

MINUTES
BOARD OF SUPERVISORS
COUNTY OF YORK

Regular Meeting
March 5, 2013

6:00 p.m.

Meeting Convened. A Regular Meeting of the York County Board of Supervisors was called to order at 6:01 p.m., Tuesday, March 5, 2013, in the East Room, York Hall, by Chairman Walter C. Zaremba.

Attendance. The following members of the Board of Supervisors were present: Walter C. Zaremba, Sheila S. Noll, George S. Hrichak, and Thomas G. Shepperd, Jr.

Donald E. Wiggins was absent.

Also in attendance were James O. McReynolds, County Administrator; J. Mark Carter, Assistant County Administrator; and James E. Barnett, County Attorney.

WORK SESSION

RECOGNITION OF BOY SCOUT TROOP 94. (Not on Agenda)

Chairman Zaremba introduced members of Boy Scout Troop 94 of Christ the King Church who were present working on their Citizenship in the Community merit badges.

UPPER YORK RIVER CROSSING

Mr. Charles Records, 9501 Chapman Forest Lane, Gloucester, of COMPASSpointe Alliance, LLC, gave a presentation regarding a proposed Upper York River Crossing Feasibility Study. He stated he had been a practicing professional engineer since 1998 in Virginia and North Carolina. Mr. Records began his presentation by providing historical information regarding earlier crossings over the York River. There was first a ferry between Gloucester and Yorktown before the Coleman Bridge opened in 1952. The Coleman Bridge then had two lanes and 15,000 cars per day traveling it with tolls until 1976. Population growth in the 70s and 80s caused a problem with capacity which sparked public debate regionally. The widening of the Coleman Bridge was completed in August of 1996, and tolls were re-introduced. At the same time Alternative #5 was discussed, and the Transportation Board wanted to protect that corridor for future expansion. Mr. Records then spoke of the York River Travel Demand Study of 2000 regarding the capacity of Route 17 and the needs for future level of service, and current plans included the use of the Coleman Bridge shoulders to be used during peak travel periods. He next discussed the four alternatives addressed in the York River Travel Demand Study of 2000, stating a new bridge would divert much of the traffic going over the Coleman Bridge and would reduce traffic on Route 17 in York County so that no widening of Route 17 would be needed. He expressed his hope that the localities could be proactive and start planning now for a new bridge and road crossing the York River in that far more benefits would be derived than there would be detriments. Mr. Records requested the Board's approval and support for his group to investigate the potential feasibility of such an upriver crossing. He stated there would be no cost to the County or State, other than requesting assistance from staff for public forums to get the information out to the citizens.

Mr. Shepperd stated he did not want people thinking this Board would be advocating for a new bridge across the river because state funding for transportation projects in this region had been prioritized with hundreds of projects, and any money for this project would have to be added to the list of prioritization. For the Board to give its support, the whole issue of how this project would fit into the region's transportation funding would have to be shown.

Chairman Zaremba stated he did not think Mr. Records was asking the Board to approve a specific project at this time.

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Mrs. Noll expressed her appreciation to Mr. Records for bringing this subject to the Board's attention because the governing bodies of the area have to look to the future.

Mr. Records indicated his group, which was doing the study pro bono, wanted to be more informative as it undertakes the feasibility study. The second step would be to determine if there are feasible routes. He stated they did know that there was \$500 million worth of upgrades that will need to be made to Route 17 if this alternative was not looked at, and in 2033 there will be a major problem when the Coleman Bridge reaches capacity. Mr. Records stated this issue needed to be in the Comprehensive Plan for the future, and if there was a feasible corridor that currently existed, it needed to be protected so that in the future the bridge could be built without major destruction to do it. He noted the region needed to be proactive regarding this issue, and he stated the Gloucester Board of Supervisors had decided this was something that needed to be looked into further and expressed its support of the study.

Chairman Zaremba spoke of the initiative 10-15 years ago for another crossing of the York River.

Mr. Records stated that ultimately the Coleman Bridge was widened and that alternative was forgotten.

Chairman Zaremba thanked Mr. Records for his presentation, noting the Board would consider his request.

VIRGINIA DEPARTMENT OF TRANSPORTATION

Mr. Rossie Carroll, Williamsburg Residency Administrator, provided the Board with the Residency's quarterly transportation report. He stated the Transportation funding bill was approved by the House and Senate, and it was the first major new sustainable transportation funding and reform bill in Virginia the last 27 years. It was hoped that the final bill would be signed soon, and VDOT would receive guidance on a couple of projects in York County—I-64 widening and an unpaved road that has 1500 vehicles per day. Mr. Carroll reviewed maintenance accomplishments for the quarter, stating 207 work orders were accomplished, leaving 120 outstanding. They were continuing the treatment of potholes as they developed. On Wilkinson and Schenck Drive, 400 feet of ditch were re-graded; numerous potholes on Mooretown Road and Rochambeau Drive were repaired; drainage work on Route 134 was done; and approximately 100 drainage concerns were corrected. He next reviewed upcoming projects including plant mix that was advertised in December 2012 with construction this summer; repaving the loops and ramps at Exit 242 on I-64; Slurry seal contracts had been advertised and awarded for Country Club Acres, Tabb Lakes, Patriot Village, Panther Place, Magruder Woods, and Springfield Terrace to be started in late March or early April. Surface treatment will be accomplished on Oak Drive, Lodge Road, and William Carter Road. Sidewalk repairs have started in Lackey, and Bypass Road was also scheduled. The Lakeside Drive project was advertised with bid openings in April and construction starting in late June or July. The Route 17 project was advertised in January with bid openings this month and construction starting around the end of May into June on the first phase of a three-phase project. An RFP was out for a new Ferry between Surry and James City County, and proposals were due in March. Mr. Carroll next reviewed traffic engineering items to include the Fort Eustis Boulevard and Route 17 lane configuration change and the Route 17 and Darby Road traffic signal. He then briefed the Board on VDOT's emergency response to the two recent snow dates, stating it was able to pretreat for those instances which was found to be an advantage. Pending maintenance issues include culvert repair on Route 60 bypass, county-wide low shoulder repairs, drainage concerns, and pavement repairs. Mr. Carroll stated VDOT staff was prioritizing work order requests and has a long list they were working to complete.

Mr. Shepperd stated after looking at the projects, he admired Mr. Carroll's persistence. The Board recognized that VDOT takes responsibility and that maintenance was important. He expressed his hope that money going into VDOT would allow maintenance to be done in a more rational manner. He noted that when the Board sent Mr. Carroll a problem, he responded back as to whether or not it could be done, which allowed the Board to get back with the citizens, and the Board members appreciated that.

Mr. Hrichak thanked Mr. Carroll for information on the Lakeside Drive project.

Mrs. Noll thanked Mr. Carroll for the all-inclusive report.

Discussion followed on where slurry seal was used on roads versus surface treatment.

Chairman Zaremba noted he was very happy with what the Board had heard, and he thanked Mr. Carroll for being so responsive.

PROPOSED FISCAL YEAR 2014 BUDGET

Mr. McReynolds provided the Board with an update on the proposed FY2014 budget. He stated there was some good news in that the current estimate for health insurance had been reduced to a \$400,000 increase down from a \$525,000 increase. In terms of cost for implementing the Patient Protection and Affordability Care Act (PPACA), there would be delays in the implementation deadlines, and some of the cost could be shifted into FY2015. The County still had the research and reinsurance fee of about \$65,000, and staff was continuing to work with its counterparts to make sure it understood what the requirements were and what they would cost the County.

Discussion followed on the delay in the implementation schedule and the legislation that would not take place until FY2015.

Mr. McReynolds stated that health insurance was still a major concern. Employee compensation and school funding were still big issues. The picture in these areas had not changed that much, but it had changed for the better.

Chairman Zaremba asked when reconciliation would take place if there was an overage.

Mr. McReynolds noted any overage would go into the reserve fund and would be used to work out the rates for the following year.

Mr. Shepperd asked Mr. McReynolds to confirm there was a point at which the County had another coverage.

Mr. McReynolds stated that any claim over \$500,000 had a reinsurance that took care of it.

Chairman Zaremba noted that the County staff was smaller than the School District. He stated Mr. McReynolds had indicated the schools had a \$2.9 million shortfall, but questioned if it was still correct given the reduction in the health insurance.

Mr. McReynolds stated that was still the current request in the School Division budget. He then moved to the FY2014 Capital Improvements Program (CIP), stating staff was still working the numbers, and 2014 was shaping up a little better. Some things have been shifted that could be spread out over time. Mr. McReynolds stated that in the out years there were some significant requirements for CIP funding, such as funding for Fire Station No. 1 and drainage projects. He stated that over the next ten years, the Board would have to bump up the CIP funding.

Mrs. Sharon Day, Controller of Financial and Management Services, reviewed the funding model for the CIP that staff used to determine affordability of the projects.

Discussion followed on looking into pursuing a AAA bond rating.

Mr. McReynolds then reviewed the projects included in the recommended CIP for FY2014.

Mr. Shepperd stated in planning for the CIP, the Board should probably take a look at whether some of the values of the CIP programs needed to continue. He spoke of the multi-use trail on Victory Boulevard, and he proposed that the Board take that money and move it over to a higher priority CIP project. He stated all Board members agreed that the money be moved over into the CIP computation which would help reduce the 2014 demand on the budget. He asked Mr. McReynolds to think about this proposal, and there could be discussion on it later.

Mrs. Day reviewed the upcoming budget dates. She noted the proposed FY2014 Budget would be presented by the County Administrator on March 19. There would be work sessions on

March 26, April 2, April 9, and April 30 at 6 p.m. in the Board Room of York Hall. The Public Hearing on the budget would be held at 7:00 p.m. on April 25 in the Board Room, and adoption of the budget was scheduled for May 7.

Chairman Zaremba asked when the proposed budget would be on the website.

Mrs. Day stated it would be on the website on March 20th. She then noted that the Board and staff welcomed citizen input, and she reviewed the email address and the phone line for calling in comments. Mrs. Day noted that tonight's presentation would be on the website tomorrow on the Budget and Financial Reporting website.

CONSENT CALENDAR

Mr. Hrichak moved that the Consent Calendar be approved as submitted, Item No. 1.

On roll call the vote was:

Yea: (4) Noll, Hrichak, Shepperd, Zaremba
Nay: (0)

Thereupon, the following minutes were approved and adopted:

Item No. 1. APPROVAL OF MINUTES

The minutes of the February 5, 2013, Regular Meeting of the York County Board of Supervisors were approved.

OPEN DISCUSSION

Mrs. Noll noted her pleasure in working with the York County Youth Commission. She stated the students were getting ready for another survey, and their questions were very well thought out.

Mr. Shepperd apprised the Board of what he observed during his tour of NASA, stating he was very impressed. He stated most people know very little about the facility, and it was doing a lot of amazing things. He then briefed the Board members on the Mega Region discussion at the HRPDC meeting, stating someone gave a presentation on the Super Region, which was Hampton Roads tying into the Richmond and Northern Virginia areas. Mr. Shepperd provided a brief explanation of mega regions and super regions. He stated the significance of these regions was that other localities in other states have already started doing this, and it was drawing a lot of attention from the Federal Government.

Chairman Zaremba asked how the invitation from NASA came about.

Mr. Shepperd indicated he was at meeting with the deputy director, and he was invited at that time. He noted he sent the Board the dates, but none of the other members could attend.

Mrs. Noll stated she also thought the tour the Board had the other day of Bionetics was helpful so that the Board could have a better appreciation of County businesses.

Mr. Shepperd stated that NASA also liked to get involved with the local education systems, and that day over half the people there were students. He stated NASA was concerned about sequestration, thinking it might get an 8 percent cut; but it did not look like it would be hit that hard locally. Mr. Shepperd stated the military was getting cut about 8 percent instead of the 3 percent originally thought, and it would hurt in York County because it had such a large concentration of military.

Chairman Zaremba indicated he attended the York County Republican Women's Committee last night and provided them with some budget information the Board had received in previous meetings, and it was well received. He stated all the Board members received an invitation to the first ever Hands Together workshop, and he had attended. There were 25 young leaders

who brought together many non-profit organizations to implement this program, whereby informational kiosks were set up to determine what the individuals' needs were and provide them with needed information. He stated it was a program that should continue year after year.

CLOSED MEETING. At 7:41 p.m. Mr. Shepperd moved that the meeting be convened in Closed Meeting pursuant to Section 2.2-3711(a)(1) of the Code of Virginia pertaining to appointments to Boards and Commissions.

On roll call the vote was:

Yea: (4) Hrichak, Shepperd, Noll, Zaremba
Nay: (0)

Meeting Reconvened. At 7:42 p.m. the meeting was reconvened in open session by order of the Chair.

Mrs. Noll moved the adoption of proposed Resolution SR-1 that reads:

A RESOLUTION TO CERTIFY COMPLIANCE WITH THE FREE-
DOM OF INFORMATION ACT REGARDING MEETING IN CLOSED
MEETING

WHEREAS, the York County Board of Supervisors has convened a closed meeting on this date pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, Section 2.2-3711.1 of the Code of Virginia requires a certification by the York County Board of Supervisors that such closed meeting was conducted in conformity with Virginia law;

NOW, THEREFORE, BE IT RESOLVED by the York County Board of Supervisors this the 5th day of March, 2013, hereby certifies that, to the best of each member's knowledge, (1) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (2) only such public business matters as were identified in the motion convening the closed meeting were heard, discussed, or considered by the York County Board of Supervisors.

On roll call the vote was:

Yea: (4) Shepperd, Noll, Hrichak, Zaremba
Nay: (0)

APPOINTMENTS TO THE HISTORIC YORKTOWN DESIGN COMMITTEE

Mr. Hrichak moved the adoption of proposed Resolution R13-27 that reads:

A RESOLUTION TO MAKE APPOINTMENTS TO THE MEMBER-
SHIP OF THE HISTORIC YORKTOWN DESIGN COMMITTEE

WHEREAS, the Board of Supervisors has established the Yorktown Historic District and the Yorktown Design Guidelines, both of which became effective as of June 1, 2004; and

WHEREAS, the Yorktown Historic District Design Guidelines are administered by the 3-member Historic Yorktown Design Committee (HYDC); and

WHEREAS, the terms of Regular Member David Douglas and Alternate Member Carolyn Weekley will expire on May 31, 2013;

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NOW, THEREFORE, BE IT RESOLVED by the York County Board of Supervisors this 5th day of March, 2013, that the following individuals be, and they are hereby, appointed to the Historic Yorktown Design Committee for the specified term:

David Douglas - term expiring May 31, 2017 (Regular Member)

Carolyn Weekley - term expiring May 31, 2017 (Alternate Member)

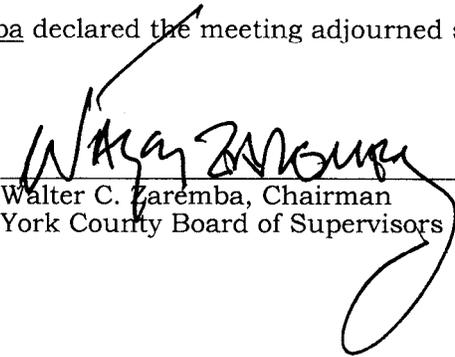
On roll call the vote was:

Yea: (4) Noll, Hrichak, Shepperd, Zaremba
Nay: (0)

Meeting Adjourned. At 7:43 p.m. Chairman Zaremba declared the meeting adjourned sine die.



James O. McReynolds, Clerk
York County Board of Supervisors



Walter C. Zaremba, Chairman
York County Board of Supervisors