,892,192
Due to component unit - CDA	-	-	-	-	-	321,056	321,056
Advances from other funds	-	2,283,797	2,283,797	-	-	-	4,567,594
Total liabilities	<u>17,222,780</u>	<u>2,509,212</u>	<u>2,283,797</u>	<u>3,679,224</u>	<u>19,500</u>	<u>1,721,158</u>	<u>27,435,671</u>
Deferred inflows of resources:							
Leases	2,923,198	-	-	-	-	-	2,923,198
Unavailable revenues - property taxes, fees and grants	5,698,584	139,990	-	-	-	1,948,998	7,787,572
Prepaid taxes, fees and receivables	1,032,034	-	-	531,675	-	12,164	1,575,873
Total deferred inflows of resources	<u>9,653,816</u>	<u>139,990</u>	<u>-</u>	<u>531,675</u>	<u>-</u>	<u>1,961,162</u>	<u>12,286,643</u>
Fund balances (deficit):							
Nonspendable	4,505,023	-	-	175,000	-	12,164	4,692,187
Restricted	-	3,659,376	-	4,184,682	-	1,961,649	9,805,707
Committed	4,586,923	-	-	50,000	-	15,928,107	20,565,030
Assigned	6,508,004	141,143	-	37,186,588	884,368	1,917,759	46,637,862
Unassigned (deficit)	24,024,081	-	(1,733,381)	-	-	(12,164)	22,278,536
Total fund balances (deficit)	<u>39,624,031</u>	<u>3,800,519</u>	<u>(1,733,381)</u>	<u>41,596,270</u>	<u>884,368</u>	<u>19,807,515</u>	<u>103,979,322</u>
Total liabilities, deferred inflows of resources and fund balances (deficit)	<u>\$ 66,500,627</u>	<u>\$ 6,449,721</u>	<u>\$ 550,416</u>	<u>\$ 45,807,169</u>	<u>\$ 903,868</u>	<u>\$ 23,489,835</u>	<u>\$ 143,701,636</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position  
June 30, 2025

Fund balances - Total governmental funds \$ 103,979,322

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets including right-to-use assets used in governmental fund activities are not financial resources and, therefore, are not reported in the funds. 148,886,642

Reclassification of prepaid expense as right-to-use asset (175,000)

Unavailable revenue property taxes, fees and grants	\$ 6,702,069	
Less allowance for doubtful accounts, fees	<u>(399,129)</u>	6,302,940

Deferred outflows and inflows of resources related to the net pension and OPEB obligations are not recognized in the funds.

Deferred outflows of resources related to OPEB costs	\$ 3,534,169	
Deferred inflows of resources related to OPEB costs	(1,300,876)	
Deferred outflows of resources related to pension costs	16,788,924	
Deferred inflows of resources related to pension costs	<u>(6,760,468)</u>	12,261,749

Costs incurred from the issuance of long-term debt are recognized as expenditures in the fund statements, but are deferred in the government-wide statements.

Deferred charge on refunded debt	\$ 1,994,465	
Less accumulated amortization	<u>(1,097,879)</u>	896,586

Internal Service Funds are used by management to provide certain goods and services to governmental funds. The assets and liabilities of the Internal Service Funds are included in the governmental activities in the Statement of Net Position.

Assets

Current assets	\$ 10,772,984	
Capital assets	19,569,237	
Less accumulated depreciation/amortization	(8,428,754)	
Deferred outflows of resources	<u>472,769</u>	
	22,386,236	

Liabilities

Deferred inflows of resources	(5,424,933)	
	<u>(190,631)</u>	16,770,672

Noncurrent assets/liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Accrued interest payable	\$ (2,057,462)	
Arbitrage payable	(426,600)	
Lease liability	(6,705,557)	
Subscription liability	(323,982)	
Net OPEB liability	(8,559,164)	
Net pension liability	(25,104,202)	
General obligation bonds, net	(89,590,358)	
Direct financing arrangements	(1,271,730)	
Lease revenue bonds, net	(52,111,976)	
Compensated absences	<u>(11,229,885)</u>	<u>(197,380,916)</u>

Total net position - Statement of Net Position \$ 91,541,995

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended June 30, 2025

	<u>Capital Projects</u>						<b>Total Governmental Funds</b>
	<b>General</b>	<b>Tourism Special Revenue</b>	<b>Yorktown Capital Improvements</b>	<b>County Capital</b>	<b>Debt Service Education</b>	<b>Nonmajor Governmental Funds</b>	
<b>REVENUES</b>							
General property taxes	\$ 121,243,073	\$ -	\$ -	\$ -	\$ -	\$ 286,480	\$ 121,529,553
Other local taxes	41,029,906	4,322,357	-	-	-	2,937,065	48,289,328
Intergovernmental:							
Federal	675,084	-	-	73,578	56,082	5,892,875	6,697,619
State	15,325,382	20,000	-	521,085	189,296	3,612,892	19,668,655
Permits, fees, and licenses	1,260,525	-	-	-	-	-	1,260,525
Fines and forfeitures	707,603	-	-	-	-	-	707,603
Use of money and property	2,178,924	186,087	8,498	753,249	-	252,997	3,379,755
Charges for services	6,092,121	2,400	-	-	-	22,894	6,117,415
Miscellaneous	350,441	5,538	-	-	-	245,131	601,110
Recovered costs	5,205,318	-	-	645,967	104,851	369,926	6,326,062
Total revenues	<u>194,068,377</u>	<u>4,536,382</u>	<u>8,498</u>	<u>1,993,879</u>	<u>350,229</u>	<u>13,620,260</u>	<u>214,577,625</u>
<b>EXPENDITURES</b>							
Current:							
General administration	3,273,977	-	-	-	-	-	3,273,977
Judicial services	4,067,622	-	-	-	-	55,745	4,123,367
Public safety	55,637,046	97,019	-	-	-	1,316,259	57,050,324
Management services	11,521,660	872,653	-	-	-	-	12,394,313
Education	65,281,427	-	-	-	10,580,009	2,883,917	78,745,353
Human services	2,277,022	-	-	-	-	10,632,570	12,909,592
Public works	11,709,660	70,000	-	-	-	-	11,779,660
Community development	3,272,190	-	-	-	-	-	3,272,190
Community services	3,780,879	3,175,955	-	-	-	686,204	7,643,038
Non-departmental	2,187,665	-	-	-	-	715,605	2,903,270
Capital outlay	161,907	-	-	15,626,103	-	1,118,990	16,907,000
Debt service:							
Principal retirement	590,933	55,920	-	-	5,675,000	2,865,860	9,187,713
Interest and fiscal charges	50,571	-	-	-	2,978,773	2,074,684	5,104,028
Debt issuance costs	-	-	-	130,973	216,803	-	347,776
Total expenditures	<u>163,812,559</u>	<u>4,271,547</u>	<u>-</u>	<u>15,757,076</u>	<u>19,450,585</u>	<u>22,349,834</u>	<u>225,641,601</u>
Excess (deficiency) of revenues over (under) expenditures	<u>30,255,818</u>	<u>264,835</u>	<u>8,498</u>	<u>(13,763,197)</u>	<u>(19,100,356)</u>	<u>(8,729,574)</u>	<u>(11,063,976)</u>
<b>OTHER FINANCING SOURCES (USES)</b>							
Insurance recovery	13,585	-	-	15,000	-	-	28,585
Transfers in	192,590	536,104	250,000	11,294,098	8,351,890	12,739,725	33,364,407
Issuance of debt	-	-	-	4,785,000	10,315,000	-	15,100,000
Refunding bonds issued	-	-	-	-	1,570,000	-	1,570,000
Premium on bonds issued	-	-	-	298,643	455,787	-	754,430
Deposits for refunding	-	-	-	-	(1,570,000)	-	(1,570,000)
Subscription financing	154,987	-	-	-	-	-	154,987
Transfers out	(34,623,892)	(350,615)	-	-	-	(192,590)	(35,167,097)
Total other financing sources and (uses), net	<u>(34,262,730)</u>	<u>185,489</u>	<u>250,000</u>	<u>16,392,741</u>	<u>19,122,677</u>	<u>12,547,135</u>	<u>14,235,312</u>
Net change in fund balance	(4,006,912)	450,324	258,498	2,629,544	22,321	3,817,561	3,171,336
Fund balance (deficit), beginning of year	43,630,943	3,350,195	(1,991,879)	38,966,726	862,047	15,989,954	100,807,986
Fund balance (deficit), end of year	<u>\$ 39,624,031</u>	<u>\$ 3,800,519</u>	<u>\$ (1,733,381)</u>	<u>\$ 41,596,270</u>	<u>\$ 884,368</u>	<u>\$ 19,807,515</u>	<u>\$ 103,979,322</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
 Reconciliation of the Statement of Revenues, Expenditures and Changes  
 in Fund Balances of Governmental Funds to the Statement of Activities  
 For the Year Ended June 30, 2025

Net change in fund balances - total governmental funds \$ 3,171,336

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. In the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlay expenditures, depreciation and amortization expenses and the loss on disposal of capital assets in the current period are provided below.

Capital outlay expenditures	\$ 14,309,476	
Capital outlay expenditure reclassified as right-of-use asset	5,000	
Depreciation and amortization expenses	(6,584,262)	
Loss on disposal of capital assets	<u>(131,926)</u>	7,598,288

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Unavailable revenues changed by this amount in the current year. (47,641)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has an effect on net position. Governmental funds report the effect of premiums, discounts and similar items when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of those differences in the treatment of long-term debt and related items.

Principal repayments	\$ 9,194,634	
Issuance of debt	(15,100,000)	
Refunding bonds issued	(1,570,000)	
Subscription financing	(154,987)	
Premium on issuance of noncurrent debt, net	(754,430)	
Deposits for refunding	1,570,000	
Amortization of premium on issuance of noncurrent debt	715,940	
Amortization of deferred charge on refunded debt	<u>(166,185)</u>	(6,265,028)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Retirement liabilities, arbitrage, accrued interest and compensated absences changed by the amounts provided below in the current year.

Accrued interest payable	\$ (93,308)	
Arbitrage payable	(68,489)	
Net change in OPEB liability and related deferrals	312,888	
Net change in pension liability and related deferrals	897,397	
Compensated absences	<u>(993,323)</u>	55,165

The internal service funds are used by management to charge the costs of certain activities to individual funds. The net income of the internal service funds are reported with governmental activities. 615,883

Change in net position of governmental activities \$ 5,128,003

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Net Position  
Proprietary Funds  
June 30, 2025

ASSETS	Business-type Activities				Governmental Activities
	Sewer Utility	Solid Waste	Nonmajor Enterprise Funds	Total	Internal Service Funds
<b>Current assets:</b>					
Cash and investments	\$ 21,559,224	\$ 1,660,585	\$ 1,331,920	\$ 24,551,729	\$ 10,150,749
Receivable, net	2,454,770	1,298,690	128,396	3,881,856	140,235
Receivable, federal	739,089	-	-	739,089	-
Lease receivables	-	3,084,072	-	3,084,072	-
Lease interest receivables	-	15,023	-	15,023	-
Due from component unit - EDA	-	-	133,072	133,072	-
Prepaid expenses	9,004	4,196	8,550	21,750	482,000
Total current assets	<u>24,762,087</u>	<u>6,062,566</u>	<u>1,601,938</u>	<u>32,426,591</u>	<u>10,772,984</u>
<b>Noncurrent assets:</b>					
<b>Nondepreciable capital assets:</b>					
Land	501,353	413,902	3,031,500	3,946,755	-
Construction in progress	11,220,626	-	-	11,220,626	-
Easements	707,908	-	10,945	718,853	-
<b>Depreciable capital assets:</b>					
Land improvements	90,744	-	-	90,744	3,817,612
Buildings	18,155,052	1,550,467	3,483,141	23,188,660	-
Buildings improvements	3,097,270	295,438	-	3,392,708	-
Infrastructure	150,174,905	163,209	23,259,651	173,597,765	-
Equipment	6,950,192	822,574	3,846,927	11,619,693	2,510,104
Vehicles	2,087,791	1,434,517	8,899	3,531,207	9,999,255
Subscription asset	-	-	-	-	3,002,359
Intangibles	1,157,502	-	-	1,157,502	239,907
Less accumulated depreciation	(73,608,252)	(3,486,727)	(26,681,259)	(103,776,238)	(7,451,268)
Less accumulated amortization	(440,711)	-	-	(440,711)	(977,486)
Total noncurrent assets	<u>120,094,380</u>	<u>1,193,380</u>	<u>6,959,804</u>	<u>128,247,564</u>	<u>11,140,483</u>
Total assets	<u>144,856,467</u>	<u>7,255,946</u>	<u>8,561,742</u>	<u>160,674,155</u>	<u>21,913,467</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Debt refundings resulting in loss transactions, net of accumulated amortization					
	203,024	-	-	203,024	-
Deferred outflows related to OPEB costs	300,513	40,855	4,084	345,452	78,173
Deferred outflows related to pension costs	1,382,587	229,867	26,536	1,638,990	394,596
Total deferred outflows of resources	<u>1,886,124</u>	<u>270,722</u>	<u>30,620</u>	<u>2,187,466</u>	<u>472,769</u>
Total assets and deferred outflows of resources	<u>\$ 146,742,591</u>	<u>\$ 7,526,668</u>	<u>\$ 8,592,362</u>	<u>\$ 162,861,621</u>	<u>\$ 22,386,236</u>
<b>LIABILITIES</b>					
<b>Current liabilities:</b>					
Accounts payable	\$ 897,045	\$ 954,934	\$ 3,204	\$ 1,855,183	\$ 693,977
Retainage payable	92,641	-	-	92,641	-
Deposits payable	45,719	12,000	-	57,719	-
Salaries, taxes and benefits payable	249,900	43,043	10,406	303,349	82,186
Unearned revenue	1,102,048	-	22,109	1,124,157	-
Accrued interest payable	142,405	-	-	142,405	-
Revenue bonds	886,891	-	-	886,891	-
Claims payable	-	-	-	-	1,798,000
Subscription interest payable	-	-	-	-	31,065
Subscription liability	-	-	-	-	722,380
Compensated absences	55,700	8,900	-	64,600	2,200
Total current liabilities	<u>3,472,349</u>	<u>1,018,877</u>	<u>35,719</u>	<u>4,526,945</u>	<u>3,329,808</u>
<b>Noncurrent liabilities:</b>					
Revenue bonds	13,769,806	-	-	13,769,806	-
Compensated absences	802,529	154,471	34,863	991,863	220,084
Subscription liability	-	-	-	-	1,084,483
Net OPEB liability	726,047	100,055	9,613	835,715	189,952
Net pension liability	2,086,612	349,649	56,395	2,492,656	600,606
Advance from other fund	-	-	2,200,000	2,200,000	-
Total noncurrent liabilities	<u>17,384,994</u>	<u>604,175</u>	<u>2,300,871</u>	<u>20,290,040</u>	<u>2,095,125</u>
Total liabilities	<u>20,857,343</u>	<u>1,623,052</u>	<u>2,336,590</u>	<u>24,816,985</u>	<u>5,424,933</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows related to leases					
	-	2,980,503	-	2,980,503	-
Deferred inflows related to OPEB costs	109,274	15,517	1,443	126,234	28,889
Deferred inflows related to pension costs	561,918	94,159	15,188	671,265	161,742
Total deferred inflows of resources	<u>671,192</u>	<u>3,090,179</u>	<u>16,631</u>	<u>3,778,002</u>	<u>190,631</u>
<b>NET POSITION</b>					
Net investment in capital assets	105,548,066	1,193,380	6,959,804	113,701,250	9,333,620
Unrestricted (deficit)	19,665,990	1,620,057	(720,663)	20,565,384	7,437,052
Total net position	<u>125,214,056</u>	<u>2,813,437</u>	<u>6,239,141</u>	<u>134,266,634</u>	<u>16,770,672</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 146,742,591</u>	<u>\$ 7,526,668</u>	<u>\$ 8,592,362</u>	<u>\$ 162,861,621</u>	<u>\$ 22,386,236</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Revenues, Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended June 30, 2025

	<b>Business-type Activities</b>			<b>Total</b>	<b>Governmental</b>
	<b>Sewer Utility</b>	<b>Solid Waste</b>	<b>Nonmajor Enterprise Funds</b>		<b>Internal Service Funds</b>
<b>Operating Revenues</b>					
Use of property	\$ -	\$ 266,485	\$ 3,863,548	\$ 4,130,033	\$ -
Charges for services	12,110,286	7,576,204	423,056	20,109,546	26,397,715
Miscellaneous	14,484	6,648	26,719	47,851	265,663
Total operating revenues	<u>12,124,770</u>	<u>7,849,337</u>	<u>4,313,323</u>	<u>24,287,430</u>	<u>26,663,378</u>
<b>Operating Expenses</b>					
Personal services	6,281,291	1,124,758	229,558	7,635,607	3,861,770
Contractual services	793,070	6,182,001	5,111,697	12,086,768	17,810,534
Materials and supplies	2,274,986	189,645	339,239	2,803,870	3,035,502
Depreciation and amortization	4,210,491	117,328	714,793	5,042,612	1,819,126
Total operating expenses	<u>13,559,838</u>	<u>7,613,732</u>	<u>6,395,287</u>	<u>27,568,857</u>	<u>26,526,932</u>
Operating income (loss)	<u>(1,435,068)</u>	<u>235,605</u>	<u>(2,081,964)</u>	<u>(3,281,427)</u>	<u>136,446</u>
<b>Non-operating Revenues (Expenses)</b>					
Other local taxes	2,207,281	-	18,167	2,225,448	-
Grant income	739,089	26,237	-	765,326	-
Interest income	343,701	61,650	13,071	418,422	145,281
Interest and fiscal charges	(371,248)	-	-	(371,248)	(28,948)
Gain on disposal of capital assets	-	17,018	-	17,018	13,104
Loss on disposal of capital assets	(8,595)	-	-	(8,595)	-
Total non-operating revenues, net	<u>2,910,228</u>	<u>104,905</u>	<u>31,238</u>	<u>3,046,371</u>	<u>129,437</u>
Income (loss) before contributions and transfers, net	<u>1,475,160</u>	<u>340,510</u>	<u>(2,050,726)</u>	<u>(235,056)</u>	<u>265,883</u>
<b>Capital Contributions</b>	715,240	-	-	715,240	-
<b>Transfers In</b>	-	-	1,452,700	1,452,700	350,000
<b>Transfers Out</b>	(10)	-	-	(10)	-
Change in net position	<u>2,190,390</u>	<u>340,510</u>	<u>(598,026)</u>	<u>1,932,874</u>	<u>615,883</u>
Total net position, beginning of year, as restated	<u>123,023,666</u>	<u>2,472,927</u>	<u>6,837,167</u>	<u>132,333,760</u>	<u>16,154,789</u>
Total net position, end of year	<u>\$ 125,214,056</u>	<u>\$ 2,813,437</u>	<u>\$ 6,239,141</u>	<u>\$ 134,266,634</u>	<u>\$ 16,770,672</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2025

	<b>Business-type Activities</b>				<b>Governmental Activities</b>
	<b>Sewer Utility</b>	<b>Solid Waste</b>	<b>Nonmajor Enterprise Funds</b>	<b>Total</b>	<b>Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from customers and users	\$ 12,257,758	\$ 7,481,542	\$ 4,210,408	\$ 23,949,708	\$ 26,405,701
Other receipts	14,484	6,648	26,719	47,851	265,663
Payments to suppliers for goods and services	(2,942,806)	(6,287,666)	(5,467,902)	(14,698,374)	(20,598,305)
Payments to employees for services	(6,503,321)	(1,114,092)	(223,531)	(7,840,944)	(3,895,047)
Net cash provided by (used in) operating activities	<u>2,826,115</u>	<u>86,432</u>	<u>(1,454,306)</u>	<u>1,458,241</u>	<u>2,178,012</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Grant income	-	26,237	-	26,237	-
Transfers in	-	-	1,452,700	1,452,700	350,000
Transfers out	(10)	-	-	(10)	-
Net cash provided by (used in) noncapital financing activities	<u>(10)</u>	<u>26,237</u>	<u>1,452,700</u>	<u>1,478,927</u>	<u>350,000</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Acquisition and construction of capital assets	(5,056,608)	-	(8,899)	(5,065,507)	(2,595,751)
Net proceeds from the disposal of capital assets	-	33,000	-	33,000	85,104
Grant income related to capital project	-	-	-	-	-
Other local taxes to support capital projects	2,207,281	-	18,167	2,225,448	-
Retainage payable	-	-	-	-	(5,224)
Payment for interfund activity	-	-	(50,000)	(50,000)	-
Principal paid on capital debt	(790,000)	-	-	(790,000)	(794,956)
Interest paid on capital debt	(594,094)	-	-	(594,094)	(7,616)
Net cash (used in) provided by capital and related financing activities	<u>(4,233,421)</u>	<u>33,000</u>	<u>(40,732)</u>	<u>(4,241,153)</u>	<u>(3,318,443)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest income on cash deposits	343,701	17,624	13,071	374,396	145,281
Interest income related to leases	-	44,026	-	44,026	-
Net cash provided by investing activities	<u>343,701</u>	<u>61,650</u>	<u>13,071</u>	<u>418,422</u>	<u>145,281</u>
Net increase (decrease) in cash and cash equivalents	(1,063,615)	207,319	(29,267)	(885,563)	(645,150)
Cash and cash equivalents, beginning of year	22,622,839	1,453,266	1,361,187	25,437,292	10,795,899
Cash and cash equivalents, end of year	<u>\$ 21,559,224</u>	<u>\$ 1,660,585</u>	<u>\$ 1,331,920</u>	<u>\$ 24,551,729</u>	<u>\$ 10,150,749</u>
<b>Reconciliation of cash and cash equivalents to the Statement of Net Position:</b>					
Cash and investments	\$ 21,559,224	\$ 1,660,585	\$ 1,331,920	\$ 24,551,729	\$ 10,150,749
Cash and cash equivalents, end of year	<u>\$ 21,559,224</u>	<u>\$ 1,660,585</u>	<u>\$ 1,331,920</u>	<u>\$ 24,551,729</u>	<u>\$ 10,150,749</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss)	\$ (1,435,068)	\$ 235,605	\$ (2,081,964)	\$ (3,281,427)	\$ 136,446
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation and amortization	4,210,491	117,328	714,793	5,042,612	1,819,126
Decrease (increase) in:					
Receivables	32,943	(288,017)	(38,466)	(293,540)	7,986
Lease receivables and related outflows/inflows	-	(38,459)	-	(38,459)	-
Due from/to component unit - EDA	-	-	(20,914)	(20,914)	-
Prepaid expenses	(3,065)	(1,650)	7,125	2,410	-
Increase (decrease) in:					
Accounts payable	128,398	85,630	(16,966)	197,062	265,731
Deposits payable	(83)	-	-	(83)	-
Salaries, taxes and benefits payable	(1,194)	(2,169)	909	(2,454)	8,893
Unearned revenues	114,529	(34,671)	(23,941)	55,917	-
Net OPEB liability and related outflows/inflows	(23,359)	(8,334)	(72)	(31,765)	(3,807)
Net pension liability and related outflows/inflows	(112,369)	(11,816)	(307)	(124,492)	(27,440)
Claims payable	-	-	-	-	(18,000)
Compensated absences	(85,108)	32,985	5,497	(46,626)	(10,923)
Net cash provided by (used in) operating activities	<u>\$ 2,826,115</u>	<u>\$ 86,432</u>	<u>\$ (1,454,306)</u>	<u>\$ 1,458,241</u>	<u>\$ 2,178,012</u>
<b>Non-cash investing, capital, and financing activities:</b>					
Contributions of capital assets	\$ 715,240	\$ -	\$ -	\$ 715,240	\$ -

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Fiduciary Net Position  
Fiduciary Funds  
June 30, 2025

	<b>Other Postemployment Benefits Trust Fund</b>	<b>Custodial Funds</b>
<b>ASSETS</b>		
Cash	\$ -	\$ 14,189,261
Investments, at fair value:		
Investment in pooled funds - County		
Fixed Income	3,123,407	-
Stocks	7,652,347	-
Real Estate	2,342,555	-
Alternative Investments	2,498,726	-
Investment in pooled funds - School Division		
Fixed Income	2,527,084	-
Stocks	6,191,355	-
Real Estate	1,895,313	-
Alternative Investments	2,021,667	-
Investment in pooled funds - Colonial Behavioral Health		
Fixed Income	129,696	-
Stocks	317,755	-
Real Estate	97,272	-
Alternative Investments	103,756	-
Accounts receivable	-	54,032
Prepaid expenditures	-	9,492
Total assets	<u>28,900,933</u>	<u>14,252,785</u>
<b>LIABILITIES</b>		
Accounts payable	-	932,928
Salaries, taxes and benefits payable	-	133,432
Unearned revenue	-	3,026,441
Total liabilities	<u>-</u>	<u>4,092,801</u>
<b>NET POSITION</b>		
Restricted for:		
Postemployment benefits other than pensions	28,900,933	-
Individuals, organizations and other governments	-	10,159,984
Total net position	<u>\$ 28,900,933</u>	<u>\$ 10,159,984</u>

The accompanying notes are an integral part of the basic financial statements.

**COUNTY OF YORK, VIRGINIA**  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Year Ended June 30, 2025

	<b>Other Postemployment Benefits Trust Fund</b>	<b>Custodial Funds</b>
<b>ADDITIONS</b>		
Contributions:		
County	\$ 1,661,490	\$ -
School Division	588,348	-
Colonial Behavioral Health	134,786	-
Federal receipts for other agencies & individuals	-	814,985
State receipts for other agencies & individuals	-	11,657,676
Payments from other governments, agencies & local sources	-	12,501,423
Interest earned on cash balances	-	11,289
Total contributions	<u>2,384,624</u>	<u>24,985,373</u>
Investment earnings:		
Net increase in fair value of investments	<u>2,347,987</u>	-
Total investment earnings, net	<u>2,347,987</u>	-
Total additions	<u>4,732,611</u>	<u>24,985,373</u>
<b>DEDUCTIONS</b>		
Retirement benefits	2,294,624	-
Administrative expenses	25,150	-
Payments to other governments, agencies & individuals	-	24,204,182
Total deductions	<u>2,319,774</u>	<u>24,204,182</u>
Change in net position	<u>2,412,837</u>	<u>781,191</u>
Total net position, beginning of year	<u>26,488,096</u>	<u>9,378,793</u>
Total net position, end of year	<u>\$ 28,900,933</u>	<u>\$ 10,159,984</u>

The accompanying notes are an integral part of the basic financial statements.

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**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

York County, which was originally named Charles River County, was one of Virginia's eight original "shires" formed in 1634. It was renamed nine years later in 1643 when the river that determines the County's character was also given the name of the then Duke of York. York County has played a major role in the development of this nation. Most importantly, it was the location of the culminating battle of the Revolutionary War and the subsequent surrender of Lord Cornwallis and his British army on October 19, 1781.

The County of York, Virginia (the County) is organized under the traditional form of government (as defined under Virginia Law). The governing body of the County is the Board of Supervisors that establishes policies for the administration of the County. The Board of Supervisors comprises five members: one member from each of five districts, elected for a four-year term by the voters of the district in which the member resides. The Board of Supervisors appoints a County Administrator to act as the administrative head of the County.

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted primary standard-setting body for establishing governmental accounting and financial reporting principles. The County's significant accounting and reporting policies are described below.

**The Reporting Entity**

The County's financial reporting entity is defined and its financial statements are presented in accordance with GAAP where in it defines the distinction between the County as a Primary Government and its related entities. The financial reporting entity consists of the Primary Government and its discretely presented component units, which are legally, separate organizations for which the elected officials of the Primary Government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the Primary Government, or b) the possibility that the component unit will provide a financial benefit or impose a financial burden on the Primary Government. The Primary Government may also be financially accountable if the component unit is fiscally dependent on the Primary Government regardless of whether the component unit has a separately elected governing board.

As such, the York County School Division (the School Division), the Economic Development Authority of York County (EDA) and the Marquis Community Development Authority (CDA) are reported as separate and discretely presented component units in the County's reporting entity. The Primary Government is hereafter referred to as the "County" and the reporting entity, which includes the County and its component units, is hereafter referred to as the "Reporting Entity."

As required by GAAP, the accompanying basic financial statements include all activities of the County. The component unit columns in the basic financial statements include the financial data of the County's three discretely presented component units. The discretely presented component units are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the primary government and a description of each follows:

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The Reporting Entity (Continued)

The **York County School Division (the School Division)** is a separate legal entity that is responsible for elementary and secondary education within the County. Since January 1, 1996, the citizens of the County have elected the members of the School Board; however, the School Division is fiscally dependent upon the County because the Board of Supervisors approves the School Division's annual budget and levies the necessary taxes to finance the School Division's operations. The Board of Supervisors makes an annual appropriation to the School Division, but is prohibited from exercising any control over specific expenditures of the School Division's operating funds. The School Division may not issue debt, so the Board of Supervisors borrows funds to finance the acquisition, construction, and improvement of School Division property. The School Division holds title to this property, while the County remains responsible for repayment of the debt. The majority of the School Division's funding is from the County and the Commonwealth of Virginia. Separate audited financial statements are available from the School Division at 302 Dare Road, Yorktown, Virginia, 23692.

The **Economic Development Authority of York County (EDA)** was originally established under the Industrial Development and Revenue Bond Act - *Code of Virginia* (Code). The 2004 General Assembly amended the Code 15.2-4903 to allow localities to change the name of their Industrial Development Authorities if so authorized by the local governing body and the EDA took such action. A separate board appointed by the Board of Supervisors governs the EDA. The EDA is fiscally dependent upon the County because substantially all of its income is derived from an appropriation from the County. The EDA has the responsibility to promote industry and develop trade by inducing manufacturing, industrial and commercial enterprises to locate or to remain in the County. Separate audited financial statements are available from the EDA at P.O. Box 612, Yorktown, Virginia, 23690.

The **Marquis Community Development Authority (CDA)** was created pursuant to the Virginia Water and Waste Authorities Act (the "Act"), beginning with 15.2-5100 *et. seq.* of the Code of Virginia, 1950, by an ordinance adopted by the County's Board of Supervisors on December 19, 2006. The Marquis Development Authority District (the "District") consists of a land area of approximately 222.85 acres in York County, Virginia just outside of the City of Williamsburg, Virginia. The Act provides that the Authority may issue bonds to finance infrastructure improvements located within or benefiting the District and the Board of Supervisors, at the request of the Authority, may levy and collect special assessments within the District and appropriate such sums to the Authority for use in paying the administrative expenses and debt service requirement in connection with any such bonds.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The Reporting Entity (Continued)

The CDA is fiscally dependent upon the County for the remittance of the incremental tax revenues to fund the CDA's debt service requirements. On November 28, 2007, the Authority issued \$32,860,000 Revenue Bonds, Series 2007, which were restructured on March 1, 2012. On October 27, 2015, the CDA issued convertible capital appreciation revenue bonds. The principal of and the interest on the 2007 bonds do not constitute a pledge of the faith and credit of the County and, therefore, the faith and credit of the County have not been pledged to the payment of the principal of or interest on the 2007 bonds. The issuance of the bonds does not directly, indirectly or contingently obligate the County to levy any taxes or to make any appropriation for their payment except from the revenues and receipts pledged, therefore. Pursuant to the Act, the County is expressly precluded from paying the principal of or interest on the bonds except from the special assessments and the incremental tax revenues. A separate board appointed by the Board of Supervisors governs the CDA. Separate audited financial statements are available from Theresa S. Owens, Marquis Community Development Authority at 120 Alexander Hamilton Boulevard, Yorktown, Virginia 23690.

Joint Venture Government Organizations

The County does not include in the basic financial statements certain authorities created as separate governments under the laws of the Commonwealth of Virginia. These authorities are separate legal entities having governmental character and sufficient autonomy in the management of their own affairs to distinguish them as separate from the administrative organization of the County although the County Board of Supervisors appoints certain members of their governing bodies. While the County may have some reversionary interest in the assets of these entities in the event they are dissolved, the nature and extent of that interest would be subject to negotiation at the time of dissolution. The County does not include these entities as component units because they do not meet the criteria as set forth in GAAP.

The **Virginia Peninsulas Public Service Authority (VPPSA)** was established under the Code, Virginia Water and Sewer Authorities Act. A separate ten-member board of which the County appoints one representative governs VPPSA. VPPSA was formed for the purpose of developing regional refuse collection, waste reduction and disposal alternatives with the ultimate goal of acquiring, financing, constructing and/or operating and maintaining a residential, commercial and industrial garbage and refuse collection and disposal system or systems. VPPSA is fiscally independent of the County because substantially all of its income is generated through the collection of user fees. Separate audited financial statements are available from VPPSA at 300 McLaws Circle, Suite 200, Williamsburg, Virginia 23185.

The **Virginia Peninsula Regional Jail Authority (Jail Authority)** was created pursuant to Article 3.1, Chapter 3, Title 53.1 of the Code to finance, acquire, construct, equip, maintain and operate a regional jail. A separate seven-member board, of which the County Sheriff serves as a member and the County appoints one representative, governs the Jail Authority. The Jail Authority is fiscally independent of the County because substantially all of its income is generated from payments by the member jurisdictions and reimbursements from the Commonwealth of Virginia for a portion of the capital costs, a portion of salaries and benefits of certain regional jail employees and a charge for prisoners housed at the jail. Separate audited financial statements are available from the Jail Authority, c/o the County of James City at P.O. Box 8784, Williamsburg, Virginia 23187-8784.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(Continued)*

Joint Venture Government Organizations (Continued)

The **Middle Peninsula Juvenile Detention Commission (the Commission)** was created to enhance the region for the protection of the citizens by the construction, equipping, maintenance and operation of a new juvenile detention facility serving the eighteen member jurisdictions of which the Director of Community Services serves as the County's representative on the board. The Commission is fiscally independent of the County because substantially all of its income will be generated from per diem payments from the member jurisdictions and reimbursements from the Commonwealth of Virginia for a portion of the capital costs. Separate audited financial statements are available from the Commission, c/o the County of James City at P. O. Box 8784, Williamsburg, Virginia 23187-8784.

The **Eastern Virginia Regional Industrial Facility Authority (EVRIFA)** was created pursuant to the Virginia Regional Industrial Facilities Act, Chapter 64, Title 15.2, Section 15.2-6400, et seq., of the Code to provide a regional authority mechanism for member localities to cooperate in developing, owning, and operating one or more facilities through combined action. The EVRIFA was established in November 2018. A separate thirteen-primary member board, of which the County Board of Supervisor serves as a member and the County appoints one representative, governs the EVRIFA. The EVRIFA is fiscally independent of the County because substantially all of its income is generated from a GO Virginia grant. Separate audited financial statements will be available from the City of Hampton at 22 Lincoln Street, Hampton, Virginia 23669.

The **Historic Triangle Recreational Facilities Authority (HTRFA)** was formed to oversee the construction and management of regional recreational facilities as part of the redevelopment of 160+ acres alongside the Colonial Williamsburg Visitor Center. The Authority is tasked with leasing the property, procuring the construction and financing for the project, and managing the operations of the facility once it has been constructed. The governing bodies are the City of Williamsburg, which is the fiscal agent, James City County and York County. The Authority will have members from the three localities to oversee the regional indoor sports facility planned for property near the Colonial Williamsburg Visitor Center. The HTRFA approved a funding agreement with the three localities in December 2023.

Government-wide and Fund Financial Statements

The basic financial statements are composed of both government-wide and fund financial statements. The government-wide statements, the Statement of Net Position and the Statement of Activities, report information on all of the nonfiduciary activities of the County and its component units.

Generally, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely primarily on fees and charges for services. The Primary Government is reported separately from certain legally separate component units for which the Primary Government is financially accountable.

The Statement of Net Position provides information on assets and deferred outflows of resources, liabilities and deferred inflows of resources and the net position. The Statement of Activities presents a comparison between direct expenses of a function and program revenues. Direct expenses are those that are specifically associated with a specific function or segment. Program revenues include fees, fines, and charges paid by the recipients of goods or services offered by the function or segment; and grants and contributions that are restricted to meet the operations

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

Government-wide and Fund Financial Statements (Continued)

or capital requirements of a particular function or segment. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, Financial Statement Presentation

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Revenues are generally considered available to be used to pay liabilities of the current period if they are collectible within the current period or within 45 days, or within 90 days, thereafter, for intergovernmental reimbursement grants. The primary revenues susceptible to accrual include property taxes, sales taxes, other local taxes, and intergovernmental revenues. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the individual programs are used as guidance. Expenditures are generally recorded when the related fund liability is incurred. Debt service expenditures, as well as compensated absences and claims and judgments, are recorded when payment is due.

The County reports the following major governmental funds:

General Fund: The County's primary operating fund; accounts for revenue sources and expenditures not required to be accounted for in other funds.

Tourism Fund: Accounts for the receipt and disbursement of 3% of the lodging tax and the \$2.00 additional tax restricted by the Commonwealth of Virginia for tourism activities.

Yorktown Capital Improvements Fund: Accounts for revenue and expenditures related to capital improvements in the historical Yorktown area.

County Capital Fund: Accounts for revenue and expenditures related to construction or acquisition of facilities and equipment in general governmental areas (other than those financed by proprietary funds).

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Measurement Focus, Basis of Accounting, Financial Statement Presentation (Continued)

Education Debt Service Fund: Accounts for the receipt and payment of bonds and loans issued for the construction and maintenance of educational facilities and equipment.

The County reports the following nonmajor governmental funds:

Special Revenue Funds: The Revenue Stabilization, Children and Family Services, Virginia Public Assistance, Grant and Donations, Law Library, and Community Development Authority Revenue Account Funds are used to account for the proceeds of federal, state, and local sources that are legally restricted to expenditures for specified purposes.

County Debt Service Fund: Accounts for the receipt and payment of bonds and loans issued for the construction and maintenance of County facilities and equipment.

Stormwater Capital Projects Fund: Accounts for revenue and expenditures related to the drainage maintenance projects.

The County reports the following major enterprise funds:

Sewer Utility Fund: Accounts for the operations of the County's sewer utility systems.

Solid Waste Fund: Accounts for the operations of the County's solid waste disposal system.

The County reports the following nonmajor enterprise funds:

Yorktown Operations Fund: Accounts for the operations at the Yorktown waterfront.

York Sanitary District Fund: Accounts for the capital assets as of January 1, 1992, of the Sanitary District No. 1 utility systems.

Upper County Utility Fund: Accounts for the capital assets as of January 1, 1992, of the upper County utility systems.

Water Utility Fund: Accounts for operations of the County's water utility systems.

Sanitary District No. 2 Fund: Accounts for the capital assets as of January 1, 1992, of the Sanitary District No. 2 utility systems.

Regional Radio System Fund: Accounts for the County's joint emergency communication system with James City County and Gloucester County.

The County reports the following additional fund types:

Internal Service Funds: The Vehicle Maintenance Fund accounts for the operation of the vehicle maintenance and replacement services provided to County departments on a cost reimbursement basis. The Health and Dental Insurance Fund accounts for the payment of claims and other expenses related to medical and dental benefits provided to employees and retirees. The Workers' Compensation Fund accounts for the claims and related expenses for

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Measurement Focus, Basis of Accounting, Financial Statement Presentation (Continued)

Internal Service Funds (Continued): workers' compensation. The Information Technology Fund accounts for the costs of providing computer technical support, software support, internet, and telecommunications services.

Fiduciary Funds:

Custodial Funds: The County's custodial funds account for fiscal funds held for the Colonial Behavioral Health; the Colonial Juvenile Services Commission; the Special Welfare Board; Regional Projects, and the Peninsula Public Sports Facility Authority.

Other Postemployment Benefits (OPEB) Trust Fund: Accounts for the resources held in trust for members and beneficiaries other postemployment benefits.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's Sewer Utility and various other functions of the government; elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted on an as-needed basis.

Property Taxes

The two major sources of property taxes are described below:

Real Estate: The County levies real estate taxes on all real estate within its boundaries, except that exempted by statute, each year as of January 1 on the estimated market value of the property. All real estate property is assessed biennially.

Real estate taxes are billed in semi-annual installments due June 25 and December 5. Liens are placed on the property on the date real estate taxes are delinquent, June 26 and December 6, and must be satisfied prior to the sale or transfer of the property. Real estate taxes reported as revenue are for the assessment due December 5, 2024 and June 25, 2025, less an allowance for uncollectible amounts and taxes not collected within 45 days after year-end. The tax rate for calendar year 2024 was \$0.74, per \$100 of assessed value and for calendar year 2025 was \$0.78, per \$100 of assessed value.

Personal Property: The County levies personal property taxes on motor vehicles and tangible personal business property. These levies are made each year as of January 1. Personal property taxes are billed in equal semi-annual installments due June 25 and December 5. Personal property taxes do not create a lien on property. The personal property taxes reported as revenue are for the levies due December 5, 2024, and June 25, 2025, less an allowance for uncollectible amounts and taxes not collected within 45 days after year-end. The tax rate for calendar year 2024 was \$3.80, per \$100 of assessed value and for calendar year 2025 was \$4.00, per \$100 of assessed value.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Property Taxes, Continued

The County's property tax collection records show that 95.07% of the property taxes due for the current tax-year were collected.

Allowance for Uncollectible Amounts

Provision for uncollectible property taxes is based upon a historical percentage of accounts written off applied to the total levies of all years carried in taxes receivable and, in certain cases, specific account analysis. Provision for uncollectible solid waste, water and sewer service bills is based upon a historical analysis of uncollected accounts and, in certain cases, specific account analysis.

Cash and Temporary Investments

The County utilizes the pooled cash investment method. Income from the investment of pooled cash is allocated to the various funds based on the percentage of cash and temporary investments of each fund to the total pooled cash and temporary investments. See Note 2 for description of cash and temporary investment policies. Investments are stated at fair value.

Inventories

Inventories consist of materials and supplies held for future consumption and are stated at cost using the first-in, first-out method. Inventory is accounted for under the consumption method.

Prepays

Prepaid items occur when certain payments to vendors reflect costs applicable to future accounting periods and are recorded as expenditures when consumed.

Advances

Advances to other funds as reported in the General Fund, net advances from other funds, is offset by a fund balance nonspendable account, to indicate that they are not available for appropriation and are not expendable available financial resources.

Capital Assets

Capital assets include land, land improvements, buildings and improvements, infrastructure, equipment, and vehicles. Intangible assets include easements, computer software and right-to-use assets. Infrastructure acquired prior to 2002 that meets the County's capitalization threshold has been reported. All acquisitions of land and easements; land improvements, infrastructure, equipment, and computer software that individually costs \$5,000 or more; vehicles that individually cost \$10,000 or more; and buildings, building improvements and leasehold improvements that individually cost \$30,000 or more and with useful lives greater than one year are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if constructed or purchased. Donated capital assets are recorded at acquisition value at the date of donation. Capital and intangible assets are depreciated and amortized over their estimated useful lives using the straight-line, half-year convention method. Land and permanent easements have an indefinite life. The estimated useful lives of other capital and intangible assets are as follows: land improvements (15 - 20), buildings and improvements (10 - 50), infrastructure (10 - 50), equipment (3 - 20), vehicles (3 - 20), and computer software (3 - 7). Right-to-use leased and subscription assets are explained in the sections below.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Leases: Lessee

The County is a lessee for noncancellable leases of equipment, infrastructure and land. The County recognizes a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. The County recognizes all lease liability regardless of the initial value.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the lease term.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

Leases: Lessor

The County is a lessor for noncancellable leases of infrastructure, land, and building space. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenues over the life of the lease term.

Key estimates and judgments include how the County determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Leases: Lessor (Continued)

- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Subscription-Based Information Technology Arrangements

The County enters into subscription-based information technology arrangements. The County recognizes a subscription liability and an intangible right-to-use subscription asset in the government-wide financial statements. The County recognizes a subscription liability with values of \$5,000 or more.

At the commencement of a subscription, the County initially measures the subscription liability at the present value of future payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial direct costs. Subsequently, the subscription asset is amortized on a straight-line basis over the subscription term.

Key estimates and judgments related to subscriptions include how the County determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments. The County monitors changes in circumstances that would require a remeasurement of its subscriptions, and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Subscription assets are reported with capital assets and subscription liabilities are reported with long-term debt on the Statement of Net Position.

Adoption of New Accounting Standard

Effective July 1, 2024, the County adopted GASB 101, *Compensated Absences*. Statement No. 101 provides guidance on the recognition and measurement of compensated absences. The implementation of this pronouncement had the effect of restating previously reported amounts. Further information on this restatement is provided in Note 16, and additional details on the County's compensated absences can be found in Note 7.

Compensated Absences

County employees earn vacation and sick pay in varying amounts as services are provided. The amount of accumulated compensated absences pay estimated to be used or taken, including associated benefits, such as the employee share of Social Security and Medicare taxes and employer fixed contribution to benefit plans is accounted for as a liability in the government-wide and proprietary financial statements at current rates of pay at year-end. Compensated absences are reported in the governmental funds only if they have matured (i.e., unused reimbursable leave still outstanding following an employee's resignation or retirement).

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** *(Continued)*

Compensated Absences (Continued)

The amount due within one year has been estimated based on historic trends.

Other Deferred Outflows and Inflows of Resources

Deferred outflows of resources represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources until then. The County's deferred outflows of resources may consist of the amount by which the principal and premium of a refunding bond exceed the net carrying amount of the refunded debt and amounts related to pension and OPEB costs. The deferred outflow associated with the refunded debt is being amortized over the remaining life of the refunded debt. Changes of assumptions, differences between projected and actual earnings on investments, differences between expected and actual experience, and changes in proportion and differences between employer contributions and proportionate share of contributions on pension plan investments are actuarially determined and recorded as deferred outflows. Additionally, employer contributions subsequent to the measurement date will be recognized as a reduction of the liability in the following fiscal year. Other amounts reported as deferred outflows of resources will be amortized according to the actuarial amortization calculation. See note 11 and 12 for further details.

Deferred inflows of resources represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources until then. Under the modified accrual basis of accounting, the County has revenues, which are applicable to a future period, and will not be recognized until the period they become available. These revenues may include amounts recorded on the governmental funds' Balance Sheet as a deferred inflow of resources.

Deferred revenue for prepaid taxes, fees, and receivables are recorded as deferred inflows in the government-wide financial statements. Additionally, amounts related to pension and OPEB costs are actuarially determined and recorded as deferred inflows in the government-wide financial statements and proprietary funds' Statement of Net Position. These inflows include differences between expected and actual experience, differences between projected and actual earnings, changes of assumptions and changes in proportionate share. Other amounts reported as deferred inflows of resources will be amortized according to the actuarial amortization calculation. See note 11 and 12 for further details.

Fund Balances

In the governmental fund financial statements, fund balances have been classified to reflect the limitations and restrictions placed on the respective funds as follows:

Nonspendable: Amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact.

Restricted: Amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers or through enabling legislation.

Committed: Amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority, the Board of Supervisors, whom can commit funds, by adoption of an ordinance (establishing rates and fees earmarked for a specific purpose). Once adopted, the limitation cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Fund Balances (Continued)

In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process.

Assigned: Amounts that are intended to be used for specific purposes, but do not meet the criteria as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Supervisors, or as delegated to the County Administrator. The Board of Supervisors has by resolution authorized the County Administrator to assign fund balance. Unlike commitments, assignments generally only exist temporarily and an additional action is not normally required to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Unassigned: The residual classification for the County's General Fund and includes all spendable amounts not contained in other classifications.

The County's policy is to apply expenditures against restricted resources first when either restricted or unrestricted amounts are available. Within unrestricted fund balance, it is the County's policy to apply expenditures against committed amounts first, followed by assigned, and then unassigned amounts. In a governmental fund other than the General Fund, a negative unassigned fund balance could result if expenditures incurred for a specific purpose exceeds the amounts in the fund that are restricted, committed, and assigned for that purpose.

Net Position

Net position in government-wide and proprietary fund financial statements are classified as net investment in capital assets, restricted and unrestricted. Restricted net position represent constraints on resources that are either externally imposed by creditors, grantors, contributors, laws, and regulations of other governments or imposed by law through state statute.

Statement of Cash Flows

For purposes of the Statement of Cash Flows, cash, and temporary investments with original maturities of three months or less are considered to be cash and cash equivalents.

Use of Estimates

Management of the County has made a number of estimates and assumptions relating to the reporting of assets, liabilities and deferred flows of resources and related disclosures to prepare these financial statements in conformity with GAAP. Any differences between these estimates and actual results should immaterially affect the County's reporting of its financial position.

Credit Risk

The assessed value of real estate and personal property for the County's ten largest taxpayers comprises 10.92% of the County's tax base. Concentration of credit risk with respect to receivables is limited due to the large number of customers comprising the County's customer base. The *Code of Virginia* (Code), as amended, requires the election of a County Treasurer. The County's Treasurer is the custodian of cash and investments for the County, EDA and School Division. Oversight for investment activity is the responsibility of the Treasurer.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**2. DEPOSITS AND INVESTMENTS**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the Act) Section 2.2-4400 et. seq. of the Code. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, bankers’ acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP). The Treasury Board of the Commonwealth of Virginia has regulatory oversight of the LGIP. It is managed in a manner consistent with the 2a7-like pool risk limiting requirements of GAAP with the portfolio securities valued by the amortized cost method, which approximates fair value. Investments with a maturity date of one year or less are stated at amortized cost. The fair value of the County’s position in the LGIP is the same as the value of the pool shares. All other investments are stated at fair value.

The County and the School Division are participates in the Virginia Pooled OPEB Trust administered by the VML/VACo Finance Program. Funds of participating jurisdictions are pooled and invested in the name of the Virginia Pooled OPEB Trust. The County, Colonial Behavioral Health and the School Division’s investment amounts are reported on the Fiduciary Fund statements on pages E-8 and E-9. The Board of Trustees of the Virginia Pooled OPEB Trust have adopted an investment policy to maximize total long-term rate of return with reasonable risk by seeking capital appreciation and, secondarily, principal protection. Investments are structured to achieve a compound annualized total expected rate of return over a market cycle, including current income and capital appreciation, of 7.5%. Investment decisions for the fund’s assets are made by the Board of Trustees. The Board of Trustees establishes investment objectives, risk tolerance, and asset allocation policies in light of market and economic conditions and generally prevailing prudent investment practices. The Board of Trustees also monitors the investments through the appointment and oversight of investment managers and ensures adherence to the adopted policies and guidelines. Specific investment information and written investment policies for the Virginia Pooled OPEB Trust can be obtained by writing to VML/VACo Finance Program, 8 E. Canal Street, Suite 100, Richmond, VA 23219.

The carrying amount of the Primary Government’s cash and investments at June 30, 2025, is as follows:

	<b>Amount</b>
Restricted cash	\$ 4,202,202
Investments	62,689,811
Deposits with financial institutions	78,255,928
Petty cash	4,450
Total cash and investments	\$ 145,152,391

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**2. DEPOSITS AND INVESTMENTS** *(Continued)*

A reconciliation to the basic financial statements is as follows:

	<b>Primary Government</b>	<b>School Division Component Unit</b>	<b>Economic Development Authority Component Unit</b>	<b>Community Development Authority Component Unit</b>	<b>Total</b>
Cash and investments	\$ 140,950,189	\$ 16,590,595	\$ 1,112,791	\$ -	\$ 158,653,575
Restricted cash	4,202,202	-	506,470	118,918	4,827,590
Total cash and investments	<u>\$ 145,152,391</u>	<u>\$ 16,590,595</u>	<u>\$ 1,619,261</u>	<u>\$ 118,918</u>	<u>\$ 163,481,165</u>

**Restricted Cash**

The County's restricted cash of \$4,202,202 at June 30, 2025, consisted of the following: \$4,000 of surety deposits for junkyards held in the County and junkyards' names; \$13,520 of surety deposits for developments; and \$4,184,682 for debt reserves on the 2022 and 2025 bonds.

**Credit Risk**

As required by state statute, the policy requires that commercial paper be rated "prime quality" by at least two nationally recognized statistical rating organizations (A-1 by both Standard & Poor's and Moody's Investor Service) and corporate notes and bonds must be rated in the AAA or AA categories by both Standard & Poor's and Moody's Investor Service. The County's policy further limits credit risk by limiting investments in securities that have higher credit risks. As of June 30, 2025, the County's investments as rated by Standard & Poor's were as follows:

<b>Investment Type</b>	<b>AAA</b>	<b>AA+</b>	<b>Unrated</b>
LGIP	\$ 16,162,646	\$ -	\$ -
Money market	-	-	137,828
Treasury bills	-	44,327,742	-
Federal agency bonds and notes	-	2,061,595	-
Total investments	<u>\$ 16,162,646</u>	<u>\$ 46,389,337</u>	<u>\$ 137,828</u>

**Concentration of Credit Risk**

State statute limits the percentage of the portfolio that can be invested in any one issuer, excluding the U.S. Government, U.S. Government Agencies, the Commonwealth of Virginia and its authorities, mutual funds and pooled investment funds. Furthermore, no more than 35% of total available funds may be invested in commercial paper.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**2. DEPOSITS AND INVESTMENTS (Continued)**

**Interest Rate Risk**

As a means of limiting exposure to fair value losses arising from rising interest rates, the County's policy limits the investment portfolio holdings to no more than 24 months, unless approved by the Treasurer. As of June 30, 2025, the carrying values and weighted-average maturity of the County's investments were as follows:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted-Average Maturity in Years</u>
Money market	\$ 137,828	0.02
Treasury bills	44,327,742	1.92
Federal agency bonds and notes	2,061,595	1.99
Total investments	<u>\$ 46,527,165</u>	
Weighted-average of portfolio		<u>1.42</u>

**Custodial Credit Risk**

The policy requires that all investment securities purchased by the County be held by an independent third-party custodian and evidenced by safekeeping receipts in the County's name. As of June 30, 2025, all the County's investments were held in a bank's trust department in the County's name.

**Fair Value Hierarchy**

GAAP establishes a hierarchy (3 Levels) of valuation techniques used to measure fair value. The hierarchy is based on the valuation inputs used to measure the fair value of an asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are inputs other than quoted prices that are observable either directly or indirectly. Level 3 inputs are unobservable inputs. The County uses a market approach as the valuation technique for Level 2 inputs. As of June 30, 2025, investments valued at fair value were as follows:

**Fair Value Measurements Using**

<u>Investments - At fair value</u>	<u>June 30, 2025</u>	<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>
Money market	\$ 137,828	\$ 137,828	\$ -
Treasury bills	44,327,742	44,327,742	-
Federal agency bonds and notes	2,061,595	-	2,061,595
Total investments	<u>\$ 46,527,165</u>	<u>\$ 44,465,570</u>	<u>\$ 2,061,595</u>

In addition, investments held by the Virginia Pooled OPEB Trust Fund in the pool in which the County and the School Division participate (Portfolio I) as reported by the Fund's investment advisor, Asset Consulting Group, at June 30, 2025, are \$2.078 billion, of which the County, School Division, and the Colonial Behavioral Health have \$28,900,933 invested.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**2. DEPOSITS AND INVESTMENTS (Continued)**

Fair Value Hierarchy (Continued)

Investments measured at fair value using net asset value per share (VML/VACo Pooled OPEB Trust) are not classified in the fair value hierarchy. The VML/VACo Pooled OPEB Trust categorizes their investments within the fair value hierarchy established by GAAP. A government is permitted, in certain circumstances, to establish the fair value of an investment that does not have a readily determinable fair value by using the Net Asset Value (NAV) per share (or its equivalent) of the investment. Investments in the VML/VACo Pooled OPEB Trust are valued using the NAV per share, which is determined by dividing the total value of the Trust by the number of outstanding shares. The NAV per share changes with the value of the underlying investments in the Trust. Generally, VML/VACo Pooled OPEB Trust participants may redeem their investment at the end of a calendar quarter upon 90 days; written notice.

Discretely Presented Component Units

At June 30, 2025, the School Division's total cash of \$16,590,595 consisted of bank deposits of \$14,103,475; investments of \$204,064 in LGIP, with a Standard and Poor's rating of AAA; and petty cash of \$600, held by the Treasurer and other cash not held by the Treasurer of \$2,282,456 for School Activity Funds. Cash and investments of the School Division's Pension Trust fund consisted of \$1,329,214, which is not included in the School Division's total cash.

At June 30, 2025, the EDA had bank deposits of \$839,301 (includes restricted cash of \$14,121 for tenant security deposits and \$492,349 for the Riverwalk Landing needs study and maintenance recommendations) and investments in LGIP of \$779,960, rated AAAM by Standard & Poor's.

The CDA had restricted cash and investments of \$118,918 at June 30, 2025, for debt reserves and administrative expenses. The total amount was invested in the U.S. Treasury money market funds. The U.S. Treasury money market funds are rated AAAM by Standard & Poor's and were stated at cost, which approximates fair value.

**3. RECEIVABLES**

At June 30, 2025, receivables other than lease receivables were as follows:

	<u>General</u>	<u>Tourism</u>	<u>County Capital</u>	<u>Nonmajor Governmental Funds</u>	<u>Sewer Utility</u>	<u>Solid Waste</u>	<u>Nonmajor Enterprise Funds</u>	<u>Internal Service Funds</u>
Property taxes	\$ 9,405,627	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Vehicle registration fees	182,083	-	-	-	-	-	-	-
Other taxes	4,598,179	578,969	-	344,167	226,637	-	-	-
Accounts	2,177,889	-	-	920,610	2,340,673	1,366,118	128,400	140,235
Notes	-	-	531,675	-	-	-	-	-
Intergovernmental:								
Federal	37,720	-	45,500	569,392	739,089	-	-	-
State	4,577,023	-	38,456	1,028,098	-	-	-	-
Receivables, gross	20,978,521	578,969	615,631	2,862,267	3,306,399	1,366,118	128,400	140,235
Less allowance for doubtful accounts	(1,722,574)	-	-	-	(112,540)	(67,428)	(4)	-
Receivables, net	<u>\$ 19,255,947</u>	<u>\$ 578,969</u>	<u>\$ 615,631</u>	<u>\$ 2,862,267</u>	<u>\$ 3,193,859</u>	<u>\$ 1,298,690</u>	<u>\$ 128,396</u>	<u>\$ 140,235</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**4. INTERFUND AND COMPONENT UNIT TRANSACTIONS**

The composition of interfund balances as of June 30, 2025, is as follows:

General	Tourism	Infrastructure	\$ 2,283,797
	Nonmajor Enterprise Funds	Land purchase	<u>2,200,000</u>
Total Advances to other funds			<u>\$ 4,483,797</u>
Tourism	Yorktown Capital Improvements	Infrastructure	<u>\$ 2,283,797</u>

The advances from the General Fund and Tourism Fund were capital project loans and are not expected to be fully repaid in the subsequent year. Repayments for the infrastructure loan are from the lodging tax revenue generated by tourism. Repayments for the land purchase are from net rental income generated by the tenant operations managed by the EDA. Repayments in both instances are expected to continue until the advances are fully liquidated.

**Due to/from Primary Government:**

<u>Due from Entity</u>	<u>Due to Entity</u>	<u>Purpose</u>	<u>Amount</u>
County of York	School Division	Operations	<u>\$ 9,892,192</u>
EDA	County of York	Riverwalk Landing lease	<u>\$ 133,072</u>
County of York	CDA	Incremental tax revenues	<u>\$ 321,056</u>

**Transfers In and Out:**

The primary purpose of interfund transfers is to provide funding for operations, tourism and economic development, debt service, regional radio and capital projects. General Fund transfers to the Debt Service Funds are to fund annual debt service payments on County and School operations. One fund is responsible for the initial receipt of funds and another fund is authorized to use the resources to finance its operating expenditures or expenses. Interfund transfers for the year ended June 30, 2025 are as follows:

<u>Fund</u>	<u>Transfers Out</u>	<u>Transfers In</u>
	<u>Fund</u>	<u>Fund</u>
General	\$ 34,623,892	\$ 192,590
Tourism	350,615	536,104
County Capital	-	11,294,098
Yorktown Capital Improvements	-	250,000
Debt Service Education	-	8,351,890
Nonmajor governmental	192,590	12,739,725
Sewer Utility	10	-
Nonmajor enterprise	-	1,452,700
Internal service	-	350,000
Total	<u>\$ 35,167,107</u>	<u>\$ 35,167,107</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**4. INTERFUND AND COMPONENT UNIT TRANSACTIONS (Continued)**

Significant transactions between the Primary Government and component units during fiscal year 2025 were as follows:

Payments from County to School Division for school operations	\$ 64,499,451
Payments from County to School Division for health and dental insurance	620,509
Payments from County to School Division for school capital projects	250,000
Payments to County from School Division - year-end reversion entry	<u>(4,586,923)</u>
Total General Fund	<u>\$ 60,783,037</u>
Payments from County to School Division for school capital projects	
Total Nonmajor Governmental Fund	<u>\$ 2,500,000</u>
Bond proceeds from County to School Division for construction -	
Education Debt Service	<u>\$ 10,580,009</u>
Statement of Activities - Payment from County of York	<u>\$ 73,863,046</u>
Payment from County General Fund to Economic Development Authority	
for operations; Statement of Activities - Payment from County of York	<u>\$ 369,535</u>
Payment from County Nonmajor Governmental Fund to Community Development Authority	
for incremental tax revenue; Statement of Activities - Payment from County of York	<u>\$ 908,195</u>

**COUNTY OF YORK, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2025**

**5. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2025, was as follows:

**Primary Government:**

Governmental Activities:	<b>Balance</b>			<b>Balance</b>
Capital assets not being depreciated/amortized:	<b>July 1, 2024</b>	<b>Additions</b>	<b>Reductions</b>	<b>June 30, 2025</b>
Land	\$ 12,776,879	\$ 30,300	\$ -	\$ 12,807,179
Easements	841,254	14,100	-	855,354
Construction in progress	<u>10,628,227</u>	<u>10,075,229</u>	<u>(3,974,598)</u>	<u>16,728,858</u>
Total capital assets not being depreciated/amortized	<u>24,246,360</u>	<u>10,119,629</u>	<u>(3,974,598)</u>	<u>30,391,391</u>
Capital assets being depreciated/amortized:				
Land improvements	30,951,006	2,198,017	-	33,149,023
Buildings	74,095,353	-	-	74,095,353
Building improvements	24,611,784	680,478	-	25,292,262
Infrastructure	16,222,397	1,187,704	-	17,410,101
Equipment	35,319,098	2,400,645	(457,955)	37,261,788
Vehicles	27,060,678	3,710,968	(463,386)	30,308,260
Leasehold Improvements	4,087,777	-	-	4,087,777
Right-to-use leased assets				
Land	4,097,285	71,690	(40,609)	4,128,366
Building	4,110,101	5,410	-	4,115,511
Infrastructure	126,815	43,726	-	170,541
Equipment	148,796	1,062	(20,988)	128,870
Right-to-use subscription assets	1,986,814	1,657,011	(24,382)	3,619,443
Computer software	<u>4,466,489</u>	<u>427,863</u>	<u>-</u>	<u>4,894,352</u>
Total capital assets being depreciated/amortized	<u>227,284,393</u>	<u>12,384,574</u>	<u>(1,007,320)</u>	<u>238,661,647</u>
Less accumulated depreciation/amortization for:				
Land improvements	(22,334,022)	(692,901)	-	(23,026,923)
Buildings	(19,798,058)	(917,445)	-	(20,715,503)
Building improvements	(6,248,453)	(745,599)	-	(6,994,052)
Infrastructure	(9,812,527)	(421,816)	-	(10,234,343)
Equipment	(24,896,185)	(2,001,592)	307,064	(26,590,713)
Vehicles	(13,999,338)	(1,766,640)	391,552	(15,374,426)
Leasehold Improvements	(53,787)	(107,573)	-	(161,360)
Right-to-use leased assets				
Land	(509,057)	(171,476)	-	(680,533)
Building	(693,435)	(231,611)	-	(925,046)
Infrastructure	(123,387)	(43,526)	-	(166,913)
Equipment	(69,418)	(29,838)	9,843	(89,413)
Right-to-use subscription assets	(266,263)	(788,015)	24,381	(1,029,897)
Computer software	<u>(2,551,435)</u>	<u>(485,356)</u>	<u>-</u>	<u>(3,036,791)</u>
Total accumulated depreciation/amortization	<u>(101,355,365)</u>	<u>(8,403,388)</u>	<u>732,840</u>	<u>(109,025,913)</u>
Total capital assets being depreciated/amortized, net	<u>125,929,028</u>	<u>3,981,186</u>	<u>(274,480)</u>	<u>129,635,734</u>
Governmental activities capital assets, net	<u>\$ 150,175,388</u>	<u>\$ 14,100,815</u>	<u>\$ (4,249,078)</u>	<u>\$ 160,027,125</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**5. CAPITAL ASSETS (Continued)**

Depreciation and amortization expense was charged to functions of the Primary Government for governmental activities as follows:

General administration	\$ 812,147
Judicial services	305,074
Public safety	3,021,307
Management services	672,248
Education	345,997
Human services	18,710
Public works	417,819
Community services	990,960
Internal Service Fund - charged to functions based on usage	<u>1,819,126</u>
Total depreciation and amortization expenses - governmental activities	<u>\$ 8,403,388</u>

Business-type Activities:	<b>Balance</b>			<b>Balance</b>
Capital assets not being depreciated/amortized:	<b>July 1, 2024</b>	<b>Additions</b>	<b>Reductions</b>	<b>June 30, 2025</b>
Land	\$ 3,946,755	\$ -	\$ -	\$ 3,946,755
Easements	718,853	-	-	718,853
Construction in progress	<u>6,537,953</u>	4,682,673	-	<u>11,220,626</u>
Total capital assets not being depreciated/amortized	<u>11,203,561</u>	<u>4,682,673</u>	<u>-</u>	<u>15,886,234</u>
Capital assets being depreciated/amortized:				
Land improvements	79,584	11,160	-	90,744
Buildings	23,188,660	-	-	23,188,660
Building improvements	3,392,708	-	-	3,392,708
Infrastructure	172,882,525	715,240	-	173,597,765
Equipment	11,352,229	296,118	(28,654)	11,619,693
Vehicles	3,575,734	62,019	(106,546)	3,531,207
Computer software	<u>1,157,502</u>	-	-	<u>1,157,502</u>
Total capital assets being depreciated/amortized	<u>215,628,942</u>	<u>1,084,537</u>	<u>(135,200)</u>	<u>216,578,279</u>
Less accumulated depreciation/amortization for:				
Land improvements	(40,390)	(3,843)	-	(44,233)
Buildings	(19,550,946)	(550,082)	-	(20,101,028)
Building improvements	(438,324)	(71,104)	-	(509,428)
Infrastructure	(69,228,766)	(3,419,652)	-	(72,648,418)
Equipment	(7,695,041)	(623,535)	20,058	(8,298,518)
Vehicles	(2,046,098)	(219,079)	90,564	(2,174,613)
Computer software	<u>(285,394)</u>	<u>(155,317)</u>	-	<u>(440,711)</u>
Total accumulated depreciation/amortization	<u>(99,284,959)</u>	<u>(5,042,612)</u>	<u>110,622</u>	<u>(104,216,949)</u>
Total capital assets being depreciated/amortized, net	<u>116,343,983</u>	<u>(3,958,075)</u>	<u>(24,578)</u>	<u>112,361,330</u>
Business-type activities capital assets, net	<u>\$ 127,547,544</u>	<u>\$ 724,598</u>	<u>\$ (24,578)</u>	<u>\$ 128,247,564</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**5. CAPITAL ASSETS (Continued)**

Depreciation and amortization expense was charged to functions of the Primary Government for business-type activities as follows:

Sanitary District No. 2	\$	370,659
Solid waste		117,328
Sewer utility		4,210,491
York Sanitary District		31,192
Upper County utility		13,750
Yorktown Operations		297
Water utility		5,586
Regional radio		<u>293,309</u>
Total depreciation and amortization expenses - business-type activities		<u>\$ 5,042,612</u>

**Discretely Presented Component Unit - School Division**

	<u>Balance</u> <u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2025</u>
Capital assets not being depreciated:				
Land	\$ 4,824,818	\$ -	\$ -	\$ 4,824,818
Construction in progress	<u>35,128,586</u>	<u>10,798,782</u>	<u>(6,962,004)</u>	<u>38,965,364</u>
Total capital assets not being depreciated	<u>39,953,404</u>	<u>10,798,782</u>	<u>(6,962,004)</u>	<u>43,790,182</u>
Capital assets being depreciated/amortized:				
Buildings	241,580,828	6,591,438	-	248,172,266
Building improvements	18,252,424	370,566	-	18,622,990
Equipment	3,849,113	2,458,573	(19,201)	6,288,485
Vehicles	16,548,376	1,697,084	(58,093)	18,187,367
Right-of-use leased assets	2,196,455	1,215,528	(1,874,107)	1,537,876
Right-of-use subscriptions	<u>577,266</u>	<u>61,277</u>	<u>(387,251)</u>	<u>251,292</u>
Total capital assets being depreciated/amortiz	<u>283,004,462</u>	<u>12,394,466</u>	<u>(2,338,652)</u>	<u>293,060,276</u>
Less accumulated depreciation/amortization for:				
Buildings	(106,714,229)	(4,634,000)	-	(111,348,229)
Building improvements	(6,885,735)	(849,743)	-	(7,735,478)
Equipment	(2,245,427)	(361,795)	19,201	(2,588,021)
Vehicles	(10,838,396)	(997,100)	58,093	(11,777,403)
Right-of-use leased assets	(1,868,424)	(377,730)	1,874,107	(372,047)
Right-of-use subscriptions	<u>(308,446)</u>	<u>(196,456)</u>	<u>387,251</u>	<u>(117,651)</u>
Total accumulated depreciation/amortization	<u>(128,860,657)</u>	<u>(7,416,824)</u>	<u>2,338,652</u>	<u>(133,938,829)</u>
Total capital assets being depreciated/amortiz	<u>154,143,805</u>	<u>4,977,642</u>	<u>-</u>	<u>159,121,447</u>
School Division capital assets, net	<u>\$ 194,097,209</u>	<u>\$ 15,776,424</u>	<u>\$ (6,962,004)</u>	<u>\$ 202,911,629</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**5. CAPITAL ASSETS (Continued)**

**Discretely Presented Component Unit - EDA**

	<u>Balance</u> <u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2025</u>
Capital assets not being depreciated:				
Construction in progress	\$ 342,646	\$ 47,494	\$ (285,420)	\$ 104,720
Total capital assets not being depreciated	<u>342,646</u>	<u>47,494</u>	<u>(285,420)</u>	<u>104,720</u>
Capital assets being depreciated:				
Land improvements	9,604	-	-	9,604
Leasehold improvements	-	68,194	-	68,194
Infrastructure	942,108	-	-	942,108
Total capital assets being depreciated	<u>951,712</u>	<u>68,194</u>	<u>-</u>	<u>1,019,906</u>
Less accumulated depreciation for:				
Land improvements	(8,003)	(640)	-	(8,643)
Leasehold improvements	-	(1,965)	-	(1,965)
Infrastructure	(358,320)	(30,125)	-	(388,445)
Total accumulated depreciation	<u>(366,323)</u>	<u>(32,730)</u>	<u>-</u>	<u>(399,053)</u>
Total capital assets being depreciated, net	<u>585,389</u>	<u>35,464</u>	<u>-</u>	<u>620,853</u>
Economic Development Authority capital assets, net	<u>\$ 928,035</u>	<u>\$ 82,958</u>	<u>\$ (285,420)</u>	<u>\$ 725,573</u>

**Discretely Presented Component Unit - MCDA**

	<u>Balance</u> <u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2025</u>
Capital assets being amortized/depreciated:				
Computer software	\$ 9,000	\$ -	\$ -	\$ 9,000
Public improvements 2015	3,464,370	-	-	3,464,370
Roads	7,524,128	-	-	7,524,128
BMP Basins	4,442,390	-	-	4,442,390
Storm Drain	4,936,107	-	-	4,936,107
Total capital assets being amortized/depreciated	<u>20,375,995</u>	<u>-</u>	<u>-</u>	<u>20,375,995</u>
Less accumulated amortization/depreciation for:				
Computer software	(9,000)	-	-	(9,000)
Public improvements 2015	(346,437)	(115,479)	-	(461,916)
Roads	(752,412)	(250,804)	-	(1,003,216)
BMP Basins	(444,240)	(148,080)	-	(592,320)
Storm Drain	(493,611)	(164,537)	-	(658,148)
Total accumulated amortization/depreciation	<u>(2,045,700)</u>	<u>(678,900)</u>	<u>-</u>	<u>(2,724,600)</u>
Total capital assets being amortized/depreciated, net	<u>\$ 18,330,295</u>	<u>\$ (678,900)</u>	<u>\$ -</u>	<u>\$ 17,651,395</u>

**6. UNEARNED REVENUE AND DEFERRED INFLOWS OF RESOURCES**

Unearned revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Unearned revenue at the fund level arises when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized. Deferred inflows represent an acquisition of net assets that applies to future periods. Unearned revenues and deferred inflows at June 30, 2025, excluding deferred inflows related to leases, OPEB and pension costs, are provided in the table below.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**6. UNEARNED REVENUE AND DEFERRED INFLOWS OF RESOURCES (Continued)**

	<u>General</u>	<u>Tourism</u>	<u>County Capital</u>	<u>Nonmajor Governmental Funds</u>	<u>Sewer Utility</u>	<u>Nonmajor Enterprise Funds</u>
<b><u>Unearned Revenues</u></b>						
Advance payments for fees, services, and rents	\$ 21,529	\$ 52,350	\$ 2,167,846	\$ 273,983	\$ 1,102,048	\$ 22,109
<b><u>Deferred Inflows</u></b>						
Unavailable property taxes and fees	\$ 5,698,584	\$ 139,990	\$ -	\$ -	\$ -	\$ -
Unavailable grants	-	-	-	1,948,998	-	-
Prepaid taxes and services	1,032,034	-	-	12,164	-	-
Long-term notes receivable	-	-	531,675	-	-	-
Total	<u>\$ 6,730,618</u>	<u>\$ 139,990</u>	<u>\$ 531,675</u>	<u>\$ 1,961,162</u>	<u>\$ -</u>	<u>\$ -</u>

**7. LONG-TERM DEBT**

The following is a summary of changes in long-term debt during the year ended June 30, 2025:

<b><u>Primary Government:</u></b>	<b><u>Balance</u></b>			<b><u>Balance</u></b>	<b><u>Due Within</u></b>
<b><u>Governmental Activities:</u></b>	<b><u>July 1, 2024**</u></b>	<b><u>Additions</u></b>	<b><u>Reductions</u></b>	<b><u>June 30, 2025</u></b>	<b><u>One Year</u></b>
General obligation bonds	\$ 79,910,000	\$ 11,885,000	\$ (7,245,000)	\$ 84,550,000	\$ 6,240,000
Premium on bonds	4,956,624	455,787	(372,053)	5,040,358	351,173
Direct financing arrangements	1,844,914	-	(573,184)	1,271,730	555,815
Leases	7,103,022	-	(397,465)	6,705,557	341,675
Subscriptions	1,435,975	1,620,168	(925,297)	2,130,846	880,346
Lease revenue bonds	45,770,000	4,785,000	(2,330,000)	48,225,000	2,455,000
Premium on bonds	3,932,220	298,643	(343,887)	3,886,976	356,331
Compensated absences*	10,469,769	982,400	-	11,452,169	640,800
Claims liabilities, IBNR	1,816,000	1,798,000	(1,816,000)	1,798,000	1,798,000
Net pension liability	23,214,470	27,800,240	(25,309,902)	25,704,808	-
Net OPEB liability	10,077,916	8,646,371	(9,975,171)	8,749,116	-
Total Governmental Activities	<u>\$ 190,530,910</u>	<u>\$ 58,271,609</u>	<u>\$ (49,287,959)</u>	<u>\$ 199,514,560</u>	<u>\$ 13,619,140</u>

<b><u>Primary Government:</u></b>	<b><u>Balance</u></b>			<b><u>Balance</u></b>	<b><u>Due Within</u></b>
<b><u>Business-type Activities:</u></b>	<b><u>July 1, 2024**</u></b>	<b><u>Additions</u></b>	<b><u>Reductions</u></b>	<b><u>June 30, 2025</u></b>	<b><u>One Year</u></b>
Revenue bonds	\$ 13,230,000	\$ -	\$ (790,000)	\$ 12,440,000	\$ 635,000
Premium on bonds	2,468,588	-	(251,891)	2,216,697	251,891
Compensated absences*	1,103,089	-	(46,626)	1,056,463	64,600
Net pension liability	2,287,528	2,641,905	(2,436,777)	2,492,656	-
Net OPEB liability	963,113	824,596	(951,994)	835,715	-
Total Business-type Activities	<u>\$ 20,052,318</u>	<u>\$ 3,466,501</u>	<u>\$ (4,477,288)</u>	<u>\$ 19,041,531</u>	<u>\$ 951,491</u>

\*Under GASB Statement No. 101, *Compensated Absences*, this figure is presented net.

\*\*Compensated absences balance has been restated. See note 16.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

<u>Discretely Presented</u>	<u>Balance</u>			<u>Balance</u>	
<u>Component Units:</u>	<u>July 1,</u>			<u>June 30,</u>	<u>Due Within</u>
<u>School Division</u>	<u>2024**</u>	<u>Additions</u>	<u>Reductions</u>	<u>2025</u>	<u>One Year</u>
Compensated absences*	\$ 20,899,795	\$ 3,695,028	\$ -	\$ 24,594,823	\$ 1,214,529
Claims liabilities	3,374,109	2,224,740	(1,750,727)	3,848,122	3,145,000
Lease liability	632,153	1,215,528	(667,739)	1,179,942	301,523
Subscriptions liability	244,639	61,277	(170,696)	135,220	66,957
Net pension liability	83,129,254	-	(3,677,301)	79,451,953	-
Net OPEB liability	14,776,015	-	(452,512)	14,323,503	-
	<u>\$ 123,055,965</u>	<u>\$ 7,196,573</u>	<u>\$ (6,718,975)</u>	<u>\$ 123,533,563</u>	<u>\$ 4,728,009</u>
 <b><u>Community Development Authority</u></b>					
Refunding bonds payable	\$ 28,875,000	\$ -	\$ -	\$ 28,875,000	\$ -
Capital Appreciation bonds payable	6,773,000	-	-	6,773,000	-
Total bonds payable	<u>\$ 35,648,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 35,648,000</u>	<u>\$ -</u>
Accretion of interest payable:					
Refunding bonds	\$ 4,509,375	\$ 365,625	\$ -	\$ 4,875,000	\$ -
Total accretion of interest payable	<u>\$ 4,509,375</u>	<u>\$ 365,625</u>	<u>\$ -</u>	<u>\$ 4,875,000</u>	<u>\$ -</u>
Total bonds and accretion of interest payables	<u>\$ 40,157,375</u>	<u>\$ 365,625</u>	<u>\$ -</u>	<u>\$ 40,523,000</u>	<u>\$ -</u>

\*Under GASB Statement No. 101, *Compensated Absences*, this figure is presented net.

\*\*Compensated absences balance has been restated. See note 16.

**Arbitrage**

Arbitrage is the difference between the yield on an issuer's tax-exempt bonds and the investment income earned on the proceeds. Arbitrage restrictions imposed by the federal government prohibit an issuer from retaining arbitrage profits when investing bond proceeds at a yield that exceeds the yield on the bonds. Any excess arbitrage must be rebated to the U.S. Treasury. As of June 30, 2025, the estimated rebate liability was calculated at \$420,631 on the VRA Series 2022A and \$5,969 on the VPSA Series 2025A.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

**General Obligation Bonds**

General obligations bonds (GOB) are backed by the full faith and credit of the County. There are no sinking fund requirements. Outstanding general obligation bonds at June 30, 2025, of the Primary Government governmental activities are as follows:

<b>GOB Series</b>	<b>Purpose</b>	<b>Bond Date</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Balance June 30, 2025</b>
VPSA 05	York High and School Board renovations	11/10/05	07/15/25	4.60%	\$ 1,145,000
VPSA 10	Grafton Bethel Elementary	07/08/10	12/01/27	1.93%	140,000
VPSA 12B	Coventry Elementary and New Horizons HVAC; Coventry Elem. gymnasium (gym), Grafton Bethel and Grafton Complex gym roof; Tabb Elementary classrooms	05/10/12	07/15/32	3.05-5.05%	3,545,000
VPSA 14C	Various schools HVAC, roofs, kitchens, gyms, and repairs	11/04/14	07/15/34	3.55-5.05%	5,280,000
VPSA 14B	Yorktown Middle and New Horizons renovations	05/15/14	07/15/26	4.60%	1,610,000
VPSA 15	Dare, Magruder, Yorktown Elementary classrooms	02/17/15	07/15/28	5.10-5.35%	1,570,000
VPSA 16	Waller Mill roof and Magruder HVAC and roof	05/01/16	07/15/36	2.05-5.05%	8,015,000
VPSA 25B	Dare and Mt. Vernon Elementary and Tabb High	11/17/16	07/15/29	3.45-4.05%	1,330,000
VPSA 17A	York HVAC, roof and Bethel Manor roof, renovation	04/30/17	07/15/37	3.05-5.05%	6,025,000
VPSA 18A	Tabb Elementary HVAC; Grafton Complex, Yorktown Elementary Roofs, York High School Interior doors, modular classrooms	04/29/18	07/15/38	3.05-5.05%	6,170,000
VPSA 19A	Tabb, Dare, Mt. Vernon, Coventry Elementary, Tabb Middle, and Grafton Complex various renovations	05/05/19	07/15/39	3.05-5.05%	6,440,000
VPSA 20	Various schools HVAC, roofs, interior doors, security vestibules, parking lot, and other repairs	04/22/20	07/15/40	2.90%	6,745,000
VPSA 21	Coventry Elementary Grafton Complex	04/25/21	07/15/41	2.05-5.05%	7,710,000
VPSA 22	Seaford Elementary, York High renovations, Bruton High roof repair, and Tabb Middle HVAC	10/23/22	07/15/42	4.05-5.05%	8,615,000
VPSA 24	Seaford Elementary, York High renovations	04/28/24	07/15/44	4.18%-5.05%	9,895,000
VPSA 25A	York & Tabb HS & MS locker renovations, Bruton roof, Tabb HVAC, Waller Mill portable classrooms	04/27/25	07/15/45	4.05%-5.05%	10,315,000
					<u>\$ 84,550,000</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

General Obligation Bonds (Continued)

The following is a summary of the repayment schedules for fiscal years:

<u>Year</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 6,240,000	\$ 3,178,980
2027	5,645,000	3,038,837
2028	4,975,000	2,740,561
2029	5,195,000	2,517,443
2030	4,975,000	2,306,828
2031-2035	25,310,000	8,558,944
2036-2040	21,005,000	4,066,648
2041-2045	10,435,000	1,084,714
2046-2050	770,000	16,555
	<u>\$ 84,550,000</u>	<u>\$ 27,509,510</u>

Compensated Absences

For governmental activities, compensated absences are typically liquidated by the General Fund.

Net OPEB and Pension Liabilities

For governmental activities, net OPEB and pension obligations are typically liquidated by the General Fund. For business-type activities, net OPEB and pension obligations are liquidated by the respective fund.

Lease Revenue Bonds

Principal payments will be made in annual installments and interest payments will be made in semi-annual installments. Outstanding lease revenue bonds at June 30, 2025, of the Primary Government governmental activities are as follows:

<u>Series</u>	<u>Purpose</u>	<u>Bond Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Balance June 30, 2025</u>
2016	Sports Field Complex-Partial refunding of Series 2008	05/25/16	10/01/29	5.125%	\$ 5,390,000
2018A	Fire Apparatus, Grafton Fire Station and Carver Gardens	05/23/18	10/01/38	3.125-5.125%	5,975,000
2020	Fire Apparatus, Yorktown Library, Law Enforcement Building	05/03/20	10/01/40	4.125-5.125%	1,900,000
2022	Fire Apparatus, Yorktown Library, Law Enforcement Building	05/25/22	10/01/42	4.316-5.125%	30,175,000
2025A	Fire Apparatus, Dockmaster Building, Public Safety Building renovations, IT consolidation	05/20/25	10/01/45	4.125-5.125%	4,785,000
					<u>\$ 48,225,000</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

Lease Revenue Bonds (Continued)

The following is a summary of the repayment schedules for fiscal years:

<u>Year</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 2,455,000	\$ 2,138,905
2027	2,715,000	2,021,834
2028	2,855,000	1,884,203
2029	2,995,000	1,743,147
2030	3,140,000	1,597,537
2031-2035	11,415,000	6,298,181
2036-2040	13,660,000	3,487,578
2041-2045	8,630,000	727,447
2046-2050	360,000	7,875
	<u>\$ 48,225,000</u>	<u>\$ 19,906,707</u>

In an event of default, outstanding amounts become due and payable immediately if the County is unable to make payment. In addition, upon the occurrence and continuation of an Event of Default, the Lessor may take possession of the leased property as stated in the financing lease agreement for the bonds as a result of the assets pledged as collateral for the debt. The Law Enforcement Building for Series 2022A, the Yorktown Library for Series 2020A, the Grafton Fire Station for Series 2018A, and the Sports Field Complex for Series 2016 are pledged as collateral for these bonds.

Revenue Bonds

The County anticipates that the amounts required for the payment of interest and principal on the bonds will be provided by the respective enterprise funds revenues. Revenue bonds at June 30, 2025, of the Primary Government business-type activities are as follows:

<u>Series</u>	<u>Purpose</u>	<u>Bond Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Balance June 30, 2025</u>
2016C	Sewer systems refunding	09/22/16	10/01/28	5.125%	\$ 2,115,000
2020B	Sewer systems refunding	05/03/20	10/01/39	4.125-5.125%	9,510,000
2020	SCADA system	05/03/20	10/01/30	5.125%	815,000
					<u>\$ 12,440,000</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

Revenue Bonds (Continued)

The following is a summary of the repayment schedules for fiscal years:

<u>Year</u>	<u>Business-type Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 635,000	\$ 556,478
2027	665,000	523,166
2028	700,000	488,188
2029	740,000	451,288
2030	825,000	411,184
2031-2035	4,070,000	1,448,144
2036-2040	4,805,000	510,366
	<u>\$ 12,440,000</u>	<u>\$ 4,388,814</u>

In an event of default, outstanding amounts become due and payable immediately if the County is unable to make payment. The County would pay to the Owners of the Bonds the entire unpaid principal and accrued interest on the Bonds, but only from the Net Revenues and other funds of the County pledged to such payment.

Marquis Community Development Authority

On November 27, 2007, the CDA issued special obligation bonds for \$32,860,000 to finance the construction of public infrastructure improvements located within the District. On March 1, 2012, the Bonds were restructured and reissued pursuant to a Restructuring Memorandum of Understanding. Under the restructuring and reissuance terms, the original 2007 Bonds have been restructured and \$2,805,000 of the original Bonds has been redeemed.

Interest on the bonds is payable each March 1 and September 1. Interest is computed on the basis of a year of 360 days and twelve 30-day months. Interest rates range from 5.1% - 5.625%. The following is a summary of the repayment schedules for fiscal years:

<u>Year Ending June 30,</u>	<u>Series A Bonds 5.100%</u>		<u>Series B Bonds 5.625%</u>		<u>Series C Bonds 5.625%</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ -	\$ 289,425	\$ -	\$ 939,375	\$ -	\$ -
2027	395,000	279,353	-	939,375	-	-
2028	420,000	258,570	-	939,375	-	-
2029	440,000	236,640	-	939,375	-	-
2030	460,000	213,690	-	939,375	-	-
2031-2035	2,685,000	680,978	4,950,000	4,158,844	-	-
2036-2040	1,275,000	65,919	7,925,000	2,239,453	-	-
2041-2043	-	-	3,825,000	218,109	6,500,000	26,890,476
Total	<u>\$ 5,675,000</u>	<u>\$ 2,024,574</u>	<u>\$ 16,700,000</u>	<u>\$ 11,313,281</u>	<u>\$ 6,500,000</u>	<u>\$ 26,890,476</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**7. LONG-TERM DEBT (Continued)**

**Marquis Community Development Authority (Continued)**

On October 27, 2015, the CDA issued convertible capital appreciation revenue bonds in the amount of \$4,404,482 to finance additional public infrastructure improvements located within the District. The 2015 Bonds were initially be issued as capital appreciation bonds and converted to current interest bonds on September 1, 2021, the "conversion date." Prior to the conversion date, the 2015 Bonds did not pay interest on a current basis but increased in value by the accumulation of earned interest from their initial principal amounts on the issue date to the conversion date. Interest will be compounded each March 1 and September 1, commencing March 1, 2016, at a rate of 7.5% according to the table of accreted values. The accreted value at the conversion date was \$6,773,000. Following the conversion date, interest on the 2015 Bonds will be payable semiannually on each March 1 and September 1, commencing March 1, 2022, at a rate of 7.5%. Interest due during FY25 and FY24 was \$507,975, however, because of insufficient tax increment financing (TIF) revenues and limitations on special assessments used to pay debt service only \$187,188 in FY25 and \$168,469 in FY24 was paid. The Authority's long-term debt activity for the 2015 Bonds for the year ended June 30, 2025, was as follows:

	<u>Balance</u> <u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>June 30, 2025</u>
Series 2015 CAB Bonds	\$ 6,773,000	\$ -	\$ -	\$ 6,773,000
Total	<u>\$ 6,773,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,773,000</u>

Mandatory debt service requirements after conversion consist of the following:

<u>Year Ending</u> <u>June 30,</u>	<u>Series 2015 CAB Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ -	\$ 507,975
2027	-	507,975
2028	-	507,975
2029	-	507,975
2030	-	507,975
2031-2035	-	2,539,875
2036-2040	-	2,539,875
2041-2045	4,516,000	2,201,175
2046-2047	<u>2,257,000</u>	<u>84,638</u>
Total	<u>\$ 6,773,000</u>	<u>\$ 9,905,438</u>

**8. FUND BALANCE (DEFICIT)**

Fund balance (deficit) is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance (deficit) for the major governmental funds and all other governmental funds are presented below:

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**8. FUND BALANCE (DEFICIT) (Continued)**

<u>Purpose</u>	<u>General</u>	<u>Tourism</u>	<u>Yorktown Capital Imps</u>	<u>County Capital</u>	<u>Debt Service Education</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Nonspendable:</b>							
Prepaid expenditures	\$ 21,226	\$ -	\$ -	\$ 175,000	\$ -	\$ 12,164	\$ 208,390
Advances	4,483,797	-	-	-	-	-	4,483,797
Total nonspendable	4,505,023	-	-	175,000	-	12,164	4,692,187
<b>Restricted:</b>							
Judicial services and Commonwealth's Attorney grants	-	-	-	-	-	123,204	123,204
Public safety grants and donations	-	-	-	-	-	1,736,915	1,736,915
Facility renovation and relocation	-	-	-	798,744	-	-	798,744
Environmental and transportation improvements	-	-	-	2,739,892	-	-	2,739,892
Community services grants and donations	-	-	-	-	-	73,165	73,165
Tourism projects	-	3,659,376	-	-	-	-	3,659,376
Proffer projects	-	-	-	646,046	-	-	646,046
Other purposes	-	-	-	-	-	28,365	28,365
Total restricted	-	3,659,376	-	4,184,682	-	1,961,649	9,805,707
<b>Committed:</b>							
School reversion	4,586,923	-	-	-	-	-	4,586,923
Intergovernmental revenue shortfalls for School Division	-	-	-	-	-	10,026,070	10,026,070
Meals tax for drainage projects	-	-	-	-	-	5,902,037	5,902,037
Active Transportation Projects	-	-	-	50,000	-	-	50,000
Total committed	4,586,923	-	-	50,000	-	15,928,107	20,565,030
<b>Assigned:</b>							
Active Transportation Projects	-	-	-	4,185,661	-	-	4,185,661
Backup Generator	-	-	-	400,000	-	-	400,000
Capital outlay/one-time expenditures	1,842,908	-	-	13,648,416	-	-	15,491,324
Community Development operations	110,000	-	-	-	-	-	110,000
Community Services and Tourism Improvements	96,162	-	-	1,498,605	-	-	1,594,767
Contractual services	178,251	-	-	-	-	-	178,251
Economic development	-	141,143	-	1,567,090	-	-	1,708,233
Emergency communications operations	254,850	-	-	3,022,204	-	-	3,277,054
Facility maintenance and repair	-	-	-	2,031,516	-	-	2,031,516
Facility renovation & relocation	-	-	-	2,192,348	-	-	2,192,348
Facility security	-	-	-	507,247	-	-	507,247
Fire & Life Safety equipment and operations	183,484	-	-	2,059,679	-	-	2,243,163
Fire Alarm System	-	-	-	331,000	-	-	331,000
Grounds maintenance repairs, operations, and equipment	-	-	-	265,508	-	-	265,508
Head Start and Social Services programs	-	-	-	-	-	1,430,092	1,430,092
Information technology: hardware/software	-	-	-	31,041	-	-	31,041
Lighting upgrades	-	-	-	170,607	-	-	170,607
Other purposes/miscellaneous	334,590	-	-	-	884,368	487,667	1,706,625
Personnel study	2,855,000	-	-	-	-	-	2,855,000
Public works operations	131,873	-	-	-	-	-	131,873
Public Safety Building	-	-	-	674,739	-	-	674,739
Sheriff operations, equipment, and training facility	70,886	-	-	1,553,551	-	-	1,624,437
Strategic initiatives	450,000	-	-	-	-	-	450,000
Transportation Projects	-	-	-	2,957,527	-	-	2,957,527
Video services equipment	-	-	-	89,849	-	-	89,849
Total assigned	6,508,004	141,143	-	37,186,588	884,368	1,917,759	46,637,862
<b>Unassigned:</b>							
	24,024,081	-	(1,733,381)	-	-	(12,164)	22,278,536
<b>Total fund balances (deficit)</b>	<b>\$ 39,624,031</b>	<b>\$ 3,800,519</b>	<b>\$ (1,733,381)</b>	<b>\$ 41,596,270</b>	<b>\$ 884,368</b>	<b>\$ 19,807,515</b>	<b>\$ 103,979,322</b>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**9. LEASES**

Leases Receivable

Governmental Activities:

The County leases the usage of its infrastructure with lease terms ranging from 5 years to 31 years. As of June 30, 2025, the value of the lease receivable was \$2,085,509. The value of the deferred inflow of resources as of June 30, 2025, was \$2,102,075 and the County recognized lease revenue of \$123,737 during the fiscal year.

The County leases the usage of its building with a lease term of 13 years. As of June 30, 2025, the value of the lease receivable was \$119,255. The value of the deferred inflow of resources as of June 30, 2025, was \$113,358 and the County recognized lease revenue of \$12,480 during the fiscal year.

The County leases the usage of its land with a lease terms of 22 years. As of June 30, 2025, the value of the lease receivable was \$751,604. The value of the deferred inflow of resources as of June 30, 2025, was \$707,765 and the County recognized lease revenue of \$38,823 during the fiscal year.

The future principal and interest receipts as of June 30, 2025, were as follows:

<u>Year</u>	<u>Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 145,449	\$ 23,207	\$ 168,656
2027	143,861	22,074	165,935
2028	145,026	20,908	165,934
2029	150,009	19,727	169,736
2030	153,663	18,516	172,179
2031-2035	642,101	76,675	718,776
2036-2040	602,527	54,333	656,860
2041-2045	557,026	31,683	588,709
2046-2050	355,227	11,998	367,225
2051-2053	61,479	761	62,240
Totals	<u>\$ 2,956,368</u>	<u>\$ 279,882</u>	<u>\$ 3,236,250</u>

Business-type Activities:

The County leases the usage of its building with a lease term of 20 years. As of June 30, 2025, the value of the lease receivable was \$1,886,335. The value of the deferred inflow of resources as of June 30, 2025, was \$1,812,071 and the County recognized lease revenue of \$120,431 during the fiscal year.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**9. LEASES (Continued)**

Leases Receivable (Continued)

The County leases the usage of its land with a lease term of 12 years. As of June 30, 2025, the value of the lease receivable was \$1,197,737. The value of the deferred inflow of resources as of June 30, 2025, was \$1,168,432 and the County recognized lease revenue of \$146,054 during the fiscal year.

The future principal and interest receipts as of June 30, 2025, were as follows:

<u>Year</u>	<u>Business-type Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 100,336	\$ 40,556	\$ 140,892
2027	241,366	39,654	281,020
2028	261,047	36,985	298,032
2029	263,793	34,239	298,032
2030	266,580	31,452	298,032
2031-2035	1,066,897	115,199	1,182,096
2036-2040	727,247	50,353	777,600
2041-2045	156,806	1,595	158,401
	<u>\$ 3,084,072</u>	<u>\$ 350,033</u>	<u>\$ 3,434,105</u>

Discretely Presented Component Unit – EDA:

The EDA rents building space to various businesses at Riverwalk Landing with lease terms ranging from 48 to 99 months. As of June 30, 2025, the value of the lease receivable is \$813,595. The value of the deferred inflow of resources as of June 30, 2025, was \$808,140 and the EDA recognized lease revenue of \$102,656 during the fiscal year.

A summary of future principal and interest receipts as of June 30, 2025, were as follows:

<u>Year</u>	<u>EDA</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 192,216	\$ 19,567	\$ 211,783
2027	196,573	14,481	211,054
2028	176,698	9,503	186,201
2029	149,388	4,975	154,363
2030-2034	98,720	1,164	99,884
Total minimum lease payments	<u>\$ 813,595</u>	<u>\$ 49,690</u>	<u>\$ 863,285</u>

Discretely Presented Component Unit – School Division:

The School Division leases certain land where radio towers are located with varying terms ranging from 24 to 40 years. The School Division does not own the radio towers but does own the land. The School Division also leases space in certain schools for before and after-school childcare. As of June 30, 2025, the value of the lease receivable for all leases of the School Division is \$6,170,124. The lessee is required to make monthly fixed payments ranging from \$8,703 to \$124,293. The value of the deferred inflow of resources as of June 30, 2025, was \$5,768,772, and the School Division recognized lease revenue of \$333,957 during the fiscal year.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**9. LEASES (Continued)**

Leases Receivable (Continued)

A summary of future principal and interest receipts for the School Division as of June 30, 2025, were as follows:

<u>Year</u>	<u>School Division</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 261,887	\$ 142,280	\$ 404,167
2027	180,948	137,855	318,803
2028	168,143	133,933	302,076
2029	172,915	129,919	302,834
2030	177,814	125,793	303,607
2031-2035	1,066,205	557,807	1,624,012
2036-2040	1,250,110	420,744	1,670,854
2041-2045	1,432,106	262,801	1,694,907
2046-2050	895,512	108,259	1,003,771
2051-2055	257,887	53,385	311,272
2056-2060	291,095	20,177	311,272
2061-2065	15,502	63	15,565
Total minimum lease payments	<u>\$ 6,170,124</u>	<u>\$ 2,093,016</u>	<u>\$ 8,263,140</u>

Leases Payable

Governmental Activities:

The County leases infrastructure with a lease term of 4 years. An initial lease liability was recorded in the amount of \$126,815. As of June 30, 2025, the value of the lease liability was \$0. The value of the right-to-use asset as of June 30, 2025, was \$170,541 with accumulated amortization of \$166,913.

The County leases certain buildings with lease terms ranging from 8 years to 39 years. An initial lease liability was recorded in the amount of \$3,915,100. As of June 30, 2025, the value of the lease liability was \$3,227,093. The value of the right-to-use asset as of June 30, 2025, was \$4,115,511 with accumulated amortization of \$925,046.

The County leases land with lease terms ranging from 24 years to 28 years. An initial lease liability was recorded in the amount of \$4,097,285. As of June 30, 2025, the value of the lease liability was \$3,438,256. The value of the right-to-use asset as of June 30, 2025, was \$4,128,366 with accumulated amortization of \$680,533.

The County leases equipment with lease terms ranging from 2 years to 8 years. An initial lease liability was recorded in the amount of \$118,587. As of June 30, 2025, the value of the lease liability was \$40,208. The value of the right-to-use asset as of June 30, 2025, was \$128,870 with accumulated amortization of \$89,413.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**9. LEASES (Continued)**

Leases Payable (Continued)

The future principal and interest payments as of June 30, 2025, were as follows:

<u>Year</u>	<u>Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 341,675	\$ 124,265	\$ 465,940
2027	333,238	118,051	451,289
2028	337,479	112,058	449,537
2029	343,305	105,957	449,262
2030	316,786	99,894	416,680
2031 - 2035	1,781,437	406,715	2,188,152
2036 - 2040	2,139,746	230,960	2,370,706
2041 - 2045	1,090,289	71,360	1,161,649
2046 - 2050	21,602	746	22,348
Totals	<u>\$ 6,705,557</u>	<u>\$ 1,270,006</u>	<u>\$ 7,975,563</u>

Discretely Presented Component Unit – School Division:

The School Division leases printers, copiers and other technology items under operating lease agreements. The leases have payments that range from \$2,677 to \$294,223. As of June 30, 2025, the value of the lease liability is \$1,179,942. The value of the right-to-use asset as of June 30, 2025, was \$1,537,876 with accumulated amortization of \$372,047.

The future principal and interest payments as of June 30, 2025, were as follows:

<u>Year</u>	<u>School Division</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 301,523	\$ 23,842	\$ 325,365
2027	308,119	17,246	325,365
2028	314,885	10,479	325,364
2029	255,415	3,670	259,085
Totals	<u>\$ 1,179,942</u>	<u>\$ 55,237</u>	<u>\$ 1,235,179</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**9. LEASES (Continued)**

Direct Financing Arrangements

The County leases certain equipment under direct financing arrangements. In November 2020, the County entered into a lease and purchase option agreement with Williamsburg Area Transit Authority for a trolley bus. The County also executed a lease-purchase agreement in January 2022 with Motorola for 800 MHz system upgrades on behalf of York, James City and Gloucester Counties with the final payment scheduled to end in FY2027. Also, a Memorandum of Understanding was executed with the County's partner Counties that will empower York to act as their fiscal agent for purposes of this contract and committing the local government partners to make their proportional contributions over the next five fiscal years. The total cost of the 2022 upgrade is \$10,982,234 and York County's share is \$5,087,369, James City County's share is \$4,953,268 and Gloucester's share is \$941,598. A summary of future minimum payments under direct financing arrangements together with the present value of the net minimum payments as of June 30, 2025, are as follows:

<u>Year</u>	<u>Primary Government - Governmental Activities</u>
2026	\$ 577,569
2027	577,569
2028	28,000
2029	28,000
2030	28,000
2031-2033	<u>65,334</u>
Total minimum payments	1,304,472
Less amount representing interest	<u>(32,742)</u>
Present value of principal	<u>\$ 1,271,730</u>

**10. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAs)**

Beginning in fiscal year ended June 30, 2023, the financial statements include GASB Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*. The statement establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. Under this Statement, a government should recognize amortization of the discount on the subscription liability as an outflow of resources (for example, interest expense) in subsequent financial reporting periods. A government should recognize amortization of the subscription asset as an outflow of resources over the subscription term.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**10. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITAs),**  
*(Continued)*

Subscriptions Payable - Governmental Activities:

The County subscribes to the use of software with terms ranging from 23 to 92 months. An initial subscription liability was recorded in the amount of \$3,448,359. As of June 30, 2025, the value of the subscription liability was \$2,130,846. The value of the right to use asset as of June 30, 2025, was \$3,619,443 with accumulated amortization of \$1,029,897.

The future principal and interest payments as of June 30, 2025, were as follows:

<u>Year</u>	<u>Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 880,346	\$ 54,652	\$ 934,998
2027	812,543	31,756	844,299
2028	217,828	10,977	228,805
2029	160,222	5,519	165,741
2030	59,907	1,330	61,237
Totals	<u>\$ 2,130,846</u>	<u>\$ 104,234</u>	<u>\$ 2,235,080</u>

Discretely Presented Component Unit – School Division:

The School Division subscribes to the use of communication software. During 2025, the School Division entered into an additional subscription arrangement recognizing a related subscription liability of \$61,277. As of June 30, 2025, the cumulative value of the subscription liability was \$135,220. The School Division is required to make annual fixed payments ranging from \$5,000 to \$100,066. The value of the right to use assets as of June 30, 2025, was \$251,292 with accumulated amortization of \$117,651.

The future principal and interest payments as of June 30, 2025, were as follows:

<u>Year</u>	<u>School Division</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 66,957	\$ 2,644	\$ 69,601
2027	68,263	1,336	69,599
Totals	<u>\$ 135,220</u>	<u>\$ 3,980</u>	<u>\$ 139,200</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS**

Virginia Retirement System

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan for the County. The School Division participates in the VRS Teacher Employee Plan (Professional Plan), which is a multiple-employer, cost-sharing plan. The School Division also participates in the VRS Political Subdivision Retirement Plan (Nonprofessional Plan), which is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the York County Schools (Schools) Professional and Nonprofessional Retirement Plans and the additions to/deductions from the County Retirement Plan's and Schools Professional and Nonprofessional Retirement Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

All full-time, salaried permanent employees of the County and School Division are automatically covered by a VRS retirement plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>About Plan 1</u></b>  Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.</p>	<p><b><u>About Plan 2</u></b>  Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.</p>	<p><b><u>About the Hybrid Plan</u></b>  The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.</p> <ul style="list-style-type: none"> <li>• The defined benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.</li> <li>• The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li> </ul>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Eligible Members</u></b>  Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.</p> <p><b><u>Hybrid Opt-In Election</u></b>  VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.</p>	<p><b><u>Eligible Members</u></b>  Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p> <p><b><u>Hybrid Opt-In Election</u></b>  Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.</p>	<p>• In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.</p> <p><b><u>Eligible Members</u></b>  Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> <li>• County &amp; School employees</li> <li>• Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.</li> </ul> <p><b><u>Non-Eligible Members</u></b>  Some employees are not eligible to participate in the Hybrid Retirement Plan. They include political subdivision employees who are covered by enhanced benefits for hazardous duty employees.</p> <p>Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Retirement Contributions</u></b> Members contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p>	<p><b><u>Retirement Contributions</u></b> Same as Plan 1.</p>	<p><b><u>Retirement Contributions</u></b> A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.</p>
<p><b><u>Service Credit</u></b> Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p>	<p><b><u>Service Credit</u></b> Same as Plan 1.</p>	<p><b><u>Service Credit</u></b> <u>Defined Benefit Component:</u> Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><u>Defined Contributions Component:</u> Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Vesting</u></b>  Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.</p> <p>Members are always 100% vested in the contributions that they make.</p>	<p><b><u>Vesting</u></b>  Same as Plan 1.</p>	<p><b><u>Vesting</u></b>  <u>Defined Benefit Component:</u>  Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.</p> <p><u>Defined Contributions Component:</u>  Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw employer contributions from the defined contribution component of the plan.</p> <p>Members are always 100% vested in contributions that they make.</p> <p>Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.</p> <ul style="list-style-type: none"> <li>• After two years, a member is 50% vested and may withdraw 50% of employer contributions.</li> <li>• After three years, a member is 75% vested and may withdraw 75% of employer contributions.</li> <li>• After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> </ul> <p>Distributions not required, except as governed by law until age 73.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Calculating the Benefit</u></b> The basic benefit is determined using the average final compensation, service credit, and plan multiplier. An early retirement reduction is applied to this amount if the member is retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor-specific to the option chosen is then applied.</p>	<p><b><u>Calculating the Benefit</u></b> See definition under Plan 1.</p>	<p><b><u>Calculating the Benefit</u></b> <u>Defined Benefit Component:</u> See definition under Plan 1</p> <p><u>Defined Contribution Component:</u> The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.</p>
<p><b><u>Average Final Compensation</u></b> A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.</p>	<p><b><u>Average Final Compensation</u></b> A member's average final compensation is the average of the 60 consecutive months of highest compensation as a covered employee.</p>	<p><b><u>Average Final Compensation</u></b> Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.</p>
<p><b><u>Service Retirement Multiplier</u></b> The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.</p> <p><b><u>Sheriffs</u></b> The retirement multiplier for sheriffs is 1.85%.</p> <p><b><u>Hazardous Duty Employees</u></b> The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs is 1.85% as elected by the employer.</p>	<p><b><u>Service Retirement Multiplier</u></b> Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for service credit earned, purchased or granted on or after January 1, 2013.</p> <p><b><u>Sheriffs and Hazardous Duty Employees</u></b> Same as Plan 1.</p>	<p><b><u>Service Retirement Multiplier</u></b> <u>Defined Benefit Component:</u> The retirement multiplier for the defined benefit component is 1.00%.</p> <p>For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.</p> <p><b><u>Sheriffs and Hazardous Duty Employees</u></b> Not applicable.</p> <p><u>Defined Contribution Component:</u> Not applicable.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Normal Retirement Age</u></b> Age 65.</p> <p><b><u>Hazardous Duty Employees</u></b> Age 60.</p>	<p><b><u>Normal Retirement Age</u></b> Normal Social Security retirement age.</p> <p><b><u>Hazardous Duty Employees</u></b> Same as Plan 1.</p>	<p><b><u>Normal Retirement Age</u></b> <u>Defined Benefit Component:</u> Same as Plan 2.</p> <p><b><u>Hazardous Duty Employees</u></b> Not applicable.</p> <p><u>Defined Contribution Component:</u> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b><u>Earliest Unreduced Retirement Eligibility</u></b> Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit at age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.</p> <p><b><u>Hazardous Duty Employees</u></b> Age 60 with at least five years of service credit or age 50 with at least 25 years of service credit.</p>	<p><b><u>Earliest Unreduced Retirement Eligibility</u></b> Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equals 90.</p> <p><b><u>Hazardous Duty Employees</u></b> Same as Plan 1.</p>	<p><b><u>Earliest Unreduced Retirement Eligibility</u></b> <u>Defined Benefit Component:</u> Members are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equals 90.</p> <p><b><u>Hazardous Duty Employees</u></b> Not applicable.</p> <p><u>Defined Contribution Component:</u> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b><u>Earliest Reduced Retirement Eligibility</u></b> Members may retire with a reduced benefit as early as age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.</p> <p><b><u>Hazardous Duty Employees</u></b> Age 50 with at least five years of service credit.</p>	<p><b><u>Earliest Reduced Retirement Eligibility</u></b> Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of service credit.</p> <p><b><u>Hazardous Duty Employees</u></b> Same as Plan 1.</p>	<p><b><u>Earliest Reduced Retirement Eligibility</u></b> <u>Defined Benefit Component:</u> Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of service credit.</p> <p><b><u>Hazardous Duty Employees</u></b> Not applicable.</p> <p><u>Defined Contribution Component:</u> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Cost-of-Living Adjustment (COLA) in Retirement</u></b>  The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p> <p><b><u>Eligibility:</u></b>  For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> <li>• The member is within 5 years of qualifying for an unreduced retirement benefit as of Jan. 1, 2013.</li> <li>• The member retires on disability.</li> <li>• The member retires directly from short-term or long-term disability.</li> <li>• The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.</li> </ul>	<p><b><u>Cost-of-Living Adjustment (COLA) in Retirement</u></b>  The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p> <p><b><u>Eligibility:</u></b>  Same as Plan 1.</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1.</p>	<p><b><u>Cost-of-Living Adjustment (COLA) in Retirement</u></b></p> <p><b><u>Defined Benefit Component:</u></b>  Same as Plan 2.</p> <p><b><u>Defined Contribution Component:</u></b>  Not applicable.</p> <p><b><u>Eligibility:</u></b>  Same as Plan 1.</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Exceptions to COLA Effective Dates</u></b> (continued):</p> <ul style="list-style-type: none"> <li>• The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit.</li> </ul>		
<p><b><u>Disability Coverage</u></b>  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased, or granted.</p>	<p><b><u>Disability Coverage</u></b>  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased, or granted.</p>	<p><b><u>Disability Coverage</u></b>  Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.</p> <p>Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

<b>PLAN 1 Retirement Plan Provisions</b>	<b>PLAN 2 Retirement Plan Provisions</b>	<b>HYBRID Retirement Plan Provisions</b>
<p><b><u>Purchase of Prior Service</u></b>  Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as service credit in their plan. Prior service credit counts toward vesting, eligibility for retirement, and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.</p>	<p><b><u>Purchase of Prior Service</u></b>  Same as Plan 1.</p>	<p><b><u>Purchase of Prior Service</u></b>  <u>Defined Benefit Component:</u>  Same as Plan 1, with the following exceptions:  <ul style="list-style-type: none"> <li>• Hybrid Retirement Plan members are ineligible for ported service.</li> </ul> <u>Defined Contribution Component:</u>  Not applicable.</p>

1. Employees Covered by Benefit Terms

As of the June 30, 2023, actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>County</b>	<b>(Nonprofessional) Schools</b>
Inactive Members or Their Beneficiaries		
Currently Receiving Benefits	659	259
Inactive Members:		
Vested Inactive Members	168	39
Non-Vested Inactive Members	346	186
Long-term Disability	-	1
Inactive Members Active Elsewhere in VRS	311	70
Total Inactive Members	825	296
Active Members	798	219
Total Covered Employees	2,282	774

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

2. Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code, as amended, but may be impacted as a result of funding options provided to Political Subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required contribution rate for the year ended June 30, 2025, was 14.33% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

The School Division's contractually required contribution rate for the year ended June 30, 2025, was 14.21% of covered employee compensation (professional employees). This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Division were \$13,813,869 and \$14,281,581 for the years ended June 30, 2025 and 2024, respectively.

The defined contributions component of the Hybrid plan for the School Division's professional employees includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$396,926 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$376,636 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$39,692,620 for the year ended June 30, 2025.

In addition, for the Nonprofessional (non-teacher) employees, the School Division is contractually required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the Code and approved by the VRS Board of Trustees. The School Division contribution rate for the fiscal year ended 2025 was 5.75% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

These rates, when combined with employee contributions, were expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$8,327,825 and \$6,998,176 for the years ended June 30, 2025 and 2024, respectively. Contributions to the pension plan from the School Division for nonprofessional employees were \$449,125 and \$353,907 for the years ended June 30, 2025 and 2024, respectively.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

2. Contributions *(Continued)*

The defined contributions component of the Hybrid plan for the County's employees includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$175,940 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$209,718 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$17,593,998 for the year ended June 30, 2025.

The defined contributions component of the School Division's Nonprofessional Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$38,773 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$33,562 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,877,341 for the year ended June 30, 2025.

3. Net Pension Liability

The County and School Division's net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GAAP, less that employer's fiduciary net position. The County's net pension liability was measured as of June 30, 2024, and totaled \$28,197,464. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024.

At June 30, 2025, the School Division reported a net pension liability of \$79,451,953 for its proportionate share of the net pension liability of the Teacher Retirement Plan (Professional). The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Division's proportion of the net pension liability was based on the School Division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the School Division's proportion was 0.84641% as compared to 0.82091% at June 30, 2023.

In addition, the School Division's net pension liability for the Nonprofessional (non-teacher) Retirement Plan was measured as of June 30, 2024. The net pension liability/asset is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with U.S. GAAP, less that employer's fiduciary net position. The total pension liability used to calculate the net pension liability was determined

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

3. Net Pension Liability *(Continued)*

by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024. At June 30, 2025, the School Division reported an asset of \$1,040,644 for the Nonprofessional (non-teacher) Retirement Plan.

4. Pension Expense

For the year ended June 30, 2025, the County recognized pension expense of \$7,202,350.

For the year ended June 30, 2025, the School Division recognized pension expense of \$7,829,581 for the Teacher Retirement Plan (Professional). In addition, for the year ended June 30, 2025, the School Division recognized pension expense of \$172,966 for the Nonprofessional (non-teacher) Retirement Plan.

5. Deferred Outflows/Inflows of Resources

At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 10,494,685	\$ 348,392
Net difference between projected and actual earnings on pension plan investments	-	7,245,083
Employer contributions subsequent to the measurement date	8,327,825	-
Total	<b>\$ 18,822,510</b>	<b>\$ 7,593,475</b>

The \$8,327,825 reported as deferred outflows of resources related to pensions results from the County's contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Deferred Amounts</b>
2026	\$ (412,814)
2027	6,038,689
2028	(1,187,675)
2029	(1,536,990)
Total	<b>\$ 2,901,210</b>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

5. Deferred Outflows/Inflows of Resources

At June 30, 2025, for the Teacher Retirement Plan (Professional), the School Division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 13,783,794	\$ 1,635,971
Change of assumptions	1,442,159	-
Net difference between projected and actual earnings on pension plan investments	-	10,936,610
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,125,259	1,551,087
Employer contributions subsequent to the measurement date	13,813,869	-
Total	<b>\$ 31,165,081</b>	<b>\$ 14,123,668</b>

The \$13,813,869 reported as deferred outflows of resources related to pensions resulting from the School Division's contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Deferred Amounts</b>
2026	\$ (5,229,567)
2027	6,944,229
2028	2,160,986
2029	(648,104)
2030	-
Total	<b>\$ 3,227,544</b>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

5. Deferred Outflows/Inflows of Resources *(Continued)*

In addition, at June 30, 2025, for the Nonprofessional (non-teacher) Retirement Plan, the School Division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ -	\$ 67,142
Net difference between projected and actual earnings on pension plan investments	-	889,586
Employer contributions subsequent to the measurement date	449,123	-
Total	\$ 449,123	\$ 956,728

The \$449,123 reported as deferred outflows of resources related to pensions resulting from the School Division's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Deferred Amounts</b>
2026	\$ (850,411)
2027	252,883
2028	(171,563)
2029	(187,637)
2030	-
Total	\$ (956,728)

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

6. Actuarial Assumptions

**County and School Division Retirement Plan – General Employees**

The total pension liability for the general employees was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.5%
Salary increases, including Inflation	3.5% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

PUB-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement:

PUB-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement:

PUB-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors:

PUB-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

6. Actuarial Assumptions *(Continued)*

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better-fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

Virginia Retirement System (Continued)

6. Actuarial Assumptions (Continued)

**Public Safety Employees with Hazardous Duty Benefits**

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Salary increases, including Inflation	3.5% – 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

PUB-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement:

PUB-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement:

PUB-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors:

PUB-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years.

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

6. Actuarial Assumptions *(Continued)*

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better-fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

6. Actuarial Assumptions *(Continued)*

**School Division Retirement Plan – Professional**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Teacher cost-sharing plan - salary increases including inflation	3.5% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates: Mortality is projected using the applicable Pub-2010 Mortality Table and a Modified MP-2020 Improvement Scale with various setbacks or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study are as follows:

Updated mortality table; adjusted retirement rates; adjusted withdrawal rates to better-fit experience at each year age and service through 9 years of service; no change to disability rates; no change to salary scale; and no change to discount rate.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

7. Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted-Average Long-Term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP-Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	<u>100.00%</u>		<u>7.07%</u>
Expected arithmetic nominal return*			<u><u>7.07%</u></u>

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which is roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

8. Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations. From July 1, 2024 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

9. Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the County's net pension liability (asset) using the discount rate of 6.75%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
County's Net Pension Liability (Asset)	\$ 66,353,927	\$ 28,197,464	\$ (3,251,985)

The following presents the School Division's proportionate share of the net pension liability for the Professional/Teacher Retirement Plan using the discount rate of 6.75%, as well as what the School Division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Proportionate Share of the Net Pension Liability for the VRS Teacher Retirement Plan	\$ 147,606,156	\$ 79,451,953	\$ 26,635,830

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

9. Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate *(Continued)*

In addition, the following presents the net pension liability (asset) of the Nonprofessional (non-teacher) Retirement Plan using the discount rate of 6.75%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Net Pension Liability (Asset) for the Nonprofessional Plan	\$ 2,735,160	\$ (1,040,644)	\$ (4,213,298)

10. Changes in Net Pension Liability – County Retirement Plan

	<b>Total Pension Liability (a)</b>	<b>Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) – (b)</b>
Balance – June 30, 2023	\$ 283,408,028	\$ 257,906,030	\$ 25,501,998
Changes for the fiscal year:			
Service cost	6,661,716	-	6,661,716
Interest	19,070,018	-	19,070,018
Difference between expected and actual experience	11,191,590	-	11,191,590
Contribution – employer	-	6,922,030	(6,922,030)
Contribution – employee	-	2,568,970	(2,568,970)
Net investment income (loss)	-	24,898,782	(24,898,782)
Benefit payments	(15,101,905)	(15,101,905)	-
Administrative expenses	-	(166,971)	166,971
Other changes	-	5,047	(5,047)
Net Changes	21,821,419	19,125,953	2,695,466
Balance – June 30, 2024	\$ 305,229,447	\$ 277,031,983	\$ 28,197,464

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

Virginia Retirement System *(Continued)*

11. Changes in Net Pension Liability (Asset) – Nonprofessional (non-teacher) Retirement Plan

	<b>Total Pension Liability (a)</b>	<b>Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) – (b)</b>
Balance – July 1, 2023	\$ 31,798,138	\$ 31,721,843	\$ 76,295
Changes for the fiscal year:			
Service cost	607,971	-	607,971
Interest	2,133,120	-	2,133,120
Difference between expected and actual experience	(153,221)	-	(153,221)
Contribution – employer	-	353,907	(353,907)
Contribution – employee	-	326,399	(326,399)
Net investment income (loss)	-	3,047,303	(3,047,303)
Benefit payments	(1,608,668)	(1,608,668)	-
Administrative expenses	-	(20,907)	20,907
Other changes	-	(1,893)	1,893
Net Changes	<u>979,202</u>	<u>2,096,141</u>	<u>(1,116,939)</u>
Balance – June 30, 2024	<u>\$ 32,777,340</u>	<u>\$ 33,817,984</u>	<u>\$ (1,040,644)</u>

12. Pension Plan Fiduciary Net Position – Teacher Retirement Plan

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

13. Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS (Continued)**

**York County Public Schools - Optional Plan**

***Plan Description***

*Plan Administration* – The York County School Division administers the Optional Plan, a single employer-defined benefit pension plan, provides pension benefits to non-professional employees of the School Division who were not previously covered by VRS. A fiduciary agent of the School Division administers the optional plan, which provides retirement benefits, as well as death and disability benefits. As of June 30, 1992, the optional plan was frozen and the non-professional employees who participated in the plan became fully vested. The non-professional employees now participate in the VRS as noted above. Stand-alone financial reports are not issued for this plan.

*Plan Membership* – As of the July 1, 2024, actuarial valuation date, optional plan membership consisted of the following:

Active plan members		3
Retirees and beneficiaries		49
Number of vested terminations		3
		55
		55

*Benefits Provided* – The School Division provides retirement benefits. Retirement benefits for plan members are calculated as 1.5% of final three-year average earnings times the member’s years of participation. Optional Plan members may retire at the age of 65 for normal retirement. Optional Plan members may retire at the age of 55 and with 5 years of participation for early retirement. Benefits are reduced actuarially for early commencement.

*Contributions* – 2.50% of pay contribution was required as a condition of participation; however, no employee contributions were required after June 30, 1992. Employee contributions are accumulated with interest at 5.00%. For the year ended, June 30, 2025, the average active member contribution rate was 0% of annual payroll, and the School Division’s average contribution rate was 0% percent of annual payroll.

***Investments***

*Investment Policy* – The Optional Plan’s policy in regard to the allocation of invested assets is established and may be amended by the School Division Board. It is the policy of the School Division Board to pursue an investment strategy that reduces the risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Optional Plan’s investment policy discourages the use of no-load mutual funds that invest in combinations of stocks and/or bonds.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

York County Public Schools - Optional Plan *(Continued)*

*Rate of Return* – For the year ended June 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense was 12.36%. The money-weighted return expresses investment performance net of investment expense, adjusted for the changing amounts actually invested.

***Net Pension Liability (Asset) of the School Division – Optional Plan***

Based on a measurement date of June 30, 2024, the components of the net pension liability of the School Division's Optional Plan at June 30, 2025, were as follows:

	<b>Total Pension Liability (a)</b>	<b>Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) – (b)</b>
	<u>(a)</u>	<u>(b)</u>	<u>(a) – (b)</u>
Balance – June 30, 2023	\$ 1,439,699	\$ 1,357,795	\$ 81,904
Changes for the fiscal year:			
Interest	88,553	-	88,553
Difference between expected and actual experience	(152,154)	-	(152,154)
Net investment income (loss)	-	105,756	(105,756)
Contributions from employer	-	25,000	(25,000)
Benefit payments	(157,146)	(157,146)	-
Administrative expenses	-	(14,796)	14,796
Net Changes	<u>(220,747)</u>	<u>(41,186)</u>	<u>(179,561)</u>
Balance – June 30, 2024	<u>\$ 1,218,952</u>	<u>\$ 1,316,609</u>	<u>\$ (97,657)</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** *(Continued)*

York County Public Schools - Optional Plan *(Continued)*

*Actuarial Assumptions* – The total pension liability was determined by an actuarial valuation as of July 1, 2024, using the following actuarial assumptions applied to all periods included in the measurement:

General Inflation	2.30%
Investment rate of return, net of expenses, including inflation	6.50%

Mortality rates were based on the Pub 2010, “Teachers” Classification table under Scale MP-2021, sex-distinct.

*Discount Rate* – From July 1, 2019, forward, it is assumed the School Division will contribute 100% of the actuarially determined contribution rates. Based on those assumptions the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate used to measure the total pension liability was 6.50%.

*Pension Expense and Deferred Outflows/Inflows of Resources*

At June 30, 2025, for the Optional Retirement Plan, the School Division reported deferred outflows of resources related to pensions from the following sources:

Net difference between projected and actual earnings on pension plan investments	\$	10,639	–
Contributions made in fiscal year ending June 30, 2025 after measurement date		10,000	–
		20,639	
	\$	20,639	

The \$10,000 reported as deferred outflows of resources related to pension resulting from the School Division’s contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources related to the Optional Plan will be recognized in pension expense, as follows:

		<b>Increase (Reduction) to</b>	<b>Pension Expense</b>
2026	\$	(18,034)	
2027		34,326	
2028		(1,330)	
2029		(4,323)	
2030		-	
Total	\$	10,639	

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**11. DEFINED BENEFIT PENSION PLANS** (Continued)

York County Public Schools - Optional Plan (Continued)

For the year ended June 30, 2025, the School Division recognized a pension recovery for the Optional Plan of \$132,670.

*Sensitivity of the Net Pension Asset to Changes in the Discount Rate* – The following presents the net pension asset of the School Division’s Optional Plan, calculated using the discount rate of 6.50%, as well as what the School Division’s Optional Plan net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	<b>1.00% Decrease (5.50%)</b>	<b>Current Discount Rate (6.50%)</b>	<b>1.00% Increase (7.50%)</b>
School Division’s Net Pension Asset for the Optional Plan	\$ (22,732)	\$ (97,657)	\$ (164,553)

Combining Pension Liabilities (Assets), Pension Expense (Recovery), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The VRS County Retirement plan, the VRS School Professional plan, VRS Nonprofessional plan, and the School Optional plan are reported separately herein since each plan has distinctive characteristics, reporting requirements and valuations. The impact of total pension requirements on the net position of the County and the York County School Division is combined and summarized in the schedule below:

	School Division				
	County Retirement Plan	VRS Professional Plan	VRS Nonprofessional Plan	Optional Plan	
Net pension liability (assets)	\$ 28,197,464	\$ 79,451,953	\$ (1,040,644)	\$ (97,657)	\$ 78,313,652
Pension expense (recovery)	\$ 7,202,350	\$ 7,829,581	\$ 172,966	\$ (132,670)	\$ 7,869,877
Deferred outflows of resources:					
Differences between expected and actual experience	\$ 10,494,685	\$ 13,783,794	\$ -	\$ -	\$ 13,783,794
Changes in assumptions	-	1,442,159	-	-	1,442,159
Net difference between projected and actual earnings on pension plan investments	-	-	-	10,639	10,639
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	2,125,259	-	-	2,125,259
Employer contributions subsequent to the measurement date	8,327,825	13,813,869	449,123	10,000	14,272,992
Total deferred outflows of resources	\$ 18,822,510	\$ 31,165,081	\$ 449,123	\$ 20,639	\$ 31,634,843
Deferred inflows of resources:					
Differences between expected and actual experience	\$ 348,392	\$ 1,635,971	\$ 67,142	\$ -	\$ 1,703,113
Net difference between projected and actual earnings on pension plan investments	7,245,083	10,936,610	889,586	-	11,826,196
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	1,551,087	-	-	1,551,087
Total deferred inflows of resources	\$ 7,593,475	\$ 14,123,668	\$ 956,728	\$ -	\$ 15,080,396

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

County and School Division OPEB Liability – VRS Plans

The County participates in a cost-sharing, multiple-employer defined benefit plan for the Group Life Insurance (GLI) Program and a multiple-employer, agent defined benefit plan for the Employee Health Insurance Credit (HIC) Program. Both plans are offered by VRS. The School Division participates in a GLI Program, a Teacher Employee HIC Program, a Political Subdivision Employee Virginia Disability Program, and a Teacher Employee Virginia Local Disability Program (VLDP) offered by the VRS, which are all cost-sharing, multiple-employer benefit plans.

VRS issues a publicly available Annual Report that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the 2024 VRS annual report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, Virginia 23218-2500.

The majority of the actuarial assumptions and the long-term expected rate of return are the same for all of the VRS OPEB plans. As such, the presentation of the actuarial assumptions and long-term expected rate of return are combined below. Specific information for the OPEB plans will be presented after this section.

*Actuarial Assumptions*

The VRS OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5%
Salary increases, including inflation –	
General state employees	3.5% – 5.35%
Teachers	3.5% – 5.95%
SPORS & VaLORS employees	3.5% – 4.75%
JRS employees	4.0%
Locality – General employees	3.5% – 5.35%
Locality – Hazardous Duty employees	3.5% – 4.75%
Investment rate of return	6.75%, net of plan investment expenses, including inflation

**Mortality rates – Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better-fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Mortality rates –General Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years (GLI); 95% of rates for males (HIC); 105% of rates for females set forward 3 years (GLI); 105% of rates for females set forward 2 years (HIC).

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years (GLI); 110% of rates for males (HIC); 95% of rates for females set forward 1 year (GLI); 105% of rates for females set forward 3 years (HIC).

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years (GLI); 95% of rates for males set back 3 years (HIC); 110% of rates for females set forward 2 years (GLI); 90% of rates for females set back 3 years (HIC).

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years (HIC).

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates (GLI & HIC).

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better-fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Mortality rates – Hazardous Duty Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better-fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

The rates and assumptions for the following employer groups do not vary significantly from those used for General Employees above: General state employees, SPORS and VaLORS, and JRS employees.

*Long-Term Expected Rate of Return*

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted-Average Long-Term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP-Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	<u>100.00%</u>		<u>7.07%</u>
Expected arithmetic nominal return*			<u><u>7.07%</u></u>

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which is roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Virginia Retirement System – Group Life Insurance Program**

*Plan Description*

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS GLI Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OBEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves, as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

<b>GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS</b>
<p><b>Eligible Employees</b></p> <p>The Group Life Insurance Program was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:</p> <ul style="list-style-type: none"> <li>• City of Richmond</li> <li>• City of Portsmouth</li> <li>• City of Roanoke</li> <li>• City of Norfolk</li> <li>• Roanoke City School Board</li> </ul> <p>Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their member contributions and accrued interest.</p>
<p><b>Benefit Amounts</b></p> <p>The benefits payable under the Group Life Insurance Program have several components.</p> <ul style="list-style-type: none"> <li>• <b><u>Natural Death Benefit</u></b> – The natural death benefit is equal to the employee’s covered compensation rounded to the next highest thousand and then doubled.</li> <li>• <b><u>Accidental Death Benefit</u></b> – The accidental death benefit is double the natural death benefit.</li> <li>• <b><u>Other Benefit Provisions</u></b> – In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include: <ul style="list-style-type: none"> <li>○ Accidental dismemberment benefit</li> <li>○ Seatbelt benefit</li> <li>○ Repatriation benefit</li> <li>○ Felonious assault benefit</li> <li>○ Accelerated death benefit option</li> </ul> </li> </ul>
<p><b>Reduction in Benefit Amounts</b></p> <p>The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.</p>
<p><b>Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)</b></p> <p>For covered members with at least 30 years of service credit, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute in 2015. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.</p>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

**Contributions**

The contribution requirements for the GLI Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Program was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% X 60%) and the employer component was 0.47% (1.18% X 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Program from the County were \$271,376 and \$296,463 for the years ended June 30, 2025 and 2024, respectively. Contribution to the GLI Program from the School Division for nonprofessional employees were \$36,960 and \$39,294 for the years ended June 30, 2025 and 2024, respectively. Contributions to the GLI Program from the School Division for professional employees were \$457,735 and \$487,514 for the years ended June 30, 2025 and 2024, respectively.

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB***

At June 30, 2025, the County reported a liability of \$2,386,065 for its proportionate share of the Net GLI OPEB Liability. At June 30, 2025, the School Division reported a liability of \$316,252 for its proportionate share of the Net GLI OPEB Liability for nonprofessional employees and a liability of \$3,923,694 for its proportionate share of the Net GLI OPEB Liability for professional employees. The Net GLI OPEB Liability was measured as of June 30, 2024, and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.21382% as compared to 0.21282% at June 30, 2023. At June 30, 2024, the participating employer's proportion was 0.02834% as compared to 0.02942% at June 30, 2023, for School Division nonprofessional employees. At June 30, 2024, the participating employer's proportion was 0.35161% as compared to 0.34555% at June 30, 2023, for School Division professional employees. For the year ended June 30, 2025, the County recognized GLI OPEB expense of \$58,748.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

For the year ended June 30, 2025, the School Division recognized GLI OPEB recovery of \$6,421 for nonprofessional employees and GLI OPEB expense of \$75,819 for professional employees. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 376,337	\$ 58,284
Net difference between projected and actual earnings on GLI OPEB program investments	-	201,120
Change in assumptions	13,601	118,248
Changes in proportionate share	67,595	76,147
Employer contributions subsequent to the measurement date	271,376	-
Total	\$ 728,909	\$ 453,799

\$271,376 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ (119,962)
2027	30,500
2028	13,179
2029	41,143
2030	38,874
Total	\$ 3,734

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

At June 30, 2025, the School Division reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB for nonprofessional employees from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 49,880	\$ 7,725
Net difference between projected and actual earnings on OPEB plan investments	-	26,657
Changes of assumptions	1,803	15,673
Changes in proportionate share	-	34,211
Employer contributions subsequent to the measurement date	36,960	-
Total	\$ 88,643	\$ 84,266

\$36,960 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2026, for nonprofessional employees. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ (25,818)
2027	(4,258)
2028	(5,035)
2029	(432)
2030	2,960
Total	\$ (32,583)

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

At June 30, 2025, the School Division reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB for professional employees from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 618,857	\$ 95,843
Net difference between projected and actual earnings on OPEB plan investments	-	330,726
Changes of assumptions	22,365	194,450
Changes in proportionate share	66,289	118,823
Employer contributions subsequent to the measurement date	457,735	-
Total	<u>\$ 1,165,246</u>	<u>\$ 739,842</u>

\$457,735 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2026, for professional employees. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ (196,214)
2027	45,670
2028	(3,418)
2029	49,714
2030	71,916
Total	<u>\$ (32,332)</u>

*Net GLI OPEB Liability*

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program’s total OPEB liability determined in accordance with U.S. GAAP, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the Group Life Insurance Program is as follows (amounts expressed in thousands):

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

	<b>Group Life Insurance OPEB Program</b>
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
Employers' Net GLI OPEB Liability	\$ 1,115,922
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of U.S. GAAP in the System’s notes to the financial statements and required supplementary information.

*Discount Rate*

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

*Sensitivity of the County’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate*

The following presents the employer’s proportionate share of the net GLI OPEB liability for County employees using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
County's Proportionate Share of the GLI Program Net OPEB Liability	\$ 3,710,640	\$ 2,386,065	\$ 1,315,982

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Group Life Insurance Program (Continued)

*Sensitivity of the School Division’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate (Continued)*

The following presents the employer’s proportionate share of the net GLI OPEB liability for nonprofessional employees using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Proportionate Share of the GLI Program Net OPEB Liability - nonprofessional	\$ 491,813	\$ 316,252	\$ 174,422

The following presents the employer’s proportionate share of the net GLI OPEB liability for professional employees using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Proportionate Share of the GLI Program Net OPEB Liability - professional	\$ 6,101,853	\$ 3,923,694	\$ 2,164,027

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

**Virginia Retirement System – Health Insurance Credit Program**

*Plan Description*

The HIC Program is a multiple-employer, agent defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death. The specific information about the HIC Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

<b>POLITICAL SUBDIVISION HEALTH INSURANCE CREDIT PROGRAM (HIC) PLAN PROVISIONS</b>
<p><b>Eligible Employees</b>  The Political Subdivision Retiree Health Insurance Credit Program was established July 1, 1993, for retired political subdivision employees of employers who elect the benefit and who retire with at least 15 years of service credit.</p> <p>Eligible employees are enrolled automatically upon employment. They include:</p> <ul style="list-style-type: none"> <li>• Full-time permanent salaried employees of the County who are covered under the VRS pension plan.</li> </ul>
<p><b>Benefit Amounts</b>  The County's Retiree Health Insurance Credit Program provides the following benefits for eligible employees:</p> <ul style="list-style-type: none"> <li>• <b>At Retirement</b> – For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month.</li> <li>• <b>Disability Retirement</b> – For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.</li> </ul>
<p><b>Health Insurance Credit Program Notes:</b></p> <ul style="list-style-type: none"> <li>• The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.</li> <li>• No health insurance credit for premiums paid and qualified under LODA, however, the employee may receive the credit for premiums paid for other qualified health plans.</li> <li>• Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the health insurance credit as a retiree.</li> </ul>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

The specific information for the Teacher HIC Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

<b>TEACHER EMPLOYEE HEALTH INSURANCE CREDIT PROGRAM (HIC) PLAN PROVISIONS</b>
<p><b>Eligible Employees – Teacher Employee (Professional)</b></p> <p>The Health Insurance Credit Program was established July 1, 1993, for retired employees covered under VRS who retire with at least 15 years of service credit.</p> <p>Eligible employees are enrolled automatically upon employment. They include:</p> <ul style="list-style-type: none"> <li>• Full-time permanent salaried employees of public school divisions covered under VRS.</li> </ul>
<p><b>Benefit Amounts – Teacher Employee (Professional)</b></p> <p>The Teacher Employee Retiree Health Insurance Credit Program provides the following benefits for eligible employees:</p> <ul style="list-style-type: none"> <li>• <b>At Retirement</b> – For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount.</li> <li>• <b>Disability Retirement</b> – For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: <ul style="list-style-type: none"> <li>○ \$4.00 per month, multiplied by twice the amount of service credit, or</li> <li>○ \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.</li> </ul> </li> </ul>
<p><b>Health Insurance Credit Program Notes:</b></p> <ul style="list-style-type: none"> <li>• The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.</li> <li>• Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the health insurance credit as a retiree.</li> </ul>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

*Employees Covered by Benefit Terms*

As of the June 30, 2024, actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>County</u>	<u>(Nonprofessional) Schools</u>
Inactive Members or Their Beneficiaries		
Currently Receiving Benefits	274	62
Inactive Members:		
Vested	9	4
Long-term disability	-	1
Inactive members active elsewhere in VRS	157	66
Total inactive members	166	71
Active Members	559	219
Total Covered Employees	999	352

*Contributions*

The contribution requirement for active employees is governed by §51.1-1402(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. The County’s contractually required employer contribution rate for the year ended June 30, 2025, was 0.10% of covered employee compensation for employees in the VRS Health Insurance Credit Program. Each school division’s contractually required employer contribution rate for the year ended June 30, 2025, was 1.21% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Program (Professional). The School Division’s rate was 0.72% of covered employee compensation for nonprofessional employees. These rates were based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the County to the VRS Health Insurance Credit Program were \$40,023 and \$46,142 for the years ended June 30, 2025 and 2024, respectively. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Program were \$1,172,677 and \$1,087,686 for the years ended June 30, 2025 and 2024, respectively. For nonprofessional employees, contributions from the School Division to the HIC were \$56,247 and \$51,787 for the years ended June 30, 2025 and 2024, respectively.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

**HIC Program OPEB Liabilities, HIC Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Program OPEB**

At June 30, 2025, the County reported a HIC Program Net OPEB liability of \$118,097 measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement date and rolled forward to the measurement date of June 30, 2024. At June 30, 2025, the School Division reported a liability of \$9,696,118 for its proportionate share of the VRS Teacher Employee HIC Program Net OPEB Liability and \$387,439 for the Nonprofessional HIC Program Net OPEB Liability. The School Division's Net HIC Program OPEB Liability was measured as of June 30, 2024, and the total HIC OPEB liability used to calculate the net HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Division's proportion of the Net VRS Teacher Employee HIC Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC Program OPEB plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion of the VRS Teacher Employee HIC Program was 0.83902% as compared to 0.81182% at June 30, 2023.

For the year ended June 30, 2025, the County recognized VRS HIC Program OPEB expense of \$24,916. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to the VRS HIC Program OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 9,989	\$ 86,927
Net difference between projected and actual earnings on HIC OPEB program investments	-	27,137
Change in assumptions	58,903	-
Employer contributions subsequent to the measurement date	40,023	-
Total	\$ 108,915	\$ 114,064

\$40,023 reported as deferred outflows of resources related to the HIC OPEB resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods, as follows:

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

	<b>Deferred Amounts</b>
2026	\$ (28,333)
2027	10,656
2028	(12,379)
2029	(15,116)
2030	-
Total	\$ (45,172)

For the year ended June 30, 2025, the school division recognized VRS nonprofessional HIC Program OPEB expense of \$111,087. At June 30, 2025, the School Division reported deferred outflows of resources and deferred inflows of resources related to the School Division's HIC from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 10,781	\$ 21,763
Net difference between projected and actual earnings on OPEB plan investments	-	1,669
Changes of assumptions	15,964	-
Employer contributions subsequent to the measurement date	56,247	-
Total	\$ 82,992	\$ 23,432

\$56,247 reported as deferred outflows of resources related to the HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the nonprofessional HIC OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the nonprofessional HIC OPEB will be recognized in the nonprofessional HIC OPEB expense in future reporting periods, as follows:

	<b>Deferred Amounts</b>
2026	\$ 6,588
2027	96
2028	(2,641)
2029	(730)
Total	\$ 3,313

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC Program OPEB expense of \$698,359. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Program Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the School Division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Program OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ -	\$ 459,379
Net difference between projected and actual earnings on OPEB plan investments	-	34,489
Changes of assumptions	167,036	-
Changes in proportionate share	328,867	271,452
Employer contributions subsequent to the measurement date	1,172,677	-
Total	\$ 1,668,580	\$ 765,320

\$1,172,677 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods, as follows:

	<b>Deferred Amounts</b>
2026	\$ (83,126)
2027	(48,441)
2028	(93,383)
2029	(73,327)
2030	4,684
Thereafter	24,176
Total	\$ (269,417)

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

**Net Teacher Employee HIC OPEB Liability**

The net OPEB liability (NOL) for the Teacher Employee HIC Credit Program represents the program's total OPEB liability determined in accordance with U.S. GAAP, less the associated fiduciary net position. As of June 30, 2024, the amounts for the VRS HIC Program is as follows (amounts expressed in thousands):

	<b>Teacher Employee HIC OPEB Program</b>
Total Teacher Employee HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability	\$ 1,155,648
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

The total Teacher Employee HIC OPEB liability is calculated by the VRS actuary, and the plan's fiduciary net position is reported in the VRS financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of U.S. GAAP in the VRS notes to the financial statements and required supplementary information.

**Discount Rate**

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

County's Changes in Net HIC OPEB Liability:

	<b>Total HIC OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net HIC OPEB Liability (a) – (b)</b>
Balance – June 30, 2023	\$ 1,503,789	\$ 1,263,618	\$ 240,171
Changes for the fiscal year:			
Service cost	18,851	-	18,851
Interest	99,424	-	99,424
Difference between expected and actual experience	(59,560)	-	(59,560)
Contribution – employer	-	65,457	(65,457)
Net investment income (loss)	-	116,934	(116,934)
Benefit payments	(99,373)	(99,373)	-
Administrative expenses	-	(1,603)	1,603
Other changes	-	1	(1)
Net Changes	(40,658)	81,416	(122,074)
Balance – June 30, 2024	\$ 1,463,131	\$ 1,345,034	\$ 118,097

Nonprofessional Changes in Net HIC OPEB Liability:

	<b>Total HIC OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net HIC OPEB Liability (a) – (b)</b>
Balance – June 30, 2023	\$ 543,737	\$ 118,533	\$ 425,204
Changes for the fiscal year:			
Service cost	6,524	-	6,524
Interest	36,264	-	36,264
Changes of assumptions	-	51,791	(51,791)
Difference between expected and actual experience	(16,431)	-	(16,431)
Net investment income (loss)	-	12,514	(12,514)
Benefit payments	(26,036)	(26,036)	-
Administrative expenses	-	(183)	183
Net Changes	321	38,086	(37,765)
Balance – June 30, 2024	\$ 544,058	\$ 156,619	\$ 387,439

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Health Insurance Credit Program (Continued)

*Sensitivity of the Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) to Changes in the Discount Rate*

The following presents the employer's proportionate share of the net HIC OPEB liability (asset) for County employees using the discount rate of 6.75%, as well as what the employer's proportionate share of the net HIC OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
County's Proportionate Share of the HIC Program Net OPEB Liability/(Asset)	\$ 271,455	\$ 118,097	\$ (12,039)

The following presents the School Division's proportionate share of the VRS Teacher Employee Health Insurance Credit Program net HIC (professional) OPEB liability and the Political Subdivision HIC (nonprofessional) OPEB liability using the discount rate of 6.75%, as well as what the School Division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Proportionate Share of the HIC Program Net OPEB Liability - professional employees	\$ 11,026,905	\$ 9,696,118	\$ 8,568,154
School Division's Proportionate Share of the HIC Program Net OPEB Liability - nonprofessional employees	\$ 443,942	\$ 387,439	\$ 339,198

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

**Virginia Retirement System – Virginia Local Disability Program**

*Plan Description*

All full-time, salaried permanent teachers and general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee VLDP. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for eligible public employer groups in the Commonwealth of Virginia. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the VLDP.

The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

<b>VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) PLAN PROVISIONS</b>
<p><b>Eligible Employees</b></p> <p>The Virginia Local Disability Program was implemented January 1, 2014, to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with hybrid plan retirement benefits</p> <p>Eligible employees are enrolled automatically upon employment, unless their employer has elected to provide comparable coverage. They include:</p> <ul style="list-style-type: none"> <li>• Political subdivision (non-professional) - Full-time general employees; including local law enforcement officers, firefighters, or emergency medical technicians who do not have enhanced hazardous duty benefits; of public political subdivisions covered under VRS.</li> <li>• Teachers (professional) – Teachers and other full-time permanent salaried employees of public school division covered under VRS.</li> </ul>
<p><b>Benefit Amounts</b></p> <p>Virginia Disability Local Program (VLDP) provides the following benefits for eligible employees:</p> <p><b><u>Short-Term Disability –</u></b></p> <ul style="list-style-type: none"> <li>• The program provides a short-term disability benefit beginning after a seven-calendar-day waiting period from the first day of disability. Employees become eligible for non-work-related short-term disability coverage after one year of continuous participation in VLDP with their current employer.</li> <li>• During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-work-related or work-related disability.</li> <li>• Once the eligibility period is satisfied, employees are eligible for higher income replacement levels.</li> </ul> <p><b><u>Long-Term Disability –</u></b></p> <ul style="list-style-type: none"> <li>• The VLDP program provides a long-term disability benefit beginning after 125 workdays of short-term disability. Members are eligible if they are unable to</li> </ul>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

- work at all or are working fewer than 20 hours per week.
- Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers' compensation benefit. Members will not receive a VLDP benefit if their workers' compensation benefit is greater than the VLDP benefit.

**Virginia Local Disability Program Notes:**

- Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.
- VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered long-term care services.

*Contributions*

Nonprofessional - The contribution requirement for active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2025, was 0.74% of covered employee compensation for employees in the VRS Political Subdivision Employee Virginia Local Disability Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions were \$29,241 and \$28,369 for the years ended June 30, 2025 and 2024, respectively.

Professional - The contribution requirement for active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2025, was 0.45% of covered employee compensation for employees in the VRS Political Subdivision Employee VLDP. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions were \$178,496 and \$155,589 for the years ended June 30, 2025 and June 30, 2024, respectively.

*OPEB Asset/Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to VLDP OPEB*

Nonprofessional - At June 30, 2025, the political subdivision reported an asset of \$15,567 for its proportionate share of the net VLDP OPEB Asset. The Net VLDP OPEB Asset was measured as of June 30, 2024, and the total VLDP OPEB Asset used to calculate the Net VLDP OPEB Asset was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Division's proportion of the Net VLDP OPEB Asset was based on the School Division's actuarially determined employer contributions to the VLDP OPEB plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the School Division's proportion of VLDP was 0.04315% as compared to 0.04734% at June 30, 2023.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Virginia Local Disability Program (Continued)

For the year ended June 30, 2025, the School Division recognized VLDP OPEB expense of \$21,019. Since there was a change in proportionate share between measurement dates a portion of the VRS Political Subdivision Employee VLDP Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the School Division nonprofessional plan reported deferred outflows of resources and deferred inflows of resources related to VLDP from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 1,850	\$ 3,280
Net difference between projected and actual earnings on OPEB plan investments	-	1,408
Changes of assumptions	-	362
Changes in proportionate share	530	570
Employer contributions subsequent to the measurement date	29,241	-
Total	\$ 31,621	\$ 5,620

\$29,241 reported as deferred outflows of resources related to the VLDP OPEB resulting from the School Division’s contributions subsequent to the measurement date will be recognized as an increase of the Net VLDP OPEB Asset in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to VLDP will be recognized in VLDP OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ (1,560)
2027	(130)
2028	(418)
2029	(717)
2030	(418)
Thereafter	3
Total	\$ (3,240)

Professional - At June 30, 2025, the School Division reported an asset of \$27,483 for its proportionate share of the net VLDP OPEB asset. The net VLDP OPEB asset was measured as of June 30, 2024 and the total VLDP OPEB Asset used to calculate the net VLDP OPEB asset was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Division’s proportion of the Net VLDP OPEB asset was based on the School Division’s actuarially determined employer contributions to the VLDP OPEB plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the School

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Virginia Local Disability Program (Continued)

Division’s proportion of VLDP was 3.06760% as compared to 2.89424% at June 30, 2023.

For the year ended June 30, 2025, the School Division recognized VLDP OPEB expense of \$119,787. Since there was a change in proportionate share between measurement dates a portion of the VRS Teacher Employee VLDP Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the School Division professional plan reported deferred outflows of resources and deferred inflows of resources related to VLDP OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 84,085	\$ 7,391
Net difference between projected and actual earnings on OPEB plan investments	-	4,643
Changes of assumptions	7,422	-
Changes in proportion	403	9,004
Employer contributions subsequent to the measurement date	178,496	-
Total	\$ 270,406	\$ 21,038

\$178,496 reported as deferred outflows of resources related to VLDP OPEB resulting from the School Division’s subsequent to the measurement date will be recognized as an increase of the net VLDP OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the VLDP OPEB will be recognized in the VLDP OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ 5,364
2027	10,145
2028	7,122
2029	7,129
2030	8,743
Thereafter	32,368
Total	\$ 70,871

*Net School Division’s VLDP OPEB Asset*

The net VLDP OPEB liabilities represents the program’s total OPEB asset determined in accordance with U.S. GAAP, less the associated fiduciary net position. As of June 30, 2024, net VLDP OPEB asset are as follows (amounts expressed in thousands):

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

County and School Division OPEB Liability – VRS Plans (Continued)

Virginia Retirement System – Virginia Local Disability Program (Continued)

	<b>Non-Teacher Employee VLDP OPEB Plan</b>	<b>Teacher Employee VLDP OPEB Plan</b>
Total VLDP OPEB Liability	\$ 12,230	\$ 12,741
Plan Fiduciary Net Position	15,837	13,637
Net VLDP OPEB Asset	<u>\$ (3,607)</u>	<u>\$ (896)</u>
Plan Fiduciary Net Position as a Percentage of the Total VLDP OPEB Liability	129.49%	107.03%

The VLDP OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net VLDP OPEB liability is disclosed in accordance with the requirements of U.S. GAAP in the System's notes to the financial statements and required supplementary information.

*Sensitivity of the School Division's Proportionate Share of the VLDP OPEB Liability (Asset) to Changes in the Discount Rate*

The following presents the proportionate share of the net VLDP OPEB liability (asset) using the discount rate of 6.75%, as well as what the net VLDP OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
School Division's Proportionate Share of the net VLDP OPEB asset - nonprofessional employees	<u>\$ (11,320)</u>	<u>\$ (15,567)</u>	<u>\$ (19,304)</u>
School Division's Proportionate Share of the net VLDP OPEB liability (asset) - professional employees	<u>\$ 16,704</u>	<u>\$ (27,483)</u>	<u>\$ (66,023)</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance

*Plan Description*

The County's and School Division's Health and Dental Insurance OPEB plans are each single-employer defined benefit plans administered by the County and School Division. At July 1, 2023, the County had 1,020 active and retirees members and the School Division had 1,492 active and retiree members of the plan. In accordance with Article 8, Chapter 15, Title 15.2 of the *Code of Virginia*, the County and School Division have elected to establish a pooled trust for the purpose of accumulating and investing assets to fund Other Postemployment Benefits. The School Division in accordance with this election has joined the Virginia Pooled OPEB Trust Fund (Trust Fund), an irrevocable trust, with the purpose to fund other postemployment benefits. The Colonial Behavioral Health (CBH), a custodial fund to the County of York, began to participate in the County's OPEB Trust in June 2019. Both the County and the School Division agreed to the participation of CBH as a sub-account. The Trust Fund issues separate financial statements, which can be obtained by requesting a copy from the plan administrator, VML/VACo Finance, 8 East Canal Street, Richmond, Virginia 23219.

*Benefits Provided*

The County provides medical and dental insurance options to retirees and their spouses and dependents.

The School Division provides post-retirement healthcare benefits, in accordance with School Division policy. Medical and dental coverage is provided to eligible retirees and their dependents. Medical benefits are provided until the retiree's age 65. Medical benefits for dependent spouse are provided until the earlier of the spouse's death, the retiree's death, or the retiree's age 65. Upon the earlier of the retiree's death or the retiree's age 65, the dependent spouse may elect to continue coverage through COBRA only. For participant's who retire on or before age 65, dental benefits for both the retiree and their dependent spouse are provided until the retiree's age 66 years, 6 months. For participants who retire after age 65, dental benefits for both the retiree and their dependent spouse are provided for 18 months from the date of retirement.

*Contributions*

Employees retiring after January 1, 2002, and having twenty or more years of service with the County and receiving a VRS annuity will qualify for a health and dental insurance premium contributions from the County. The retiree's VRS annuity may be either a full or reduced benefit. The amount of the County's contribution shall be equal to 50% of the retiree's total monthly health and dental insurance premiums. At June 30, 2025, 185 retirees were participating in this program.

The School Division's contribution for retirees having 20 or more years of service with the School Division is 50% of the medical premium and 100% of the dental premium cost, regardless of the plan or coverage tier elected. The School Division's contribution is reduced by the amount of any VRS HIC received by the retiree. Employees retiring from the School Division with less than 20 years of service are responsible for 100% of their medical and dental premiums.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

Contributions (Continued)

Contribution requirements are established and may be amended by the Board of Supervisors and School Board. The required contributions were actuarially determined and are based upon projected pay-as-you-go financing requirements. Contributions to the County and School Division plans were \$1,661,490 and \$588,348, respectively, for the year ended June 30, 2025. The actuarially determined contribution for 2025, was \$914,792 and \$122,001 for the County and School Division, respectively.

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2025, the County reported an OPEB liability of \$7,080,669 for its share of the Net OPEB Liability. The Net OPEB Liability was measured as of June 30, 2025, and the total OPEB liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of July 1, 2023.

For the year ended June 30, 2025, the County recognized OPEB expense of \$1,560,081. OPEB expense was calculated as follows:

	<b>OPEB Expense</b>
Service cost	\$ 313,119
Interest	1,436,807
Effect of plan changes	-
Administrative expenses	13,429
Expected Investment Return Net of Investment Expenses	(933,022)
Recognition of Deferred Inflows/Outflows of Resources	
Economic/demographic gains or losses	1,564,274
Assumption changes or inputs	(602,511)
Investment gains or losses	(232,015)
OPEB Expense	\$ 1,560,081

At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 2,160,266	\$ -
Net difference between projected and actual earnings	-	142,883
Change in assumptions	959,704	745,253
Total	\$ 3,119,970	\$ 888,136

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB will be recognized in OPEB expense in future reporting periods as follows:

	<b>Deferred Amounts</b>
2026	\$ 1,063,970
2027	467,622
2028	457,247
2029	127,666
2030	115,329
Thereafter	-
Total	\$ 2,231,834

For the year ended June 30, 2025, the School Division recognized OPEB recovery of \$222,747. At June 30, 2025, the School Division reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 217,748	\$ 660,196
Changes of assumptions	541,099	679,296
Net difference between projected and actual earnings on OPEB plan investments	-	114,908
Total	\$ 758,847	\$ 1,454,400

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the OPEB will be recognized in OPEB expense in future reporting periods, as follows:

	<b>Deferred Amounts</b>
2026	\$ 154,407
2027	(180,122)
2028	(158,434)
2029	(160,605)
2030	(113,424)
Thereafter	(237,375)
Total	\$ (695,553)

*Net OPEB Liability* – The components of the County’s net OPEB liability for the year ended June 30, 2025, were as follows:

Total OPEB liability	\$ 22,697,704
Plan fiduciary net position	\$ 15,617,035
Net OPEB liability	\$ 7,080,669
Fiduciary net position as a percent of total OPEB liability	68.80%

*Actuarial Methods and Assumptions* - Projections of benefits for financial reporting purposes are based on the substantive plan in effect at the time of valuation and on the pattern of sharing of costs between the employer and plan members. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost-sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

In the County’s July 1, 2023, actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 6.5% investment rate of return (annual returns net of both investment and non-actuarial administrative expenses), general inflation of 2.5% and an annual healthcare cost trend rate of 6.9% for Pre-Medicare eligible, grading to a rate of 3.9% for fiscal year ending June 30, 2074, and 7.1% for Post-Medicare eligible, grading to a rate of 3.9% for fiscal year ending June 30, 2073.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

*Long-Term Expected Rate of Return*

For the year ended June 30, 2025, the annual money-weighted rate of return on cash flows on the plan investments, net of OPEB plan investment expense was 8.85%. The money-weighted rate of return considers the changing amounts actually invested during a period and weights the amount of plan investments by the proportion of time they are available to earn a return during that period. External cash flows are determined on a monthly basis and are assumed to occur at the middle of each month. External cash inflows are netted with external cash outflows, resulting in a net external cash flow in each month. The money-weighted rate of return is calculated net of investment expenses.

The long-term expected rate of return on OPEB investments was determined by adding expected inflation to expected long-term real returns and reflecting volatility and correlation. The capital market assumptions are per Milliman’s investment consulting practice as of June 30, 2025. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Long-Term Expected Arithmetic Real Rate of Return</u>	<u>Long-Term Expected Geometric Real Rate of Return</u>
US Core Fixed Income	20.00%	2.35%	2.20%
US Large Cap Equity	21.00%	5.39%	3.78%
US Small Cap Equity	10.00%	6.80%	4.22%
Foreign Developed Equity	13.00%	6.61%	4.79%
Emerging Markets Equity	5.00%	8.78%	5.73%
Private Real Estate Property	15.00%	5.99%	4.57%
Private Equity	10.00%	10.43%	6.22%
Hedge Fund of Funds Strategic	6.00%	2.49%	1.95%
Total	<u>100.00%</u>		
Assumed Inflation – Mean		2.28%	2.28%
Assumed Inflation – Standard Deviation		1.47%	1.47%
Portfolio Real Mean Return		5.67%	4.74%
Portfolio Nominal Mean Return		7.95%	7.13%
Portfolio Standard Deviation			13.32%
Long-Term Expected Rate of Return			6.50%

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

*Discount Rate* – The discount rate used to measure the total OPEB liability was 6.50%. The Plan’s Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. The long-term expected rate of return on plan investments is 6.5%. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the long-term expected rate of return.

*Changes in Net OPEB Liability – County*

	<b>Total OPEB Liability (a)</b>	<b>Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a) – (b)</b>
Balance – June 30, 2024	\$ 22,609,268	\$ 14,360,789	\$ 8,248,479
Changes for the fiscal year:			
Service cost	313,119	-	313,119
Interest	1,436,807	-	1,436,807
Plan changes	-	-	-
Economic/Demographic Gains/Losses	-	-	-
Changes in assumptions	-	-	-
Contribution – employer	-	1,661,490	(1,661,490)
Net investment income (loss)	-	1,269,675	(1,269,675)
Benefit payments	(1,661,490)	(1,661,490)	-
Administrative expenses	-	(13,429)	13,429
Net Changes	<u>88,436</u>	<u>1,256,246</u>	<u>(1,167,810)</u>
Balance – June 30, 2025	<u>\$ 22,697,704</u>	<u>\$ 15,617,035</u>	<u>\$ 7,080,669</u>

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate* – The following presents the net OPEB liability of the County, calculated using the discount rate of 6.50%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	<b>1.00% Decrease (5.50%)</b>	<b>Current Discount Rate (6.50%)</b>	<b>1.00% Increase (7.50%)</b>
Net OPEB Liability	\$ 9,741,888	\$ 7,080,669	\$ 4,847,158

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

*Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates* – The following presents the net OPEB liability of the County, as well as what the net OPEB liability would be if it were calculated using the healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<b>1.00% Decrease</b>	<b>Healthcare Cost Trend</b>	<b>1.00% Increase</b>
Net OPEB Liability	\$ 4,307,875	\$ 7,080,669	\$ 10,432,224

*Changes in Net OPEB Asset – School Division*

	<b>Total OPEB Liability (a)</b>	<b>Fiduciary Net Position (b)</b>	<b>Net OPEB Asset (a) – (b)</b>
Balance – June 30, 2024	\$ 6,070,825	\$ 11,530,736	\$ (5,459,911)
Changes for the fiscal year:			
Service cost	335,539	-	335,539
Interest	400,473	-	400,473
Contribution – employer	-	588,348	(588,348)
Net investment income (loss)	-	1,025,606	(1,025,606)
Benefit payments	(498,348)	(498,348)	-
Administrative expenses	-	(10,923)	10,923
Net Changes	237,664	1,104,683	(867,019)
Balance – June 30, 2024	\$ 6,308,489	\$ 12,635,419	\$ (6,326,930)

*Sensitivity of the Net OPEB Asset to Changes in the Discount Rate* – The following presents the net OPEB asset of the School Division, calculated using the discount rate of 6.50%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	<b>1.00% Decrease (5.50%)</b>	<b>Current Discount Rate (6.50%)</b>	<b>1.00% Increase (7.50%)</b>
Net OPEB Asset	\$ (5,944,910)	\$ (6,326,930)	\$ (6,685,706)

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

County and School Division OPEB Liability – Health and Dental Insurance (Continued)

*Sensitivity of the Net OPEB Asset to Changes in the Healthcare Cost Trend Rates* – The following presents the net OPEB asset of the School Division, as well as what the School Division’s net OPEB asset would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<b>1.00% Decrease (5.21% decreasing to 2.91%)</b>	<b>Healthcare Cost Trend Rates (6.21% decreasing to 3.91%)</b>	<b>1.00% Increase (7.21% decreasing to 4.91%)</b>
Net OPEB Asset	\$ (6,959,930)	\$ (6,329,930)	\$ (5,600,448)

Combining Net OPEB Liabilities (Asset), OPEB Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The VRS GLI County plan, the VRS HIC County plan and the County Health and Dental OPEB plan are reported separately herein since each plan has distinctive characteristics, reporting requirements and valuations. The impact of total OPEB requirements on the net position of the County is combined and summarized in the schedule below:

	<b>County</b>			
	<b>VRS GLI Plan</b>	<b>VRS HIC Plan</b>	<b>County Health/Dental Plan</b>	<b>Combined Totals</b>
Net OPEB liability	\$ 2,386,065	\$ 118,097	\$ 7,080,669	\$ 9,584,831
OPEB expense	\$ 58,748	\$ 24,916	\$ 1,560,081	\$ 1,643,745
Deferred outflows of resources:				
Differences between expected and actual experience	\$ 376,337	\$ 9,989	\$ 2,160,266	\$ 2,546,592
Changes in assumptions	13,601	58,903	959,704	1,032,208
Net difference between projected and actual earnings	-	-	-	-
Changes in proportion and differences between Employer contributions and proportionate share of contributions	67,595	-	-	67,595
Employer contributions subsequent to the measurement date	271,376	40,023	-	311,399
Total deferred outflows of resources	\$ 728,909	\$ 108,915	\$ 3,119,970	\$ 3,957,794
Deferred inflows of resources:				
Differences between expected and actual experience	\$ 58,284	\$ 86,927	\$ -	\$ 145,211
Changes in assumptions	118,248	-	745,253	863,501
Net difference between projected and actual earnings on OPEB plan investments	201,120	27,137	142,883	371,140
Changes in proportion and differences between Employer contributions and proportionate share of contributions	76,147	-	-	76,147
Total deferred inflows of resources	\$ 453,799	\$ 114,064	\$ 888,136	\$ 1,455,999

**COUNTY OF YORK, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2025**

**12. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)**

**Combining Net OPEB Liabilities (Asset), OPEB Expense (Revenue), Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

The VRS GLI School Professional plan, VRS GLI School Nonprofessional County plan, VRS HIC School Professional plan, VRS VLDP School Professional plan, VRS VLDP School Nonprofessional plan, and the School Division Health and Dental OPEB plan are reported separately herein since each plan has distinctive characteristics, reporting requirements and valuations. The impact of total OPEB requirements on the net position of the School Division is combined and summarized in the schedule below:

	School Division							Combined Totals
	VRS GLI Professional Plan	VRS GLI Nonprofessional Plan	VRS HIC Professional Plan	VRS HIC Nonprofessional Plan	VRS VLDP Professional Plan	VRS VLDP Nonprofessional Plan	School Health/Dental Plan	
Net OPEB liability	\$ 3,923,694	\$ 316,252	\$ 9,696,118	\$ 387,439	\$ -	\$ -	\$ -	\$ 14,323,503
Net OPEB asset	\$ -	\$ -	\$ -	\$ -	\$ 27,483	\$ 15,567	\$ 6,326,930	\$ 6,369,980
OPEB expense (revenue)	\$ 75,819	\$ (6,421)	\$ 698,359	\$ 111,087	\$ 119,787	\$ 21,019	\$ (222,747)	\$ 796,903
Deferred outflows of resources:								
Differences between expected and actual experience	\$ 618,857	\$ 49,880	\$ -	\$ 10,781	\$ 84,085	\$ 1,850	\$ 217,748	\$ 983,201
Changes in assumptions	22,365	1,803	167,036	15,964	7,422	-	541,099	755,689
Net difference between projected and actual earnings	-	-	-	-	-	-	-	-
Changes in proportionate share	66,289	-	328,867	-	403	530	-	396,089
Employer contributions subsequent to the measurement date	457,735	36,960	1,172,677	56,247	178,496	29,241	-	1,931,356
Total deferred outflows of resources	\$ 1,165,246	\$ 88,643	\$ 1,668,580	\$ 82,992	\$ 270,406	\$ 31,621	\$ 758,847	\$ 4,066,335
Deferred inflows of resources:								
Differences between expected and actual experience	\$ 95,843	\$ 7,725	\$ 459,379	\$ 21,763	\$ 7,391	\$ 3,280	\$ 660,196	\$ 1,255,577
Changes in assumptions	194,450	15,673	-	-	-	362	679,296	889,781
Net difference between projected and actual earnings on OPEB plan investments	330,726	26,657	34,489	1,669	4,643	1,408	114,908	514,500
Changes in proportionate share	118,823	34,211	271,452	-	9,004	570	-	434,060
Total deferred inflows of resources	\$ 739,842	\$ 84,266	\$ 765,320	\$ 23,432	\$ 21,038	\$ 5,620	\$ 1,454,400	\$ 3,093,918

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**13. DEFERRED COMPENSATION PLAN**

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code ("IRC") Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the participants. Investments are managed by the plan's trustee under one or a combination of 22 investment options. The participants make the choice of the investment options.

The School Division offers its employees a deferred compensation plan created in accordance with IRC Section 403(b). The plan, available to all School employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until separation from service, retirement, death, disability, financial hardship, and/or reaching age 59½. The School Division offers a selection of investment options to participants. All earnings on the invested funds compound tax-free until withdrawn from the account.

The County offered to its employees a retirement health savings plan, which was available to all full-time, regular County employees who have worked in that capacity for at least one full year. Participation in the plan was optional and employees could be reimbursed for qualified medical expenses, in accordance with Internal Revenue Service Publication 502, for themselves, spouse, and dependents upon separation or retirement from the County. In March 2007, the County was notified of an IRS ruling that due to its elective features, disallowed the County's plan design to continue and consequently, new elections to the existing plan are no longer accepted. The existing plan preserves the favorable tax treatments for elections and contributions prior to December 31, 2007. Investments are managed by the plan's trustee under one or a combination of 8 investment options.

**COUNTY OF YORK, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2025**

**14. COMMITMENTS AND CONTINGENT LIABILITIES**

Significant Commitments

Significant commitments as of June 30, 2025, were as follows:

	<u>Spent-to-date</u>	<u>Remaining Commitment</u>
Project:		
General Fund:		
Comprehensive Study of Parks and Recreation	\$ 6,000	\$ 91,759
		<u>91,759</u>
County Capital Fund:		
Victory Blvd, VDOT Project	-	2,628,745
Public Safety Mobile Data Terminals	75,289	1,272,367
Five Medic Units	1,482,150	725,699
Building Safety - IT Renovation & Addition	17,645	266,155
Trail 757 Design - Section 1	51,846	238,448
YMCA Generator	-	231,906
Two Pierce Enforcer Pumps	2,031,129	225,681
Riverwalk Landing Floating Piers Repairs	177,861	177,861
Grounds Maintenance Equipment Replacement	-	170,759
Grounds Maintenance Storage Building	-	166,825
Planning Development Services Building - Furniture	-	151,979
Fire Station #7 Flashing Light Signal	-	128,165
Records Management System	1,733,620	126,445
Tennis Court Resurfacing for Tabb High School	-	106,310
Regional Emergency Comm Center - Equipment & Hardware	-	90,978
Waste Management Parking Lot Pavement Replacement	-	85,710
James City County 911 Location - Expand Call Handling System	-	78,701
		<u>6,872,734</u>
Nonmajor governmental funds:		
Edgehill Outfall Culverts Improvement	68,540	823,277
Larkin Run Stream Restoration	398,708	805,385
Regional Emergency Comm Center - Dispatch Consoles	-	141,173
150 Gallon Fire Suppression Skid Unit	-	91,378
		<u>1,861,213</u>
Sewer Utility Fund:		
Vactor Truck	-	476,035
Installation of Gravity Sewer - Don Juan Circle	1,225,638	245,378
Whites Faulkner Final Design	923,862	214,894
Sommerville Pump Station Electrical Upgrade	-	194,409
Public Works Dump Truck Replacement	-	153,038
Hickory Hills Pump Station Rehab	1,852,827	99,910
Tranquility Drive Pump Station Rehab	-	97,514
Baptist Road Rehab - Electrical Connection	15,813	88,922
		<u>1,570,100</u>
Solid Waste Fund:		
Transfer Station Improvements	-	195,850
		<u>195,850</u>
	<u>\$ 10,060,928</u>	<u>\$ 10,591,656</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**14. COMMITMENTS AND CONTINGENT LIABILITIES (Continued)**

Risk Management

The County and the School Division are exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to and health and dental benefits for employees; and natural disasters. The County and the School Division maintain comprehensive property and casualty policies, commercial general liability policies, comprehensive liability, vehicle fleet policies and coverages for errors and omissions, and employer's liability and certain other risks with commercial insurance companies.

The County reports all of its risk management activities except those related to health and dental benefits and workers' compensation in its General Fund. The General Fund retains the full risk for unemployment compensation.

The Workers' Compensation Fund retains the risk up to \$400,000 with no aggregate, for each workers' compensation occurrence and all claims for workers' compensation are paid from this fund. Risks related to health and dental benefits for employees and retirees are reported in an Internal Service Fund. The County's risk for each healthcare claim is \$300,000 per year.

The School Division reports all of its risk management activities in its Operating Fund, except those related to health and dental benefits. The School Operating Fund retains the full risk for unemployment compensation, with a \$400,000 deductible. All claims for retained risks are paid from Operating Fund resources. Risks related to health and dental benefits for employees and retirees are reported in an Internal Service Fund. The School Division's risk for each healthcare claim is \$300,000.

All unemployment and school workers' compensation claims are paid through a third-party administrator through resources from the General and School Operating Funds. The County's workers' compensation claims and both the County and School Division's healthcare claims are paid through a third-party administrator through each entity's Internal Service Funds. For all retained risks, claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The County's healthcare liability at June 30 has been included in claims payable in the County's internal service funds. The County had available \$6,730,515 for healthcare and dental claims and \$625,865 for workers' compensation claims at June 30, 2025, which is considered sufficient by management.

Changes in the reported amounts for both workers' compensations and health and dental claims resulted from the following:

	<u>2025</u>	<u>2024</u>
Claims payable/unrestricted net position, beginning of fiscal year	\$ 7,344,890	\$ 7,276,139
Claims and changes in estimates	18,174,688	17,907,086
Claims payments	<u>(18,163,198)</u>	<u>(17,838,335)</u>
Claims payable/unrestricted net position, end of fiscal year	<u>\$ 7,356,380</u>	<u>\$ 7,344,890</u>

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**14. COMMITMENTS AND CONTINGENT LIABILITIES** (Continued)

Risk Management (Continued)

The School Division’s healthcare claim liability of \$2,607,000 at June 30, 2025, is reasonably estimated and has been included in claims payable in the School Division’s internal service fund. The School Division’s workers’ compensation claims liability of \$1,241,122 at June 30, 2025, is included in long-term debt, and is considered sufficient to cover pending claims and incurred but not reported claims that may arise. Changes in the reported amounts since June 30, 2024, resulted from the following:

	<u>2025</u>	<u>2024</u>
Claims payable/committed fund balance, beginning of fiscal year	\$ 3,374,109	\$ 3,728,682
Claims and changes in estimates	2,224,740	1,617,112
Claims payment	(1,750,727)	(1,971,685)
Transfers	-	-
Claims payable/committed fund balance, end of fiscal year	<u>\$ 3,848,122</u>	<u>\$ 3,374,109</u>

Consent Order

A Special Order has been issued under the authority of the Code Section 62.1-44.15(8a) between the State Water Control Board and the Hampton Roads Sanitation District, the Cities of Chesapeake, Hampton, Newport News, Norfolk, Poquoson, Portsmouth, Suffolk, Virginia Beach, and Williamsburg; the counties of Gloucester, Isle of Wight, and York; the James City Service Authority; and the town of Smithfield for the purpose of resolving certain alleged violations of environmental laws and regulations. The goal of the Order by Consent is to eliminate all sanitary sewer overflows. As part of the Special Order by Consent, all parties have agreed to a Regional Technical Standard that requires detailed flow modeling, collection of real-time rainfall data, peak flow threshold calculations, projected 10-year, 24-hour peak flows, comprehensive sewer system field inspections and testing and the development of a regional and a locality sanitary sewer hydraulic model.

Litigation

The County is a defendant in various lawsuits and although the outcome of these lawsuits is not presently determinable, in the opinion of the County's counsel, only two possible claims or assessments currently exists that would be deemed material. The first matter is related to the tax assessed value of a heavily industrialized property, for tax years beginning in 2022. A previous matter involving the same property terminated favorably to the County. The second matter is related to the tax assessed value of a multi-building, multifamily apartment/condo complex.

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**15. DISCRETELY PRESENTED COMPONENT UNIT – CDA: CASH LIQUIDITY FOR FUTURE DEBT SERVICE PAYMENTS AND GOING CONCERN**

The Series 2007 Bonds were restructured in 2015 limiting the availability of future special assessments to cover any shortfall in TIF revenues. The terms of the restructuring have materially inhibited the Authority’s ability to pay its operating expenses, including debt service, in an economic environment of declining sales. The delay in expanding the retail portion of the development, along with the impact on sales revenues due to the closing of JC Penney and Dick’s Sporting Goods in prior years, and Kohl’s closing in the current year, have resulted in lower-than-forecasted TIF revenues available for the Authority’s expenses.

There have been regular draws on the Series 2007 Debt Service Reserve Fund and Series 2015 Debt Service Reserve Fund to make the regularly scheduled debt service payments on the Bonds each September and March since September 1, 2015. As of August 31, 2025, the Series 2007 Debt Service Reserve Fund was depleted and the balance in the Series 2015 Debt Service Reserve Fund was \$3. Due to a shortfall in pledged revenues, only partial interest payments were made beginning on March 1, 2022. The total amount of the shortage was \$348,388 during 2022, \$896,775 during 2023 and \$1,160,775 during 2024. The shortage for the September 1, 2024 bond interest payment totals \$523,388 and the March 1, 2025 bond interest payment shortage totals \$573,387. The total cumulative shortage as of June 30, 2025, is \$3,502,712. The next scheduled debt service payment due on September 1, 2025, consists of an interest payment in the amount of \$868,388. However, the bondholders directed the Trustee to only pay \$329,960. This will result in a total interest shortage as of September 1, 2025 of \$4,041,140. TIF revenues are not projected to be sufficient to make up the difference between the debt service requirements and the current balances in the trust accounts. Currently, the Authority does not have any plans to mitigate the shortfall in revenues and the expected default on the Bonds. Therefore, there is substantial doubt regarding the entity’s ability to continue as a going concern.

**16. RESTATEMENT OF PRIOR PERIOD NET POSITION AND FUND BALANCE**

During fiscal year 2025, the change in accounting principle for the implementation of GASB Statement No. 101 resulted in the restatement of fund balance as of June 30, 2024, as follows:

	<b><u>Governmental Activities</u></b>	<b><u>Business-type Activities</u></b>	<b><u>Total Net Position</u></b>
Balance, as previously reported, June 30, 2024			
Adjustments:	\$ 89,733,324	\$ 132,733,085	\$ 222,466,409
GASB 101, Compensated Absences	<u>(3,319,332)</u>	<u>(399,325)</u>	<u>(3,718,657)</u>
Balance, as restated, June 30, 2024	\$ 86,413,992	\$ 132,333,760	\$ 218,747,752

**COUNTY OF YORK, VIRGINIA**  
Notes to Basic Financial Statements  
June 30, 2025

**16. RESTATEMENT OF PRIOR PERIOD NET POSITION AND FUND BALANCE (Continued)**

	<b><u>Sewer Utility</u></b>	<b><u>Solid Waste</u></b>	<b><u>Nonmajor Enterprise Funds</u></b>	<b><u>Internal Service Funds</u></b>
Balance, as previously reported, June 30, 2024	\$ 123,368,303	\$ 2,517,160	\$ 6,847,622	\$ 16,239,944
Adjustments:				
GASB 101, Compensated Absences	<u>(344,637)</u>	<u>(44,233)</u>	<u>(10,455)</u>	<u>(85,155)</u>
Balance, as restated, June 30, 2024	\$ 123,023,666	\$ 2,472,927	\$ 6,837,167	\$ 16,154,789

**REQUIRED SUPPLEMENTARY INFORMATION –  
BUDGET COMPARISON SCHEDULE**

**GENERAL FUND**

To account for revenues and expenditures of the County not accounted for in other funds. Revenues are primarily derived from general property taxes, other local taxes, licenses, permits, and fees, revenues from the Commonwealth of Virginia and federal grants.

A significant part of the General Fund's revenues is provided to the School Division to fund operations and transferred to other funds to meet debt service requirements, assist with the operations of Virginia Public Assistance and fund capital projects.

**COUNTY OF YORK, VIRGINIA**  
 Required Supplementary Information - Budgetary Comparison Schedule  
 General Fund - Revenues and Other Financing Sources  
 Year Ended June 30, 2025

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
General property taxes:				
Real property taxes	\$ 91,500,000	\$ 91,500,000	\$ 91,231,531	\$ (268,469)
Real and personal property taxes-public service corporation	2,500,000	2,500,000	4,262,454	1,762,454
Personal property taxes	23,125,000	23,125,000	24,783,790	1,658,790
Penalties and interest	<u>575,000</u>	<u>575,000</u>	<u>965,298</u>	<u>390,298</u>
Total general property taxes	<u>117,700,000</u>	<u>117,700,000</u>	<u>121,243,073</u>	<u>3,543,073</u>
Other local taxes:				
Local sales and use taxes	14,900,000	14,900,000	14,521,122	(378,878)
Historic Triangle local sales and use taxes	6,000,000	6,000,000	5,833,752	(166,248)
Hotel and motel room taxes	2,000,000	2,000,000	1,951,085	(48,915)
Restaurant food taxes	4,600,000	4,600,000	4,589,119	(10,881)
Cigarette taxes	1,800,000	1,800,000	1,261,987	(538,013)
Business license taxes	9,100,000	9,100,000	9,716,549	616,549
Consumer utility taxes	230,000	230,000	234,139	4,139
Communications sales taxes	900,000	900,000	853,318	(46,682)
Vehicle registration fees	-	-	68,984	68,984
Bank stock taxes	425,000	425,000	465,130	40,130
Franchise taxes	-	-	2,875	2,875
Taxes on recordation and wills	1,450,000	1,450,000	1,309,117	(140,883)
Rental taxes	<u>195,000</u>	<u>195,000</u>	<u>222,729</u>	<u>27,729</u>
Total other local taxes	<u>41,600,000</u>	<u>41,600,000</u>	<u>41,029,906</u>	<u>(570,094)</u>
From the Federal Government:				
Payments in lieu of taxes	<u>12,000</u>	<u>12,000</u>	<u>13,697</u>	<u>1,697</u>
Categorical aid:				
Emergency Management Performance grant	50,335	50,335	50,335	-
Universal Service Library E-rate program	10,000	10,000	22,752	12,752
Violence Against Women Formula grant	27,400	27,400	28,463	1,063
Crime Victim Assistance grant	92,943	90,341	85,053	(5,288)
DMV Traffic Enforcement grant	-	30,281	28,164	(2,117)
Alcohol Open Container Requirements	-	11,580	12,458	878
State Criminal Alien Assistance Program (SCAAP)	-	-	5,099	5,099
Section 8 Housing Choice Vouchers program	132,000	132,000	220,816	88,816
Indirect Cost Allocation reimbursement	215,000	215,000	202,060	(12,940)
Edward Byrne Memorial State and Local Law Enforcement grant	-	-	6,187	6,187
Total categorical aid	<u>527,678</u>	<u>566,937</u>	<u>661,387</u>	<u>94,450</u>
Total revenues from the Federal Government	<u>539,678</u>	<u>578,937</u>	<u>675,084</u>	<u>96,147</u>
From the Commonwealth of Virginia:				
Non-categorical aid:				
Mobile home taxes	15,000	15,000	18,873	3,873
Rolling stock taxes	22,000	22,000	19,927	(2,073)
Personal property tax relief	<u>8,742,000</u>	<u>8,742,000</u>	<u>8,741,680</u>	<u>(320)</u>
Total non-categorical aid	<u>8,779,000</u>	<u>8,779,000</u>	<u>8,780,480</u>	<u>1,480</u>
Categorical aid:				
Shared expenses:				
Commonwealth's Attorney	719,275	719,275	623,041	(96,234)
Sheriff	3,550,080	3,550,080	3,567,866	17,786
Commissioner of the Revenue	306,196	306,196	301,521	(4,675)
Treasurer	282,231	282,231	281,933	(298)
Registrar	93,000	93,000	101,744	8,744
Electoral Board	9,000	9,000	-	(9,000)
Clerk of the Circuit Court	<u>666,205</u>	<u>783,415</u>	<u>787,185</u>	<u>3,770</u>
Total shared expenses	<u>5,625,987</u>	<u>5,743,197</u>	<u>5,663,290</u>	<u>(79,907)</u>
Other categorical aid:				
Fire and life safety grants	-	-	1,992	1,992
Wireless E911 services	410,000	410,000	418,353	8,353
E911 grants	-	-	(12,718)	(12,718)
Crime Victim Assistance grant	44,258	82,187	54,003	(28,184)
VA Juvenile Community Crime Control Act grant	55,000	55,000	54,684	(316)
VA Supreme Court extradition	10,000	10,000	16,553	6,553
Emergency Home and Accessibility Repair program	-	75,934	75,934	-
Arts Commission	-	4,500	4,500	-
Library Aid	200,000	256,066	256,066	-
Court services postage reimbursement	<u>8,000</u>	<u>8,000</u>	<u>12,245</u>	<u>4,245</u>
Total other categorical aid	<u>727,258</u>	<u>901,687</u>	<u>881,612</u>	<u>(20,075)</u>
Total categorical aid	<u>6,353,245</u>	<u>6,644,884</u>	<u>6,544,902</u>	<u>(99,982)</u>
Total revenues from the Commonwealth of Virginia	<u>15,132,245</u>	<u>15,423,884</u>	<u>15,325,382</u>	<u>(98,502)</u>

(Continued)

**COUNTY OF YORK, VIRGINIA**  
 Required Supplementary Information - Budgetary Comparison Schedule  
 General Fund - Revenues and Other Financing Sources  
 Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Permits, privilege fees, and regulatory licenses:				
Animal licenses	8,000	8,000	14,157	6,157
Permits and other licenses	<u>1,225,610</u>	<u>1,225,610</u>	<u>1,246,368</u>	<u>20,758</u>
Total permits, privilege fees, and regulatory licenses	<u>1,233,610</u>	<u>1,233,610</u>	<u>1,260,525</u>	<u>26,915</u>
Fines and forfeitures	<u>500,095</u>	<u>677,758</u>	<u>707,603</u>	<u>29,845</u>
Revenues from use of money and property:				
Use of money	929,121	929,121	1,674,121	745,000
Unrealized loss on investment	-	-	237,418	237,418
Use of property	<u>310,000</u>	<u>310,000</u>	<u>267,385</u>	<u>(42,615)</u>
Total revenues from use of money and property	<u>1,239,121</u>	<u>1,239,121</u>	<u>2,178,924</u>	<u>939,803</u>
Charges for services:				
Court costs	116,500	116,500	62,922	(53,578)
Charges for Commonwealth's Attorney	12,000	12,000	10,170	(1,830)
Charges for fiscal accounting services	3,000	3,000	2,180	(820)
Charges for law enforcement and traffic control	4,000	473,795	494,923	21,128
Charges for emergency medical services	2,200,000	2,333,354	2,445,752	112,398
Charges for fire and life safety	-	850	890	40
Charges for parks and recreation	839,250	890,070	890,506	436
Charges for library	10,000	10,000	15,653	5,653
Charges for grounds maintenance	1,506,300	1,506,300	1,506,300	-
Charges for law enforcement	750,800	750,800	417,791	(333,009)
Charges for video services	42,000	42,000	61,620	19,620
Charges for radio maintenance services	99,000	99,000	99,000	-
Charges for vehicle maintenance	-	-	84,414	84,414
Total charges for services	<u>5,582,850</u>	<u>6,237,669</u>	<u>6,092,121</u>	<u>(145,548)</u>
Miscellaneous:				
Miscellaneous	240,000	246,000	343,358	97,358
Sale of surplus property	-	-	7,083	7,083
Total miscellaneous revenues	<u>240,000</u>	<u>246,000</u>	<u>350,441</u>	<u>104,441</u>
Recovered costs:				
City of Poquoson shared court services	628,195	628,195	628,195	-
City of Poquoson E911 services	414,225	414,225	414,225	-
City of Poquoson cooperative extension services	13,435	13,435	13,435	-
City of Poquoson other public safety	32,000	32,000	32,625	625
City of Williamsburg E911 services	683,110	683,110	683,110	-
City of Williamsburg public safety	39,000	39,000	39,625	625
County of James City E911 consolidation and services	2,829,500	2,829,500	2,870,687	41,187
County of James City other public safety	-	-	2,625	2,625
City of Hampton E911 services	5,970	5,970	5,970	-
Assistance for fire & life safety training and other public safety	-	-	145,418	145,418
Fiscal agent fees	335,000	335,000	349,220	14,220
Streetlight operations	20,000	20,000	16,928	(3,072)
Signage	5,000	5,000	700	(4,300)
Riverwalk Landing repairs and maintenance	-	-	2,555	2,555
Total recovered costs	<u>5,005,435</u>	<u>5,005,435</u>	<u>5,205,318</u>	<u>199,883</u>
Total revenues	<u>188,773,034</u>	<u>189,942,414</u>	<u>194,068,377</u>	<u>4,125,963</u>
Other financing sources:				
Insurance recovery	-	13,585	13,585	-
Subscription financing	-	-	154,987	154,987
Transfers in	<u>192,590</u>	<u>192,590</u>	<u>192,590</u>	<u>-</u>
Total other financing sources	<u>192,590</u>	<u>206,175</u>	<u>361,162</u>	<u>154,987</u>
 Total revenues and other financing sources	 <u>\$ 188,965,624</u>	 <u>\$ 190,148,589</u>	 <u>\$ 194,429,539</u>	 <u>\$ 4,280,950</u>

The accompanying notes are an integral part of the required supplementary information.

**COUNTY OF YORK, VIRGINIA**  
 Required Supplementary Information - Budgetary Comparison Schedule  
 General Fund - Expenditures and Other Financing Uses  
 Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Expenditures:				
General Administration:				
Legislative Department: Board of Supervisors	\$ 445,699	\$ 445,699	\$ 435,814	\$ 9,885
Executive Department:				
County Administrator	771,795	771,795	596,190	175,605
Public Affairs	800,701	800,701	648,652	152,049
County Attorney	699,713	745,548	809,184	(63,636)
Registrar	644,061	644,061	624,033	20,028
Electoral Board	182,675	182,675	160,104	22,571
Total General Administration	<u>3,544,644</u>	<u>3,590,479</u>	<u>3,273,977</u>	<u>316,502</u>
Judicial Services:				
Circuit Court	188,973	193,277	188,109	5,168
General District Court	37,150	37,150	25,055	12,095
Juvenile and Domestic Relations Court	26,230	26,230	25,185	1,045
Clerk of the Circuit Court	1,425,658	1,595,656	1,426,629	169,027
Colonial Juvenile Services Commission	188,595	188,595	243,279	(54,684)
Magistrate	2,000	2,000	195	1,805
Commonwealth's Attorney	1,722,647	1,731,571	1,748,023	(16,452)
Victim/Witness	304,767	340,094	312,255	27,839
Domestic Violence	99,126	99,126	98,892	234
Total Judicial Services	<u>3,995,146</u>	<u>4,213,699</u>	<u>4,067,622</u>	<u>146,077</u>
Public Safety:				
Sheriff General Operations	3,683,263	4,290,858	4,813,595	(522,737)
Law Enforcement	8,853,154	9,415,668	9,605,509	(189,841)
Investigations	2,061,654	2,051,068	1,845,965	205,103
Civil Operations/Court Security	1,990,668	2,006,911	1,935,877	71,034
Sheriff Community Services	1,926,328	1,926,328	1,845,131	81,197
Adult Corrections	3,284,405	3,284,405	3,289,011	(4,606)
Juvenile Corrections	188,945	188,945	179,114	9,831
Fire and Life Safety Administration	845,134	845,134	909,974	(64,840)
Fire and Rescue Operations	18,948,633	19,514,666	18,986,882	527,784
Technical Services and Special Operations	744,768	878,188	811,507	66,681
Prevention and Community Safety	552,775	552,775	543,430	9,345
Animal Control	633,423	633,423	632,182	1,241
Emergency Management	385,277	385,277	354,101	31,176
Support Services	855,930	944,469	1,076,159	(131,690)
Emergency Communications/911	8,401,663	8,408,915	8,504,862	(95,947)
Radio Maintenance	113,814	113,814	129,018	(15,204)
Telecom, Security and Services	168,500	196,213	174,729	21,484
Total Public Safety	<u>53,638,334</u>	<u>55,637,057</u>	<u>55,637,046</u>	<u>11</u>
Management Services:				
Finance Administration	404,769	411,698	349,673	62,025
Information Technology	3,215,106	3,279,176	3,114,747	164,429
Human Resources	1,628,220	1,785,379	1,403,548	381,831
Accounting and Financial Reporting	580,784	580,784	573,901	6,883
Budget	381,721	381,721	376,391	5,330
Fiscal Accounting Services	940,704	940,704	935,095	5,609
Commissioner of the Revenue	1,790,409	1,709,376	1,532,260	177,116
Treasurer	1,453,835	1,461,039	1,292,208	168,831
Real Estate Assessment	1,009,422	930,252	745,610	184,642
Central Purchasing	582,697	582,697	511,382	71,315
Central Insurance	479,252	479,252	486,450	(7,198)
Economic Development	214,394	204,412	200,395	4,017
Total Management Services	<u>12,681,313</u>	<u>12,746,490</u>	<u>11,521,660</u>	<u>1,224,830</u>

(Continued)

The accompanying notes are an integral part of the required supplementary information.

**COUNTY OF YORK, VIRGINIA**  
 Required Supplementary Information - Budgetary Comparison Schedule  
 General Fund - Expenditures and Other Financing Uses  
 Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
<b>Education:</b>				
County of York Public School Division - Local	63,177,094	65,369,960	60,783,037	4,586,923
Library Services	4,440,515	4,521,581	4,430,000	91,581
Cooperative Extension	88,963	88,963	68,390	20,573
<b>Total Education</b>	<u>67,706,572</u>	<u>69,980,504</u>	<u>65,281,427</u>	<u>4,699,077</u>
<b>Human Services:</b>				
Social Services - payments to Board members	4,629	4,629	4,629	-
Contributions	2,262,411	2,272,393	2,272,393	-
<b>Total Human Services</b>	<u>2,267,040</u>	<u>2,277,022</u>	<u>2,277,022</u>	<u>-</u>
<b>Public Works:</b>				
Administration	275,309	275,309	277,808	(2,499)
Engineering and Facility Maintenance	5,142,223	5,207,842	5,020,897	186,945
Grounds Maintenance and Construction	4,661,081	4,524,093	4,177,864	346,229
Stormwater	1,237,689	1,237,689	1,220,959	16,730
Mosquito Control	1,105,845	1,108,324	1,012,132	96,192
<b>Total Public Works</b>	<u>12,422,147</u>	<u>12,353,257</u>	<u>11,709,660</u>	<u>643,597</u>
<b>Community Development:</b>				
Building Safety	1,582,591	1,508,741	1,375,321	133,420
Board of Zoning/Subdivision Appeals	5,910	5,910	3,177	2,733
Development and Compliance	1,214,485	1,348,874	1,160,588	188,286
Planning	527,253	557,253	443,521	113,732
Planning Commission	25,400	27,550	16,740	10,810
Planning and Development Admin	419,019	416,869	272,843	144,026
<b>Total Community Development</b>	<u>3,774,658</u>	<u>3,865,197</u>	<u>3,272,190</u>	<u>593,007</u>
<b>Community Services:</b>				
Administration	599,779	599,633	506,548	93,085
Housing & Neighborhood Revitalization	865,524	1,004,504	963,105	41,399
Parks and Recreation	2,719,504	2,499,723	2,311,226	188,497
<b>Total Community Services</b>	<u>4,184,807</u>	<u>4,103,860</u>	<u>3,780,879</u>	<u>322,981</u>
<b>Non-departmental:</b>				
Employee benefits	557,244	1,407,244	1,624,292	(217,048)
Contributions	586,304	718,804	560,804	158,000
Appropriated reserves	164,000	139,000	2,569	136,431
<b>Total Non-departmental</b>	<u>1,307,548</u>	<u>2,265,048</u>	<u>2,187,665</u>	<u>77,383</u>
<b>Capital outlay:</b>				
	-	-	161,907	(161,907)
<b>Debt Service:</b>				
Principal retirement	590,933	590,933	590,933	-
Interest and fiscal charges	50,571	50,571	50,571	-
<b>Total Debt Service</b>	<u>641,504</u>	<u>641,504</u>	<u>641,504</u>	<u>-</u>
<b>Total expenditures</b>	<u>166,163,713</u>	<u>171,674,117</u>	<u>163,812,559</u>	<u>7,861,558</u>
<b>Other Financing Uses:</b>				
Transfers out	22,801,911	34,623,892	34,623,892	-
<b>Total other financing uses</b>	<u>22,801,911</u>	<u>34,623,892</u>	<u>34,623,892</u>	<u>-</u>
<b>Total expenditures and other financing uses</b>	<u>\$ 188,965,624</u>	<u>\$ 206,298,009</u>	<u>\$ 198,436,451</u>	<u>\$ 7,861,558</u>

The accompanying notes are an integral part of the required supplementary information.

**REQUIRED SUPPLEMENTARY INFORMATION –  
BUDGET COMPARISON SCHEDULE**

**TOURISM FUND**

To account for the revenues and expenditures relating to the County's tourism and economic development programs. Of the lodging tax received in the County, 3/5 of the lodging tax is accounted for in the Tourism Fund and is restricted by the Commonwealth of Virginia for tourism activities. In addition, the County imposes a \$2 per room per night tax. Per Section 58.1-3823 of the Code of Virginia, one-half of the revenues collected from the \$2 additional tax shall be deposited into the Historic Triangle Marketing Fund. The other half is retained by the County. This fund is a major special revenue fund, with a legally adopted annual budget.

**COUNTY OF YORK, VIRGINIA**  
Required Supplementary Information - Budgetary Comparison Schedule  
Tourism Fund  
For the Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
<b>REVENUES</b>				
Other local taxes	\$ 4,200,000	\$ 4,200,000	\$ 4,322,357	\$ 122,357
Use of money and property	146,000	146,000	186,087	40,087
Charges for services	-	-	2,400	2,400
Miscellaneous	-	-	5,538	5,538
Commonwealth Grants	-	30,245	20,000	(10,245)
Total revenues	<u>4,346,000</u>	<u>4,376,245</u>	<u>4,536,382</u>	<u>160,137</u>
<b>EXPENDITURES</b>				
Current:				
Public safety	115,000	115,000	97,019	17,981
Management services	1,015,016	1,015,016	872,653	142,363
Public works	70,000	70,000	70,000	-
Community services	6,368,522	6,398,767	3,175,955	3,222,812
Debt service - principal retirement	55,920	55,920	55,920	-
Total expenditures	<u>7,624,458</u>	<u>7,654,703</u>	<u>4,271,547</u>	<u>3,383,156</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,278,458)</u>	<u>(3,278,458)</u>	<u>264,835</u>	<u>3,543,293</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	536,104	536,104	536,104	-
Transfers out	(607,841)	(607,841)	(350,615)	257,226
Total other financing sources (uses), net	<u>(71,737)</u>	<u>(71,737)</u>	<u>185,489</u>	<u>257,226</u>
Net change in fund balances	(3,350,195)	(3,350,195)	450,324	3,800,519
Fund balances, beginning of year	3,350,195	3,350,195	3,350,195	-
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,800,519</u>	<u>\$ 3,800,519</u>

The accompanying notes are an integral part of the required supplementary information.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Changes in Employer's Net Pension Liability and Related Ratios**  
**Years Ended June 30**

	County									
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total Pension Liability</b>										
Service cost	\$ 6,661,716	\$ 5,959,147	\$ 5,118,785	\$ 5,023,023	\$ 4,974,047	\$ 4,577,670	\$ 4,414,111	\$ 4,400,884	\$ 4,390,926	\$ 4,347,200
Interest	19,070,018	17,846,347	17,484,291	16,027,014	15,295,937	14,551,387	13,608,499	13,134,091	12,607,441	12,029,849
Difference between expected and actual	11,191,590	8,154,297	(4,529,087)	(1,043,749)	2,016,305	3,138,804	1,407,645	(867,346)	(1,790,361)	(1,334,258)
Benefit payments	(15,101,905)	(13,965,897)	(13,135,216)	(12,177,865)	(10,733,177)	(9,548,874)	(9,473,846)	(8,050,116)	(7,318,772)	(6,264,165)
Other	-	-	-	9,120,764	-	6,602,686	3,550,930	(1,128,389)	-	-
Net change in total pension liability	21,821,419	17,993,894	4,938,773	16,949,187	11,553,112	19,321,673	13,507,339	7,489,124	7,889,234	8,778,626
Total pension liability - beginning	283,408,028	265,414,134	260,475,361	243,526,174	231,973,062	212,651,389	199,144,050	191,654,926	183,765,692	174,987,066
Total pension liability - ending	<u>\$ 305,229,447</u>	<u>\$ 283,408,028</u>	<u>\$ 265,414,134</u>	<u>\$ 260,475,361</u>	<u>\$ 243,526,174</u>	<u>\$ 231,973,062</u>	<u>\$ 212,651,389</u>	<u>\$ 199,144,050</u>	<u>\$ 191,654,926</u>	<u>\$ 183,765,692</u>
<b>Plan Fiduciary Net Position</b>										
Contributions - employer	\$ 6,922,030	\$ 6,365,133	\$ 5,094,060	\$ 4,923,161	\$ 4,364,971	\$ 4,260,368	\$ 4,166,554	\$ 3,593,323	\$ 4,373,897	\$ 4,288,412
Contributions - employee	2,568,970	2,377,295	2,136,779	2,099,693	2,169,677	2,116,844	1,990,383	1,906,698	1,955,396	1,871,311
Net investment income (loss)	24,898,782	15,869,568	(205,599)	55,254,220	3,879,115	12,930,127	13,562,714	20,266,521	2,893,068	7,259,533
Benefit payments	(15,101,905)	(13,965,897)	(13,135,216)	(12,177,865)	(10,733,177)	(9,548,874)	(9,473,846)	(8,050,116)	(7,318,772)	(6,264,165)
Administrative expenses	(166,971)	(158,847)	(158,381)	(138,663)	(133,317)	(128,063)	(117,688)	(117,234)	(102,044)	(98,165)
Other changes	5,047	5,491	5,813	5,011	(5,722)	(8,149)	(12,075)	(18,023)	(1,221)	(1,538)
Net change in plan fiduciary net position	19,125,953	10,492,743	(6,262,544)	49,965,557	(458,453)	9,622,253	10,116,042	17,581,169	1,800,324	7,055,388
Plan fiduciary net position - beginning	257,906,030	247,413,287	253,675,831	203,710,274	204,168,727	194,546,474	184,430,432	166,849,263	165,048,939	157,993,551
Plan fiduciary net position - ending	<u>\$ 277,031,983</u>	<u>\$ 257,906,030</u>	<u>\$ 247,413,287</u>	<u>\$ 253,675,831</u>	<u>\$ 203,710,274</u>	<u>\$ 204,168,727</u>	<u>\$ 194,546,474</u>	<u>\$ 184,430,432</u>	<u>\$ 166,849,263</u>	<u>\$ 165,048,939</u>
Net pension liability *	<u>\$ 28,197,464</u>	<u>\$ 25,501,998</u>	<u>\$ 18,000,847</u>	<u>\$ 6,799,530</u>	<u>\$ 39,815,900</u>	<u>\$ 27,804,335</u>	<u>\$ 18,104,915</u>	<u>\$ 14,713,618</u>	<u>\$ 24,805,663</u>	<u>\$ 18,716,753</u>
Plan fiduciary net position as a percentage of total pension liability	90.76%	91.00%	93.22%	97.39%	83.65%	88.01%	91.49%	92.61%	87.06%	89.81%
Covered payroll	<u>\$ 54,714,272</u>	<u>\$ 49,951,604</u>	<u>\$ 46,961,263</u>	<u>\$ 44,480,850</u>	<u>\$ 45,217,918</u>	<u>\$ 43,554,938</u>	<u>\$ 41,074,204</u>	<u>\$ 39,079,963</u>	<u>\$ 38,259,805</u>	<u>\$ 37,197,611</u>
Net pension liability as a percentage of covered payroll	51.54%	51.05%	38.33%	15.29%	88.05%	63.84%	44.08%	37.65%	64.83%	50.32%

Schedule is intended to show information for 10 years.

\* Per GAAP, net pension liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Changes in Employer's Net Pension Liability (Asset) and Related Ratios**  
**Years Ended June 30**

	School Division Nonprofessional									
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total Pension Liability</b>										
Service cost	\$ 607,971	\$ 638,511	\$ 541,141	\$ 600,482	\$ 612,876	\$ 601,823	\$ 601,022	\$ 639,053	\$ 645,253	\$ 657,682
Interest	2,133,120	1,990,800	1,961,360	1,799,838	1,716,651	1,652,635	1,586,058	1,511,907	1,434,468	1,340,262
Difference between expected and actual	(153,221)	1,050,135	(673,672)	14,692	180,378	56,704	(180,060)	21,121	(113,364)	144,530
Benefit payments	(1,608,668)	(1,472,271)	(1,507,833)	(1,309,188)	(1,245,823)	(1,143,487)	(968,357)	(883,431)	(836,736)	(756,608)
Changes in assumptions	-	-	-	845,285	-	706,288	-	(186,884)	-	-
Net change in total pension liability	979,202	2,207,175	320,996	1,951,109	1,264,082	1,873,963	1,038,663	1,101,766	1,129,621	1,385,866
Total pension liability - beginning	31,798,138	29,590,963	29,269,967	27,318,858	26,054,776	24,180,813	23,142,150	22,040,384	20,910,763	19,524,897
Total pension liability - ending	<u>\$ 32,777,340</u>	<u>\$ 31,798,138</u>	<u>\$ 29,590,963</u>	<u>\$ 29,269,967</u>	<u>\$ 27,318,858</u>	<u>\$ 26,054,776</u>	<u>\$ 24,180,813</u>	<u>\$ 23,142,150</u>	<u>\$ 22,040,384</u>	<u>\$ 20,910,763</u>
<b>Plan Fiduciary Net Position</b>										
Contributions - employer	\$ 353,907	\$ 337,518	\$ 365,068	\$ 351,643	\$ 322,379	\$ 326,377	\$ 354,063	\$ 361,828	\$ 487,737	\$ 474,730
Contributions - employee	326,399	309,561	298,632	291,284	308,119	305,891	303,951	309,049	310,891	303,379
Net investment income (loss)	3,047,303	1,957,235	(25,148)	6,866,691	483,529	1,615,700	1,696,743	2,525,399	361,926	896,825
Benefit payments	(1,608,668)	(1,472,271)	(1,507,833)	(1,309,188)	(1,245,823)	(1,143,487)	(968,357)	(888,431)	(836,736)	(756,608)
Administrative expenses	(20,907)	(19,712)	(19,712)	(17,255)	(16,631)	(16,095)	(14,629)	(14,499)	(12,543)	(12,064)
Other changes	(1,893)	786	719	646	(571)	(1,017)	(1,513)	(2,249)	(151)	(188)
Net change in plan fiduciary net position	2,096,141	1,113,117	(888,274)	6,183,821	(148,998)	1,087,369	1,370,258	2,291,097	311,124	906,074
Plan fiduciary net position - beginning	31,721,843	30,608,726	31,497,000	25,313,179	25,462,177	24,374,808	23,004,550	20,713,453	20,402,329	19,496,255
Plan fiduciary net position - ending	<u>\$ 33,817,984</u>	<u>\$ 31,721,843</u>	<u>\$ 30,608,726</u>	<u>\$ 31,497,000</u>	<u>\$ 25,313,179</u>	<u>\$ 25,462,177</u>	<u>\$ 24,374,808</u>	<u>\$ 23,004,550</u>	<u>\$ 20,713,453</u>	<u>\$ 20,402,329</u>
Net pension liability (asset) *	<u>\$ (1,040,644)</u>	<u>\$ 76,295</u>	<u>\$ (1,017,763)</u>	<u>\$ (2,227,033)</u>	<u>\$ 2,005,679</u>	<u>\$ 592,599</u>	<u>\$ (193,995)</u>	<u>\$ 137,600</u>	<u>\$ 1,326,931</u>	<u>\$ 508,434</u>
Plan fiduciary net position as a percentage of total pension liability	103.17%	99.76%	103.44%	107.61%	92.66%	97.73%	100.80%	99.41%	93.98%	97.57%
Covered payroll	<u>\$ 7,192,703</u>	<u>\$ 6,796,623</u>	<u>\$ 6,471,798</u>	<u>\$ 6,257,392</u>	<u>\$ 6,598,388</u>	<u>\$ 6,466,346</u>	<u>\$ 6,347,608</u>	<u>\$ 6,373,699</u>	<u>\$ 6,361,525</u>	<u>\$ 6,167,447</u>
Net pension liability as a percentage of covered payroll	-14.47%	1.12%	-15.73%	-35.59%	30.40%	9.16%	-3.06%	2.16%	20.86%	8.24%

Schedule is intended to show information for 10 years.

\* Per GAAP, net pension liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Changes in Employer's Net Pension Liability (Asset) and Related Ratios, Continued**  
**Years Ended June 30**

	School Division Optional									
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Total Pension Liability</b>										
Service cost	\$ -	\$ 306	\$ 963	\$ 702	\$ 646	\$ 1,138	\$ 1,206	\$ 1,385	\$ 1,834	\$ 1,731
Interest	88,553	95,030	105,566	118,665	115,237	117,944	120,762	127,986	132,210	120,051
Difference between expected and actual	(152,154)	15,410	(205,194)	25,735	34,647	40,567	47,716	(2,386)	2,076	74,161
Benefit payments	(157,146)	(195,690)	(177,057)	(182,403)	(179,529)	(206,332)	(189,804)	(197,602)	(194,429)	(164,908)
Change in assumptions	-	20,855	(66,190)	97,283	79,355	(4,898)	(11,814)	(36,292)	-	157,315
Net change in total pension liability	(220,747)	(64,089)	(341,912)	59,982	50,356	(51,581)	(31,934)	(106,909)	(58,309)	188,350
Total pension liability - beginning	1,439,699	1,503,788	1,845,700	1,785,718	1,735,362	1,786,943	1,818,877	1,925,786	1,984,095	1,795,745
Total pension liability - ending	\$ 1,218,952	\$ 1,439,699	\$ 1,503,788	\$ 1,845,700	\$ 1,785,718	\$ 1,735,362	\$ 1,786,943	\$ 1,818,877	\$ 1,925,786	\$ 1,984,095
<b>Plan Fiduciary Net Position</b>										
Contributions - employer	\$ 25,000	\$ -	\$ 29,445	\$ -	\$ -	\$ -	\$ -	\$ 20,000	\$ 10,000	\$ -
Net investment income (loss)	105,756	78,633	(78,776)	364,782	23,675	179,448	237,109	142,975	89,571	20,333
Benefit payments	(157,146)	(195,690)	(177,057)	(182,403)	(179,529)	(206,332)	(189,804)	(197,602)	(194,429)	(164,908)
Refunds of contributions	-	-	-	-	-	-	-	-	-	-
Administrative expenses	(14,796)	(15,767)	(18,586)	(17,943)	(18,397)	(19,034)	(19,484)	(19,782)	(21,276)	(21,515)
Net change in plan fiduciary net position	(41,186)	(132,824)	(244,974)	164,436	(174,251)	(45,918)	27,821	(54,409)	(116,134)	(166,090)
Plan fiduciary net position - beginning	1,357,795	1,490,619	1,735,593	1,571,157	1,745,408	1,791,326	1,763,505	1,817,914	1,934,048	2,100,138
Plan fiduciary net position - ending	\$ 1,316,609	\$ 1,357,795	\$ 1,490,619	\$ 1,735,593	\$ 1,571,157	\$ 1,745,408	\$ 1,791,326	\$ 1,763,505	\$ 1,817,914	\$ 1,934,048
Net pension liability (asset) *	\$ (97,657)	\$ 81,904	\$ 13,169	\$ 110,107	\$ 214,561	\$ (10,046)	\$ (4,383)	\$ 55,372	\$ 107,872	\$ 50,047
Plan fiduciary net position as a percentage of total pension liability (asset)	108.01%	94.31%	99.12%	94.03%	87.98%	100.58%	100.25%	96.96%	94.40%	97.48%
Covered payroll	\$ 238,451	\$ 265,269	\$ 336,359	\$ 320,207	\$ 334,285	\$ 315,384	\$ 393,083	\$ 416,038	\$ 490,949	\$ 540,694
Net pension liability (asset) as a percentage of covered payroll	-40.95%	30.88%	3.92%	34.39%	64.19%	-3.19%	-1.12%	13.31%	21.97%	9.26%

Schedule is intended to show information for 10 years.

\* Per GAAP, net pension liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net Pension Liability**  
**School Division's Professional Employees**  
**Years Ended June 30**

(a)	(b)	(c)	(d)	(e)	
Employer's Proportion of the Net Pension Liability	Employer's Proportionate Share of the Net Pension Liability	Employer's Covered Payroll	Employer's Proportionate Share of the NPL as a % of its Covered Payroll b / c	Plan Fiduciary Net Position as a % of the Total Pension Liability	
Date					
<b>Professional Employees</b>					
June 30, 2025	0.84641%	\$ 79,451,953	\$ 89,891,368	88.39%	84.52%
June 30, 2024	0.82091%	82,971,055	80,928,634	102.52%	82.45%
June 30, 2023	0.81888%	77,962,278	75,656,571	103.05%	82.61%
June 30, 2022	0.84025%	65,229,425	73,610,398	88.61%	85.46%
June 30, 2021	0.85723%	124,749,477	74,340,993	167.81%	71.47%
June 30, 2020	0.85177%	112,097,772	70,985,747	157.92%	73.51%
June 30, 2019	0.84051%	98,844,000	67,691,857	146.02%	74.81%
June 30, 2018	0.85148%	104,715,000	66,894,061	156.54%	72.92%
June 30, 2017	0.87024%	121,956,000	66,367,678	183.76%	68.28%
June 30, 2016	0.85504%	107,618,000	63,559,725	169.32%	70.68%

Schedule is intended to show information for 10 years.

The covered payroll amounts above are for the measurement period, which is the twelve months prior to the school division's fiscal year.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer Contributions - Pension**  
**Years Ended June 30**

Date	(a) Contractually Required Contributions	(b) Contributions in Relation to Contractually Required Contributions	(c) Contribution Deficiency (Excess) (a) - (b)	(d) Employer's Covered Payroll	(e) Contributions as a Percentage of Covered Payroll (b) / (d)
<b>County</b>					
June 30, 2025	\$ 8,327,825	\$ 8,327,825	\$ -	\$ 57,691,686	14.44%
June 30, 2024	6,998,176	6,998,176	-	54,714,272	12.79%
June 30, 2023	6,434,504	6,434,504	-	49,951,604	12.88%
June 30, 2022	5,178,141	5,178,141	-	46,961,263	11.03%
June 30, 2021	5,003,134	5,003,134	-	44,480,850	11.25%
June 30, 2020	4,448,949	4,448,949	-	45,217,918	9.84%
June 30, 2019	4,341,119	4,341,119	-	43,554,938	9.97%
June 30, 2018	4,170,856	4,170,856	-	41,074,204	10.15%
June 30, 2017	3,686,802	3,686,802	-	39,079,963	9.43%
June 30, 2016	4,480,621	4,480,621	-	38,259,805	11.71%
<b>School Division Nonprofessional</b>					
June 30, 2025	\$ 449,123	\$ 449,123	\$ -	\$ 7,812,032	5.75%
June 30, 2024	353,907	353,907	-	7,192,703	4.92%
June 30, 2023	337,518	337,518	-	6,796,623	4.97%
June 30, 2022	405,782	405,782	-	6,471,798	6.27%
June 30, 2021	392,338	392,338	-	6,257,392	6.27%
June 30, 2020	324,157	324,157	-	6,598,388	4.91%
June 30, 2019	327,734	327,734	-	6,466,346	5.07%
June 30, 2018	355,364	355,364	-	6,347,608	5.60%
June 30, 2017	363,194	363,194	-	6,373,699	5.70%
June 30, 2016	489,081	489,081	-	6,361,525	7.69%
<b>School Division Professional</b>					
June 30, 2025	\$ 13,813,869	\$ 13,813,869	\$ -	\$ 96,915,435	14.25%
June 30, 2024	14,281,581	14,281,581	-	89,891,368	15.89%
June 30, 2023	12,923,612	12,923,612	-	80,928,634	15.97%
June 30, 2022	12,558,998	12,558,998	-	75,565,571	16.62%
June 30, 2021	12,234,048	12,234,048	-	73,610,398	16.62%
June 30, 2020	11,359,571	11,359,571	-	74,340,993	15.28%
June 30, 2019	10,917,764	10,917,764	-	70,985,747	15.38%
June 30, 2018	10,867,762	10,867,762	-	67,691,857	16.05%
June 30, 2017	9,684,516	9,684,516	-	66,894,061	14.48%
June 30, 2016	9,271,511	9,271,511	-	66,367,678	13.97%
<b>School Division Optional*</b>					
June 30, 2025	\$ -	\$ 10,000	\$ (10,000)	\$ 218,645	4.57%
June 30, 2024	7,841	25,000	(17,159)	238,451	10.48%
June 30, 2023	1,923	-	1,923	265,269	0.00%
June 30, 2022	8,671	29,445	(20,774)	336,359	8.75%
June 30, 2021	19,821	-	19,821	320,207	0.00%
June 30, 2020	-	-	-	334,285	0.00%
June 30, 2019	79	-	79	315,384	0.00%
June 30, 2018	7,178	-	7,178	393,083	0.00%
June 30, 2017	10,884	20,000	(9,116)	416,038	4.81%
June 30, 2016	5,370	10,000	(4,630)	490,949	2.04%

\*Schedule is intended to show information for 10 years.

**COUNTY OF YORK, VIRGINIA**

**Schedule of Changes in Employer's Net OPEB Liability and Related Ratios - Health/Dental  
Year Ended June 30**

	<b>County</b>								
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Total OPEB Liability</b>									
Service cost	\$ 313,119	\$ 300,888	\$ 290,665	\$ 296,818	\$ 268,714	\$ 233,175	\$ 94,396	\$ 299,500	\$ 289,250
Interest	1,436,807	1,379,856	1,315,058	1,154,829	1,147,607	1,196,966	479,609	1,539,270	1,002,541
Effect of plan changes	-	-	-	261,370	-	-	-	-	-
Liability gains or losses	-	576,280	-	2,984,001	-	1,558,131	-	6,981,442	-
Assumption changes or inputs	-	231,047	975,350	(625,569)	-	(1,192,982)	10,215,778	(15,941,922)	-
Benefit payments	(1,661,490)	(1,587,905)	(1,600,744)	(1,599,737)	(1,075,136)	(990,328)	(857,558)	(802,870)	(435,212)
Net change in total OPEB liability	88,436	900,166	980,329	2,471,712	341,185	804,962	9,932,225	(7,924,580)	856,579
Total OPEB liability - beginning	22,609,268	21,709,102	20,728,773	18,257,061	17,915,876	17,110,914	7,178,689	15,103,269	14,246,690
Total OPEB liability - ending	<u>\$ 22,697,704</u>	<u>\$ 22,609,268</u>	<u>\$ 21,709,102</u>	<u>\$ 20,728,773</u>	<u>\$ 18,257,061</u>	<u>\$ 17,915,876</u>	<u>\$ 17,110,914</u>	<u>\$ 7,178,689</u>	<u>\$ 15,103,269</u>
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	\$ 1,661,490	\$ 1,687,905	\$ 1,700,744	\$ 1,699,737	\$ 1,175,136	\$ 1,070,691	\$ 930,691	\$ 1,183,144	\$ 812,312
Net investment income (loss)	1,269,675	1,235,708	917,119	(1,214,098)	3,021,572	294,017	423,140	776,228	911,857
Benefit payments	(1,661,490)	(1,587,905)	(1,600,744)	(1,599,737)	(1,075,136)	(990,328)	(857,558)	(802,870)	(435,212)
Administrative expenses	(13,429)	(13,104)	(12,800)	(14,267)	(11,889)	(11,270)	(10,499)	(9,596)	(6,740)
Net change in plan fiduciary net position	1,256,246	1,322,604	1,004,319	(1,128,365)	3,109,683	363,110	485,774	1,146,906	1,282,217
Plan fiduciary net position - beginning	14,360,789	13,038,185	12,033,866	13,162,231	10,052,548	9,689,438	9,203,664	8,056,758	6,774,541
Plan fiduciary net position - ending	<u>\$ 15,617,035</u>	<u>\$ 14,360,789</u>	<u>\$ 13,038,185</u>	<u>\$ 12,033,866</u>	<u>\$ 13,162,231</u>	<u>\$ 10,052,548</u>	<u>\$ 9,689,438</u>	<u>\$ 9,203,664</u>	<u>\$ 8,056,758</u>
Net OPEB liability (asset)	<u>\$ 7,080,669</u>	<u>\$ 8,248,479</u>	<u>\$ 8,670,917</u>	<u>\$ 8,694,907</u>	<u>\$ 5,094,830</u>	<u>\$ 7,863,328</u>	<u>\$ 7,421,476</u>	<u>\$ (2,024,975)</u>	<u>\$ 7,046,511</u>
Plan fiduciary net position as a percentage of total OPEB liability	<u>68.80%</u>	<u>63.52%</u>	<u>60.06%</u>	<u>58.05%</u>	<u>72.09%</u>	<u>56.11%</u>	<u>56.63%</u>	<u>128.21%</u>	<u>53.34%</u>
Covered payroll	<u>\$ 52,638,159</u>	<u>\$ 52,638,159</u>	<u>\$ 45,056,364</u>	<u>\$ 45,056,364</u>	<u>\$ 44,992,730</u>	<u>\$ 44,992,730</u>	<u>\$ 39,807,161</u>	<u>\$ 39,807,161</u>	<u>\$ 37,197,611</u>
Net OPEB liability as a percentage of covered employee payroll	<u>13.45%</u>	<u>15.67%</u>	<u>19.24%</u>	<u>19.30%</u>	<u>11.32%</u>	<u>17.48%</u>	<u>18.64%</u>	<u>-5.09%</u>	<u>18.94%</u>

Schedule is intended to show information for 10 years. Since 2025 is the ninth year for this presentation, only eight additional years are available. However, additional years will be included as they become available.

**COUNTY OF YORK, VIRGINIA**

**Schedule of Changes in Employer's Net OPEB Liability (Asset) and Related Ratios - Health/Dental, Continued**  
**Year Ended June 30**

	<b>School Division</b>								
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Total OPEB Liability</b>									
Service cost	\$ 335,539	\$ 330,744	\$ 317,574	\$ 284,337	\$ 339,426	\$ 324,527	\$ 256,396	\$ 280,180	\$ 261,850
Interest	400,473	440,101	401,469	347,122	402,318	382,499	348,052	323,944	308,920
Liability gains or losses	-	(774,477)	-	291,650	(61,892)	-	131,855	-	-
Assumption changes or inputs	-	(132,464)	285,158	256,189	(1,094,130)	(25,368)	626,213	-	-
Benefit payments	(498,348)	(459,017)	(388,148)	(365,094)	(394,021)	(389,344)	(383,086)	(352,983)	(395,238)
Net change in total OPEB liability (asset)	237,664	(595,113)	616,053	814,204	(808,299)	292,314	979,430	251,141	175,532
Total OPEB liability - beginning	6,070,825	6,665,938	6,049,885	5,235,681	6,043,980	5,751,666	4,772,236	4,521,095	4,345,563
Total OPEB liability - ending	\$ 6,308,489	\$ 6,070,825	\$ 6,665,938	\$ 6,049,885	\$ 5,235,681	\$ 6,043,980	\$ 5,751,666	\$ 4,772,236	\$ 4,521,095
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	\$ 588,348	\$ 634,017	\$ 388,148	\$ 588,407	\$ 635,431	\$ 389,344	\$ 593,608	\$ 563,505	\$ 589,228
Net investment income (loss)	1,025,606	998,838	734,895	(982,306)	2,355,368	232,409	325,272	602,829	700,174
Benefit payments	(498,348)	(459,017)	(388,148)	(365,094)	(394,021)	(389,344)	(383,086)	(352,983)	(395,238)
Administrative expenses	(10,923)	(10,645)	(10,387)	(11,534)	(9,365)	(8,907)	(8,187)	(7,558)	(5,293)
Net change in plan fiduciary net position	1,104,683	1,163,193	724,508	(770,527)	2,587,413	223,502	527,607	805,793	888,871
Plan fiduciary net position - beginning	11,530,736	10,367,543	9,643,035	10,413,562	7,826,149	7,602,647	7,075,040	6,269,247	5,380,376
Plan fiduciary net position - ending	\$ 12,635,419	\$ 11,530,736	\$ 10,367,543	\$ 9,643,035	\$ 10,413,562	\$ 7,826,149	\$ 7,602,647	\$ 7,075,040	\$ 6,269,247
Net OPEB asset	\$ (6,326,930)	\$ (5,459,911)	\$ (3,701,605)	\$ (3,593,150)	\$ (5,177,881)	\$ (1,782,169)	\$ (1,850,981)	\$ (2,302,804)	\$ (1,748,152)
Plan fiduciary net position as a percentage of total OPEB liability	200.29%	189.94%	155.53%	159.39%	198.90%	129.49%	132.18%	148.25%	138.67%
Covered payroll	\$ 80,868,648	\$ 80,868,648	\$ 68,592,182	\$ 68,592,182	\$ 78,051,732	\$ 72,562,703	\$ 72,562,703	\$ 73,417,704	\$ 73,417,704
Net OPEB liability (asset) as a percentage of covered employee payroll	-7.82%	-6.75%	-5.40%	-5.24%	-6.63%	-2.46%	-2.55%	-3.14%	-2.38%

Schedule is intended to show information for 10 years. Since 2025 is the ninth year for this presentation, only eight additional years are available. However, additional years will be included as they become available.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer Contributions - OPEB - Health/Dental**  
**Years Ended June 30**

<b>County</b>										
	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially determined contribution	\$ 914,792	\$ 872,855	\$ 782,027	\$ 744,843	\$ 755,941	\$ 720,577	\$ 80,363	\$ 73,133	\$ 816,365	\$ 762,958
Contributions in relation to the actuarially determined contribution	<u>1,661,490</u>	<u>1,687,905</u>	<u>1,700,744</u>	<u>1,699,737</u>	<u>1,175,136</u>	<u>1,070,691</u>	<u>930,691</u>	<u>1,183,144</u>	<u>812,312</u>	<u>7,146,558</u>
Contribution deficiency (excess)	<u>\$ (746,698)</u>	<u>\$ (815,050)</u>	<u>\$ (918,717)</u>	<u>\$ (954,894)</u>	<u>\$ (419,195)</u>	<u>\$ (350,114)</u>	<u>\$ (850,328)</u>	<u>\$ (1,110,011)</u>	<u>\$ 4,053</u>	<u>\$ (6,383,600)</u>
Covered payroll	<u>\$52,638,159</u>	<u>\$52,638,159</u>	<u>\$45,056,364</u>	<u>\$45,056,364</u>	<u>\$44,992,730</u>	<u>\$44,992,730</u>	<u>\$39,807,161</u>	<u>\$39,807,161</u>	<u>\$37,197,611</u>	<u>\$37,197,611</u>
Contribution as a % of covered employee payroll	<u>3.16%</u>	<u>3.21%</u>	<u>3.77%</u>	<u>3.77%</u>	<u>2.61%</u>	<u>2.38%</u>	<u>2.34%</u>	<u>2.97%</u>	<u>2.18%</u>	<u>19.21%</u>
<b>School Division</b>										
	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Actuarially determined contribution	\$ 122,001	\$ 107,038	\$ 86,606	\$ 148,716	\$ 260,789	\$ 241,410	\$ 223,313	\$ 210,522	\$ 193,990	\$ 178,621
Contributions in relation to the actuarially determined contribution	<u>588,348</u>	<u>634,017</u>	<u>388,148</u>	<u>588,407</u>	<u>635,431</u>	<u>389,344</u>	<u>593,608</u>	<u>563,505</u>	<u>589,228</u>	<u>5,777,164</u>
Contribution excess	<u>\$ (466,347)</u>	<u>\$ (526,979)</u>	<u>\$ (301,542)</u>	<u>\$ (439,691)</u>	<u>\$ (374,642)</u>	<u>\$ (147,934)</u>	<u>\$ (370,295)</u>	<u>\$ (352,983)</u>	<u>\$ (395,238)</u>	<u>\$ (5,598,543)</u>
Covered payroll	<u>\$80,868,648</u>	<u>\$80,868,648</u>	<u>\$68,592,182</u>	<u>\$68,592,182</u>	<u>\$78,051,732</u>	<u>\$72,562,703</u>	<u>\$72,562,703</u>	<u>\$73,417,704</u>	<u>\$73,417,704</u>	<u>\$73,417,704</u>
Contribution as a % of covered employee payroll	<u>0.73%</u>	<u>0.78%</u>	<u>0.57%</u>	<u>0.86%</u>	<u>0.81%</u>	<u>0.54%</u>	<u>0.82%</u>	<u>0.77%</u>	<u>0.80%</u>	<u>7.87%</u>

Schedule is intended to show information for 10 years.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Changes in Employer's Net HIC OPEB Liability and Related Ratios**  
**Year Ended June 30**

	County							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>								
Service cost	\$ 18,851	\$ 19,207	\$ 26,831	\$ 24,526	\$ 24,734	\$ 23,113	\$ 22,681	\$ 25,337
Interest	99,424	97,776	94,959	89,015	88,266	85,890	84,301	84,360
Benefit changes	-	-	-	-	-	-	-	-
Assumption changes or inputs	-	-	98,252	23,533	-	32,340	-	(44,791)
Difference between expected and actual	(59,560)	4,759	(74,653)	20,487	(10,087)	22,769	(1,640)	-
Benefit payments	(99,373)	(94,569)	(97,489)	(95,167)	(88,479)	(78,442)	(86,835)	(44,700)
Net change in total OPEB liability	(40,658)	27,173	47,900	62,394	14,434	85,670	18,507	20,206
Total OPEB liability - beginning	1,503,789	1,476,616	1,428,716	1,366,322	1,351,888	1,266,218	1,247,711	1,227,505
Total OPEB liability - ending	\$ 1,463,131	\$ 1,503,789	\$ 1,476,616	\$ 1,428,716	\$ 1,366,322	\$ 1,351,888	\$ 1,266,218	\$ 1,247,711
<b>Plan Fiduciary Net Position</b>								
Contributions - employer	\$ 65,457	\$ 63,753	\$ 77,410	\$ 74,001	\$ 76,063	\$ 73,808	\$ 77,571	\$ 73,420
Net investment income	116,934	72,849	1,847	257,600	19,702	59,868	62,659	90,253
Benefit payments	(99,373)	(94,569)	(97,489)	(95,167)	(88,479)	(78,442)	(86,835)	(44,700)
Administrative expenses	(1,603)	(1,744)	(2,113)	(3,007)	(1,888)	(1,313)	(1,474)	(1,503)
Other changes	1	964	17,792	-	(9)	(71)	(4,438)	4,438
Net change in plan fiduciary net position	81,416	41,253	(2,553)	233,427	5,389	53,850	47,483	121,908
Plan fiduciary net position - beginning	1,263,618	1,222,365	1,224,918	991,491	986,102	932,252	884,769	762,861
Plan fiduciary net position - ending	\$ 1,345,034	\$ 1,263,618	\$ 1,222,365	\$ 1,224,918	\$ 991,491	\$ 986,102	\$ 932,252	\$ 884,769
Net OPEB liability	\$ 118,097	\$ 240,171	\$ 254,251	\$ 203,798	\$ 374,831	\$ 365,786	\$ 333,966	\$ 362,942
Plan fiduciary net position as a percentage of total OPEB liability	91.93%	84.03%	82.78%	85.74%	72.57%	72.94%	73.62%	70.91%
Covered payroll	\$ 38,451,747	\$ 34,895,925	\$ 31,648,096	\$ 30,429,429	\$ 31,562,625	\$ 30,253,324	\$ 28,521,474	\$ 26,950,520
Net OPEB liability as a percentage of covered payroll	0.31%	0.69%	0.80%	0.67%	1.19%	1.21%	1.17%	1.35%

Schedule is intended to show information for 10 years. Since 2025 is the eighth for this presentation, only seven additional years are available. However, additional years will be included as they become available.

\* Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Changes in Employer's Net HIC OPEB Liability and Related Ratios**  
**Year Ended June 30**

	<b>School Division</b>					
	<b>Nonprofessional</b>					
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Total OPEB Liability</b>						
Service cost	\$ 6,524	\$ 6,780	\$ 8,178	\$ 11,959	\$ 11,482	\$ 11,130
Interest	36,264	36,096	32,525	30,977	21,325	(540)
Benefit changes	-	-	-	-	7,946	-
Assumption changes or inputs	-	-	33,853	5,800	-	9,367
Difference between expected and actual	(16,431)	(14,209)	5,927	(9,103)	124,238	321,805
Benefit payments	(26,036)	(25,804)	(26,575)	(23,179)	(20,815)	(15,426)
Net change in total OPEB liability	321	2,863	53,908	16,454	144,176	326,336
Total OPEB liability - beginning	543,737	540,874	486,966	470,512	326,336	-
Total OPEB liability - ending	<u>\$ 544,058</u>	<u>\$ 543,737</u>	<u>\$ 540,874</u>	<u>\$ 486,966</u>	<u>\$ 470,512</u>	<u>\$ 326,336</u>
<b>Plan Fiduciary Net Position</b>						
Contributions - employer	\$ 51,791	\$ 48,761	\$ 42,739	\$ 41,300	\$ 35,120	\$ 34,311
Net investment income (loss)	12,514	5,874	(418)	10,673	431	1,107
Benefit payments	(26,036)	(25,804)	(26,575)	(23,179)	(20,815)	(15,426)
Administrative expenses	(183)	(133)	(142)	(185)	(64)	(28)
Other changes	-	557	10,430	-	-	(1)
Net change in plan fiduciary net position	38,086	29,255	26,034	28,609	14,672	19,963
Plan fiduciary net position - beginning	118,533	89,278	63,244	34,635	19,963	-
Plan fiduciary net position - ending	<u>\$ 156,619</u>	<u>\$ 118,533</u>	<u>\$ 89,278</u>	<u>\$ 63,244</u>	<u>\$ 34,635</u>	<u>\$ 19,963</u>
Net OPEB liability	<u>\$ 387,439</u>	<u>\$ 425,204</u>	<u>\$ 451,596</u>	<u>\$ 423,722</u>	<u>\$ 435,877</u>	<u>\$ 306,373</u>
Plan fiduciary net position as a percentage of total OPEB liability	<u>28.79%</u>	<u>21.80%</u>	<u>16.51%</u>	<u>12.99%</u>	<u>7.36%</u>	<u>6.12%</u>
Covered payroll	<u>\$ 7,192,703</u>	<u>\$ 6,796,623</u>	<u>\$ 6,471,798</u>	<u>\$ 6,257,392</u>	<u>\$ 6,473,737</u>	<u>\$ 6,473,737</u>
Net OPEB liability as a percentage of covered payroll	<u>5.39%</u>	<u>6.26%</u>	<u>6.98%</u>	<u>6.77%</u>	<u>6.73%</u>	<u>4.73%</u>

Schedule is intended to show information for 10 years. Since the York County School Division nonprofessional employees began participating in the program in 2020, only six years of data are available. However, additional years will be included as they become available.

\* Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer HIC OPEB Contributions**  
**For the Years Ended June 30**

Date	(a) Contractually Required Contributions	(b) Contributions in Relation to Contractually Required Contributions	(c) Contribution Deficiency (Excess) (a) - (b)	(d) Employer's Covered Payroll	(e) Contributions as a Percentage of Covered Payroll (b) / (d)
<b>County</b>					
June 30, 2025	\$ 40,023	\$ 40,023	\$ -	\$ 40,022,752	0.10%
June 30, 2024	46,142	46,142	-	38,451,747	0.12%
June 30, 2023	41,875	41,875	-	34,895,925	0.12%
June 30, 2022	53,802	53,802	-	31,648,096	0.17%
June 30, 2021	51,730	51,730	-	30,429,429	0.17%
June 30, 2020	53,656	53,656	-	31,562,625	0.17%
June 30, 2019	51,431	51,431	-	30,253,324	0.17%
June 30, 2018	54,191	54,191	-	28,521,474	0.19%
June 30, 2017	51,206	51,206	-	26,950,520	0.19%
June 30, 2016	50,313	50,313	-	26,480,681	0.19%
<b>School Division Professional</b>					
June 30, 2025	\$ 1,172,677	\$ 1,172,677	\$ -	\$ 96,915,435	1.21%
June 30, 2024	1,087,686	1,087,686	-	89,891,368	1.21%
June 30, 2023	979,466	979,466	-	80,947,643	1.21%
June 30, 2022	914,343	914,343	-	75,565,571	1.21%
June 30, 2021	890,686	890,686	-	73,610,398	1.21%
June 30, 2020	892,376	892,376	-	74,364,656	1.20%
June 30, 2019	852,109	852,109	-	71,009,117	1.20%
June 30, 2018	832,471	832,471	-	67,680,531	1.23%
June 30, 2017	743,350	743,350	-	66,968,466	1.11%
June 30, 2016	703,335	703,335	-	66,352,331	1.06%
<b>School Division Nonprofessional</b>					
June 30, 2025	\$ 56,247	\$ 56,247	\$ -	\$ 7,812,032	0.72%
June 30, 2024	51,787	51,787	-	7,192,703	0.72%
June 30, 2023	48,936	48,936	-	6,796,623	0.72%
June 30, 2022	42,714	42,714	-	6,471,798	0.66%
June 30, 2021	41,299	41,299	-	6,257,392	0.66%
June 30, 2020	34,311	34,311	-	6,473,737	0.53%

Schedule is intended to show information for 10 years. Since the York County School Division nonprofessional employees began participating in the program in 2020, only six years of data are available. However, additional years will be included as they become available.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability**  
**Health Insurance Credit Program Professional Employees**  
**Year Ended June 30**

	<u>School Division</u>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net HIC OPEB Liability	0.83902%	0.81182%	0.81078%	0.83233%	0.84826%	0.84659%	0.83687%	0.84856%
Employer's Proportionate Share of the Net HIC OPEB Liability	\$ 9,696,118	\$ 9,834,529	\$ 10,127,019	\$ 10,683,531	\$ 11,065,692	\$ 11,082,687	\$ 10,626,000	\$ 10,765,000
Employer's Covered Payroll	\$89,891,369	\$80,947,643	\$75,565,571	\$73,610,398	\$74,364,656	\$71,009,117	\$67,680,531	\$66,968,466
Employer's Proportionate Share of the Net HIC OPEB Liability as a Percentage of its Covered Payroll	10.79%	12.15%	13.40%	14.51%	14.88%	15.61%	15.70%	16.07%
Plan Fiduciary Net Position as a Percentage of the Total HIC OPEB Liability	21.82%	17.90%	15.08%	13.15%	9.95%	8.97%	8.08%	7.04%

Schedule is intended to show information for 10 years. Since 2024 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

\* Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability**  
**Group Life Insurance**  
**Year Ended June 30**

	<u>County</u>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net GLI OPEB Liability	0.21382%	0.21282%	0.20676%	0.21053%	0.21805%	0.22168%	0.21566%	0.21034%
Employer's Proportionate Share of the Net GLI OPEB Liability	\$ 2,386,065	\$ 2,552,379	\$ 2,489,590	\$ 2,451,140	\$ 3,638,898	\$ 3,607,323	\$ 3,276,000	\$ 3,165,000
Employer's Covered Payroll	\$ 54,900,595	\$ 50,130,397	\$ 44,975,660	\$ 43,465,887	\$ 44,875,227	\$ 43,457,502	\$ 41,007,670	\$ 38,797,164
Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of its Covered Payroll	4.35%	5.09%	5.54%	5.64%	8.11%	8.30%	7.99%	8.16%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%	69.30%	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2025 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

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**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability**  
**Group Life Insurance Nonprofessional Employees**  
**Years Ended June 30**

	<b>School Division</b>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net GLI OPEB Liability	0.02834%	0.02942%	0.03023%	0.03104%	0.03261%	0.03328%	0.33990%	0.03505%
Employer's Proportionate Share of the Net GLI OPEB Liability	\$ 316,252	\$ 352,838	\$ 363,998	\$ 361,390	\$ 544,207	\$ 541,554	\$ 516,000	\$ 527,000
Employer's Covered Payroll	\$ 7,276,695	\$ 6,929,380	\$ 6,576,091	\$ 6,407,980	\$ 6,710,645	\$ 6,524,499	\$ 6,464,042	\$ 6,465,629
Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of its Covered Payroll	4.35%	5.09%	5.54%	5.64%	8.11%	8.30%	7.98%	8.15%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%	69.30%	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2025 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

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**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability**  
**Group Life Insurance Professional Employees**  
**Years Ended June 30**

	<u>School Division</u>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net GLI OPEB Liability	0.35161%	0.34555%	0.34861%	0.35728%	0.36222%	0.36358%	0.35768%	0.36412%
Employer's Proportionate Share of the Net GLI OPEB Liability	\$ 3,923,694	\$ 4,144,228	\$ 4,197,601	\$ 4,159,709	\$ 6,044,858	\$ 5,916,415	\$ 5,432,000	\$ 5,479,000
Employer's Covered Payroll	\$ 90,280,302	\$ 81,395,515	\$ 75,832,600	\$ 73,764,438	\$ 74,545,554	\$ 71,274,389	\$ 68,011,166	\$ 67,163,557
Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of its Covered Payroll	4.35%	5.09%	5.54%	5.64%	8.11%	8.30%	7.99%	8.16%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%	69.30%	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2025 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

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**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer GLI OPEB Contributions**  
**For the Years Ended June 30**

Date	(a) Contractually Required Contributions	(b) Contributions in Relation to Contractually Required Contributions	(c) Contribution Deficiency (Excess) (a) - (b)	(d) Employer's Covered Payroll	(e) Contributions as a Percentage of Covered Payroll (b) / (d)
<b>County</b>					
June 30, 2025	\$ 271,376	\$ 271,376	\$ -	\$ 57,739,541	0.47%
June 30, 2024	296,463	296,463	-	54,900,595	0.54%
June 30, 2023	270,704	270,704	-	50,130,397	0.54%
June 30, 2022	242,869	242,869	-	44,975,660	0.54%
June 30, 2021	234,716	234,716	-	43,465,887	0.54%
June 30, 2020	233,351	233,351	-	44,875,227	0.52%
June 30, 2019	225,979	225,979	-	43,457,502	0.52%
June 30, 2018	213,240	213,240	-	41,007,670	0.52%
June 30, 2017	201,745	201,745	-	38,797,164	0.52%
June 30, 2016	182,606	182,606	-	38,042,921	0.48%
<b>School Division Nonprofessional</b>					
June 30, 2025	\$ 36,960	\$ 36,960	\$ -	\$ 7,863,917	0.47%
June 30, 2024	39,294	39,294	-	7,276,695	0.54%
June 30, 2023	37,419	37,419	-	6,929,380	0.54%
June 30, 2022	35,511	35,511	-	6,576,091	0.54%
June 30, 2021	34,603	34,603	-	6,407,980	0.54%
June 30, 2020	34,895	34,895	-	6,710,645	0.52%
June 30, 2019	33,927	33,927	-	6,524,499	0.52%
June 30, 2018	33,613	33,613	-	6,464,042	0.52%
June 30, 2017	33,621	33,621	-	6,465,629	0.52%
June 30, 2016	31,104	31,104	-	6,479,929	0.48%
<b>School Division Professional</b>					
June 30, 2025	\$ 457,735	\$ 457,735	\$ -	\$ 97,390,372	0.47%
June 30, 2024	487,514	487,514	-	90,280,302	0.54%
June 30, 2023	439,536	439,536	-	81,395,515	0.54%
June 30, 2022	409,496	409,496	-	75,832,600	0.54%
June 30, 2021	398,328	398,328	-	73,764,438	0.54%
June 30, 2020	387,637	387,637	-	74,545,554	0.52%
June 30, 2019	370,627	370,627	-	71,274,389	0.52%
June 30, 2018	353,658	353,658	-	68,011,166	0.52%
June 30, 2017	349,251	349,251	-	67,163,557	0.52%
June 30, 2016	319,402	319,402	-	66,542,088	0.48%

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability (Asset)**  
**Virginia Local Disability Program (VLDP) Nonprofessional Employees**  
**Years Ended June 30**

	<u>School Division</u>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net VLDP OPEB Liability	0.43152%	0.47343%	0.05345%	0.05374%	0.59289%	0.56622%	0.55393%	0.58111%
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset)	\$ (15,567)	\$ (7,617)	\$ (3,142)	\$ (5,440)	\$ 5,919	\$ 11,471	\$ 4,000	\$ 3,000
Employer's Covered Payroll	\$ 3,337,578	\$ 2,897,818	\$ 2,503,941	\$ 2,158,928	\$ 2,209,330	\$ 1,749,657	\$ 1,344,986	\$ 1,067,079
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset) as a Percentage of its Covered Payroll	-0.47%	-0.26%	-0.13%	-0.25%	0.27%	0.66%	0.30%	0.28%
Plan Fiduciary Net Position as a Percentage of the Total VLDP OPEB Liability	129.49%	116.89%	107.99%	119.64%	76.88%	49.21%	51.39%	38.40%

Schedule is intended to show information for 10 years. Since 2025 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

\* Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer's Share of Net OPEB Liability (Asset)**  
**Virginia Local Disability Program (VLDP) Professional Employees**  
**Years Ended June 30**

	<u>School Division</u>							
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Employer's Proportion of the Net VLDP OPEB Liability	3.06760%	2.89424%	2.64852%	2.67037%	2.67889%	2.60420%	2.70217%	2.91011%
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset)	\$ (27,483)	\$ 19,216	\$ (2,978)	\$ (18,799)	\$ 21,492	\$ 15,140	\$ 21,000	\$ 17,000
Employer's Covered Payroll	\$ 33,104,095	\$ 27,027,551	\$ 21,316,819	\$ 17,969,082	\$ 15,845,658	\$ 12,487,933	\$ 10,075,546	\$ 8,212,334
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset) as a Percentage of its Covered Payroll	-0.08%	0.07%	-0.01%	-0.10%	0.14%	0.12%	0.21%	0.21%
Plan Fiduciary Net Position as a Percentage of the Total VLDP OPEB Liability	107.03%	93.77%	101.57%	114.41%	78.25%	74.07%	46.18%	31.96%

Schedule is intended to show information for 10 years. Since 2025 is the eighth year for this presentation, only seven additional years of data are available. However, additional years will be included as they become available.

\* Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Employer Contributions - Virginia Local Disability Program (VLDP)**  
**For the Years Ended June 30**

Date	(a) Contractually Required Contributions	(b) Contributions in Relation to Contractually Required Contributions	(c) Contribution Deficiency (Excess) (a) - (b)	(d) Employer's Covered Payroll	(e) Contributions as a Percentage of Covered Payroll (b) / (d)
<b>School Division Nonprofessional</b>					
June 30, 2025	\$ 29,241	\$ 29,241	\$ -	\$ 3,951,542	0.74%
June 30, 2024	28,369	28,369	-	3,337,578	0.85%
June 30, 2023	24,631	24,631	-	2,897,818	0.85%
June 30, 2022	20,783	20,783	-	2,503,941	0.83%
June 30, 2021	17,919	17,919	-	2,158,928	0.83%
June 30, 2020	15,907	15,907	-	2,209,330	0.72%
June 30, 2019	10,848	10,848	-	1,749,657	0.62%
June 30, 2018	8,070	8,070	-	1,344,986	0.60%
June 30, 2017	6,402	6,402	-	1,067,079	0.60%
June 30, 2016	4,505	4,505	-	750,816	0.60%
<b>School Division Professional</b>					
June 30, 2025	\$ 178,496	\$ 178,496	\$ -	\$ 39,665,714	0.45%
June 30, 2024	155,589	155,589	-	33,104,095	0.47%
June 30, 2023	127,029	127,029	-	27,027,551	0.47%
June 30, 2022	100,189	100,189	-	21,316,819	0.47%
June 30, 2021	84,455	84,455	-	17,969,082	0.47%
June 30, 2020	64,967	64,967	-	15,845,658	0.41%
June 30, 2019	51,201	51,201	-	12,487,933	0.41%
June 30, 2018	31,234	31,234	-	10,075,546	0.31%
June 30, 2017	25,458	25,458	-	8,212,334	0.31%
June 30, 2016	18,227	18,227	-	6,285,203	0.29%

**COUNTY OF YORK, VIRGINIA**  
**Schedule of Investment Returns**  
**Other Postemployment Benefits Health/Dental**  
**Years Ended June 30**

	<u>County</u>								
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Annual money-weighted rate of return, net of investment expense	8.85%	9.48%	7.62%	-9.23%	30.07%	3.02%	4.60%	9.46%	12.93%

Schedule is intended to show information for 10 years. Since 2025 is the ninth year for this presentation, only eight years of additional data are available. However, additional years will be included as they become available.

**COUNTY OF YORK, VIRGINIA**  
Notes to Required Supplementary Information  
June 30, 2025

**1. BUDGETARY DATA**

Annual budget requests for the ensuing fiscal year are submitted to the County Administrator by department or agency heads during the second quarter of the fiscal year. The County Administrator reviews the requests and meetings are held with department heads and agencies for discussion. After work sessions with the Board of Supervisors and public hearings, the budget is amended as necessary and an appropriations resolution by functional level is adopted. The budget is required to be adopted by a majority vote of the Board of Supervisors prior to the end of the current fiscal year.

The budgetary data reported in the required supplementary information reflects the approved County Budget as adopted by the Board of Supervisors for the year ended June 30, 2025, as amended. The budget may be amended by the Board of Supervisors through supplemental appropriations or transfers as necessary. The legal level of budgetary control rests at the fund level with the exception of the General Fund, which is appropriated at the functional level. In addition, the County Code provides that the County Administrator may transfer funds within and between appropriation functions. These transfers may be made to allow the disbursement of funds for unanticipated costs incurred in daily County operations.

The budgets are prepared on a basis consistent with the modified accrual basis of accounting. The General Fund's budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America. According to the County Code, unexpended appropriations lapse at the end of the fiscal year. Encumbered balances, grants and donations, capital and maintenance, and other balances for specific purposes may be reappropriated in the following year by the Board of Supervisors.

The General, Special Revenue, Debt Service, Capital Projects, and Proprietary funds have legally adopted budgets, except for Proprietary funds (the York Sanitary District Fund, the Upper County Utility Fund, and the Sanitary District No. 2 Fund) in which the only expense is depreciation.

**2. PENSION DATA**

The supplemental information presented is intended to help users assess each system's funding status on a going concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems. Information pertaining to the retirement systems can be found in the notes to the financial statements.

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**COUNTY OF YORK, VIRGINIA**  
Notes to Required Supplementary Information  
June 30, 2025

**2. PENSION DATA (Continued)**

Non-Hazardous Duty General Employees and Teachers (Professional):

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better-fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better-fit experience and changed final retirement age from 65 to 70.
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better-fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**3. OTHER POSTEMPLOYMENT BENEFITS GLI and HIC (OPEB) DATA**

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through July 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**COUNTY OF YORK, VIRGINIA**  
Notes to Required Supplementary Information  
June 30, 2025

**3. OTHER POSTEMPLOYMENT BENEFITS GLI and HIC (OPEB) DATA (Continued)**

General Employees and Teachers:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better-fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better-fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better-fit experience and changed final retirement age from 65 to 70.
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better-fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**COUNTY OF YORK, VIRGINIA**  
Notes to Required Supplementary Information  
June 30, 2025

**4. OTHER POSTEMPLOYMENT BENEFITS (OPEB) DATA**

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Information pertaining to the OPEB plans can be found in the notes to the financial statements.

The County and School Division pre-fund benefits through contributions to the trust. The current funding policy is to contribute the Actuarially Determined Contribution as calculated by the actuary with exceptions if there is a contribution excess. The Actuarially Determined Contribution is the sum of the current year's normal cost plus an amount necessary to amortize the unfunded liability over a closed period. The following methods and assumptions were used to calculate the Actuarially Determined Contribution for the fiscal year ending June 30, 2025.

Actuarial cost method:	Entry Age Normal
Amortization method:	Layered approach, with each new base amortized over a closed 30-year period as a level percentage of payroll
Asset valuation method:	Fair value
Inflation:	2.5 percent
Payroll growth:	3.0 percent
Discount rate:	6.5 percent
Medical cost trend:	Pre-65 is 6.90% for fiscal 2025, and then grading to an ultimate rate of 3.90% for fiscal 2074 Post-65 is 7.10% for fiscal 2025, and then grading to an ultimate rate of 3.90% for fiscal 2073
Dental cost trend:	4.00% annual increase for fiscal 2025, and then grading to an ultimate rate of 3.90% for FY2074

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## **NONMAJOR GOVERNMENTAL FUNDS**

### **Special Revenue Funds:**

Revenue Stabilization Fund – accounts for local funds equal to the excess of Federal Impact Aid receipts returned by the School Division at the close of any fiscal year. When applicable, expenditures reflect funds transferred to the School Division for school capital projects, which are typically repaid with future receipts.

Children and Family Services Fund - accounts for the receipt and disbursement of federal and local funds for the Head Start and USDA Food Service Programs.

Virginia Public Assistance Fund - accounts for the rendering of economic aid to qualifying citizens.

Law Library Fund - accounts for the receipt and disbursement of funds for the Law Library.

Community Development Authority Revenue Account Fund - accounts for the incremental tax revenues generated by the Marquis Lifestyle Center and paid to the Authority's trustee and for the payment to the County for services provided to the facilities in the project area.

Grants and Donations Fund - accounts for various grant-funded programs, which include non-recurring grants, as well as grants that cross multiple years and non-permanent personnel grants.

### **Debt Service Funds:**

County Fund - accounts for the receipt and payment of bonds and loans issued for the construction and maintenance of County facilities and equipment.

Education Fund - accounts for the receipt and payment of bonds and loans issued for the construction and maintenance of educational facilities and equipment. This fund is a major governmental fund; however, it is shown here for budgetary comparison purposes.

### **Capital Project Funds:**

Stormwater Fund - accounts for revenue and expenditures related to the drainage maintenance projects.

Yorktown Capital Improvements Fund - accounts for revenue and expenditures related to capital improvements in the historical Yorktown area. This fund is a major governmental fund; however, it is shown here for budgetary comparison purposes.

County Capital Fund - accounts for revenue and expenditures related to construction or acquisition of facilities and equipment in the general governmental areas such as facilities maintenance, public safety, and parks and recreation. This fund is a major governmental fund; however, it is shown here for budgetary comparison purposes.

**COUNTY OF YORK, VIRGINIA**  
 Combining Balance Sheet  
 Nonmajor Governmental Funds  
 June 30, 2025

		<u>Special Revenue</u>								
<b>ASSETS</b>		<u>Revenue Stabilization</u>	<u>Children &amp; Family Services</u>	<u>Virginia Public Assistance</u>	<u>Law Library</u>	<u>Community Development Authority Revenue Account</u>	<u>Grant and Donations</u>	<u>Debt Service County</u>	<u>Stormwater Capital Projects</u>	<u>Total Nonmajor Governmental Funds</u>
Cash and investments		\$ 10,026,070	\$ 285,709	\$ 961,138	\$ 40,689	\$ 216,962	\$ 2,363,246	\$ 477,142	\$ 6,244,448	\$ 20,615,404
Receivables, net		-	139,723	794,433	1,035	104,094	1,571,696	-	251,286	2,862,267
Prepaid expenditures		-	-	-	-	12,164	-	-	-	12,164
Total assets		<u>\$ 10,026,070</u>	<u>\$ 425,432</u>	<u>\$ 1,755,571</u>	<u>\$ 41,724</u>	<u>\$ 333,220</u>	<u>\$ 3,934,942</u>	<u>\$ 477,142</u>	<u>\$ 6,495,734</u>	<u>\$ 23,489,835</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>										
Liabilities:										
Accounts payable		\$ -	\$ 75,780	\$ 301,542	\$ 510	\$ -	\$ 79,609	\$ -	\$ 297,402	\$ 754,843
Retainage payable		-	-	-	-	-	-	-	22,312	22,312
Salaries, taxes, and benefits payable		-	64,049	284,915	-	-	-	-	-	348,964
Unearned revenue		-	-	-	-	-	-	-	273,983	273,983
Due to component unit - CDA		-	-	-	-	321,056	-	-	-	321,056
Total liabilities		<u>-</u>	<u>139,829</u>	<u>586,457</u>	<u>510</u>	<u>321,056</u>	<u>79,609</u>	<u>-</u>	<u>593,697</u>	<u>1,721,158</u>
Deferred inflows of resources:										
Unavailable revenues - property taxes, fees, and grants		-	-	-	-	-	1,948,998	-	-	1,948,998
Prepaid taxes		-	-	-	-	12,164	-	-	-	12,164
Total deferred inflows of resources		<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,164</u>	<u>1,948,998</u>	<u>-</u>	<u>-</u>	<u>1,961,162</u>
Fund balances:										
Nonspendable		-	-	-	-	12,164	-	-	-	12,164
Restricted		-	14,100	-	41,214	-	1,906,335	-	-	1,961,649
Committed		10,026,070	-	-	-	-	-	-	5,902,037	15,928,107
Assigned		-	271,503	1,169,114	-	-	-	477,142	-	1,917,759
Unassigned		-	-	-	-	(12,164)	-	-	-	(12,164)
Total fund balances		<u>10,026,070</u>	<u>285,603</u>	<u>1,169,114</u>	<u>41,214</u>	<u>-</u>	<u>1,906,335</u>	<u>477,142</u>	<u>5,902,037</u>	<u>19,807,515</u>
Total liabilities, deferred inflows of resources, and fund balances		<u>\$ 10,026,070</u>	<u>\$ 425,432</u>	<u>\$ 1,755,571</u>	<u>\$ 41,724</u>	<u>\$ 333,220</u>	<u>\$ 3,934,942</u>	<u>\$ 477,142</u>	<u>\$ 6,495,734</u>	<u>\$ 23,489,835</u>

**COUNTY OF YORK, VIRGINIA**  
 Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
 Nonmajor Governmental Funds  
 For the Year Ended June 30, 2025

	<b>Special Revenue</b>							<b>Stormwater Capital Projects</b>	<b>Total Nonmajor Governmental Funds</b>
	<b>Revenue Stabilization</b>	<b>Children &amp; Family Services</b>	<b>Virginia Public Assistance</b>	<b>Law Library</b>	<b>Community Development Authority Revenue Account</b>	<b>Grants and Donations</b>	<b>Debt Service County</b>		
<b>REVENUES</b>									
General property taxes	\$ -	\$ -	\$ -	\$ -	\$ 286,480	\$ -	\$ -	\$ -	\$ 286,480
Other local taxes	-	-	-	-	620,783	-	-	2,316,282	2,937,065
Intergovernmental:									
Federal	-	1,486,845	3,365,117	-	-	1,040,913	-	-	5,892,875
State	-	23,846	2,004,159	-	-	1,584,887	-	-	3,612,892
Use of money and property	142,071	4,241	-	599	932	23,465	-	81,689	252,997
Charges for services	-	8,923	4,395	9,576	-	-	-	-	22,894
Miscellaneous	-	-	-	-	-	245,131	-	-	245,131
Recovered costs	-	-	369,926	-	-	-	-	-	369,926
Total revenues	<u>142,071</u>	<u>1,523,855</u>	<u>5,743,597</u>	<u>10,175</u>	<u>908,195</u>	<u>2,894,396</u>	<u>-</u>	<u>2,397,971</u>	<u>13,620,260</u>
<b>EXPENDITURES</b>									
Current:									
Judicial services	-	-	-	8,304	-	47,441	-	-	55,745
Public Safety	-	-	-	-	-	1,316,259	-	-	1,316,259
Education	2,500,000	-	-	-	-	383,917	-	-	2,883,917
Human services	-	2,019,918	8,612,652	-	-	-	-	-	10,632,570
Community services	-	-	-	-	-	686,204	-	-	686,204
Nondepartmental	-	-	-	-	715,605	-	-	-	715,605
Capital outlay	-	-	-	-	-	-	-	1,118,990	1,118,990
Debt service:									
Principal retirement	-	-	18,597	-	-	-	2,847,263	-	2,865,860
Interest and fiscal charges	-	-	1,140	-	-	-	2,073,544	-	2,074,684
Total expenditures	<u>2,500,000</u>	<u>2,019,918</u>	<u>8,632,389</u>	<u>8,304</u>	<u>715,605</u>	<u>2,433,821</u>	<u>4,920,807</u>	<u>1,118,990</u>	<u>22,349,834</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,357,929)</u>	<u>(496,063)</u>	<u>(2,888,792)</u>	<u>1,871</u>	<u>192,590</u>	<u>460,575</u>	<u>(4,920,807)</u>	<u>1,278,981</u>	<u>(8,729,574)</u>
<b>OTHER FINANCING SOURCES (USES)</b>									
Transfers in	4,177,883	460,000	2,981,022	-	-	-	4,920,820	200,000	12,739,725
Transfers out	-	-	-	-	(192,590)	-	-	-	(192,590)
Total other financing sources (uses),net	<u>4,177,883</u>	<u>460,000</u>	<u>2,981,022</u>	<u>-</u>	<u>(192,590)</u>	<u>-</u>	<u>4,920,820</u>	<u>200,000</u>	<u>12,547,135</u>
Net change in fund balances	1,819,954	(36,063)	92,230	1,871	-	460,575	13	1,478,981	3,817,561
Fund balances, beginning of year	8,206,116	321,666	1,076,884	39,343	-	1,445,760	477,129	4,423,056	15,989,954
Fund balances, end of year	<u>\$ 10,026,070</u>	<u>\$ 285,603</u>	<u>\$ 1,169,114</u>	<u>\$ 41,214</u>	<u>\$ -</u>	<u>\$ 1,906,335</u>	<u>\$ 477,142</u>	<u>\$ 5,902,037</u>	<u>\$ 19,807,515</u>

**COUNTY OF YORK, VIRGINIA**  
 Budgetary Comparison Schedule  
 Nonmajor Special Revenue Funds  
 For the Year Ended June 30, 2025

	Revenue Stabilization				Children and Family Services			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>								
Intergovernmental:								
Federal	\$ -	\$ -	\$ -	\$ -	\$ 1,438,093	\$ 1,438,093	\$ 1,486,845	\$ 48,752
State	-	-	-	-	22,500	22,500	23,846	1,346
Use of money and property	-	-	142,071	142,071	1,800	1,800	4,241	2,441
Charges for services	-	-	-	-	5,900	5,900	8,923	3,023
Miscellaneous	-	-	-	-	2,400	2,400	-	(2,400)
Total revenues	<u>-</u>	<u>-</u>	<u>142,071</u>	<u>142,071</u>	<u>1,470,693</u>	<u>1,470,693</u>	<u>1,523,855</u>	<u>53,162</u>
<b>EXPENDITURES</b>								
Current:								
Education	-	2,500,000	2,500,000	-	-	-	-	-
Human services	-	-	-	-	2,252,359	2,252,359	2,019,918	232,441
Total expenditures	<u>-</u>	<u>2,500,000</u>	<u>2,500,000</u>	<u>-</u>	<u>2,252,359</u>	<u>2,252,359</u>	<u>2,019,918</u>	<u>232,441</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>(2,500,000)</u>	<u>(2,357,929)</u>	<u>142,071</u>	<u>(781,666)</u>	<u>(781,666)</u>	<u>(496,063)</u>	<u>285,603</u>
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	-	-	4,177,883	4,177,883	460,000	460,000	460,000	-
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>4,177,883</u>	<u>4,177,883</u>	<u>460,000</u>	<u>460,000</u>	<u>460,000</u>	<u>-</u>
Net change in fund balances	-	(2,500,000)	1,819,954	4,319,954	(321,666)	(321,666)	(36,063)	285,603
Fund balances, beginning of year	-	2,500,000	8,206,116	5,706,116	321,666	321,666	321,666	-
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,026,070</u>	<u>\$ 10,026,070</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 285,603</u>	<u>\$ 285,603</u>

	Virginia Public Assistance				Law Library			
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>								
Intergovernmental:								
Federal	\$ 3,369,889	\$ 3,369,889	\$ 3,365,117	\$ (4,772)	\$ -	\$ -	\$ -	\$ -
State	1,972,173	1,972,173	2,004,159	31,986	-	-	-	-
Use of money and property	-	-	-	-	100	100	599	499
Charges for services	-	-	4,395	4,395	5,900	5,900	9,576	3,676
Miscellaneous	-	-	-	-	-	-	-	-
Recovered costs	325,000	325,000	369,926	44,926	-	-	-	-
Total revenues	<u>5,667,062</u>	<u>5,667,062</u>	<u>5,743,597</u>	<u>76,535</u>	<u>6,000</u>	<u>6,000</u>	<u>10,175</u>	<u>4,175</u>
<b>EXPENDITURES</b>								
Current:								
Judicial services	-	-	-	-	6,000	6,000	8,304	(2,304)
Human services	8,843,572	8,843,572	8,612,652	230,920	-	-	-	-
Debt service:								
Principal retirement	18,597	18,597	18,597	-	-	-	-	-
Interest and fiscal charges	1,140	1,140	1,140	-	-	-	-	-
Total expenditures	<u>8,863,309</u>	<u>8,863,309</u>	<u>8,632,389</u>	<u>230,920</u>	<u>6,000</u>	<u>6,000</u>	<u>8,304</u>	<u>(2,304)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,196,247)</u>	<u>(3,196,247)</u>	<u>(2,888,792)</u>	<u>307,455</u>	<u>-</u>	<u>-</u>	<u>1,871</u>	<u>1,871</u>
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	2,981,151	2,981,151	2,981,022	(129)	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources	<u>2,981,151</u>	<u>2,981,151</u>	<u>2,981,022</u>	<u>(129)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(215,096)	(215,096)	92,230	307,326	-	-	1,871	1,871
Fund balances, beginning of year	215,096	215,096	1,076,884	861,788	-	-	39,343	39,343
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,169,114</u>	<u>\$ 1,169,114</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 41,214</u>	<u>\$ 41,214</u>

**COUNTY OF YORK, VIRGINIA**  
 Budgetary Comparison Schedule  
 Nonmajor Special Revenue Funds  
 For the Year Ended June 30, 2025

	<b>Community Development Authority Revenue Account</b>				<b>Grants and Donations</b>			
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
<b>REVENUES</b>								
General property taxes	\$ 307,894	\$ 307,894	\$ 286,480	\$ (21,414)	\$ -	\$ -	\$ -	\$ -
Other local taxes	763,000	763,000	620,783	(142,217)	-	-	-	-
Intergovernmental								
Federal	-	-	-	-	-	1,448,716	1,040,913	(407,803)
State	-	-	-	-	413,000	2,034,980	1,584,887	(450,093)
Use of money and property	-	-	932	932	-	-	23,465	23,465
Miscellaneous	-	-	-	-	32,500	424,224	245,131	(179,093)
Total revenues	<u>1,070,894</u>	<u>1,070,894</u>	<u>908,195</u>	<u>(162,699)</u>	<u>445,500</u>	<u>3,907,920</u>	<u>2,894,396</u>	<u>(1,013,524)</u>
<b>EXPENDITURES</b>								
Current:								
Judicial services	-	-	-	-	85,593	133,723	47,441	86,282
Public Safety	-	-	-	-	3,099,796	3,580,828	1,316,259	2,264,569
Education	-	-	-	-	5,438	407,636	383,917	23,719
Public Works	-	-	-	-	2,428	2,428	-	2,428
Community services	-	-	-	-	881,414	1,229,065	686,204	542,861
Nondepartmental	878,304	878,304	715,605	162,699	-	-	-	-
Total expenditures	<u>878,304</u>	<u>878,304</u>	<u>715,605</u>	<u>162,699</u>	<u>4,074,669</u>	<u>5,353,680</u>	<u>2,433,821</u>	<u>2,919,859</u>
Excess (deficiency) of revenues over (under) expenditures	<u>192,590</u>	<u>192,590</u>	<u>192,590</u>	<u>-</u>	<u>(3,629,169)</u>	<u>(1,445,760)</u>	<u>460,575</u>	<u>1,906,335</u>
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	-	-	-	-	-	-	-	-
Transfers out	(192,590)	(192,590)	(192,590)	-	-	-	-	-
Total other financing sources (uses), net	<u>(192,590)</u>	<u>(192,590)</u>	<u>(192,590)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	-	-	-	(3,629,169)	(1,445,760)	460,575	1,906,335
Fund balances, beginning of year	-	-	-	-	3,629,169	1,445,760	1,445,760	-
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,906,335</u>	<u>\$ 1,906,335</u>
	<b>Total</b>							
<b>REVENUES</b>								
General property taxes	\$ 307,894	\$ 307,894	\$ 286,480	\$ (21,414)				
Other local taxes	763,000	763,000	620,783	(142,217)				
Intergovernmental								
Federal	4,807,982	6,256,698	5,892,875	(363,823)				
State	2,407,673	4,029,653	3,612,892	(416,761)				
Use of money and property	1,900	1,900	171,308	169,408				
Charges for services	11,800	11,800	22,894	11,094				
Miscellaneous	34,900	426,624	245,131	(181,493)				
Recovered costs	325,000	325,000	369,926	44,926				
Total revenues	<u>8,660,149</u>	<u>12,122,569</u>	<u>11,222,289</u>	<u>(900,280)</u>				
<b>EXPENDITURES</b>								
Current:								
Judicial services	91,593	139,723	55,745	83,978				
Public Safety	3,099,796	3,580,828	1,316,259	2,264,569				
Education	5,438	2,907,636	2,883,917	23,719				
Human services	11,095,931	11,095,931	10,632,570	463,361				
Public Works	2,428	2,428	-	2,428				
Community services	881,414	1,229,065	686,204	542,861				
Nondepartmental	878,304	878,304	715,605	162,699				
Debt service:								
Principal retirement	18,597	18,597	18,597	-				
Interest and fiscal charges	1,140	1,140	1,140	-				
Total expenditures	<u>16,074,641</u>	<u>19,853,652</u>	<u>16,310,037</u>	<u>3,543,615</u>				
Deficiency of revenues under expenditures	<u>(7,414,492)</u>	<u>(7,731,083)</u>	<u>(5,087,748)</u>	<u>2,643,335</u>				
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	3,441,151	3,441,151	7,618,905	4,177,754				
Transfers out	(192,590)	(192,590)	(192,590)	-				
Total other financing sources, net	<u>3,248,561</u>	<u>3,248,561</u>	<u>7,426,315</u>	<u>4,177,754</u>				
Net change in fund balances	(4,165,931)	(4,482,522)	2,338,567	6,821,089				
Fund balances, beginning of year	4,165,931	4,482,522	11,089,769	6,607,247				
Fund balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,428,336</u>	<u>\$ 13,428,336</u>				





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## NONMAJOR ENTERPRISE FUNDS

**Yorktown Operations Fund** - accounts for the operations at the Yorktown waterfront.

**York Sanitary District Fund** - accounts for the capital assets as of January 1, 1992, of the Sanitary District No. 1 utility systems.

**Upper County Utility Fund** - accounts for the capital assets as of January 1, 1992, of the upper County utility systems.

**Water Utility Fund** - accounts for the operations of the County's water utility systems.

**Sanitary District No. 2 Fund** - accounts for the capital assets as of January 1, 1992, of the Sanitary District No. 2 utility systems.

**Regional Radio System Fund** - accounts for the County's joint emergency communication system with James City County and Gloucester County.

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Net Position  
Nonmajor Enterprise Funds  
June 30, 2025

	<b>Yorktown Operations</b>	<b>York Sanitary District</b>	<b>Upper County Utility</b>	<b>Water Utility</b>	<b>Sanitary District No. 2</b>	<b>Regional Radio System</b>	<b>Total</b>
<b>ASSETS</b>							
Current assets:							
Cash and investments	\$ 74,289	\$ 376	\$ -	\$ 44,087	\$ -	\$ 1,213,168	\$ 1,331,920
Receivables, net	16,459	-	-	47,830	-	64,107	128,396
Due from component unit - EDA	133,072	-	-	-	-	-	133,072
Prepaid expenses	-	-	-	8,550	-	-	8,550
Total current assets	<u>223,820</u>	<u>376</u>	<u>-</u>	<u>100,467</u>	<u>-</u>	<u>1,277,275</u>	<u>1,601,938</u>
Noncurrent assets:							
Nondepreciable capital assets:							
Land	2,707,736	37,916	33,994	-	251,854	-	3,031,500
Easements	-	-	-	10,945	-	-	10,945
Depreciable capital assets:							
Buildings	-	783,982	-	-	2,699,159	-	3,483,141
Infrastructure	-	2,254,362	767,391	281,553	19,956,345	-	23,259,651
Equipment	-	446,216	-	-	453,831	2,946,880	3,846,927
Vehicles	8,899	-	-	-	-	-	8,899
Less accumulated depreciation	(297)	(3,121,971)	(649,589)	(110,714)	(20,899,074)	(1,899,614)	(26,681,259)
Total noncurrent assets	<u>2,716,338</u>	<u>400,505</u>	<u>151,796</u>	<u>181,784</u>	<u>2,462,115</u>	<u>1,047,266</u>	<u>6,959,804</u>
Total assets	<u>2,940,158</u>	<u>400,881</u>	<u>151,796</u>	<u>282,251</u>	<u>2,462,115</u>	<u>2,324,541</u>	<u>8,561,742</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Deferred outflows related to OPEB costs	4,084	-	-	-	-	-	4,084
Deferred outflows related to pension costs	12,893	-	-	-	-	13,643	26,536
Total deferred outflows of resources	<u>16,977</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,643</u>	<u>30,620</u>
Total assets and deferred outflows of resources	<u>\$ 2,957,135</u>	<u>\$ 400,881</u>	<u>\$ 151,796</u>	<u>\$ 282,251</u>	<u>\$ 2,462,115</u>	<u>\$ 2,338,184</u>	<u>\$ 8,592,362</u>
<b>LIABILITIES</b>							
Current liabilities:							
Accounts payable	\$ 3,159	\$ -	\$ -	\$ 45	\$ -	\$ -	\$ 3,204
Salaries, taxes, and benefits payable	10,406	-	-	-	-	-	10,406
Unearned revenue	9	-	-	22,100	-	-	22,109
Total current liabilities	<u>13,574</u>	<u>-</u>	<u>-</u>	<u>22,145</u>	<u>-</u>	<u>-</u>	<u>35,719</u>
Noncurrent liabilities:							
Compensated absences	34,863	-	-	-	-	-	34,863
Net OPEB liability	9,613	-	-	-	-	-	9,613
Net pension liability	19,738	-	-	-	-	36,657	56,395
Advance from other fund	2,200,000	-	-	-	-	-	2,200,000
Total noncurrent liabilities	<u>2,264,214</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>36,657</u>	<u>2,300,871</u>
Total liabilities	<u>2,277,788</u>	<u>-</u>	<u>-</u>	<u>22,145</u>	<u>-</u>	<u>36,657</u>	<u>2,336,590</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Deferred inflows related to OPEB costs	1,443	-	-	-	-	-	1,443
Deferred inflows related to pension costs	5,316	-	-	-	-	9,872	15,188
Total deferred inflows of resources	<u>6,759</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>9,872</u>	<u>16,631</u>
<b>NET POSITION</b>							
Net investment in capital assets	2,716,338	400,505	151,796	181,784	2,462,115	1,047,266	6,959,804
Unrestricted (deficit)	(2,043,750)	376	-	78,322	-	1,244,389	(720,663)
Total net position	<u>672,588</u>	<u>400,881</u>	<u>151,796</u>	<u>260,106</u>	<u>2,462,115</u>	<u>2,291,655</u>	<u>6,239,141</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 2,957,135</u>	<u>\$ 400,881</u>	<u>\$ 151,796</u>	<u>\$ 282,251</u>	<u>\$ 2,462,115</u>	<u>\$ 2,338,184</u>	<u>\$ 8,592,362</u>

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Revenues, Expenses and Changes in Fund Net Position  
Nonmajor Enterprise Funds  
For the Year Ended June 30, 2025

	<u>Yorktown Operations</u>	<u>York Sanitary District</u>	<u>Upper County Utility</u>	<u>Water Utility</u>	<u>Sanitary District No. 2</u>	<u>Regional Radio System</u>	<u>Total</u>
<b>Operating Revenues</b>							
Use of property	\$ 68,062	\$ -	\$ -	\$ -	\$ -	\$ 3,795,486	\$ 3,863,548
Charges for services	98,494	-	-	324,562	-	-	423,056
Miscellaneous	-	-	-	-	-	26,719	26,719
Total operating revenues	<u>166,556</u>	<u>-</u>	<u>-</u>	<u>324,562</u>	<u>-</u>	<u>3,822,205</u>	<u>4,313,323</u>
<b>Operating Expenses</b>							
Personal services	154,193	-	-	-	-	75,365	229,558
Contractual services	84,687	-	-	17,659	-	5,009,351	5,111,697
Materials and supplies	6,905	-	-	296,600	-	35,734	339,239
Depreciation	297	31,192	13,750	5,586	370,659	293,309	714,793
Total operating expenses	<u>246,082</u>	<u>31,192</u>	<u>13,750</u>	<u>319,845</u>	<u>370,659</u>	<u>5,413,759</u>	<u>6,395,287</u>
Operating income (loss)	<u>(79,526)</u>	<u>(31,192)</u>	<u>(13,750)</u>	<u>4,717</u>	<u>(370,659)</u>	<u>(1,591,554)</u>	<u>(2,081,964)</u>
<b>Non-operating Revenues</b>							
Other local taxes	-	-	-	18,167	-	-	18,167
Interest income	1,585	6	-	681	-	10,799	13,071
Total non-operating revenues	<u>1,585</u>	<u>6</u>	<u>-</u>	<u>18,848</u>	<u>-</u>	<u>10,799</u>	<u>31,238</u>
Income (loss) before transfers	<u>(77,941)</u>	<u>(31,186)</u>	<u>(13,750)</u>	<u>23,565</u>	<u>(370,659)</u>	<u>(1,580,755)</u>	<u>(2,050,726)</u>
<b>Transfers In</b>	<u>100,615</u>	<u>10</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,352,075</u>	<u>1,452,700</u>
Change in net position	22,674	(31,176)	(13,750)	23,565	(370,659)	(228,680)	(598,026)
Total net position, beginning of year, as restated	<u>649,914</u>	<u>432,057</u>	<u>165,546</u>	<u>236,541</u>	<u>2,832,774</u>	<u>2,520,335</u>	<u>6,837,167</u>
Total net position, end of year	<u>\$ 672,588</u>	<u>\$ 400,881</u>	<u>\$ 151,796</u>	<u>\$ 260,106</u>	<u>\$ 2,462,115</u>	<u>\$ 2,291,655</u>	<u>\$ 6,239,141</u>

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Cash Flows  
Nonmajor Enterprise Funds  
For the Year Ended June 30, 2025

	Yorktown Operations	York Sanitary District	Upper County Utility	Water Utility	Sanitary District No. 2	Regional Radio System	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>							
Receipts from customers and users	\$ 135,713	\$ -	\$ -	\$ 313,361	\$ -	\$ 3,761,334	\$ 4,210,408
Other receipts	-	-	-	-	-	26,719	26,719
Payments to suppliers for goods and services	(96,771)	-	-	(314,253)	-	(5,056,878)	(5,467,902)
Payments to employees for services	(148,531)	-	-	-	-	(75,000)	(223,531)
Net cash used in operating activities	<u>(109,589)</u>	<u>-</u>	<u>-</u>	<u>(892)</u>	<u>-</u>	<u>(1,343,825)</u>	<u>(1,454,306)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>							
Transfers in	100,615	10	-	-	-	1,352,075	1,452,700
Net cash provided by noncapital financing activities	<u>100,615</u>	<u>10</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,352,075</u>	<u>1,452,700</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>							
Acquisition and construction of capital assets	(8,899)	-	-	-	-	-	(8,899)
Other local taxes to support capital projects	-	-	-	18,167	-	-	18,167
Payments for interfund activity	(50,000)	-	-	-	-	-	(50,000)
Net cash provided by (used in) capital and related financing activities	<u>(58,899)</u>	<u>-</u>	<u>-</u>	<u>18,167</u>	<u>-</u>	<u>-</u>	<u>(40,732)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>							
Interest income	1,585	6	-	681	-	10,799	13,071
Net cash provided by investing activities	<u>1,585</u>	<u>6</u>	<u>-</u>	<u>681</u>	<u>-</u>	<u>10,799</u>	<u>13,071</u>
Net increase (decrease) in cash and cash equivalents	(66,288)	16	-	17,956	-	19,049	(29,267)
Cash and cash equivalents, beginning of year	140,577	360	-	26,131	-	1,194,119	1,361,187
Cash and cash equivalents, end of year	<u>\$ 74,289</u>	<u>\$ 376</u>	<u>\$ -</u>	<u>\$ 44,087</u>	<u>\$ -</u>	<u>\$ 1,213,168</u>	<u>\$ 1,331,920</u>
<b>Reconciliation of cash and cash equivalents to the Statement of Net Position:</b>							
Cash and investments	\$ 74,289	\$ 376	\$ -	\$ 44,087	\$ -	\$ 1,213,168	\$ 1,331,920
Cash and cash equivalents, end of year	<u>\$ 74,289</u>	<u>\$ 376</u>	<u>\$ -</u>	<u>\$ 44,087</u>	<u>\$ -</u>	<u>\$ 1,213,168</u>	<u>\$ 1,331,920</u>
<b>Reconciliation of operating income (loss) to net cash used in operating activities:</b>							
Operating income (loss)	\$ (79,526)	\$ (31,192)	\$ (13,750)	\$ 4,717	\$ (370,659)	\$ (1,591,554)	\$ (2,081,964)
Adjustments to reconcile operating income (loss) to net cash used in operating activities:							
Depreciation	297	31,192	13,750	5,586	370,659	293,309	714,793
(Increase) decrease in:							
Receivables	(9,928)	-	-	5,614	-	(34,152)	(38,466)
Prepaid expenses	-	-	-	7,125	-	-	7,125
Due from/to component unit - EDA	(20,914)	-	-	-	-	-	(20,914)
Increase (decrease) in:							
Accounts payable	(5,179)	-	-	6	-	(11,793)	(16,966)
Salaries, taxes and benefits payable	909	-	-	-	-	-	909
Unearned revenues	(1)	-	-	(23,940)	-	-	(23,941)
Net OPEB liability and related outflows/inflows	(72)	-	-	-	-	-	(72)
Net pension liability and related outflows/inflows	(672)	-	-	-	-	365	(307)
Compensated absences	5,497	-	-	-	-	-	5,497
Net cash used in operating activities	<u>\$ (109,589)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (892)</u>	<u>\$ -</u>	<u>\$ (1,343,825)</u>	<u>\$ (1,454,306)</u>

## INTERNAL SERVICE FUNDS

To account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost-reimbursement basis. An internal service fund may also be used to account for all or a portion of a government's risk-financing activities.

**Vehicle Maintenance Fund** - accounts for the operations of the vehicle maintenance and replacement services provided to County departments.

**Health and Dental Insurance Fund** – accounts for the claims and related expenses for health and dental benefits of County employees and retirees.

**Workers' Compensation Fund** – accounts for the claims and related expenses for workers' compensation.

**Information Technology Fund** – accounts for the costs of computer hardware and software, computer technical support, software support, internet, and telecommunications services to county departments.

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Net Position  
Internal Service Funds  
June 30, 2025

	<b>Vehicle Maintenance Fund</b>	<b>Health and Dental Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Information Technology Fund</b>	<b>Total</b>
<b>ASSETS</b>					
Current assets:					
Cash and investments	\$ 1,438,459	\$ 6,141,849	\$ 730,331	\$ 1,840,110	\$ 10,150,749
Receivable, net	23,452	116,783	-	-	140,235
Prepaid expenses	-	482,000	-	-	482,000
Total current assets	<u>1,461,911</u>	<u>6,740,632</u>	<u>730,331</u>	<u>1,840,110</u>	<u>10,772,984</u>
Noncurrent assets:					
Depreciable capital assets:					
Intangibles	239,907	-	-	-	239,907
Subscription asset	-	-	-	3,002,359	3,002,359
Land improvements	3,817,612	-	-	-	3,817,612
Equipment	1,554,934	-	-	955,170	2,510,104
Vehicles	9,999,255	-	-	-	9,999,255
Less accumulated depreciation	(7,131,354)	-	-	(319,914)	(7,451,268)
Less accumulated amortization	(182,342)	-	-	(795,144)	(977,486)
Total noncurrent assets	<u>8,298,012</u>	<u>-</u>	<u>-</u>	<u>2,842,471</u>	<u>11,140,483</u>
Total assets	<u>9,759,923</u>	<u>6,740,632</u>	<u>730,331</u>	<u>4,682,581</u>	<u>21,913,467</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred outflows related to OPEB costs	72,371	-	1,090	4,712	78,173
Deferred outflows related to pension costs	334,101	-	24,544	35,951	394,596
Total deferred outflows of resources	<u>406,472</u>	<u>-</u>	<u>25,634</u>	<u>40,663</u>	<u>472,769</u>
Total assets and deferred outflows of resources	<u>\$ 10,166,395</u>	<u>\$ 6,740,632</u>	<u>\$ 755,965</u>	<u>\$ 4,723,244</u>	<u>\$ 22,386,236</u>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	\$ 402,957	\$ 10,117	\$ 74,678	\$ 206,225	\$ 693,977
Salaries, taxes, and benefits payable	68,431	-	4,899	8,856	82,186
Claims payable	-	1,798,000	-	-	1,798,000
Compensated absences - current	2,200	-	-	-	2,200
Subscription interest payable	-	-	-	31,065	31,065
Subscription liability - current	-	-	-	722,380	722,380
Total current liabilities	<u>473,588</u>	<u>1,808,117</u>	<u>79,577</u>	<u>968,526</u>	<u>3,329,808</u>
Noncurrent liabilities:					
Compensated absences - less current	220,084	-	-	-	220,084
Subscription liability - less current	-	-	-	1,084,483	1,084,483
Net OPEB liability	174,857	-	3,256	11,839	189,952
Net pension liability	510,374	-	36,657	53,575	600,606
Total noncurrent liabilities	<u>905,315</u>	<u>-</u>	<u>39,913</u>	<u>1,149,897</u>	<u>2,095,125</u>
Total liabilities	<u>1,378,903</u>	<u>1,808,117</u>	<u>119,490</u>	<u>2,118,423</u>	<u>5,424,933</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflows related to OPEB costs	26,184	-	738	1,967	28,889
Deferred inflows related to pension costs	137,442	-	9,872	14,428	161,742
Total deferred inflows of resources	<u>163,626</u>	<u>-</u>	<u>10,610</u>	<u>16,395</u>	<u>190,631</u>
<b>NET POSITION</b>					
Net investment in capital assets	8,298,012	-	-	1,035,608	9,333,620
Unrestricted	325,854	4,932,515	625,865	1,552,818	7,437,052
Total net position	<u>8,623,866</u>	<u>4,932,515</u>	<u>625,865</u>	<u>2,588,426</u>	<u>16,770,672</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 10,166,395</u>	<u>\$ 6,740,632</u>	<u>\$ 755,965</u>	<u>\$ 4,723,244</u>	<u>\$ 22,386,236</u>

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Revenues, Expenses and Changes in Fund Net Position  
Internal Service Funds  
For the Year Ended June 30, 2025

	<b>Vehicle Maintenance Fund</b>	<b>Health and Dental Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Information Technology Fund</b>	<b>Total</b>
<b>Operating Revenues</b>					
Charges for services	\$ 5,928,485	\$ 17,405,317	\$ 290,793	\$ 2,773,120	\$ 26,397,715
Miscellaneous	<u>231,624</u>	<u>26,154</u>	<u>7,885</u>	<u>-</u>	<u>265,663</u>
Total operating revenues	<u>6,160,109</u>	<u>17,431,471</u>	<u>298,678</u>	<u>2,773,120</u>	<u>26,663,378</u>
<b>Operating Expenses</b>					
Personal services	1,520,321	2,085,788	92,465	163,196	3,861,770
Contractual services	746,639	15,614,778	352,167	1,096,950	17,810,534
Materials and supplies	2,603,339	-	-	432,163	3,035,502
Depreciation and amortization	<u>1,046,280</u>	<u>-</u>	<u>-</u>	<u>772,846</u>	<u>1,819,126</u>
Total operating expenses	<u>5,916,579</u>	<u>17,700,566</u>	<u>444,632</u>	<u>2,465,155</u>	<u>26,526,932</u>
Operating income (loss)	<u>243,530</u>	<u>(269,095)</u>	<u>(145,954)</u>	<u>307,965</u>	<u>136,446</u>
<b>Non-operating Revenues (Expenses)</b>					
Interest income	19,480	85,949	8,590	31,262	145,281
Subscription interest expense	-	-	-	(28,948)	(28,948)
Gain on disposal of capital assets	<u>13,104</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,104</u>
Total non-operating revenues, net	<u>32,584</u>	<u>85,949</u>	<u>8,590</u>	<u>2,314</u>	<u>129,437</u>
Income (loss) before contributions and transfers	276,114	(183,146)	(137,364)	310,279	265,883
<b>Transfers In</b>					
Change in net position	<u>276,114</u>	<u>(183,146)</u>	<u>212,636</u>	<u>310,279</u>	<u>615,883</u>
Total net position, beginning of year, as restated	<u>8,347,752</u>	<u>5,115,661</u>	<u>413,229</u>	<u>2,278,147</u>	<u>16,154,789</u>
Total net position, end of year	<u>\$ 8,623,866</u>	<u>\$ 4,932,515</u>	<u>\$ 625,865</u>	<u>\$ 2,588,426</u>	<u>\$ 16,770,672</u>

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Cash Flows  
Internal Service Funds  
For the Year Ended June 30, 2025

	<b>Vehicle Maintenance Fund</b>	<b>Health and Dental Insurance Fund</b>	<b>Workers' Compensation Fund</b>	<b>Information Technology Fund</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>					
Receipts from customers and users	\$ 5,958,804	\$ 17,382,984	\$ 290,793	\$ 2,773,120	\$ 26,405,701
Other receipts	231,624	26,154	7,885	-	265,663
Payments to suppliers for goods and services	(3,262,016)	(15,644,988)	(295,216)	(1,396,085)	(20,598,305)
Payments to employees for services	(1,564,520)	(2,085,788)	(93,023)	(151,716)	(3,895,047)
Net cash provided by (used in) operating activities	<u>1,363,892</u>	<u>(321,638)</u>	<u>(89,561)</u>	<u>1,225,319</u>	<u>2,178,012</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>					
Transfers in	-	-	350,000	-	350,000
Net cash provided by noncapital financing activities	<u>-</u>	<u>-</u>	<u>350,000</u>	<u>-</u>	<u>350,000</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>					
Retainage payable	(5,224)	-	-	-	(5,224)
Acquisition and construction of capital assets	(2,275,071)	-	-	(320,680)	(2,595,751)
Net proceeds from the disposal of capital assets	85,104	-	-	-	85,104
Principal paid on capital debt	-	-	-	(794,956)	(794,956)
Interest paid on capital debt	-	-	-	(7,616)	(7,616)
Net cash used in capital and related financing activities	<u>(2,195,191)</u>	<u>-</u>	<u>-</u>	<u>(1,123,252)</u>	<u>(3,318,443)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>					
Interest income	19,480	85,949	8,590	31,262	145,281
Net cash provided by investing activities	<u>19,480</u>	<u>85,949</u>	<u>8,590</u>	<u>31,262</u>	<u>145,281</u>
Net increase (decrease) in cash and cash equivalents	(811,819)	(235,689)	269,029	133,329	(645,150)
Cash and cash equivalents, beginning of year	2,250,278	6,377,538	461,302	1,706,781	10,795,899
Cash and cash equivalents, end of year	<u>\$ 1,438,459</u>	<u>\$ 6,141,849</u>	<u>\$ 730,331</u>	<u>\$ 1,840,110</u>	<u>\$ 10,150,749</u>
<b>Reconciliation of cash and cash equivalents to the Statement of Net Position:</b>					
Cash and investments	\$ 1,438,459	\$ 6,141,849	\$ 730,331	\$ 1,840,110	\$ 10,150,749
Cash and cash equivalents, end of year	<u>\$ 1,438,459</u>	<u>\$ 6,141,849</u>	<u>\$ 730,331</u>	<u>\$ 1,840,110</u>	<u>\$ 10,150,749</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss)	\$ 243,530	\$ (269,095)	\$ (145,954)	\$ 307,965	\$ 136,446
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation and amortization	1,046,280	-	-	772,846	1,819,126
Decrease (increase) in:					
Receivables	30,319	(22,333)	-	-	7,986
Increase (decrease) in:					
Accounts payable	87,962	(12,210)	56,951	133,028	265,731
Salaries, taxes and benefits payable	5,653	-	580	2,660	8,893
Claims payable	-	(18,000)	-	-	(18,000)
Compensated absences	(10,923)	-	-	-	(10,923)
Net OPEB liability and related outflows/inflows	(3,952)	-	(322)	467	(3,807)
Net pension liability and related outflows/inflows	(34,977)	-	(816)	8,353	(27,440)
Net cash provided by (used in) operating activities	<u>\$ 1,363,892</u>	<u>\$ (321,638)</u>	<u>\$ (89,561)</u>	<u>\$ 1,225,319</u>	<u>\$ 2,178,012</u>

## CUSTODIAL FUNDS

Custodial funds are a type of Fiduciary Fund. Custodial funds are maintained to account for funds held by the County on behalf of individuals, private organizations or other governments, as follows:

**Colonial Behavioral Health** - accounts for fiscal custodial funds held for the Colonial Behavioral Health.

**Colonial Juvenile Services Commission** - accounts for monies received for and expenditures made for the Commission.

**Special Welfare Fund** - accounts for monies received for and expenditures made on behalf of social service clients.

**Regional Projects** - accounts for monies received for and expenditures made on behalf of other agencies for regional projects.

**Other Funds** - the following funds are included in "Other Funds:"

**Peninsula Public Sports Facility Authority** - accounts for fiscal custodial funds held for the Peninsula Public Sports Facility Authority.

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Fiduciary Net Position  
Custodial Funds  
June 30, 2025

	<b>Colonial Behavioral Health</b>	<b>Colonial Juvenile Services Commission</b>	<b>Special Welfare</b>	<b>Regional Projects</b>	<b>Other Funds</b>	<b>Total</b>
<b>ASSETS</b>						
Cash and investments	\$ 13,263,190	\$ 830,089	\$ 90,924	\$ -	\$ 5,058	\$ 14,189,261
Accounts receivable	-	2,508	-	51,524	-	54,032
Prepaid expenditures	9,492	-	-	-	-	9,492
Total assets	<u>13,272,682</u>	<u>832,597</u>	<u>90,924</u>	<u>51,524</u>	<u>5,058</u>	<u>14,252,785</u>
<b>LIABILITIES</b>						
Accounts payable	877,122	11,346	-	44,460	-	932,928
Salaries, taxes, and benefits payable	99,568	33,864	-	-	-	133,432
Unearned revenue	3,026,441	-	-	-	-	3,026,441
Total liabilities	<u>4,003,131</u>	<u>45,210</u>	<u>-</u>	<u>44,460</u>	<u>-</u>	<u>4,092,801</u>
<b>NET POSITION</b>						
Restricted for:						
Individuals, organizations, and other governments	<u>9,269,551</u>	<u>787,387</u>	<u>90,924</u>	<u>7,064</u>	<u>5,058</u>	<u>10,159,984</u>
Total net position	<u>\$ 9,269,551</u>	<u>\$ 787,387</u>	<u>\$ 90,924</u>	<u>\$ 7,064</u>	<u>\$ 5,058</u>	<u>\$ 10,159,984</u>

**COUNTY OF YORK, VIRGINIA**  
Combining Statement of Changes in Fiduciary Net Position  
Custodial Funds  
For the Year Ended June 30, 2025

	<b>Colonial Behavioral <u>Health</u></b>	<b>Colonial Juvenile Services <u>Commission</u></b>	<b>Special <u>Welfare</u></b>	<b>Regional <u>Projects</u></b>	<b>Other <u>Funds</u></b>	<b><u>Total</u></b>
<b>ADDITIONS</b>						
Federal receipts for other agencies & individuals	\$ 782,204	\$ -	\$ 32,781	\$ -	\$ -	\$ 814,985
State receipts for other agencies & individuals	11,657,676	-	-	-	-	11,657,676
Payments from other governments, agencies & local sources	11,037,362	1,053,019	39,037	372,005	-	12,501,423
Interest earned on cash balances	-	11,289	-	-	-	11,289
Total additions	<u>23,477,242</u>	<u>1,064,308</u>	<u>71,818</u>	<u>372,005</u>	<u>-</u>	<u>24,985,373</u>
<b>DEDUCTIONS</b>						
Payments to other governments, agencies & individuals	<u>22,852,148</u>	<u>923,337</u>	<u>52,577</u>	<u>375,911</u>	<u>209</u>	<u>24,204,182</u>
Total deductions	<u>22,852,148</u>	<u>923,337</u>	<u>52,577</u>	<u>375,911</u>	<u>209</u>	<u>24,204,182</u>
Change in net position	<u>625,094</u>	<u>140,971</u>	<u>19,241</u>	<u>(3,906)</u>	<u>(209)</u>	<u>781,191</u>
Net position, beginning	<u>8,644,457</u>	<u>646,416</u>	<u>71,683</u>	<u>10,970</u>	<u>5,267</u>	<u>9,378,793</u>
Net position, end of year	<u>\$ 9,269,551</u>	<u>\$ 787,387</u>	<u>\$ 90,924</u>	<u>\$ 7,064</u>	<u>\$ 5,058</u>	<u>\$ 10,159,984</u>

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## STATISTICAL SECTION

This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

### Contents:

#### Financial Trends (pages L-3, L-4, L-5, L-6, L-7 and L-8)

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

#### Revenue Capacity (pages L-9, L-10, L-11 and L-12)

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.

#### Debt Capacity (pages L-13 and L-14)

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

#### Demographic and Economic Information (pages L-15 and L-16)

These schedules offer demographic and economic indicators to help the reader understand how the environment within which the County's financial activities take place.

#### Operating Information (pages L-17, L-18 and L-19)

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

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**COUNTY OF YORK, VIRGINIA**  
Net Position By Component - Accrual Basis of Accounting  
Last Ten Fiscal Years

	<u>2025</u>	<u>Restated 2024 (3)</u>	<u>2023</u>	<u>2022</u>	<u>2021 (2)</u>	<u>2020</u>	<u>2019</u>	<u>Restated 2018 (1)</u>	<u>2017</u>	<u>2016</u>
<b>Governmental Activities:</b>										
Net investment in capital assets	\$ 96,532,224	\$ 88,608,551	\$ 84,196,086	\$ 44,619,015	\$ 67,685,243	\$ 63,819,651	\$ 61,388,220	\$ 54,032,029	\$ 59,070,221	\$ 57,048,477
Restricted	10,161,543	5,760,746	18,671,536	31,721,148	8,951,725	3,484,204	3,846,463	8,608,459	1,979,403	2,245,562
Unrestricted (deficit)	<u>(15,151,772)</u>	<u>(4,635,973)</u>	<u>(28,314,870)</u>	<u>(2,148,460)</u>	<u>(27,748,736)</u>	<u>(31,674,855)</u>	<u>(25,736,045)</u>	<u>(26,289,614)</u>	<u>(28,390,677)</u>	<u>(16,790,034)</u>
Total governmental activities net position	<u>\$ 91,541,995</u>	<u>\$ 89,733,324</u>	<u>\$ 74,552,752</u>	<u>\$ 74,191,703</u>	<u>\$ 48,888,232</u>	<u>\$ 35,629,000</u>	<u>\$ 39,498,638</u>	<u>\$ 36,350,874</u>	<u>\$ 32,658,947</u>	<u>\$ 42,504,005</u>
<b>Business-type Activities:</b>										
Net investment in capital assets	\$ 113,701,250	\$ 111,984,915	\$ 110,744,207	\$ 110,911,421	\$ 110,749,120	\$ 110,685,466	\$ 110,543,036	\$ 114,520,731	\$ 108,482,250	\$ 105,211,098
Restricted	-	-	-	-	-	-	122,713	117,043	105,906	141,802
Unrestricted	<u>20,565,384</u>	<u>20,748,170</u>	<u>20,165,164</u>	<u>17,317,074</u>	<u>13,274,713</u>	<u>10,859,105</u>	<u>9,390,118</u>	<u>6,112,669</u>	<u>7,905,567</u>	<u>8,314,320</u>
Total business-type activities net position	<u>\$ 134,266,634</u>	<u>\$ 132,733,085</u>	<u>\$ 130,909,371</u>	<u>\$ 128,228,495</u>	<u>\$ 124,023,833</u>	<u>\$ 121,544,571</u>	<u>\$ 120,055,867</u>	<u>\$ 120,750,443</u>	<u>\$ 116,493,723</u>	<u>\$ 113,667,220</u>
<b>Primary Government:</b>										
Net investment in capital assets	\$ 210,233,474	\$ 200,593,466	\$ 194,940,293	\$ 155,530,436	\$ 178,434,363	\$ 174,505,117	\$ 171,931,256	\$ 168,552,760	\$ 167,552,471	\$ 162,259,575
Restricted	10,161,543	5,760,746	18,671,536	31,721,148	8,951,725	3,484,204	3,969,176	8,725,502	2,085,309	2,387,364
Unrestricted (deficit)	<u>5,413,612</u>	<u>16,112,197</u>	<u>(8,149,706)</u>	<u>15,168,614</u>	<u>(14,474,023)</u>	<u>(20,815,750)</u>	<u>(16,345,927)</u>	<u>(20,176,945)</u>	<u>(20,485,110)</u>	<u>(8,475,714)</u>
Total Primary Government net position	<u>\$ 225,808,629</u>	<u>\$ 222,466,409</u>	<u>\$ 205,462,123</u>	<u>\$ 202,420,198</u>	<u>\$ 172,912,065</u>	<u>\$ 157,173,571</u>	<u>\$ 159,554,505</u>	<u>\$ 157,101,317</u>	<u>\$ 149,152,670</u>	<u>\$ 156,171,225</u>

(1) Implemented GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions."

(2) Implemented GASB Statement No. 84, "Fiduciary Activities."

(3) Implemented GASB Statement No. 101, "Compensated Absences."

**COUNTY OF YORK, VIRGINIA**  
Changes in Net Position - Accrual Basis of Accounting  
Last Ten Fiscal Years

	2025	Restated 2024 (3)	2023	2022	2021	2020	2019 (1)	2018	2017	2016
<b>Expenses (1)</b>										
Governmental activities:										
General administration	\$ 3,058,517	\$ 3,739,273	\$ 3,613,973	\$ 4,031,287	\$ 3,753,814	\$ 4,468,101	\$ 4,195,707	\$ 5,589,064	\$ 5,713,262	\$ 5,281,219
Judicial services	4,211,339	4,088,103	3,316,809	3,352,664	3,704,339	3,721,294	3,102,522	2,739,760	3,104,169	2,925,400
Public safety	60,057,077	54,851,696	44,115,833	46,324,046	42,065,399	43,575,955	37,867,220	34,764,761	33,955,855	31,455,990
Management services	13,943,175	13,905,539	12,294,428	12,139,466	12,923,458	11,861,804	11,029,496	11,470,801	11,381,592	9,863,547
Education	79,297,605	71,795,467	77,686,788	58,348,697	70,239,829	68,609,783	65,751,397	66,176,627	63,842,618	68,349,890
Human services	12,811,540	12,831,548	11,349,243	10,624,676	10,111,077	9,834,859	9,900,319	8,625,140	9,386,250	8,538,830
Public works	17,972,686	14,945,028	15,680,912	12,784,193	10,943,599	14,572,672	11,607,674	8,543,538	9,486,304	9,918,224
Community development	3,713,438	5,346,957	6,449,962	3,514,026	3,498,074	3,012,762	4,551,850	-	-	-
Community services	8,290,866	8,024,284	10,658,545	10,765,249	8,106,746	5,682,266	7,201,508	7,011,085	7,044,559	6,479,836
Interest and fiscal charges on noncurrent debt	4,745,018	4,053,632	4,886,205	4,179,779	3,577,368	3,518,196	3,422,992	3,308,747	2,454,107	3,643,143
Total governmental activities	208,101,261	193,581,527	190,052,698	166,064,083	168,923,703	168,857,692	158,630,685	148,429,523	146,368,716	146,456,079
Business-type activities:										
Sewer Utility	13,939,681	14,147,009	12,776,052	12,120,219	11,992,147	12,245,651	11,582,981	10,210,063	11,036,541	10,792,409
Water Utility	319,845	313,722	328,547	722,641	324,391	326,842	4,036,161	1,751,336	443,414	332,253
Solid Waste	7,613,732	7,125,866	6,276,265	5,898,184	6,055,946	5,742,136	4,830,364	4,252,661	4,058,355	4,238,137
Yorktown Operations	246,082	242,848	214,403	225,797	157,317	158,295	72,335	77,918	92,828	85,983
Sanitary Districts	415,601	416,142	416,142	417,138	418,134	418,134	418,134	418,133	418,133	418,133
Regional Radio System	5,413,759	5,198,026	5,722,280	3,650,445	4,068,264	4,208,960	4,075,751	3,859,521	2,649,549	2,597,863
Total business-type activities	27,948,700	27,443,613	25,733,689	23,034,424	23,016,199	23,100,018	25,015,726	20,569,632	18,698,820	18,464,778
<b>Total Primary Government</b>	<b>\$ 236,049,961</b>	<b>\$ 221,025,140</b>	<b>\$ 215,786,387</b>	<b>\$ 189,098,507</b>	<b>\$ 191,939,902</b>	<b>\$ 191,957,710</b>	<b>\$ 183,646,411</b>	<b>\$ 168,999,155</b>	<b>\$ 165,067,536</b>	<b>\$ 164,920,857</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General administration	\$ 146,034	\$ 127,422	\$ 108,447	\$ 123,351	\$ 250,352	\$ 260,592	\$ 179,970	\$ 1,030,633	\$ 667,530	\$ 734,113
Judicial services	672,345	611,170	593,809	614,571	651,790	842,850	602,875	550,272	551,142	540,591
Public safety	8,411,119	9,577,556	4,918,665	4,336,634	3,496,404	3,726,192	3,949,345	3,490,235	3,490,578	3,361,432
Management services	744,288	649,770	673,789	625,454	496,213	536,482	614,300	515,776	495,514	470,186
Education	29,549	26,228	20,402	17,298	16,364	37,231	51,304	52,037	57,119	431,785
Human services	403,909	363,166	359,367	296,265	312,338	322,784	335,960	327,270	323,279	320,155
Public works	1,701,663	1,453,106	1,442,283	1,422,935	1,445,206	1,339,954	1,337,489	1,305,091	1,285,384	1,308,871
Community development	1,086,318	861,952	1,197,543	1,098,220	787,606	832,921	862,596	-	-	-
Community services	958,608	922,984	751,704	639,945	402,047	253,967	680,005	659,451	631,672	576,602
Operating grants and contributions	17,443,918	16,918,596	14,152,174	23,546,282	29,664,580	15,103,972	11,737,764	11,226,226	10,845,577	10,631,197
Capital grants and contributions	1,175,415	4,727,206	2,383,225	1,130,423	911,612	2,443,417	2,742,009	2,514,487	872,828	797,833
Total governmental activities	32,773,166	36,239,156	26,601,408	33,851,378	38,434,512	25,700,362	23,093,617	21,671,478	19,220,623	19,172,765
Business-type activities:										
Charges for services:										
Sewer Utility	12,110,286	11,816,988	11,936,220	11,724,393	11,380,626	11,215,726	11,678,458	11,194,581	10,660,740	10,788,652
Water Utility	324,562	302,153	303,518	307,050	310,542	317,101	320,586	273,009	336,448	323,387
Solid Waste	7,842,689	6,053,974	5,992,705	5,988,733	5,911,272	5,847,097	4,676,104	4,439,291	4,460,309	4,626,276
Yorktown Operations	166,556	252,956	166,416	263,972	183,713	137,906	158,467	182,898	146,991	186,905
Regional Radio System	3,795,486	3,672,537	3,643,979	2,284,644	3,398,927	2,909,049	2,965,402	2,928,359	1,726,723	1,643,514
Operating grants and contributions	26,237	30,220	21,451	184,946	90,492	292,221	293,054	291,507	290,552	291,307
Capital grants and contributions	1,454,329	1,179,210	1,513,343	2,424,823	2,179,427	1,144,164	1,501,760	1,719,060	1,121,944	299,948
Total business-type activities	25,720,145	23,308,038	23,577,632	23,178,561	23,454,999	21,863,264	21,593,831	21,028,705	18,743,707	18,159,989
<b>Total Primary Government</b>	<b>\$ 58,493,311</b>	<b>\$ 59,547,194</b>	<b>\$ 50,179,040</b>	<b>\$ 57,029,939</b>	<b>\$ 61,889,511</b>	<b>\$ 47,563,626</b>	<b>\$ 44,687,448</b>	<b>\$ 42,700,183</b>	<b>\$ 37,964,330</b>	<b>\$ 37,332,754</b>
<b>Net (expense)/revenue</b>										
Governmental activities	\$ (175,328,095)	\$ (157,342,371)	\$ (163,451,290)	\$ (132,212,705)	\$ (130,489,191)	\$ (143,157,330)	\$ (135,537,068)	\$ (126,758,045)	\$ (127,148,093)	\$ (127,283,314)
Business-type activities	(2,228,555)	(4,135,575)	(2,156,057)	144,137	438,800	(1,236,754)	(3,421,895)	459,073	44,887	(304,789)
<b>Total Primary Government net expense</b>	<b>\$ (177,556,650)</b>	<b>\$ (161,477,946)</b>	<b>\$ (165,607,347)</b>	<b>\$ (132,068,568)</b>	<b>\$ (130,050,391)</b>	<b>\$ (144,394,084)</b>	<b>\$ (138,958,963)</b>	<b>\$ (126,298,972)</b>	<b>\$ (127,103,206)</b>	<b>\$ (127,588,103)</b>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes:										
Property taxes	\$ 121,536,903	\$ 111,176,931	\$ 105,094,920	\$ 103,616,113	\$ 96,141,095	\$ 93,017,827	\$ 91,611,559	\$ 90,382,404	\$ 88,210,050	\$ 85,362,882
Local sales and use taxes	20,869,976	20,783,572	20,341,848	19,333,835	17,389,034	16,525,293	14,921,971	10,266,194	10,236,341	10,146,625
Hotel and motel room taxes	6,445,201	6,268,809	6,538,036	6,028,261	3,549,512	3,793,734	5,241,150	5,142,868	5,071,633	4,994,674
Restaurant food taxes	6,950,743	6,040,620	5,041,755	5,329,793	5,338,091	4,501,921	5,258,588	4,436,519	6,387,418	6,047,842
Cigarette Taxes (2)	1,261,987	1,319,480	1,697,929	1,544,370	-	-	-	-	-	-
Business license taxes	9,764,564	9,932,486	9,075,714	8,805,867	7,513,546	7,633,724	7,330,820	6,952,681	6,803,695	6,187,990
Motor vehicle licenses	-	111,880	1,664,644	1,689,691	1,647,098	1,602,643	1,623,247	1,624,520	1,600,973	1,591,953
Taxes on recordation and wills	1,309,117	1,288,844	1,364,751	2,097,909	2,207,395	1,777,073	1,601,992	1,796,928	1,470,205	1,477,446
Other local taxes	1,811,059	1,770,912	1,807,876	1,792,428	1,909,367	1,744,306	1,893,226	1,921,574	1,935,553	1,938,974
Personal property tax relief - Commonwealth of Virginia	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680	8,741,680
Unrestricted investment earnings	3,104,986	3,589,988	3,283,062	(294,364)	(19,787)	859,654	1,386,131	650,388	248,076	305,043
Miscellaneous	99,468	256,506	302,711	207,247	372,731	162,593	210,254	115,481	43,452	358,177
Gain (loss) on sale of capital assets	13,104	24,663	-	-	4,391	14,378	-	35,569	-	188,537
Transfers	(1,452,690)	(2,102,760)	(1,142,587)	(1,376,654)	(1,045,730)	(1,087,134)	(1,135,786)	(1,635,528)	(3,694,516)	(3,425,018)
Total governmental activities	180,456,098	169,203,611	163,812,339	157,516,176	143,748,423	139,287,692	138,684,832	130,449,972	126,854,560	123,916,205
Business-type activities:										
Restaurant food taxes	2,225,448	3,040,567	3,452,007	2,589,804	937,343	1,493,198	1,446,798	2,036,878	-	-
Unrestricted investment earnings	418,422	401,135	213,915	56,802	25,086	133,285	134,586	93,526	63,619	46,907
Miscellaneous	47,851	15,502	24,373	37,265	8,534	11,841	8,469	19,493	35,417	32,179
Gain on sale of capital assets	17,018	-	4,051	-	23,769	-	1,680	12,222	-	7,000
Transfers	1,452,690	2,102,760	1,142,587	1,376,654	1,045,730	1,087,134	1,135,786	1,635,528	3,694,516	3,425,018
Total business-type activities	4,161,429	5,559,964	4,836,933	4,060,525	2,040,462	2,725,458	2,727,319	3,797,647	3,793,552	3,511,104
<b>Total Primary Government</b>	<b>\$ 184,617,527</b>	<b>\$ 174,763,575</b>	<b>\$ 168,649,272</b>	<b>\$ 161,576,701</b>	<b>\$ 145,788,885</b>	<b>\$ 142,013,150</b>	<b>\$ 141,412,151</b>	<b>\$ 134,247,619</b>	<b>\$ 130,648,112</b>	<b>\$ 127,427,309</b>
<b>Change in Net Position</b>										
Governmental activities	\$ 5,128,003	\$ 11,861,240	\$ 361,049	\$ 25,303,471	\$ 13,259,232	\$ (3,869,638)	\$ 3,147,764	\$ 3,691,927	\$ (293,533)	\$ (3,367,109)
Business-type activities	1,932,874	1,424,389	2,680,876	4,204,662	2,479,262	1,488,704	(694,576)	4,256,720	3,838,439	3,206,315
<b>Total Primary Government</b>	<b>\$ 7,060,877&lt;/</b>									

**COUNTY OF YORK, VIRGINIA**  
 Governmental Activities Tax Revenues By Source - Accrual Basis of Accounting  
 Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022 (2)</u>	<u>2021</u>	<u>2020</u>	<u>2019 (1)</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Property tax	\$ 121,536,903	\$ 111,176,931	\$ 105,094,920	\$ 103,616,113	\$ 96,141,095	\$ 93,017,827	\$ 91,611,559	\$ 90,382,404	\$ 88,210,050	\$ 85,362,882
Local sales and use tax	20,869,976	20,783,572	20,341,848	19,333,835	17,389,034	16,525,293	14,921,971	10,266,194	10,236,341	10,146,625
Hotel and motel room taxes	6,445,201	6,268,809	6,538,036	6,028,261	3,549,512	3,793,734	5,241,150	5,142,868	5,071,633	4,994,074
Restaurant food taxes	6,950,743	6,040,620	5,041,755	5,329,793	5,338,091	4,501,921	5,258,588	4,436,519	6,387,418	6,047,842
Cigarette tax	1,261,987	1,319,480	1,697,929	1,544,370	-	-	-	-	-	-
Business license taxes	9,764,564	9,932,486	9,075,714	8,805,867	7,513,546	7,633,724	7,330,820	6,952,681	6,603,695	6,187,990
Motor vehicle licenses	-	111,880	1,664,644	1,689,691	1,647,098	1,602,643	1,623,247	1,624,520	1,600,973	1,591,953
Taxes on recordation and wills	1,309,117	1,288,844	1,364,751	2,097,909	2,207,395	1,777,073	1,601,992	1,796,928	1,470,205	1,477,446
Other local taxes	1,811,059	1,770,912	1,807,876	1,792,428	1,909,367	1,744,306	1,893,226	1,921,574	1,935,553	1,938,974
<b>Total</b>	<b>\$ 169,949,550</b>	<b>\$ 158,693,534</b>	<b>\$ 152,627,473</b>	<b>\$ 150,238,267</b>	<b>\$ 135,695,138</b>	<b>\$ 130,596,521</b>	<b>\$ 129,482,553</b>	<b>\$ 122,523,688</b>	<b>\$ 121,515,868</b>	<b>\$ 117,747,786</b>

(1) Beginning in fiscal year 2019, local sales and use tax includes the historic triangle sales tax as established by Senate Bill 942.

(2) Beginning November 2021, a new cigarette tax of \$0.40 per pack was assessed, which was allowed for counties by the prior year's General Assembly action.

**COUNTY OF YORK, VIRGINIA**  
Fund Balances of Governmental Funds - Modified Accrual Basis of Accounting  
Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
General Fund										
Nonspendable	\$ 4,505,023	\$ 4,794,712	\$ 5,345,334	\$ 5,841,716	\$ 6,396,239	\$ 6,452,931	\$ 6,518,691	\$ 7,191,310	\$ 7,787,380	\$ 8,750,971
Restricted	-	3,460	-	-	13,104	13,872	11,645	948,861	1,069,702	1,106,571
Committed	4,586,923	6,370,749	2,771,171	5,699,023	1,252,245	1,109,003	3,327,357	11,567,875	12,479,603	12,027,362
Assigned	6,508,004	9,775,212	8,152,678	22,014,398	18,728,526	7,560,552	5,786,348	9,880,308	11,296,640	11,275,325
Unassigned	<u>24,024,081</u>	<u>22,686,810</u>	<u>24,472,361</u>	<u>20,898,594</u>	<u>18,240,000</u>	<u>17,570,640</u>	<u>17,570,640</u>	<u>17,040,240</u>	<u>17,026,740</u>	<u>16,270,680</u>
Total General Fund	<u>\$ 39,624,031</u>	<u>\$ 43,630,943</u>	<u>\$ 40,741,544</u>	<u>\$ 54,453,731</u>	<u>\$ 44,630,114</u>	<u>\$ 32,706,998</u>	<u>\$ 33,214,681</u>	<u>\$ 46,628,594</u>	<u>\$ 49,660,065</u>	<u>\$ 49,430,909</u>
All Other Governmental Funds										
Nonspendable	\$ 187,164	\$ 180,000	\$ 185,000	\$ -	\$ -	\$ -	\$ -	\$ 107,390	\$ -	\$ -
Restricted	9,805,707	5,664,802	18,565,067	31,687,038	8,915,607	3,434,488	3,834,818	7,659,598	909,701	1,138,991
Committed	15,978,107	16,388,696	14,117,146	18,005,315	16,118,614	16,582,668	16,071,516	7,521,642	5,396,429	6,213,357
Assigned	40,129,858	36,935,424	30,993,227	26,743,170	17,759,447	19,559,701	20,059,989	13,384,755	14,777,136	12,844,980
Unassigned	<u>(1,745,545)</u>	<u>(1,991,879)</u>	<u>(2,499,601)</u>	<u>(3,003,377)</u>	<u>(3,509,294)</u>	<u>(3,516,318)</u>	<u>(3,278,362)</u>	<u>(3,947,179)</u>	<u>(4,736,725)</u>	<u>(5,638,008)</u>
Total all other governmental funds	<u>\$ 64,355,291</u>	<u>\$ 57,177,043</u>	<u>\$ 61,360,839</u>	<u>\$ 73,432,146</u>	<u>\$ 39,284,374</u>	<u>\$ 36,060,539</u>	<u>\$ 36,687,961</u>	<u>\$ 24,726,206</u>	<u>\$ 16,346,541</u>	<u>\$ 14,559,320</u>

**COUNTY OF YORK, VIRGINIA**  
 Changes in Fund Balances of Governmental Funds - Modified Accrual Basis of Accounting  
 Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Revenues</b>										
General property taxes	\$ 121,529,553	\$ 111,221,367	\$ 105,030,158	\$ 102,934,410	\$ 96,233,428	\$ 91,924,860	\$ 91,174,219	\$ 90,544,105	\$ 88,434,572	\$ 85,368,220
Other local taxes	48,289,328	47,062,204	47,436,148	46,492,446	39,399,616	37,544,954	37,842,737	32,189,944	33,181,367	32,343,857
Intergovernmental	26,366,274	27,324,231	25,246,025	32,387,266	38,537,852	26,052,098	22,896,708	20,513,452	20,157,138	19,884,521
Permits, fees, and licenses	1,260,525	1,038,116	1,379,399	1,253,374	968,829	999,687	1,104,298	1,037,354	680,369	779,390
Fines and forfeitures	707,603	502,608	433,515	325,485	268,429	380,930	433,857	345,783	332,090	308,039
Use of money and property	3,379,755	3,899,255	3,649,639	140,826	329,466	1,165,293	1,748,352	1,006,387	604,377	912,391
Charges for services	6,117,415	5,653,926	5,333,048	4,930,343	3,923,794	3,827,605	4,507,835	4,100,646	3,985,157	3,841,821
Miscellaneous	601,110	734,479	902,609	457,856	724,913	731,463	561,346	2,300,983	428,328	566,588
Recovered costs	<u>6,326,062</u>	<u>8,122,506</u>	<u>2,398,971</u>	<u>2,837,612</u>	<u>2,227,790</u>	<u>2,205,724</u>	<u>2,152,453</u>	<u>2,133,591</u>	<u>2,074,403</u>	<u>2,547,682</u>
Total revenues	<u>214,577,625</u>	<u>205,558,692</u>	<u>191,809,512</u>	<u>191,759,618</u>	<u>182,614,117</u>	<u>164,832,614</u>	<u>162,421,805</u>	<u>154,172,245</u>	<u>149,877,801</u>	<u>146,552,509</u>
<b>Expenditures (2)</b>										
General administration	3,273,977	3,175,511	3,168,861	3,225,635	3,177,263	2,861,717	2,860,531	4,571,362	4,266,942	4,125,373
Judicial services	4,123,367	3,779,035	3,411,738	2,969,179	3,100,864	3,199,581	3,008,038	2,909,235	2,753,613	2,607,584
Public safety	57,050,324	51,330,863	44,654,238	40,047,119	39,099,612	36,222,021	34,948,693	33,363,370	35,979,369	30,245,518
Management services	12,394,313	11,894,914	11,139,512	9,989,290	11,081,821	9,779,528	9,619,413	10,798,169	10,180,894	8,863,808
Education	78,745,353	71,397,049	77,585,071	58,664,899	70,098,663	68,528,167	65,763,188	66,371,103	63,460,252	68,240,885
Human services	12,909,592	12,458,902	11,453,572	10,065,375	9,535,864	9,492,564	9,892,383	9,698,743	9,166,051	8,611,086
Public works	11,779,660	11,380,093	10,700,921	9,685,392	8,980,041	8,780,738	8,677,408	8,431,491	8,541,683	8,623,135
Community development	3,272,190	3,166,368	2,925,082	2,616,737	2,503,557	2,534,211	4,030,153	-	-	-
Community services	7,643,038	7,247,753	6,169,897	8,885,580	6,429,786	5,428,488	5,818,632	5,769,126	5,572,438	5,151,517
Non-departmental	2,903,270	2,618,580	2,963,870	3,273,167	2,687,023	2,483,031	2,537,255	2,713,097	2,495,321	1,693,556
Capital outlay (4)	16,907,000	22,773,653	34,924,392	20,828,669	4,842,230	15,313,579	11,083,627	6,128,438	4,635,455	5,988,334
Debt service:										
Principal	9,187,713	8,858,730	9,717,413	8,065,591	7,796,757	6,821,895	7,091,646	8,649,276	7,143,707	5,425,023
Interest and fiscal charges	5,104,028	5,355,699	5,160,300	3,875,570	3,888,464	3,837,070	3,841,150	3,611,114	3,363,409	3,507,961
Lease financing (3)	-	-	47,630	8,211,802	-	-	-	-	-	-
Other costs of debt issuance	<u>347,776</u>	<u>97,725</u>	<u>63,474</u>	<u>514,776</u>	<u>75,918</u>	<u>98,183</u>	<u>45,918</u>	<u>153,611</u>	<u>63,044</u>	<u>180,516</u>
Total expenditures	<u>225,641,601</u>	<u>215,534,875</u>	<u>224,085,971</u>	<u>190,918,781</u>	<u>173,297,863</u>	<u>175,380,773</u>	<u>169,218,035</u>	<u>163,168,135</u>	<u>157,622,178</u>	<u>153,264,296</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(11,063,976)</u>	<u>(9,976,183)</u>	<u>(32,276,459)</u>	<u>840,837</u>	<u>9,316,254</u>	<u>(10,548,159)</u>	<u>(6,796,230)</u>	<u>(8,995,890)</u>	<u>(7,744,377)</u>	<u>(6,711,787)</u>
<b>Other Financing Sources (Uses)</b>										
Insurance recovery	28,585	86,021	162,218	94,346	279,619	27,734	54,673	19,705	13,163	78,234
Bonds and refunding bonds issued	16,670,000	9,895,000	9,080,000	32,165,000	8,580,000	10,185,000	11,305,000	15,405,000	11,135,000	21,950,000
Premium on bonds issued	754,430	888,347	680,454	2,308,689	1,209,822	491,419	879,737	1,178,493	606,063	3,312,073
Direct financing lease/Capital leases	-	-	-	2,587,369	336,000	-	-	-	4,736,044	-
Lease financing (3)	-	-	47,630	8,211,802	-	-	-	-	-	-
Subscription Financing (4)	154,987	265,178	123,245	-	-	-	-	-	-	-
Transfers In	33,364,407	27,739,613	34,213,300	31,375,909	18,282,420	23,710,598	25,975,972	26,722,915	19,253,176	20,304,143
Deposits for refunding	(1,570,000)	-	-	-	-	-	(3,540,000)	-	(3,035,000)	(12,598,700)
Transfers Out	<u>(35,167,097)</u>	<u>(30,192,373)</u>	<u>(37,813,882)</u>	<u>(33,612,563)</u>	<u>(22,857,164)</u>	<u>(25,001,697)</u>	<u>(27,839,661)</u>	<u>(28,982,029)</u>	<u>(22,947,692)</u>	<u>(24,082,571)</u>
Total other financing sources, net	<u>14,235,312</u>	<u>8,681,786</u>	<u>6,492,965</u>	<u>43,130,552</u>	<u>5,830,697</u>	<u>9,413,054</u>	<u>6,835,721</u>	<u>14,344,084</u>	<u>9,760,754</u>	<u>8,963,179</u>
Net change in fund balances	\$ <u>3,171,336</u>	\$ <u>(1,294,397)</u>	\$ <u>(25,783,494)</u>	\$ <u>43,971,389</u>	\$ <u>15,146,951</u>	\$ <u>(1,135,105)</u>	\$ <u>39,491</u>	\$ <u>5,348,194</u>	\$ <u>2,016,377</u>	\$ <u>2,251,392</u>
Debt service as a percentage of noncapital expenditures (1)	<u>6.76%</u>	<u>7.33%</u>	<u>7.57%</u>	<u>6.82%</u>	<u>7.02%</u>	<u>6.35%</u>	<u>6.81%</u>	<u>7.75%</u>	<u>7.05%</u>	<u>6.01%</u>

(1) Noncapital expenditures = total expenditures, less amounts for capitalized assets on the Government-Wide Statement of Net Assets.

(2) Expenditure categories were reclassified in FY2016. "Finance and planning" became "Management services" and Environmental and development services" and "General services" were combined into "Public works" except for building regulations and development and compliance expenditures were moved from "Environmental and development services" to "General government." In FY2019, planning and planning commission were moved from "Management services" to "Community development." Also in FY2019, building regulations and development services were moved from "General administration" to "Community development."

(3) In FY2022, the County implemented GASB 87 - Leases.

(4) In FY2023, the County implemented GASB 96 - Subscription-Based Information Technology Arrangements

**COUNTY OF YORK, VIRGINIA**  
 General Government Tax Revenues By Source - Modified Accrual Basis of Accounting  
 Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Property tax	\$ 121,529,553	\$ 111,221,367	\$ 105,030,158	\$ 102,934,410	\$ 96,233,428	\$ 91,924,860	\$ 91,174,219	\$ 90,544,105	\$ 88,434,572	\$ 85,368,220
Local sales and use tax	20,869,976	20,783,572	20,341,848	19,333,835	17,389,034	16,525,293	14,921,971	10,266,194	10,236,341	10,146,625
Hotel and motel room taxes	6,273,442	6,191,201	6,465,677	6,017,165	3,562,342	3,757,890	5,241,150	5,171,984	5,058,976	4,977,615
Restaurant food taxes	6,912,108	6,025,468	5,044,131	5,309,260	5,333,750	4,497,970	5,272,635	4,488,226	6,332,930	6,060,974
Cigarette tax	1,261,987	1,319,480	1,697,929	1,544,370	-	-	-	-	-	-
Business license taxes	9,815,523	9,358,604	9,075,714	8,805,867	7,513,546	7,633,724	7,330,820	6,952,681	6,603,695	6,187,990
Communications sales tax	853,318	857,490	912,475	939,749	968,207	1,090,046	1,115,481	1,202,410	1,241,212	1,272,490
Motor vehicle licenses	68,984	371,661	1,673,672	1,664,712	1,599,783	1,648,997	1,621,817	1,627,449	1,582,337	1,590,308
Franchise surcharge fees	2,875	3,175	3,592	4,077	4,464	4,713	4,403	4,295	3,808	2,876
Taxes on recordation and wills	1,309,117	1,288,844	1,364,751	2,097,909	2,207,395	1,777,073	1,601,992	1,796,928	1,470,205	1,477,446
Other local taxes	921,998	862,709	856,359	775,502	821,095	609,248	732,468	679,777	651,863	627,533
<b>Total</b>	<u>\$ 169,818,881</u>	<u>\$ 158,283,571</u>	<u>\$ 152,466,306</u>	<u>\$ 149,426,856</u>	<u>\$ 135,633,044</u>	<u>\$ 129,469,814</u>	<u>\$ 129,016,956</u>	<u>\$ 122,734,049</u>	<u>\$ 121,615,939</u>	<u>\$ 117,712,077</u>

**COUNTY OF YORK, VIRGINIA**  
 Assessed Value and Estimated Actual Value of Taxable Property  
 Last Ten Calendar Years

<u>Year</u>	<u>Real Property</u>		<u>Personal Property</u>	<u>Mobile Home</u>	<u>Public Utility</u>		<u>Total Taxable Assessed Value</u>	<u>Total Direct Tax Rate</u>
	<u>Residential</u>	<u>Commercial</u>			<u>Real Estate</u>	<u>Personal Property</u>		
2025	\$ 10,982,350,600	\$ 1,852,531,200	\$ 999,987,875	\$ 3,584,800	\$ 507,332,226	\$ 37,573	\$ 14,345,824,274	\$ 1.0045
2024	10,873,413,200	1,842,022,700	920,190,470	2,632,500	397,876,918	27,802	14,036,163,590	0.9406
2023	9,012,394,500	1,543,225,000	849,824,325	3,264,500	437,354,678	31,509	11,846,094,512	0.9946
2022	8,864,205,200	1,577,136,800	913,081,510	3,322,900	421,182,483	36,863	11,778,965,756	1.0296
2021	8,111,896,200	1,550,401,900	688,651,850	3,196,500	420,403,508	39,455	10,774,589,413	0.9999
2020	7,977,730,200	1,536,027,800	621,368,315	3,218,000	323,164,444	39,455	10,461,548,214	0.9854
2019	7,747,444,900	1,465,593,000	612,318,755	3,302,000	453,482,644	50,142	10,282,191,441	0.9859
2018	7,686,020,670	1,417,754,500	595,105,775	3,294,500	459,070,808	55,504	10,161,301,757	0.9827
2017	7,588,190,700	1,516,028,900	582,157,745	3,568,200	459,191,601	82,826	10,149,219,972	0.9789
2016	7,425,810,400	1,574,952,300	593,894,890	3,512,600	442,369,715	104,756	10,040,644,661	0.9437

Source: County Commissioner of Revenue.

Note: Values are net of tax-exempt property. Property in the County is reassessed every two years. Property is assessed on a calendar year basis and at actual value; therefore, the assessed values are equal to actual value. Tax rates are per \$100 of assessed value. Calendar year 2017 included a change to the boat tax in that all boats are taxed at \$.00000001/\$100; previously boats less than 5 tons were taxed in the same class as personal property.

**COUNTY OF YORK, VIRGINIA**  
Property Tax Rates  
Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>Real Estate</b>		<b>Personal Property</b>		<b>Mobile Home</b>		<b>Boats &gt; 5 Tons</b>		<b>Total Direct Tax Rate</b>
	<b>(1)</b>	<b>(2) (3)</b>	<b>(1)</b>	<b>(4)</b>	<b>(1)</b>	<b>(3)</b>	<b>(1)</b>	<b>(5)</b>	
2025	\$	0.780	\$	4.00	\$	0.7800	\$	0.000000001	\$ 1.0045
2024		0.740		3.80		0.7400		0.000000001	0.9406
2023		0.770		3.90		0.7700		0.000000001	0.9946
2022		0.780		4.00		0.7800		0.000000001	1.0296
2021		0.795		4.00		0.7950		0.000000001	0.9999
2020		0.795		4.00		0.7950		0.000000001	0.9854
2019		0.795		4.00		0.7950		0.000000001	0.9859
2018		0.795		4.00		0.7950		0.000000001	0.9827
2017		0.7515/0.795		4.00		0.7515/0.795		1.00/0.000000001	0.9789
2016		0.7515		4.00		0.7515		1.00	0.9437

- (1) Tax rate per \$100 of assessed valuation.
- (2) The amount designated for school operating is \$0.51 per \$100 of valuation for fiscal year 2025.
- (3) The tax rate, 1st half/2nd half, if different.
- (4) The tax rate per \$100 of assessed valuation for Disabled American Veterans has been \$1.00 since 2008.
- (5) Effective for calendar year 2017, all boats are taxed at \$.000000001/\$100. The boat tax rate has been effectively eliminated on all classes of boats.

Note: The County has no overlapping taxes with other governments.

**COUNTY OF YORK, VIRGINIA**  
Principal Property Taxpayers  
Calendar Year 2024 and Nine Years Prior\*

<u>Taxpayer</u>	<u>Description</u>	<u>2024 Taxable Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total Taxable Assessed Value</u>	<u>2015 Taxable Assessed Valuation</u>	<u>Rank</u>	<u>Percentage of Total Taxable Assessed Value</u>
Virginia Power Company	Generating plant	\$ 385,575,110	1	2.71%	\$ 356,904,965	1	3.63%
Walmart	Retail sales	261,451,999	2	1.84%	38,297,120	7	0.39%
Lawyers Title/Fairfield Resorts/Wyndham	Timeshare condominiums	213,100,700	3	1.50%	170,891,445	3	1.74%
GWR OP Lessee VA LLC (Great Wolf Lodge)	Hotel and water park	163,552,700	4	1.15%	80,493,065	5	0.82%
Kings Creek Plantation	Timeshare condominiums	100,811,210	5	0.71%	80,394,610	6	0.82%
Williamsburg Multifamily DST- The Bend Arbordale	Apartment complex	96,626,800	6	0.68%	-		0.00%
Busch Entertainment/Water Country USA	Water Park	91,862,800	7	0.65%	34,327,035	10	0.35%
City of Newport News **	Water system	82,424,700	8	0.58%	135,272,300	4	1.38%
Moyork LLC (Commonwealth Apartments)	Apartment complex	81,519,800	9	0.57%	-		0.00%
Virginia Natural Gas Inc	Utility	75,857,676	10	0.53%	-		0.00%
BP/Plains Marketing L P (former Refinery)	Former Refinery	-		0.00%	236,396,720	2	2.40%
1991 Ashe Partnership	Apartment complex	-		0.00%	37,819,090	8	0.38%
852 LLC	Apartment complex	-		0.00%	<u>34,978,020</u>	9	<u>0.36%</u>
<b>Total</b>		<u>\$ 1,552,783,495</u>		<u>10.92%</u>	<u>\$ 1,205,774,370</u>		<u>12.27%</u>

\*The County's assessment cycle is on a calendar year basis.

\*\* City of Newport News is the eighth largest taxpayer based on assessed value. However, the city pays a tax to the County according to a formula set out in the Code of Virginia section 58.1-3663, based on the proportion of its total revenues derived from outside York County. The applicable taxable percentage is approximately 56%.  
Source: Commissioner of the Revenue of the County of York, Virginia.

**COUNTY OF YORK, VIRGINIA**  
Property Tax Levies and Collections  
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Total Tax Levy</u>	<u>Current Tax Collections</u>	<u>Percent of Levy Collected</u>	<u>Collections in Subsequent Year</u>	<u>Total Collections to Date</u>	
					<u>Amount</u>	<u>Percentage of Levy</u>
2025	\$ 120,894,475	\$ 114,934,171	95.07%	\$ -	\$ 114,934,171	95.07%
2024	111,540,519	105,663,828	94.73%	4,478,051	110,141,879	98.75%
2023	107,596,392	103,129,071	95.85%	3,031,667	106,160,738	98.67%
2022	103,326,263	98,607,357	95.43%	4,312,617	102,919,974	99.61%
2021	95,712,249	91,357,773	95.45%	4,069,732	95,427,505	99.70%
2020	92,019,828	88,843,578	96.55%	2,888,079	91,731,657	99.69%
2019	90,196,473	87,055,100	96.52%	2,825,227	89,880,327	99.65%
2018	89,691,238	87,216,407	97.24%	2,042,614	89,259,021	99.52%
2017	87,536,065	84,909,975	97.00%	2,149,602	87,059,577	99.46%
2016	84,110,482	81,503,407	96.90%	2,067,150	83,570,557	99.36%

Source: Commissioner of the Revenue and Treasurer, County of York, Virginia.

**COUNTY OF YORK, VIRGINIA**  
Ratio of Outstanding Debt By Type (1)  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Business-type Activities		Total Primary Government	Percentage of Personal Income (2)	Per Capita (2)
	General Obligation Bonds	Leases (3)	Subscriptions (4)	Direct Financing Leases	Lease Revenue Bonds	Revenue Bonds			
2025	\$ 89,590,359	\$ 6,705,557	\$ 2,130,846	\$ 1,271,730	\$ 52,111,976	\$ 14,656,697	\$ 166,467,165	N/A	\$ 2,264
2024	84,866,624	7,103,022	1,435,975	1,844,914	49,702,220	15,698,588	160,651,343	N/A	2,207
2023	80,560,591	7,449,959	32,638	2,403,836	52,268,619	16,799,211	159,514,854	2.61%	2,221
2022	76,941,376	7,768,211	-	3,454,792	55,122,798	17,801,109	161,088,286	2.83%	2,253
2021	82,529,933	-	-	919,423	23,287,473	18,768,007	125,504,836	2.28%	1,785
2020	77,733,259	-	-	1,515,179	25,756,218	19,604,905	124,609,561	2.46%	1,778
2019	74,271,325	-	-	1,997,074	25,446,020	19,963,073	121,677,492	2.52%	1,752
2018	69,812,399	-	-	3,423,720	28,136,579	20,616,187	121,988,885	2.63%	1,769
2017	66,330,054	-	-	5,722,996	21,308,937	21,254,301	114,616,288	2.53%	1,672
2016	61,906,639	-	-	2,420,659	23,247,569	21,169,120	108,743,987	2.46%	1,602

N/A - This information is not available.

(1) Bonds are shown at net of related premiums and/or discounts.

(2) See Population and Personal Income on Demographic and Economic Statistics table, page L-15.

(3) In FY2022, the County implemented GASB 87 - *Leases*.

(4) In FY2023, the County implemented GASB 96 - *Subscription-Based Information Technology Arrangements (SBITAs)*.

**COUNTY OF YORK, VIRGINIA**  
Ratio of General Bonded Debt Outstanding  
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>General Obligation Bonds</u>	<u>Percentage of Actual Taxable Value of Property (1)</u>	<u>Per Capita (2)</u>
2025	\$ 89,590,359	0.62%	\$ 1,218
2024	84,866,624	0.60%	1,166
2023	80,560,591	0.68%	1,122
2022	76,941,376	0.65%	1,076
2021	82,529,933	0.77%	1,174
2020	77,733,259	0.74%	1,109
2019	74,271,325	0.72%	1,069
2018	69,812,399	0.69%	1,012
2017	66,330,054	0.65%	968
2016	61,906,639	0.62%	912

(1) See Assessed Value table, page L-9.

(2) See Population on Demographic and Economic Statistics

**COUNTY OF YORK, VIRGINIA**  
Demographic and Economic Statistics  
Last Ten Fiscal Years

<b>Fiscal Year</b>	<b>Population (1)</b>	<b>Personal Income (Thousands) (2)</b>	<b>Per Capita Income (2)</b>	<b>Median Age (3)</b>	<b>Education Level In Years of Formal Schooling (4)</b>	<b>Student Average Daily Membership (5)</b>	<b>Unemployment Rate (6)</b>
2025	73,531	N/A	N/A	39.80	13.20	12,978	2.90%
2024	72,789	N/A	N/A	39.70	13.20	12,879	2.50%
2023	71,806	\$ 6,120,352	\$ 73,221	39.80	13.20	12,855	2.70%
2022	71,491	5,699,764	67,917	39.80	13.20	12,609	2.80%
2021	70,319	5,512,307	65,791	39.60	13.20	12,244	3.30%
2020	70,100	5,057,023	61,149	41.30	13.20	12,914	5.70%
2019	69,460	4,838,533	59,099	39.20	13.20	12,756	2.60%
2018	68,973	4,635,813	57,077	39.30	13.20	12,610	2.80%
2017	68,537	4,535,711	56,005	39.50	13.20	12,584	3.50%
2016	67,899	4,422,249	54,890	39.30	13.20	12,522	3.80%

N/A - This information is not available.

Source:

- (1) Weldon Cooper Center for Public Service; 2025 estimate derived from previous years' data.
- (2) Bureau of Economic Analysis combined amount for York County/Poquoson.
- (3) Median Age from U.S. Census Bureau.
- (4) Educational Attainment derived from data published by the U.S. Census Bureau.
- (5) County School Division.
- (6) Virginia Employment Commission; 2025 estimate per County Planning Division.

**COUNTY OF YORK, VIRGINIA**  
Principal Employers  
Current and Nine Years Prior

<u>Employer</u>	<u>2025</u>			<u>2016</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>
Naval Weapons Station/ Cheatham Annex	3,359	1	12.50%	2,956	1	12.58%
York County School Division	1,902	2	7.08%	1,711	2	7.28%
U.S. Coast Guard Station	1,608	3	5.99%	1,404	3	5.97%
York County Government	900	4	3.35%	729	7	3.10%
Walmart	825	5	3.07%	798	5	3.40%
Sentara Williamsburg Regional Medical Center	750	6	2.79%	759	6	3.23%
Water Country	653	7	2.43%	826	4	3.51%
Great Wolf Lodge of Williamsburg, LLC	447	8	1.66%	480	9	2.04%
YMCA	-		0.00%	594	8	2.53%
Kroger	307	9	1.14%	310	10	1.32%
Food Lion	260	10	0.97%			
<b>Total</b>	<u>11,011</u>		<u>40.98%</u>	<u>10,567</u>		<u>44.96%</u>

Source: County Office of Economic Development; York County School Division Annual Comprehensive Financial Report; and County Budget.

**COUNTY OF YORK, VIRGINIA**  
 Full-time Equivalent County Employees By Function  
 Last Ten Fiscal Years

<b>Function</b>	<b><u>2025</u></b>	<b><u>2024</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2019 (1)</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>
General government	18.90	19.05	21.05	20.55	20.55	21.55	22.55	47.75	47.75	46.00
Judicial services	35.75	34.75	34.75	32.00	32.00	32.00	32.00	32.00	30.75	30.75
Public safety	383.00	343.00	342.00	328.50	318.00	312.50	311.50	305.50	297.00	295.00
Management services	97.25	96.25	94.25	96.75	95.75	95.25	93.25	91.50	88.50	85.25
Education (Library)	34.50	34.50	33.50	32.50	32.50	32.50	32.50	32.00	32.00	32.00
Public works	177.70	180.70	180.70	180.20	174.20	176.20	177.20	178.00	171.30	170.95
Community development	28.00	27.00	27.00	26.00	26.00	26.00	26.00	-	-	-
Community services	34.40	34.25	33.25	30.25	29.00	28.00	28.00	29.00	27.00	26.30
Human Services	90.25	89.10	87.60	87.60	87.10	87.10	85.10	84.60	82.40	81.90
	<u>899.75</u>	<u>858.60</u>	<u>854.10</u>	<u>834.35</u>	<u>815.10</u>	<u>811.10</u>	<u>808.10</u>	<u>800.35</u>	<u>776.70</u>	<u>768.15</u>

Source: County Budget. Includes full-time and part-time positions; excludes work-as-required staff.

(1) In FY2019, "Community Development" was created and includes building, development, and planning services.

**COUNTY OF YORK, VIRGINIA**  
 Operating Indicators By Function  
 Last Ten Years

<b>Function</b>	<b><u>2025</u></b>	<b><u>2024</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2019</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>
<b>General Government</b>										
Elections - Registered voters	52,762	52,051	50,531	50,094	49,009	46,553	45,274	45,757	45,134	44,361
Building Permits Issued	4,514	4,611	5,364	5,333	5,287	4,077	4,774	4,380	3,570	3,648
Building Permit Value	\$ 183,989,586	\$ 174,373,391	\$ 254,849,754	\$ 302,107,370	\$ 137,491,800	\$ 91,355,798	\$ 171,001,866	\$ 153,764,229	\$ 64,886,424	\$ 68,300,485
<b>Judicial Services (Clerk of Court)</b>										
Criminal and civil cases filed	3,983	3,064	4,958	3,489	4,414	3,127	4,674	4,137	3,307	3,361
Land records filed	18,112	18,684	20,267	24,016	26,360	22,157	21,242	24,273	25,576	22,857
<b>Sheriff</b>										
Physical arrests	1,628	1,246	906	1,172	951	1,414	1,851	1,768	1,596	1,685
Parking violations	131	158	71	117	111	100	112	62	72	106
Traffic violations	5,334	3,693	3,185	3,712	2,209	3,900	5,095	3,965	3,565	3,768
<b>Fire and Life Safety</b>										
Number of calls	14,382	13,254	13,088	12,072	11,266	10,942	11,558	11,464	10,919	9,969
Fire dispatches	4,870	4,682	4,847	4,661	4,284	4,411	4,971	4,992	4,743	4,117
Rescue dispatches	9,512	8,626	8,175	7,411	6,982	6,531	6,587	6,472	6,176	5,852
<b>Education</b>										
Library book circulation	738,660	619,044	488,392	433,600	365,523	451,753	557,764	509,704	514,824	527,047
Library registered patrons	40,482	44,171	50,351	47,112	44,770	43,149	52,592	48,530	44,022	64,436
School Division cost per pupil	\$ 15,101	\$ 14,282	\$ 13,455	\$ 11,959	\$ 12,449	\$ 10,960	\$ 10,847	\$ 10,662	\$ 10,204	\$ 10,081
<b>Community services</b>										
Recreation program participation (1)	41,214	43,245	38,865	27,824	22,307	110,683	151,048	160,280	131,205	105,032
<b>Sewer</b>										
New connections	195	164	242	267	318	250	316	273	109	170
<b>Solid Waste</b>										
Refuse collections (tons)	88,690	77,934	84,614	88,098	91,437	100,164	95,735	83,094	68,714	83,000
Recyclables collected (tons) (2)	28,028	80,534	27,666	18,687	24,853	28,190	35,686	27,997	27,814	32,005

Source: Various County departments

- (1) Recreation program participant numbers decreased in FY2021 due to the impacts of COVID-19.
- (2) Recyclables collected FY2024 figure is abnormally high due to a one-time demolition project conducted by Virginia Power.

**COUNTY OF YORK, VIRGINIA**  
 Capital Asset Statistics By Function  
 Last Ten Years

<b>Function</b>	<b><u>2025</u></b>	<b><u>2024</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>	<b><u>2019</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>
Sheriff										
Patrol units	71	52	66	59	58	59	56	55	56	51
Fire and Life Safety										
Stations	7	7	7	6	6	6	6	6	6	6
Fire and rescue apparatus	30	27	27	27	27	27	27	27	27	26
Community services										
Park acreage	786	786	786	786	786	786	786	786	786	786
Parks	11	11	11	11	11	11	11	11	11	11
Tennis courts	32	32	36	34	36	36	36	36	36	36
Pickleball courts	12	12								
Basketball courts	38	38	38	33	38	38	38	38	38	38
Volleyball courts	1	1	1	1	1	1	1	1	1	1
Athletic fields	77	77	77	73	73	73	73	73	73	73
ADA Canoe/Kayak launch	1	-	-	-	-	-	-	-	-	-
Kayak launches	-	-	1	1	1	1	1	-	-	-
Education										
School facilities	19	19	19	19	19	19	19	19	19	19
Sewer										
Sanitary sewer (miles)	423	423	418	415	406	393	390	389	384	381

Source: Various County departments.

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## **Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Honorable Members of the Board of Supervisors  
County of York, Virginia  
Yorktown, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of York, Virginia (the “County”), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements, and have issued our report thereon dated November 24, 2025.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we do not express an opinion on the effectiveness of the County’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Newport News, Virginia  
November 24, 2025

**County of York, Virginia**  
**Summary of Compliance Matters**  
June 30, 2025

As more fully described in the Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the County’s compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

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**State Compliance Matters**

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Code of Virginia

Budget and Appropriation Laws  
Cash and Investment Laws  
Conflicts of Interest Act  
Local Retirement Systems  
Debt Provisions  
Procurement Laws  
Uniform Disposition of Unclaimed Property Act  
Sheriff Internal Controls

State Agency Requirements

Social Services  
Fire Programs Aid to Localities

**County of York, Virginia**  
**Schedule of Findings and Responses**  
June 30, 2025

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**A. Findings – Financial Statement Audit**

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None noted.

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**B. Findings – Commonwealth of Virginia**

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None noted.